HOUSE OF REPRESENTATIVES THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII H.B. NO. **(209**

A BILL FOR AN ACT

RELATING TO HOUSING.

1

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

PART I

SECTION 1. The legislature finds that the State of Hawaii
has a "housing crisis". In the department of business, economic
development and tourism's report, Measuring Housing Demand in
Hawaii 2015-2025 published in April 2015, the forecasted demand
for additional housing units by county is 25,847 units for
Honolulu, 19,610 for Hawaii, 13,949 for Maui, and 5,287 for
Kauai during 2015-2025.

9 The city and county of Honolulu's draft of its affordable 10 housing strategy states: "The marketplace is not building 11 enough affordable housing to keep up with demand. Many people 12 live in overcrowded homes, spend more than 45% of their incomes 13 on combined housing and transportation costs, or are homeless 14 and living on the streets. Oahu would need more than 24,000 15 additional housing units to address pent-up demand combined with 16 new household formation by 2016. Over 18,000 or 75% of the



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1 total projected demand is for households earning less than 80% of area median income (AMI), or \$76,650 for a family of four." 2 3 While state government's own studies show the projected lack of supply of housing over the next ten years, none of the 4 counties have formulated and proposed any possible solutions to 5 6 increase the production of housing in Hawaii to meet the 7 projected demand through reforming entitlement processes, as 8 well as long-range planning for infrastructure investment. 9 Hawaii's comprehensive land use system and policies, 10 coupled with an overlapping county entitlement process, are the 11 dominant reasons for the severe housing shortage in the State. 12 The aggregate land area for all islands is about four million 13 acres with roughly half designated as agriculture and the other 14 half allocated to conservation. About two hundred thousand 15 acres or five per cent of island lands are designated as urban 16 and available for development. 17

In order to address this crisis, the legislature finds that it is in the State's best interest to "streamline" the process of delivering more housing by aligning state and county processes to ensure that there is sufficient developable land and infrastructure to support the required additional housing



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units, and establish housing production goals for each county 1 2 with a streamlined approval process when production goals are 3 not met. The purpose of this measure is to address Hawaii's housing 4 5 crisis by: 6 Providing a process for approval of land use boundary (1) 7 amendments consistent with county plans to permit 8 housing development; 9 Requiring the prioritization of infrastructure funding (2) 10 to support planned growth; and 11 Establishing a streamlined approval process for (3) housing developments that include below market-rate 12 13 units. 14 PART II 15 SECTION 2. Section 205-4, Hawaii Revised Statutes, is 16 amended to read as follows: 17 "§205-4 Amendments to district boundaries involving land 18 areas greater than fifteen acres. (a) Any department or agency 19 of the State, any department or agency of the county in which 20 the land is situated, or any person with a property interest in



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the land sought to be reclassified, may petition the land use 1 2 commission for a change in the boundary of a district. This 3 section applies to all petitions for changes in district boundaries of lands within conservation districts, lands 4 5 designated or sought to be designated as important agricultural 6 lands, and lands greater than fifteen acres in the agricultural, 7 rural, and urban districts, except as provided in section 201H-8 The land use commission shall adopt rules pursuant to 38. 9 chapter 91 to implement section 201H-38.

10 (b) Upon proper filing of a petition pursuant to
11 subsection (a) the commission shall, within not less than sixty
12 and not more than one hundred and eighty days, conduct a hearing
13 on the appropriate island in accordance with the provisions of
14 sections 91-9, 91-10, 91-11, 91-12, and 91-13, as applicable.

15 Any other provision of law to the contrary (C) 16 notwithstanding, notice of the hearing together with a copy of 17 the petition shall be served on the county planning commission and the county planning department of the county in which the 18 19 land is located and all persons with a property interest in the 20 land as recorded in the county's real property tax records. In 21 addition, notice of the hearing shall be mailed to all persons



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1 who have made a timely written request for advance notice of boundary amendment proceedings, and public notice shall be given 2 3 at least once in the county in which the land sought to be 4 redistricted is situated as well as once statewide at least 5 thirty days in advance of the hearing. The notice shall comply 6 with section 91-9, shall indicate the time and place that maps 7 showing the proposed district boundary may be inspected, and 8 further shall inform all interested persons of their rights 9 under subsection [-(e)] (g). 10 (d) Notwithstanding any other law to the contrary, upon 11 approval by the appropriate county land use decision-making 12 authority by ordinance, and with concurrence from the land use 13 commission, boundary amendments reflected in the general plan, 14 development plan, community plan, or sustainable community plan, shall be adopted in accordance with the approved plans; provided 15 16 that the quantitative annual housing production goals are agreed 17 upon by the State for each of the following income categories:

- 18 (1) Market: One hundred forty per cent or more of the area
 19 median income;
- 20 (2) Workforce: Eighty per cent to less than one hundred
 21 forty percent of the area median income;



| 1 | (3) Moderate Income: Sixty per cent to less than eighty |
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| 2 | per cent of the area median income; and |
| 3 | (4) Low Income: Less than sixty per cent of the area |
| 4 | median income. |
| 5 | No further action from the commission will be necessary. |
| 6 | (e) Notwithstanding any other law to the contrary, all |
| 7 | agencies responsible for providing public infrastructure to land |
| 8 | areas with boundary amendments adopted pursuant to subsection |
| 9 | (d) shall, within one year of the effective date of the boundary |
| 10 | amendment, prepare a budget to prioritize funding for all |
| 11 | infrastructure required to support the planned growth reflected |
| 12 | in the adopted general plan, development plan, community plan, |
| 13 | or sustainable community plan. |
| 14 | (f) Any other provisions of law to the contrary |
| 15 | notwithstanding, prior to hearing of a petition the commission |
| 16 | and its staff may view and inspect any land which is the subject |
| 17 | of the petition. |
| 18 | [(e)] <u>(g)</u> Any other provisions of law to the contrary |
| 19 | notwithstanding, agencies and persons may intervene in the |
| 20 | proceedings in accordance with this subsection. |



1 The petitioner, the office of planning, and the county (1)2 planning department shall in every case appear as parties and make recommendations relative to the 3 proposed boundary change; 4 All departments and agencies of the State and of the 5 (2)6 county in which the land is situated shall be admitted 7 as parties upon timely application for intervention; All persons who have some property interest in the 8 (3)9 land, who lawfully reside on the land, or who 10 otherwise can demonstrate that they will be so 11 directly and immediately affected by the proposed 12 change that their interest in the proceeding is 13 clearly distinguishable from that of the general 14 public shall be admitted as parties upon timely 15 application for intervention; 16 All other persons may apply to the commission for (4)17 leave to intervene as parties. Leave to intervene 18 shall be freely granted; provided that the commission 19 or its hearing officer, if one is appointed, may deny 20 an application to intervene when in the commission's 21 or hearing officer's sound discretion it appears that:



| 1 | | (A) | The position of the applicant for intervention |
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| 2 | | | concerning the proposed change is substantially |
| 3 | | | the same as the position of a party already |
| 4 | | | admitted to the proceeding; and |
| 5 | | (B) | The admission of additional parties will render |
| 6 | | | the proceedings inefficient and unmanageable. |
| 7 | | A pei | rson whose application to intervene is denied may |
| 8 | | appea | al the denial to the circuit court pursuant to |
| 9 | | secti | ion 91-14; and |
| 10 | (5) | The c | commission, pursuant to chapter 91, shall adopt |
| 11 | | rules | s governing the intervention of agencies and |
| 12 | | perso | ons under this subsection. The rules shall |
| 13 | | with | out limitation establish: |
| 14 | | (A) | The information to be set forth in any |
| 15 | | | application for intervention; |
| 16 | | (B) | The limits within which applications shall be |
| 17 | | | filed; and |
| 18 | | (C) | Reasonable filing fees to accompany applications. |
| 19 | [(f)] | <u>(h)</u> | Together with other witnesses that the |
| 20 | commission | may | desire to hear at the hearing, it shall allow a |
| 21 | representa | tive | of a citizen or a community group to testify who |



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1 indicates a desire to express the view of such citizen or 2 community group concerning the proposed boundary change. 3 [(g)] (i) Within a period of not more than three hundred 4 sixty-five days after the proper filing of a petition, unless 5 otherwise ordered by a court, or unless a time extension, which 6 shall not exceed ninety days, is established by a two-thirds 7 vote of the members of the commission, the commission, by filing 8 findings of fact and conclusions of law, shall act to approve 9 the petition, deny the petition, or to modify the petition by 10 imposing conditions necessary to uphold the intent and spirit of 11 this chapter or the policies and criteria established pursuant 12 to section 205-17 or to assure substantial compliance with 13 representations made by the petitioner in seeking a boundary 14 The commission may provide by condition that absent change. 15 substantial commencement of use of the land in accordance with 16 such representations, the commission shall issue and serve upon the party bound by the condition an order to show cause why the 17 18 property should not revert to its former land use classification 19 or be changed to a more appropriate classification. Such conditions, if any, shall run with the land and be recorded in 20 21 the bureau of conveyances.



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1 [(h)] (j) No amendment of a land use district boundary 2 shall be approved unless the commission finds upon the clear preponderance of the evidence that the proposed boundary is 3 4 reasonable, not violative of section 205-2 and part III of this 5 chapter, and consistent with the policies and criteria 6 established pursuant to sections 205-16 and 205-17. Six 7 affirmative votes of the commission shall be necessary for any 8 boundary amendment under this section. 9 [(i)] (k) Parties to proceedings to amend land use 10 district boundaries may obtain judicial review thereof in the 11 manner set forth in section 91-14, provided that the court may 12 also reverse or modify a finding of the commission if such 13 finding appears to be contrary to the clear preponderance of the 14 evidence. $\left[\frac{(j)}{(j)}\right]$ (1) At the hearing, all parties may enter into 15 16 appropriate stipulations as to findings of fact, conclusions of law, and conditions of reclassification concerning the proposed 17

18 boundary change. The commission may but shall not be required 19 to approve such stipulations based on the evidence adduced."



| 1 | PART III |
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| 2 | SECTION 3. Chapter 46, Hawaii Revised Statutes, is amended |
| 3 | by adding two new sections to be appropriately designated and to |
| 4 | read as follows: |
| 5 | " <u>§46-</u> Amendments to district boundaries; annual |
| 6 | production report. (a) By April 1 of each year, each county |
| 7 | shall provide to the Hawaii housing finance and development |
| 8 | corporation an annual production report for boundary amendments |
| 9 | uthorized pursuant to section 205-4. The annual production |
| 10 | report shall include: |
| 11 | (1) The number of net rental housing and for-sale housing |
| 12 | units that have been issued a completed entitlement, a |
| 13 | building permit, or a certificate of occupancy thus |
| 14 | far in the housing element cycle; |
| 15 | (2) The income category defined in section 205-4 that each |
| 16 | net rental housing and for-sale housing units |
| 17 | <pre>satisfies;</pre> |
| 18 | (3) The number total of rental housing units and for-sale |
| 19 | housing units in each income category defined in |
| 20 | section 205-4; and |



| 1 | (4) The tax map key number and any other site identifier |
|----|--|
| 2 | for each entitlement, building permit, or certificate |
| 3 | of occupancy. |
| 4 | (b) If a county fails to meet its annual housing |
| 5 | production goals for two consecutive years for any or all of the |
| 6 | income categories defined in section 205-4, the county shall be |
| 7 | subject to the streamlined housing approval process established |
| 8 | pursuant to section 46- for each income category that did not |
| 9 | meet the production goal; provided that the State shall decide |
| 10 | whether the county will be subject to the streamlined housing |
| 11 | approval process if the county's production of housing or the |
| 12 | home buyer market was affected by abnormal market conditions |
| 13 | such as a lack of materials, high interest rates, high mortgage |
| 14 | interest rates, or an economic recession. |
| 15 | §46- Streamlined housing approval process. (a) The |
| 16 | counties shall establish a process to streamline the ministerial |
| 17 | approval process for permits for units priced within the income |
| 18 | categories for which the county failed to meet its production |
| 19 | goals. To be eligible for the streamlined process, the |
| 20 | development shall satisfy all of the following objective |

21 planning standards:



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| 1 | (1) | The develo | opment is a multifamily housing development |
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| 2 | | that conta | ains two or more residential units; |
| 3 | (2) | The develo | opment is located on a site that satisfies |
| 4 | | all of the | e following: |
| 5 | | (A) A sit | te that is a legal parcel or parcels; and |
| 6 | | (B) A sit | te that is designated urban by the land use |
| 7 | | commi | ission that is: |
| 8 | | <u>(i)</u> | Zoned for residential use; |
| 9 | | <u>(ii)</u> | Residential mixed-use development; |
| 10 | 2 | <u>(iii)</u> | A general plan designation that allows |
| 11 | | | residential use; or |
| 12 | | (iv) | A mix of residential and nonresidential |
| 13 | | | uses, with at least two-thirds of the square |
| 14 | | | footage of the development designated for |
| 15 | | | residential use; |
| 16 | (3) | The develo | opment of a market rate housing project is |
| 17 | | subject to | o a requirement mandating a minimum |
| 18 | | percentage | e of below market rate housing based on one |
| 19 | * | of the fo | llowing: |
| 20 | | (A) If th | he county has adopted a local ordinance that |
| 21 | | requi | ires that greater than ten per cent of the |



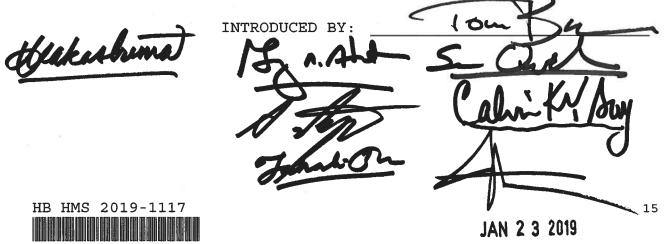
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| 1 | | | units be dedicated to housing affordable to |
|----|-----------|--------------|--|
| 2 | | | households making below eighty percent of the |
| 3 | | | area median income, that zoning ordinance |
| 4 | | | applies; or |
| 5 | | <u>(B)</u> | If the county does not have an affordable housing |
| 6 | | | requirement, ten per cent of the proposed units, |
| 7 | | | on projects with greater than ten units, shall be |
| 8 | | | priced for those households making eighty per |
| 9 | | | cent or below the area median income; and |
| 10 | (4) | <u>If t</u> | he development involves more than ten units and is |
| 11 | | not | entirely a public works project, then all |
| 12 | | cons | truction workers employed in the execution of the |
| 13 | | deve | lopment will be paid at least the general |
| 14 | | prev | ailing rate of per diem wages for the type of work |
| 15 | | and | geographic area. |
| 16 | (b) | If t | he county permitting agency determines that an |
| 17 | applicati | on su | bmitted by a developer pursuant to this section is |
| 18 | in confli | <u>ct wi</u> | th any of the objective planning standards as |
| 19 | specified | in s | ubsection (a), it shall provide the developer |
| 20 | written d | locume | ntation of which standard or standards the |
| 21 | developme | nt is | in conflict with and an explanation for the |



| 1 | reason or reasons the development conflicts with that standard |
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| 2 | or standards within ninety days of submittal of the application. |
| 3 | If the county permitting agency fails to provide the required |
| 4 | documentation pursuant to this subsection, the development shall |
| 5 | be deemed to satisfy the objective planning standards specified |
| 6 | in subsection (a). |
| 7 | (c) The county permitting agency may review the proposed |
| 8 | project for compliance with codes and ordinances, and also for |
| 9 | consistency with surrounding existing projects; provided that |
| 10 | the county is prohibited from imposing any non-code related |
| 11 | condition or exaction on projects processed pursuant to this |
| 12 | section." |
| 13 | PART IV |
| 14 | SECTION 4. Statutory material to be repealed is bracketed |
| 15 | and stricken. New statutory material is underscored. |
| 16 | SECTION 5. This Act shall take effect on July 1, 2019. |
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Report Title: Land Use; Boundaries; Housing Development

Description:

Requires boundary amendments reflected in certain plans to be adopted in accordance with such approved plans. Prioritizes infrastructure funding to support planned growth. Establishes a streamlined approval process for ministerial permits for income categories for which the county did not meet production goals.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

