

PANKAJ BHANOT DIRECTOR

CATHY BETTS
DEPUTY DIRECTOR

STATE OF HAWAII DEPARTMENT OF HUMAN SERVICES

P. O. Box 339 Honolulu, Hawaii 96809-0339

February 28, 2018

TO: The Honorable Representative Scott Y. Nishimoto, Chair

House Committee on Judiciary

FROM: Pankaj Bhanot, Director

SUBJECT: HB 2530 HD1 – RELATING TO CHILD CARE

Hearing: Thursday, March 1, 2018, 2:00 p.m.

Conference Room 325, State Capitol

DEPARTMENT'S POSITION: The Department of Human Services (DHS) is in strong support of HB2530 HD1 as it is consistent with the administration's proposals HB2360 and SB2787.¹

PURPOSE: The purpose of HB2530 HD1 is to amend section 346-157, Hawaii Revised Statute (HRS), to remove the requirement that DHS determine the amount of liability insurance coverage required by regulated child care providers; amend sections 3 and 5 of Act 161, Session Laws of Hawaii (SLH) 2017, to remove a reporting requirement, and extends the implementation and enforcement of Act 161, SLH 2017, until July 1, 2019.

The primary focus of the DHS child care licensing program is on the health and safety of all children in child care. The intent of Act 161, SLH 2017, was to strengthen minimum standards of child care to improve health and safety of children by requiring child care providers to obtain and maintain liability insurance coverage. Prior to Act 161, SLH 2017, DHS was prohibited from requiring regulated child care providers to obtain and maintain liability insurance coverage. Act 161 is currently in effect, that is regulated child care providers are

¹ Senate Committee on Human Services consolidated SB2787 into SB2875 SD1.

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required to have liability insurance coverage. However, Act 161 delays enforcement of this provision by DHS.

DHS submitted its report to the twenty-ninth Hawaii State Legislature 2018 in accordance with section 3 of Act 161, SLH 2017. The information DHS obtained through meetings with insurance industry providers, indicates that a variety of insurance products, coverage, exclusions and premiums are available for purchase. Injury from sexual molestation would be excluded from all coverage.

DHS also conducted outreach efforts through its contractor to conduct surveys and convene in-person meetings statewide. Child care providers also contacted members of the Legislature, DHS child care licensing offices, and the Child Care Program Office to ask questions and express their concerns regarding the provisions of Act 161, SLH 2017. Feedback from child care providers indicated that current insurers may not renew existing homeowner policies if child care is being provided on the premises. Child care providers also indicated that homebased child care providers were considering not being registered with DHS due to the new insurance requirement of Act 161, SLH 2017.

DHS expressed concern last session that one potential impact of requiring liability coverage would be a reduction of the number of child care providers willing to provide services, as previously maintaining liability coverage was not required. As of the end of December 2017, Hawaii has about 350 independent home-based child care providers which is a 12 percent decrease of the number of homes that were regulated at the end of December 2016.

Information obtained from other states that require liability insurance coverage indicates that most states only require providers to produce evidence of insurance, and minimum coverage amounts are not established within the child care regulatory requirements. Child care providers did raise privacy concerns as to the amount of information they are required to provide to parents as part of maintaining insurance coverage.

DHS supports the amendment to remove the requirement that DHS determine the amount of liability insurance coverage that shall be required for child care providers.

DHS agrees that it is not the appropriate entity to determine the amount of coverage to be

maintained by independent small businesses, as DHS does not have expertise in the field of establishing liability insurance coverage.

The issue to balance child safety, which is not necessarily addressed by maintaining liability insurance coverage, and providing parents additional assurance or confidence that their child is in a high quality care, requires further study to determine the best way to provide access to affordable child care, access to affordable insurance coverage, and maintain safe, child care throughout the state.

DHS supports the amendment that the effective date of Act 161 be extended to be effective and enforced July 1, 2019 or later.

Thank you for the opportunity to testify on this measure.