Harry Kim Mayor



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January 31, 2018

Senator Clarence K. Nishihara, Chair Committee on Public Safety, Intergovernmental, and Military Affairs Hawai'i State Capitol, Room 414 Honolulu, HI 96813

Dear Chair Nishihara and Committee Members:

Re: SB 2692 County Council members attending community meetings Hearing Date: 02/02/18 – 3:00 pm; Conference Room 414

Thank you for this opportunity to testify in support of SB 2692.

Although this bill would have direct impact on the legislative branch of government rather than administration, I think it is right for me to weigh in because of the overall positive impact this measure would have on good governance. The principles of "sunshine" and open government are very important, but it is possible to inadvertently create inappropriate barriers to councilmembers' interaction with each other and the general public, as well as those council members' ability to gain valuable knowledge. I would suggest that present law is such a barrier, and that this bill offers a suitable remedy.

I hope you will act favorably on SB 2692.

Respectfully submitted,

Harry Kim

Mayor, County of Hawai'i

COUNTY COUNCIL

Mel Rapozo, Chair Ross Kagawa, Vice Chair Arthur Brun Mason K. Chock Arryl Kaneshiro Derek S.K. Kawakami JoAnn A. Yukimura



Council Services Division 4396 Rice Street, Suite 209 Līhu'e, Kaua'i, Hawai'i 96766

January 30, 2018

OFFICE OF THE COUNTY CLERK

Jade K. Fountain-Tanigawa, County Clerk Scott K. Sato, Deputy County Clerk

> Telephone: (808) 241-4188 Facsimile: (808) 241-6349 E-mail: cokcouncil@kauai.gov

TESTIMONY OF DEREK S.K. KAWAKAMI COUNCILMEMBER, KAUA'I COUNTY COUNCIL

ON

SB 2692, RELATING TO COMMUNITY MEETINGS
Senate Committee on Public Safety, Intergovernmental, and Military Affairs
Friday, February 2, 2018
3:00 p.m.
Conference Room 414

Dear Chair Nishihara and Members of the Committee:

Thank you for this opportunity to provide testimony in strong support of SB 2692, Relating to Community Meetings. My testimony is submitted as Vice President of the Hawai'i State Association of Counties, and in my individual capacity as a member of the Kaua'i County Council and Chair of the Council's Economic Development & Intergovernmental Relations Committee.

I support the purpose of SB 2692 to exempt members of a county council from the limitation on the number of members that may attend an informational meeting or presentation on matters relating to official board business, including a meeting of another entity, legislative hearing, convention, seminar, or community meeting, which is similar to a measure included in the 2018 Hawai'i State Association of Counties Legislative Package.

For the reasons stated above, I urge the Senate Committee on Public Safety, Intergovernmental, and Military Affairs to support this measure. Should you have any questions, please feel free to contact me or Council Services Staff at (808) 241-4188.

Sincerely,

DEREK S.K. KAWAKAMI

Councilmember, Kaua'i County Council

AMK:aa

Council Chair Mike White

Vice-Chair Robert Carroll

Presiding Officer Pro Tempore Stacy Crivello

Councilmembers
Alika Atay
Elle Cochran
Don S. Guzman
Riki Hokama
Kelly T. King
Yuki Lei K. Sugimura



COUNTY COUNCIL

COUNTY OF MAUI 200 S. HIGH STREET WAILUKU, MAUI, HAWAII 96793 www.MauiCounty.us

February 1, 2018

TO: The Honorable Clarence K. Nishihara, Chair

Senate Committee on Public Safety, Intergovernmental, and Military Affairs

FROM: Mike White

Council Chair

SUBJECT: HEARING OF FEBRUARY 2, 2018; TESTIMONY IN SUPPORT OF SB

2692, RELATING TO COMMUNITY MEETINGS

Thank you for the opportunity to testify in **support** of this important measure. The purpose of this bill is to exempt members of a county council from the limitation on the number of members that may attend an informational meeting or presentation on matters relating to official board business and clarifies that such meetings for which two or more members of a board, but less than a quorum, may attend shall be meetings that are open to the public.

The Maui County Council has not had the opportunity to take a formal position on this measure, but a nearly identical measure is included in the Hawaii State Association of Counties Package. Therefore, I am providing this testimony in my capacity as an individual member of the Maui County Council.

I **support** this measure for the following reasons:

- 1. This measure would improve councilmembers' ability to engage with the public and be informed about issues facing their district and county. It is particularly important for Kauai County and Maui County, where all councilmembers are elected by and represent all residents.
- 2. Attending these public events, such as community organization meetings or forums will not jeopardize openness in government because councilmembers do not have control over agendas, discussions, or outcomes of meetings conducted by external organizations.
- 3. This measure is an important step toward enabling county councils the freedom to educate themselves and carry out their duties more efficiently, as state legislators now currently enjoy.

For the foregoing reasons, I strongly **support** this measure.



<u>SB-2692</u> Submitted on: 2/2/2018 8:55:20 AM

Testimony for PSM on 2/2/2018 3:00:00 PM

Submitted By	Organization	Testifier Position	Present at Hearing
Councilmember Yuki Lei Sugimura	Maui County Council	Support	No

Comments:

A nearly identical measure is included in the HSAC Legislative Package, therefore I offer support of this bill.

THE CIVIL BEAT LAW CENTER FOR THE PUBLIC INTEREST

700 Bishop Street, Suite 1701 Honolulu, HI 96813

Office: (808) 531-4000 Fax: (808) 380-3580 info@civilbeatlawcenter.org

Senate Committee on Public Safety, Intergovernmental, and Military Affairs Honorable Clarence K. Nishihara, Chair Honorable Glenn Wakai, Vice Chair

RE: Testimony Opposing S.B. 2692, Relating to Community Meetings Hearing: February 2, 2018 at 3:00 p.m.

Dear Chair and Members of the Committee:

My name is Brian Black. I am the Executive Director of the Civil Beat Law Center for the Public Interest, a nonprofit organization whose primary mission concerns solutions that promote governmental transparency. Thank you for the opportunity to submit testimony **strongly opposing S.B. 2692**. This bill should be deferred.

In 2014, the Legislature carefully balanced the ability of county councilmembers to attend community meetings against the "the potential for abuse of the public's right to know and participate in the policy making process." 2014 Haw. Sess. Laws Act 221. That balance was codified at HRS § 92-3.1(b). Councilmembers, however, are not using that existing exemption.

We now have almost 4 years of experience under Act 221. If that carefully balanced compromise legislation is not meeting the needs of county councils, the councils should be able to specify incidents in which the council members wished to attend an event, but were barred from doing so under Act 221. Every year that these proposals arise, the Law Center has requested more information about any difficulties encountered by councilmembers and offered to assist in tailoring amendments to Act 221 to meet any specific difficulties. No information has been provided, but we make the same offer this year.

County councils do not need more exemptions to attend community meetings. If there are legitimate concerns, only narrow amendments to section 92-3.1(b) are appropriate. But the counties first need to come forward with an explanation for why existing law does not work.

Thank you again for the opportunity to testify.



Holding Power Accountable

Senate Committee on Public Safety, Intergovernmental, and Military Affairs
Chair Clarence Nishihara. Vice Chair Glenn Wakai

02/02/2018 3:00 PM Room 414 SB2692 – Relating to Community Meetings

TESTIMONY / OPPOSE
Corie Tanida, Executive Director, Common Cause Hawaii

Dear Chair Nishihara, Vice Chair Wakai, and members of the committee:

Common Cause strongly opposes SB2692. This bill creates a loophole in Hawaii's Sunshine Laws, which are meant to promote transparency and openness in our state. SB2692 would significantly expand the exemption for county council members to attend outside meetings.

Hawaii's Sunshine Laws act as a safeguard, and are in place to 1) prevent private discussions among council members and the organizations that represent issues which council members vote on and 2) prevent council members' decisions on "official" issues without public input and public notice.

In 2014, the Hawaii State Legislature passed HB2139 (Act 221), which authorizes a limited meeting where any number of county council members may attend a board's or community group's meeting to discuss council business, if certain requirements are met. To date we are unaware of any councils taking advantage of this exemption, thus we do not see the need to expand it.

Act 221 already broadened Hawaii's Sunshine Laws. SB2692 will weaken our Sunshine Laws even further.

For this reason we urge you to defer SB2692.

Thank you for the opportunity to offer testimony **opposing SB2692**.



Feb. 2, 2018

Sen. Clarence Nishihara Senate Committee on Public Safety, Intergovernmental and Military Affairs State Capitol Honolulu, HI 96813

Re: Senate Bills 2161 and 2692

Chairman Nishihara and Committee Members:

We ask you to kill this bill.

For many years, the counties have come to the Legislature to find ways to meet with various groups outside the Sunshine Law. And various attempts have been enacted.

In 2014, lawmakers came up with yet-another amendment with some limitations designed to protect the public's rights. Now the counties are asking for another exemption – for a county council to hold "informational meeting or presentation on matters relating to official board business, including a meeting of another entity, legislative hearing, convention, seminar, or community meeting."

This measure could be used to circumvent the protections for transparency in 92-3.1(b) for limited meetings:

- 92-3.1(b) "A county council may hold a limited meeting that is open to the public, as the guest of a board or community group holding its own meeting, and the council shall not be required to have a quorum of members in attendance or accept oral testimony; provided that:
- "(1) Notice of the limited meeting shall be provided in accordance with section 92-7, shall indicate the board or community group whose meeting the council is attending, and shall not be required to include an agenda;
- "(2) If the board or community group whose meeting the council is attending is subject to part I, chapter 92, then that board or community group shall comply with the notice, agenda, testimony, minutes, and other requirements of part I, chapter 92;
- "(3) No more than one limited meeting per month shall be held by a county council for any one board or community group;
 - "(4) No limited meetings shall be held outside the State; and

"(5) Limited meetings shall not be used to circumvent the purpose of part I, chapter 92."

We do not believe you should pass this bill and allow county councils to meet at any time beyond the usual spotlight of media coverage and the eyes of a regular public audience.

Thank you for your attention,

It Maite

Stirling Morita

President

Hawaii Chapter SPJ



49 South Hotel Street, Room 314 | Honolulu, HI 96813 www.lwv-hawaii.com | 808.531.7448 | voters@lwv-hawaii.com

SENATE COMMITTEE ON PUBLIC SAFETY, INTERGOVERNMENTAL, AND MILITARY AFFAIRS

Friday, February 2, 2018, 3 PM, Conference Room 414 SB 2692, Relating to Community Meetings

TESTIMONY

Douglas Meller, Legislative Committee, League of Women Voters of Hawaii

Chair Nishihara, Vice-Chair Wakai and Committee Members:

The League of Women Voters of Hawaii strongly opposes SB 2692. SB 2692 would exempt council quorums that attended any "informational meeting or presentation" from most Sunshine Law requirements which apply to council meetings.

The Sunshine Law currently requires that county councils conduct the public's business in public. The law guarantees the public both advance notice and the opportunity to listen to all discussions and decisions by a county council quorum. SB 2692 would exempt council quorums that attended any "informational meeting or presentation" from most Sunshine Law requirements which apply to council meetings. Under SB 2692, when a council quorum attended an "informational meeting or presentation", no advance public notice of council attendance would be required, no council minutes would be prepared, and the public would not have the right to submit oral testimony to the council. Under SB 2692, an "informational meeting or presentation" might not be open to the public and could include events which charge admission, events which take place on the mainland or a foreign country, multi-day events which include both educational and recreational activities, and private events organized by special interests to influence public opinion and council decisions. SB 2692 would even allow a council quorum to attend an "informational" event at Disneyland.

Under SB 2692, if a private special interest "entity" which wished to influence council decisions invited a county council to attend an "informational meeting or presentation" about pending council matters, SB 2692 would authorize a council quorum to attend and discuss those pending council matters with that private "entity" and with each other. Basically, the Sunshine Law would be "neutered".

No new legislation is needed to allow a council quorum, or even all council members, to attend a meeting hosted by a community group. Since 2014, the Sunshine Law has authorized a county council quorum to hold a "limited meeting that is open to the public, as the guest of a board or community group holding its own meeting, …", provided that the council provides advance public notice, the public can attend the meeting without paying an admission fee or traveling out-of-state, no council voting commitments are made, and council minutes are prepared. These reasonable provisos recognize that private interests seek county land use approvals, private businesses seek county contracts, and ad hoc "NIMBY" groups commonly form "community groups" which host "informational meetings and presentations" for the purpose of advocating for or against special interest projects.

Thank you for the opportunity to present testimony.