Feb 12, 2018, 9:24 am

LINDA CHU TAKAYAMA DIRECTOR

DAMIEN A. ELEFANTE DEPUTY DIRECTOR

DAVID Y. IGE GOVERNOR DOUGLAS S. CHIN LIEUTENANT GOVERNOR



#### STATE OF HAWAII **DEPARTMENT OF TAXATION**

830 PUNCHBOWL STREET, ROOM 221 HONOLULU, HAWAII 96813

http://tax.hawaii.gov/ Phone: (808) 587-1540 / Fax: (808) 587-1560 Email: Tax.Directors.Office@hawaii.gov

To: The Honorable Richard H.K. Onishi, Chair

and Members of the House Committee on Tourism

Date: Tuesday, February 13, 2018

Time: 9:00 A.M.

Place: Conference Room 429, State Capitol

From: Linda Chu Takayama, Director

Department of Taxation

Re: H.B. 2432, Relating to the Transient Accommodations Tax

The Department of Taxation (Department) supports the intent of H.B. 2432 and offers the following comments for the Committee's consideration.

H.B. 2432 amends the definition of "gross rental" or "gross rental proceeds" in section 237D-1, Hawaii Revised Statutes (HRS), to clarify that resort fees, defined as any mandatory charge or surcharge imposed by an operator, owner, or representative for the use of the transient accommodation's property, services, or amenities, are included in gross rental proceeds and therefore subject to the transient accommodations tax (TAT). The bill is effective on July 1, 2018.

Resort fees, also known as amenity fees and facility fees, are fees that are added to the nightly rate of transient accommodations. The components of resort fees vary greatly between transient accommodations, but often include amenities that were previously built into the nightly rate, such as in-room internet access, in-room water and coffee, use of an in-room safe, pool towels, access to pools, access to a fitness center, parking, and housekeeping. This bill will clarify that these fees, if mandatory, are subject to the TAT.

The Department further notes that it will be able to administer the changes in this bill with the current effective date.

Thank you for the opportunity to provide comments.

RECEIVED
Date & Time
Feb 12, 2018, 9:24 am



February 10, 2018

Representative Richard Onishi, Chair Representative Beth Fukumoto, Vice Chair House Committee on Tourism

Dear Representative Onishi and Representative Fukumoto,

### **Testimony in Opposition to HB2432**

The Kohala Coast Resort Association (KCRA) opposes HB2432, applying the transient accommodations tax to resort fees. These fees cover a wide variety of services not included in the standard room rental rate (parking, wifi access, health club access, etc.) and vary by property, room type, and negotiated rate (group, preferred member club, etc.). Therefore they should not be included in the calculation of transient accommodations taxes.

KCRA is a collection of master-planned resorts and hotels situated north of the airport which represents more than 3,500 hotel accommodations and an equal number of resort residential units. This is approximately 35 percent of the accommodations available on the Island of Hawai`i. KCRA member properties annually pay more than \$20 million in TAT and \$20 million in GET.

We encourage your opposition to this measure.

Stephanie P. Donako

Sincerely,

Stephanie Donoho Administrative Director



Testimony of

### Lisa H. Paulson

Executive Director
Maui Hotel & Lodging Association

on

## HB 2432 RELATING TO THE TRANSIENT ACCOMMODATIONS TAX

# COMMITTEE ON TOURISM Tuesday, February 13, 2018, 9:00 am

Conference Room 429

Dear Chair Onishi, Vice Fukumoto, and Members of the Committee,

The Maui Hotel & Lodging Association (MHLA) is the legislative arm of the visitor industry. Our membership includes 185 property and allied business members in Maui County – all of whom have an interest in the visitor industry. Collectively, MHLA's membership employs over 25,000 residents and represents over 19,000 rooms. The visitor industry is the economic driver for Maui County. We are the largest employer of residents on the Island - directly employing approximately 40% of all residents (indirectly, the percentage increases to 75%).

MHLA **opposes HB 2432**, which imposes the transient accommodations tax on additional hotel resort fees that are calculated separately from the advertised transient accommodation's rate.

MHLA believes that changing the language in 237D-1 to add "resort fees" to "gross rental proceeds" is not appropriate as resort fees are for services or products provided to the guest sometimes through a third part vendor.

Keeping our costs level is critical to our ability to compete against other sun destinations, especially now when we are seeing an increased amount of competition with new resort locations and other destinations' deeply discounted air/hotel/car packages. Hawai'i has reached the point where high business costs and tax rates make it increasingly difficult for business to be profitable and competitive, in both the domestic and international markets.

Maui Hotel & Lodging Association is opposed to raising taxes and leveraging extra fees on the visitor industry.

Thank you for the opportunity to testify.





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Date & Time
Feb 13, 2018, 8:12 am

Testimony of

Mufi Hannemann President & CEO Hawai'i Lodging & Tourism Association

> before the Committee on Tourism February 13, 2018

House Bill 2432: Relating to the Transient Accommodations Tax

Chair Onishi, Vice Chair Fukumoto, and members of the Committee on Tourism:

On behalf of the Hawai'i Lodging & Tourism Association, the state's largest private-sector visitor industry organization with nearly 700 members, thank you for the opportunity to testify on House Bill 2432, which calls for the imposition of the transient accommodations tax on resort fees.

The HLTA strongly opposes House Bill 2432, for several reasons:

- The TAT is not applied to the resort fee because this charge is not part of a guest room or transient accommodation. It is for services or products used by guests, such as the use of gym and spa facilities, wifi, shuttle services, and so forth. However, the hotels collect and remit to the State the general excise tax on these resort fees.
- Many lodging properties have decided to recover some of the costs of guest amenities through the resort fee. This fee customarily includes a bundle of services that would cost more individually if they were not grouped. Hotel surveys have revealed that guests prefer an all-inclusive resort fee rather than being charged for each service used, as was the practice in the past.
- Hotels have been transparent about these resort fees. They are fully disclosed on hotel websites, as well as on online booking engines and at the time of check-in.

The visitor industry is the economic driver for our economy. It generates more than 204,000 jobs, and raises \$508 million through the TAT alone, a tax that was just raised at the beginning of the year and is levied solely on the hotel, resort, and timeshare industry. It is also worth noting that, at present, 50 percent of the TAT revenues is going to the state's general fund. Additionally, this measure, if enacted, would set an unfortunate precedent as it would not be in keeping with the original intent of the transient accommodations tax.



The visitor industry is a fragile and highly competitive industry and we are one of the highest taxed leisure and resort destinations in the country. Adding additional taxes on an already expensive destination only puts us at a disadvantage in the local and global markets.

Mahalo.

Sincerely,

Mufi Hannemann President & CEO

Glenn Vergara Chairperson Elect

Bonnie Kiyabu Oahu Chapter Chairperson

Steve Yannarell Hawai'i Island Chapter Chairperson Gregg Nelson Chairman of the Board

Michael Jokovich Vice Chairperson

Angela Nolan Maui Chapter Chairperson

Jim Braman Kaua'i Chapter Chairperson



### The following is a list of hotels represented by the Hawai'i Lodging & Tourism Association:

Aston at the Executive Centre Hotel Aqua-Aston Hospitality, LLC

Castle Resorts & Hotels Aston at the Maui Banyan Aston at the Waikiki Banyan Colony Capital, LLC

Aston at The Whaler on Kaanapali Beach Halekulani Corporation

Aston Islander on the Beach Hawaiian Hotels & Resorts, LLC Aston Kaanapali Shores **Highgate Hotels** Aston Kona by the Sea Hilton Grand Vacations

Aston Mahana at Kaanapali InterContinental Hotels Group

Aston Maui Hill Ko Olina Resort

Aston Maui Kaanapali Villas Kyo-ya Company LLC Aston Shores at Waikoloa Kyo-ya Management Company, Ltd. Aston Waikiki Beach Hotel Lucky Hotels U.S.A. Co., Ltd. Aston Waikiki Beach Tower Marriott International, Inc. Aston Waikiki Beachside Hotel **Outrigger Enterprises Group** Aston Waikiki Circle Hotel Prince Resorts Hawaii, Inc.

Aston Waikiki Sunset Pulama Lana`i

Aston Waikoloa Colony Villas Sasada International, LLC Aulani, a Disney Resort & Spa Aina Nalu Lahaina by Outrigger Best Western Pioneer Inn Airport Honolulu Hotel

Best Western The Plaza Hotel Ala Moana Hotel

**Breakers Hotel** Alohilani Resort Waikiki Beach

Coconut Waikiki Hotel Ambassador Hotel Waikiki

Courtyard by Marriott Kaua'i at Coconut Beach Andaz Maui at Wailea Resort Courtyard by Marriott King Kamehameha's Kona Beach Agua Aloha Surf Waikiki

Courtyard by Marriott Waikiki Beach Aqua Bamboo & Spa

Courtyard Oahu North Shore Agua Kauai Beach Resort

Doubletree by Hilton Alana Waikiki Hotel

**Aqua Oasis** Embassy Suites by Hilton Oahu Kapolei Agua Pacific Monarch Embassy Suites Hotel - Waikiki Beach Walk Aqua Palms Waikiki

Ewa Hotel Waikiki - A Lite Hotel Agua Park Shore Waikiki

Fairmont Orchid Hawaii Agua Skyline at Island Colony Four Seasons Resort Lana'i Agua White Sands Hotel Four Seasons Resort Maui Aston at Papakea Resort

Four Seasons Resort O'ahu at Ko Olina Aston at Poipu Kai



Grand Hyatt Kauai Resort & Spa

**Grand Naniloa Hotel** 

Grand Wailea Hale Koa Hotel Halekulani

Hampton Inn & Suites, Kapolei Hapuna Beach Prince Hotel

Hilton Garden Inn Kauai Wailua Bay Hilton Garden Inn Waikiki Beach

Hilton Grand Vacations at Waikoloa Beach Resort

Hilton Grand Vacations Club

Hilton Hawaiian Village Waikiki Beach Resort

Hilton Waikiki Beach

Hilton Waikoloa Village Resort & Spa

Hokulani Waikiki by Hilton Grand Vacations Club

Holiday Inn Express Waikiki

Holiday Inn Waikiki Beachcomber Resort

Honua Kai Resort & Spa Hotel Coral Reef Resort Hotel Renew by Aston Hotel Wailea Maui

Hyatt Centric Waikiki Beach Hyatt Place Waikiki Beach

Hyatt Regency Maui Resort & Spa

Hyatt Regency Waikiki Beach Resort & Spa

Ilikai Hotel and Luxury Suites

Ilima Hotel

Ka`anapali Beach Club Ka`anapali Beach Hotel

Kahana Falls

Kauai Marriott Resort & Beach Club

Kiahuna Plantation Resort by Castle Resorts

Ko`a Kea Hotel & Resort Kona Coast Resort

Lawai Beach Resort

Lotus Honolulu at Diamond Head

Luana Waikiki Hotel and Suites Marriott's Kauai Lagoons, Kalanipu'u

Marriott's Ko Olina Beach Club

Marriott's Maui Ocean Club

Marriott's Waiohai Beach Club

Maui Beach Hotel Maui Coast Hotel

Maui Condo & Home, LLC

Maui Eldorado Kaanapali by Outrigger

Mauna Kea Resort Mauna Lani Resort Mauna Loa Village IOA

Moana Surfrider, A Westin Resort & Spa

Montage Kapalua Bay Napili Kai Beach Resort

OHANA Waikiki East by Outrigger

OHANA Waikiki Malia Ohia Waikiki Hotel

Outrigger Kiahuna Plantation Outrigger Napili Shores Outrigger Palms at Wailea

Outrigger Reef Waikiki Beach Resort
Outrigger Regency on Beachwalk

Outrigger Royal Sea Cliff

Outrigger Waikiki Beach Resort

Pacific Marina Inn
Pagoda Hotel
Pearl Hotel Waikiki
Plantation Hale Suites

Prince Waikiki Queen Kapiolani

Raintree - Kona Reef Raintree Vacation Club

Ramada Plaza Waikiki Royal Grove Hotel

Royal Kahana Maui by Outrigger

Royal Kona Resort Royal Lahaina Resort Sheraton Kauai Resort

Sheraton Kona Resort & Spa at Keauhou Bay

Sheraton Maui Resort and Spa Sheraton Princess Kaiulani Sheraton Waikiki Resort



Shoreline Hotel Waikiki

St. Regis Princeville Resort

Stay Hotel Waikiki

The Cliffs at Princeville

The Club at Kukui`ula

The Fairmont Kea Lani, Maui

The Imperial Hawaii Resort At Waikiki

The Kahala Hotel & Resort

The Laylow, Autograph Collection

The MODERN Honolulu

The New Otani Kaimana Beach Hotel

The Point at Poipu, Diamond Resorts International

The Ritz-Carlton Residences, Waikiki Beach

The Ritz-Carlton, Kapalua

The Royal Hawaiian, A Luxury Collection Resort

The Surfjack Hotel & Swim Club

The Westin Maui Resort & Spa

The Westin Princeville Ocean Resort Villas

Travaasa Hana

Trump International Hotel Waikiki

**Turtle Bay Resort** 

Vive Hotel Waikiki

Waikiki Beach Marriott Resort & Spa

Waikiki Grand Hotel

Waikiki Parc Hotel

Waikiki Resort Hotel

Waikiki Sand Villa Hotel

Waikiki Shore

Waikoloa Beach Marriott Resort & Spa

Wailea Beach Marriott Resort & Spa

Waipouli Beach Resort & Spa by Outrigger

Westin Ka'anapali Ocean Resort Villas

Wyndham at Waikiki Beach Walk

Wyndham Vacation Resorts Royal Garden at Waikiki

### LEGISLATIVE TAX BILL SERVICE

RECEIVED
Date & Time
Feb 12, 2018, 9:47 am

## TAX FOUNDATION OF HAWAII

126 Queen Street, Suite 304

Honolulu, Hawaii 96813 Tel. 536-4587

SUBJECT: TRANSIENT ACCOMMODATIONS, Applies Tax to Resort Fees

BILL NUMBER: HB 2432; SB 2699 (Identical)

INTRODUCED BY: HB by SAIKI; SB by WAKAI, BAKER, RIVIERE, Dela Cruz, Harimoto,

Kim, Nishihara

EXECUTIVE SUMMARY: Imposes the transient accommodations tax on additional hotel resort fees that are calculated separately from the advertised transient accommodation's rate.

SYNOPSIS: Adds a new definition of "resort fee" to section 237D-1, HRS. Resort fee is defined as any mandatory charge or surcharge imposed by an operator, owner, or representative thereof to a transient for the use of the transient accommodation's property, services, or amenities.

Amends the definition of "gross rental" in section 237D-1, HRS, to explicitly include resort fees

EFFECTIVE DATE: July 1, 2018

STAFF COMMENTS: As we understand the law, a "resort fee" as so defined is already subject to transient accommodations tax, so the bill does nothing substantive but may make the codified law more explicit.

The need for the bill may be obviated if the Department issues administrative guidance, such as a Tax Information Release, stating that this type of fee is and has been subject to the TAT.

If the bill is merely interpretive, the Committee may consider a retroactive effective date.

Digested 2/10/2018