# SB 3100 SD-1

## RELATING TO STRUCTURE OF GOVERNMENT

# SB 3100 SD-1

## **TESTIMONY**

## A BILL FOR AN ACT

RELATING TO THE STRUCTURE OF GOVERNMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The purpose of this Act is to consolidate the
3	department of human resources development and the department of
4	budget and finance into a single department. The legislature
5	finds that this consolidation will promote the efficiency and
6	effectiveness of state government by improving the coordination
7	between the budgeting of state resources and the hiring of
8	employees for state positions.
9	PART II
10	SECTION 2. Section 26-4, Hawaii Revised Statutes, is
11	amended to read as follows:
12	"§26-4 Structure of government. Under the supervision of
13	the governor, all executive and administrative offices,
14	departments, and instrumentalities of the state government and
15	their respective functions, powers, and duties shall be
16	allocated among and within the following principal departments
17	that are hereby established:

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1
          (1) Department of human resources development (Section 26-
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                 5-}-
 3
          (2) (1) Department of accounting and general services
 4
                 ([Section] section 26-6);
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          [\frac{(3)}{(3)}] (2) Department of the attorney general ([Section])
 6
                 section 26-7);
          [\frac{4}{1}] (3) Department of budget [\frac{1}{1}], finance, and human
 7
 8
                 resources ([Section] section 26-8);
9
          [+5+] (4) Department of commerce and consumer affairs
10
                 ([Section] section 26-9);
11
          [<del>(6)</del>] (5) Department of taxation ([<del>Section</del>] section 26-10);
12
          [<del>(7)</del>] (6) University of Hawaii ([<del>Section</del>] section 26-11);
13
          [\frac{(8)}{(7)}] (7) Department of education ([Section] section
14
                 26-12);
15
          [<del>(9)</del>] (8) Department of health ([<del>Section</del>] section 26-13);
16
        [<del>(10)</del>] (9) Department of human services ([<del>Section</del>] section
17
                26-14);
18
        [\frac{(11)}{(11)}] (10) Department of land and natural resources
19
                 ([Section] section 26-15);
20
        [\frac{(12)}{(11)}] (11) Department of agriculture ([Section] section
21
                 26-16);
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1
       [<del>(13)</del>] (12) Department of Hawaiian home lands ([<del>Section</del>]
2
               section 26-17);
       [<del>(14)</del>] (13) Department of business, economic development,
3
               and tourism ([Section] section 26-18);
4
       [(15)] (14) Department of transportation ([Section] section
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6
               26-19);
       [\frac{(16)}{(15)}] (15) Department of labor and industrial relations
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8
               ([Section] section 26-20);
       [(17)] (16) Department of defense ([Section] section 26-21);
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10
               and
        [<del>(18)</del>] (17) Department of public safety ([<del>Section</del>] section
11
               26-14.6)."
12
          SECTION 3. Section 26-8, Hawaii Revised Statutes, is
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14
    amended to read as follows:
          "§26-8 Department of budget [and], finance[.], and human
15
    resources. (a) The department of budget [and], finance, and
16
    human resources shall be headed by a single executive to be
17
    known as the director of finance[-] and human resources.
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19
               The department shall:
          (b)
          (1) Undertake the preparation and execution of the
20
               executive budget of the state government;
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1	(2)	conduct a systematic and continuous review of the
2		finances, organization, and methods of each department
3		of the State to assist each department in achieving
4		the most effective expenditure of all public funds and
5		to determine that [such] those expenditures are in
6		accordance with the budget laws and controls in force;
7	(3)	Have custody of state funds and be responsible for the
8 .		safekeeping, management, investment, and disbursement
9		thereof; [and]
10	(4)	Administer state debts[+]; and
11	(5)	Administer the state human resources program,
12		including human resources development and training,
13		and central human resources services such as
14		recruitment, examination, classification, pay
15		administration, and payment of any claims as required
16		under chapter 386.
17	(c)	The functions and authority heretofore exercised by
18	the <u>depar</u>	tment of human resources development and the bureau of
19	the budge	t (except for insurance management, surplus property
20	managemen	t, and central purchasing transferred to the department
21	of accoun	ting and general services) and the funds custody, cash

- 1 management, debt management, and administering of veterans loan
- 2 functions of the treasurer as heretofore constituted are
- 3 transferred to the department of budget [and], finance, and
- 4 human resources established by this chapter.
- 5 (d) The employees' retirement system as constituted by
- 6 chapter 88 is placed within the department of budget [and],
- 7 finance, and human resources for administrative purposes. The
- 8 functions, duties, and powers, subject to the administrative
- 9 control of the director of finance [-1] and human resources, and
- 10 the composition of the board of trustees of the employees'
- 11 retirement system shall be as heretofore provided by law.
- (e) There shall be within the department of budget,
- 13 finance, and human resources a board to be known as the merit
- 14 appeals board, which shall sit as an appellate body on matters
- 15 set forth in section 76-14. The merit appeals board shall
- 16 consist of three members. All members shall have knowledge of
- 17 public employment laws and prior experience with public
- 18 employment; provided that at least one member's experience was
- 19 with an employee organization as a member or an employee of that
- 20 organization and at least one member's experience was with
- 21 management. The governor shall consider the names of qualified

- 1 individuals submitted by employee organizations or management
- 2 before appointing the members of the board. The chairperson of
- 3 the board shall be designated as specified in the rules of the
- 4 board.
- 5 (f) Section 26-34 shall not apply to the merit appeals
- 6 board members. The merit appeals board members shall be
- 7 appointed by the governor for four-year terms and may be
- 8 reappointed without limitation; provided that the initial
- 9 appointments shall be for staggered terms, as determined by the
- 10 governor. The governor shall fill any vacancy by appointing a
- 11 new member for a four-year term. The governor may remove for
- 12 cause any member after due notice and public hearing.
- (g) Nothing in subsections (e) and (f) shall be construed
- 14 as in any manner affecting the civil service laws applicable to
- 15 the several counties, the judiciary, or the Hawaii health
- 16 systems corporation or its regional system boards.
- 17 (h) There is established in the state treasury the human
- 18 resources development special fund, to be administered by the
- 19 department of budget, finance, and human resources, which shall
- 20 consist of: all revenues received by the department as a result
- 21 of entrepreneurial efforts in securing new sources of funds not

1	provided	for in the department's budget for services rendered by
2	the depar	tment, all revenues received by the department from the
3	charging	of participant fees for in-service training that are in
4	addition	to general fund appropriations in the department's
5	budget fo	r developing and operating in-service training
6	programs,	appropriations made by the legislature to the fund,
7	and money	s directed to the department from any other source,
8	including	gifts, grants, and awards.
9	Mone	ys in the human resources development special fund
10	shall be	used for the following purposes:
11	(1)	Supporting the department's entrepreneurial
12		initiatives, training activities, and programs;
13	(2)	Administrative costs of the department's
14		entrepreneurial initiatives, training activities, and
15		programs; and
16	(3)	Any other purpose deemed necessary by the director for
17		the purpose of facilitating the department's
18		entrepreneurial initiatives, training activities, and
19		programs.
20	<u>(i)</u>	The department of budget, finance, and human resources
21	shall sub	mit, no later than twenty days prior to the convening

- 1 of each regular session, a report of the number of exempt
- 2 positions that were converted to civil service positions during
- 3 the previous twelve months. The report shall include but not be
- 4 limited to:
- 5 (1) The date that each exempt position was established;
- **6** (2) The purpose of the exempt position;
- 7 (3) Rationale for the conversion; and
- 8 (4) The number of exempt positions remaining in each state
- 9 department after the conversions."
- 10 SECTION 4. Section 76-47, Hawaii Revised Statutes, is
- 11 amended by amending subsection (b) to read as follows:
- "(b) Members of the merit appeals board shall be persons
- 13 that can objectively apply the merit principle to public
- 14 employment. Other qualifications of board members and other
- 15 matters pertaining to the establishment of the merit appeals
- 16 board, whether composition of the board, manner of appointment,
- 17 term of office, limitation on terms, chairperson, removal of
- 18 members, and name for its merit appeals board, shall be left to
- 19 the determination of each jurisdiction based on its own
- 20 preferences and needs. A jurisdiction may continue to use its
- 21 civil service commission or appeals board, with or without

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    modification, as its merit appeals board to assume all of the
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    functions and responsibilities under section 76-14; provided
3
    that the merit appeals board for the State shall be as provided
4
    in section [\frac{26-5}{5}] 26-8."
         SECTION 5. Section 26-5, Hawaii Revised Statutes, is
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6
    repealed.
7
         ["$26-5 Department of human resources development. (a)
8
    The department of human resources development shall be headed by
9
    a single executive to be known as the director of human
10
    resources development.
11
         (b) The department shall administer the state human
12
    resources program, including human resources development and
13
    training, and central human resources services such as
14
    recruitment, examination, classification, pay administration,
15
    and payment of any claims as required under chapter 386.
16
         (c) There shall be within the department of human
    resources development a board to be known as the merit appeals
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18
    board which shall sit as an appellate body on matters set forth
19
    in section 76 14. The board shall consist of three members.
    All members shall have knowledge of public employment laws and
20
21
    prior experience with public employment; provided that at least
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1	one member's experience was with an employee organization as a
2	member or an employee of that organization and at least one
3	member's experience was with management. The governor shall
4	consider the names of qualified individuals submitted by
5	employee organizations or management before appointing the
6	members of the board. The chairperson of the board shall be
7	designated as specified in the rules of the board.
8	(d) The provisions of section 26-34 shall not apply and
9	the board members shall be appointed by the governor for four-
10	year terms and may be re appointed without limitation; provided
11	that the initial appointments shall be for staggered terms, as
12	determined by the governor. The governor shall fill any vacancy
13	by appointing a new member for a four year term. The governor
14	may remove for cause any member after due notice and public
15	hearing.
16	(e) Nothing in this section shall be construed as in any
17	manner affecting the civil service laws applicable to the
18	several counties, the judiciary, or the Hawaii health systems
19	corporation or its regional system boards, which shall remain
20	the same as if this chapter had not been enacted.

1	(f) There is established in the state treasury the human
2	resources development special fund, to be administered by the
3	department of human resources development, which shall consist
4	of: all revenues received by the department as a result of
5	entrepreneurial efforts in securing new sources of funds not
6	provided for in the department's budget for services rendered by
7	the department, all revenues received by the department from the
8	charging of participant fees for in service training that are in
9	addition to general fund appropriations in the department's
10	budget for developing and operating in service training
11	programs, appropriations made by the legislature to the fund,
12	and moneys directed to the department from any other source,
13	including gifts, grants, and awards.
14	Moneys in the human resources development special fund
15	shall be used for the following purposes:
16	(1) Supporting the department's entrepreneurial
17	initiatives, training activities, and programs;
18	(2) Administrative costs of the department's
19	entrepreneurial initiatives, training activities, and
20	<del>programs; and</del>

1	<del>(3)</del>	Any other purpose deemed necessary by the director for
2		the purpose of facilitating the department's
3		entrepreneurial initiatives, training activities, and
4		<del>programs.</del>
5	<del>(g)</del>	The department of human resources development shall
6	<del>submit, n</del>	o later than twenty days prior to the convening of each
7	<del>regular s</del>	ession [of the legislature] beginning with the regular
8	<del>session o</del>	£ 2007, a report of the number of exempt positions that
9	were conv	erted to civil service positions during the previous
10	twelve mo	nths. The report shall include but not be limited to:
11	(1)	When the position was established;
12	<del>(2)</del>	The purpose of the position;
13	<del>(3)</del>	Rationale for the conversion; and
14	<del>(4)</del>	How many exempt positions remain in each state
15		department after the conversions."]
16		PART III
17	SECT	TION 6. On July 1, 2020, all rights, powers, functions,
18	and dutie	s of the department of budget and finance and the
19	departmen	t of human resources development under chapter 26,
20	Hawaii Re	vised Statutes, are transferred to the department of
21	budget, f	inance, and human resources.

SECTION 7. Transfer of officers and employees. All 1 2 officers and employees whose functions are transferred by this 3 Act shall be transferred with their functions and shall continue 4 to perform their regular duties upon their transfer, subject to 5 the state personnel laws and this Act. 6 No officer or employee of the State having tenure shall 7 suffer any loss of salary, seniority, prior service credit, 8 vacation, sick leave, or other employee benefit or privilege as 9 a consequence of this Act, and an officer or employee may be transferred or appointed to a civil service position without the 10 11 necessity of examination; provided that the officer or employee 12 possesses the minimum qualifications for the position to which 13 transferred or appointed; and provided further that subsequent 14 changes in status may be made pursuant to applicable civil 15 service and compensation laws. 16 An officer or employee of the State who does not have tenure and who may be transferred or appointed to a civil 17 18 service position as a consequence of this Act shall become a civil service employee without the loss of salary, seniority, 19 prior service credit, vacation, sick leave, or other employee 20 21 benefits or privileges and without the necessity of examination;

- 1 provided that the officer or employee possesses the minimum
- 2 qualifications for the position to which transferred or
- 3 appointed.
- 4 If an office or position held by an officer or employee
- 5 having tenure is abolished, the officer or employee shall not
- 6 thereby be separated from public employment, but shall remain in
- 7 the employment of the State with the same pay and classification
- 8 and shall be transferred to some other office or position for
- 9 which the officer or employee is eligible under the personnel
- 10 laws of the State as determined by the head of the department or
- 11 the governor.
- 12 SECTION 8. Transfer of records, equipment, and other
- 13 personal property. All appropriations, records, equipment,
- 14 machines, files, supplies, contracts, books, papers, documents,
- 15 maps, and other personal property heretofore made, used,
- 16 acquired, or held by the department of budget and finance and
- 17 the department of human resources development relating to the
- 18 functions transferred to the department of budget, finance, and
- 19 human resources shall be transferred with the functions to which
- 20 they relate.

- 1 SECTION 9. Transfer of functions; continuity of rules,
- 2 policies, and other material. All rules, policies, procedures,
- 3 guidelines, and other material adopted or developed by the
- 4 department of budget and finance and the department of human
- 5 resources development to implement provisions of the Hawaii
- 6 Revised Statutes that are made applicable to the department of
- 7 budget, finance, and human resources by this Act, shall remain
- 8 in full force and effect until amended or repealed by the
- 9 department of budget, finance, and human resources, pursuant to
- 10 chapter 91, Hawaii Revised Statutes.
- In the interim, every reference to the department of budget
- 12 and finance or department of human resources development, or the
- 13 director of finance or director of human resources development
- 14 in those rules, policies, procedures, guidelines, and other
- 15 material is amended to refer to the department of budget,
- 16 finance, and human resources or the director of finance and
- 17 human resources, as appropriate.
- 18 SECTION 10. Transfer of functions; effect on agreements,
- 19 contracts, deeds, leases, permits, and other documents. All
- 20 agreements, contracts, deeds, leases, permits, or other
- 21 documents executed or entered into by or on behalf of the

- 1 department of budget and finance or the department of human
- 2 resources development pursuant to the Hawaii Revised Statutes,
- 3 which are made applicable to the department of budget, finance,
- 4 and human resources by this Act, shall remain in full force and
- 5 effect.
- 6 Effective on the same day that legislation transferring the
- 7 functions of the department of budget and finance and the
- 8 department of human resources development to the department of
- 9 budget, finance, and human resources is approved, every
- 10 reference to the department of budget and finance or department
- 11 of human resources development, or the director of finance or
- 12 director of human resources development therein, shall be
- 13 construed as a reference to the department of budget, finance,
- 14 and human resources or the director of finance and human
- 15 resources, as appropriate.
- 16 PART IV
- 17 SECTION 11. There is appropriated out of the general
- 18 revenues of the State of Hawaii the sum of \$100,000 or so much
- 19 thereof as may be necessary for fiscal year 2018-2019 for the
- 20 purposes described in this Act.

- 1 The sum appropriated shall be expended by the department of
- 2 budget and finance for the purposes of part III of this Act.
- 3 SECTION 12. The department of budget and finance, in
- 4 collaboration with the department of human resources
- 5 development, shall submit joint status reports on the
- 6 consolidation to the legislature no later than twenty days prior
- 7 to the convening of the regular session of 2019, by no later
- 8 than June 30, 2019, and no later than twenty days prior to the
- 9 convening of the regular session of 2020.
- 10 PART V
- 11 SECTION 13. If any part of this Act is found to be in
- 12 conflict with federal requirements that are a prescribed
- 13 condition for the allocation of federal funds to the State, the
- 14 conflicting part of this Act is inoperative solely to the extent
- 15 of the conflict and with respect to the agencies directly
- 16 affected, and this finding does not affect the operation of the
- 17 remainder of this Act in its application to the agencies
- 18 concerned. The rules under this Act shall meet federal
- 19 requirements that are a necessary condition to the receipt of
- 20 federal funds by the State.

1	SECTION 14. The revisor of statutes shall replace the
2	terms:
3	(1) "Department of budget and finance" or "department of
4	human resources development" or like terms, with
5	"department of budget, finance, and human resources";
6	and
7	(2) "Director of finance" or "director of human resources
8	development" or like terms, with "director of finance
9	and human resources",
10	as those terms appear in the Hawaii Revised Statutes.
11	SECTION 15. Statutory material to be repealed is bracketed
12	and stricken. New statutory material is underscored.
13	SECTION 16. This Act shall take effect on January 1, 2050.

#### Report Title:

Government Structure; B&F; DHRD; Consolidation

#### Description:

Consolidates the Department of Budget and Finance and the Department of Human Resources Development into the Department of Budget, Finance, and Human Resources. Transfers functions and duties accordingly. Effective 1/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.



LAUREL A. JOHNSTON DIRECTOR

KEN N. KITAMURA ACTING DEPUTY DIRECTOR

### STATE OF HAWAII DEPARTMENT OF BUDGET AND FINANCE

EMPLOYEES' RETIREMENT SYSTEM
HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND
OFFICE OF THE PUBLIC DEFENDER
HONOLI

P.O. BOX 150 HONOLULU, HAWAII 96810-0150 ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

#### **WRITTEN ONLY**

TESTIMONY BY LAUREL A. JOHNSTON
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE
TO THE HOUSE COMMITTEE ON LABOR AND PUBLIC EMPLOYMENT
ON
SENATE BILL NO. 3100, S.D. 1

March 22, 2018 9:15 a.m. Room 309

#### RELATING TO THE STRUCTURE OF GOVERNMENT

Senate Bill No. 3100, S.D. 1, consolidates the Department of Human Resources Development (HRD) and the Department of Budget and Finance (Department) into one department, and combines the departments' powers and duties effective July 1, 2020. The bill appropriates \$100,000 in general funds for FY 19 to consolidate the two departments into a single department.

The Department opposes this bill. While we understand the importance of promoting efficiency and effectiveness in State government, the possible economies of scale resulting from the consolidation appear to be minimal as the core functions of each department are distinct. Each department is currently staffed to implement separate duties and responsibilities, and a re-organization with a potential reduction-in-force may be necessary to provide scalable savings from such a consolidation. Further, until an integrated budget and personnel system is funded, budget and personnel records will still need to be separately maintained. Thus, we believe this consolidation will likely offer only minor cost savings without a significant improvement in the effectiveness of State government.

Thank you for your consideration of our comments.

RODERICK K. BECKER

AUDREY HIDANO
Deputy Comptroller

### STATE OF HAWAII DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES

P.O. BOX 119, HONOLULU, HAWAII 96810-0119

WRITTEN TESTIMONY
OF
RODERICK K. BECKER, COMPTROLLER
DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES
TO THE
HOUSE COMMITTEE ON LABOR & PUBLIC EMPLOYMENT
ON
THURSDAY, MARCH 22, 2018
9:15 A.M.
CONFERENCE ROOM 309

S.B. 3100, S.D. 1

#### RELATING TO THE STRUCTURE OF GOVERNMENT.

Chair Johanson, Vice Chair Holt, and Members of the Committee, thank you for the opportunity to testify on S.B. 3100, S.D. 1.

The Department of Accounting and General Services (DAGS) has significant concerns with S.B. 3100, S.D. 1 which consolidates the Department of Budget and Finance (B&F) and the Department of Human Resources Development (DHRD) to create the Department of Budget, Finance and Human Resources effective July 1, 2020 and appropriates \$100,000 in general funds for FY 2019 to effectuate the consolidation of the two departments into a single department.

The functions of these two departments are distinct and separate. It is not clear how consolidating them into a single department improves overall efficiency and effectiveness of government. Consolidation may result in marginal cost savings and effectiveness and have unintended consequences.

DAGS offers the following comments based on a brief review of the measure:

- 1) Merging the two departments will diminish the ability of a director to provide adequate attention and oversight to the various and numerous important and distinct issues currently handled by two departments;
- 2) The director of finance and the director of DHRD or designee are currently statutorily required to sit on several boards, commissions, or committees. Merging the departments and causing a single director to sit on the boards, commissions, or committees of each will be a further draw on the limited time of the director;
- 3) Each director may currently be statutorily required to sit on the same board. This measure does not appear to address this situation;
- 4) The salary of several State positions is statutorily tied to the salary of the director of DHRD. The salary commission has set the salary of the director of finance at an amount higher than the director of DHRD. Merging the departments will jeopardize any rationale or consistency that may have been in place when the salaries of these positions were tied to the director of DHRD;
- 5) Due to potential unintended increases in the salaries of other State positions caused by this merger, even the marginal savings from reducing one set of director's offices will be offset to some extent; and
- 6) Certain functions and responsibilities of the two departments could conflict with each other.

Thank you for the opportunity to testify on this measure.

DAVID Y. IGE GOVERNOR OF HAWAII





### STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

Testimony of SUZANNE D. CASE Chairperson

Before the House Committee on LABOR & PUBLIC EMPLOYMENT

Thursday, March 22, 2018 9:15 AM State Capitol, Conference Room 309

#### In consideration of SENATE BILL 3100, SENATE DRAFT 1 RELATING TO THE STRUCTURE OF GOVERNMENT

Senate Bill 3100, Senate Draft 1 proposes to consolidate the Departments of Budget and Finance and Human Resources Development (DHRD) into a single department headed by a single executive. The purpose of this consolidation is to promote the efficiency and effectiveness of state government by improving the coordination between budgeting and hiring of employees in state positions. The Department of Land and Natural Resources (Department) opposes this measure as it does not believe that the envisioned efficiencies will materialize since the two agencies have very different and distinct missions and purposes and staff functions.

The Department is not aware of any obstruction impeding interaction between the two agencies and it is unlikely that very many redundancies will be found from which to generate savings or efficiencies. The two agencies could be directed to propose ways to improve the coordination between budgeting and hiring employees into state positions and provide those improvements to the Legislature within two years. The Department also notes that in 2009 House Concurrent Resolution No. 76, House Draft 1, Senate Draft 1 established a Task Force on Reinventing Government. The Task Force's 2010 report, titled "Report of the Task Force on Reinventing Government" makes several suggestions for increased efficiencies in 6 departments and overall informational technology recommendations. DHRD, as well as the Department are included in the report.

Thank you for the opportunity to comment on this measure.

### SUZANNE D. CASE CHAIRPERSON BOARD OF LAND AND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT

ROBERT K. MASUDA

JEFFREY T. PEARSON, P.E. DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS



RYKER WADA
INTERIM DIRECTOR

JASON MINAMI DEPUTY DIRECTOR

## STATE OF HAWAII DEPARTMENT OF HUMAN RESOURCES DEVELOPMENT

235 S. BERETANIA STREET HONOLULU, HAWAII 96813-2437

March 21, 2018

## TESTIMONY TO THE HOUSE COMMITTEE ON LABOR AND PUBLIC EMPLOYMENT

For Hearing on Thursday, March 22, 2018 9:15 a.m., Conference Room 309

BY

### RYKER WADA INTERIM DIRECTOR

## Senate Bill No. 3100 S.D. 1 Relating to the Structure of Government

TO CHAIRPERSON JOHANSON, VICE CHAIR HOLT, AND MEMBERS OF THE COMMITTEE:

The purpose of Senate Bill No. 3100 S.D. 1 is to consolidate the Department of Budget and Finance and the Department of Human Resources Development into the Department of Budget, Finance, and Human Resources.

The Department of Human Resources Development (DHRD) appreciates the intent of but **strongly opposes** this measure because it will diminish the Administration's effectiveness of providing leadership in human resource matters throughout the State. DHRD is responsible for overseeing consistency in the administration of personnel laws, rules, policies and programs regarding recruitment, selection, compensation, and employee rights and benefits; representing the State in collective bargaining and labor relations matters; and administering the State's self-

insured workers' compensation program. If the human resources function is transferred to the Department of Budget and Finance, which has its own separate and distinct functional responsibilities, human resource issues of importance to the departments as a whole may not receive the priority and immediate attention they deserve.

Through time, the Legislature, the Governor and the Administration have always placed a high value on its greatest resources – its employees - by recognizing human resources as a cabinet post. They have relied heavily on the expertise and advice of principal staff agencies such as DHRD to address administrative issues on a statewide basis. Having a cabinet level department dedicated to this critical function for all departments of the Executive Branch will ensure consistency and uniformity in the application of human resources laws, rules, policies, and procedures.

Thank you for the opportunity to provide testimony on this measure.



## STATE OF HAWAI'I OFFICE OF ENTERPRISE TECHNOLOGY SERVICES

P.O. BOX 119, HONOLULU, HI 96810-0119 Ph: (808) 586-6000 | Fax: (808) 586-1922 ETS.HAWAII.GOV

#### Testimony of TODD NACAPUY Chief Information Officer, State of Hawai'i

Before the

#### HOUSE COMMITTEE ON LABOR & PUBLIC EMPLOYMENT THURSDAY, MARCH 22, 2018 9:15 A.M. State Capitol, Conference Room 309

## SENATE BILL 3100, SD1 RELATING TO THE STRUCTURE OF GOVERNMENT

Dear Chair Ling, Vice Chair Holt and members of the committee:

I am Todd Nacapuy, Chief Information Officer for the State of Hawai'i and head of the Office of Enterprise Technology Services (ETS), testifying in **opposition** of Senate Bill 3100, SD1, Relating to structure of government, Consolidates the Department of Budget and Finance and the Department of Human Resources Development into the Department of Budget, Finance, and Human Resources and transfers the departments' powers and duties effective July 1, 2020.

While the importance of promoting efficiency and effectiveness in state government is important, each department's core function is separate and distinct and there is only a limited functional policy overlap. We suggest exploring other internal and intra-departmental restructurings that may yield more efficiencies and benefits than merging these two dissimilar departments.

Thank you for allowing me to testify in opposition of this bill.

# SB 3100 SD-1

# LATE TESTIMONY



DAVID Y. IGE GOVERNOR

## Testimony of **Ford Fuchigami**Administrative Director, Office of the Governor

Before the Senate Committee on Labor March 22, 2018 9:15 a.m., Conference Room 309

## In consideration of Senate Bill 3100, SD1 RELATING TO THE STRUCTURE OF GOVERNMENT

Chair Tokuda, Vice-Chair English, and committee members:

Thank you for the opportunity to provide comments on **Senate Bill 3100, SD1.** This bill would consolidate the Department of Budget and Finance (B&F) and the Department of Human Resources Development (DHRD) into one department effective July 1, 2020. It would also appropriate \$100,000 in general funds in FY 2019 to support this consolidation.

While the Governor's Office supports efforts to improve the efficiency and effectiveness of state government operations, we have serious reservations about this bill. It is not clear how the consolidation of B&F and DHRD would result in improvements and cost savings in government operations. Furthermore, there may be some unintended consequences resulting from the proposed consolidation.

We defer specific comments to testimony submitted by the Department of Accounting and General Services, DHRD and B&F.

Thank you for the opportunity to submit testimony on this bill.