## PRESENTATION OF THE BOARD OF DENTAL EXAMINERS

#### TO THE HOUSE COMMITTEE ON INTRASTATE COMMERCE

## TWENTY-NINTH LEGISLATURE Regular Session of 2018

Tuesday, February 6, 2018 10:30 a.m.

#### TESTIMONY ON HOUSE BILL NO. 2207, RELATING TO DENTAL ASSISTANTS.

TO THE HONORABLE TAKASHI OHNO, CHAIR, AND MEMBERS OF THE COMMITTEE:

My name is Sandra Matsushima, and I am the Executive Officer of the Board of Dental Examiners ("Board"). Thank you for the opportunity to testify on H.B. 2207, Relating to Dental Assistants. The Board takes no position at this time but will be discussing this measure at its February 5, 2018, meeting.

This measure requires the Board of Dental Examiners to adopt rules to establish a regulatory structure for the regulation of dental assistants in Hawaii.

The Board will provide its position and an update at this hearing.

Thank you for the opportunity to comment on H.B. 2207.

# **Petition to Submit Testimony in Support of HB2207**

Petition summary and background:	As Registered Dental Hygienists in the state of Hawaii, we SUPPORT the intent of HB2207 but offers the following comments and recommendations for this measure. The Boards of Dental Examiners has allowable/prohibited duties for dental auxiliary (this includes Dental Assistants) but no regulation or licensing of Dental Assistants in the state of Hawaii. A majority of Dental Assistants in Hawaii are trained on the job by other Dental Assistants or their supervising Dentist.
Action petitioned for:	We, the undersigned are concerned citizens who urge our leaders to act now to SUPPORT HB2207. For the safety of the public, please consider the sunrise analysis of Dental Assistants recently completed, the cost and feasibility of regulation for Dental Assistants and a comparison with other state's certification and regulation enforcement prior to Board of Dental Examiners adopting rules for regulation of Dental Assistants in Hawaii.

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Tuesday, February 6, 2018 10:30 a.m.

#### TESTIMONY ON HOUSE BILL NO. 2207, RELATING TO DENTAL ASSISTANTS.

TO THE HONORABLE TAKASHI OHNO, CHAIR, AND MEMBERS OF THE COMMITTEE:

My name is Paul Guevara, D.M.D, M.D.S., and I am the Chairperson of the Board of Dental Examiners ("Board"). Thank you for the opportunity to testify on H.B. 2207, Relating to Dental Assistants. The Board appreciates the intent of this bill and suggests amendments for the Committee's consideration.

This measure requires the Board to adopt rules to establish a regulatory structure for the regulation of dental assistants in Hawaii.

The Board discussed this bill on February 5, 2018, and respectfully requests the following amendments:

Amend page 1, lines 6-8, to read as follows:

(1) Basic-level dental assistants; [who shall have graduated from high schoolor earned a general equivalency diploma;]

Amend page 2, lines 4-6, to read as follows:

(c) Received <u>expanded function</u> training in [the application of pit and fissure sealants or advanced remediable intra-oral dental tasks] <u>duties as specified in</u> the rules.

Amend page 2, line 9 to 10, to read as follows:

"...examiners shall submit to the legislature a report on the progress in adopting rules [detailing the rules adopted] pursuant to section 1 of this Act.

The Board supports the concept of establishing a tiered approach and regulatory structure for dental assistants. However, the Board will need more time to thoroughly analyze the Office of the Auditors' Sunrise Analysis: Regulation of Dental Assistants, Report No. 18-02, to develop and amend the administrative rules before moving towards regulation.

Thank you for the opportunity to testify on H.B. 2207.



To: The House Committee on Intrastate Commerce

Time/Date: 10:30 a.m. February 6, 2018

Location: Capitol Conference Room 429

Re: HB 2207, Relating to Dental Assistants

Aloha Chair Ohno, Vice Chair Choy and members of the committee! My name is Dr. Robert Baysa and I serve as the president of the Hawaii Dental Association, a professional association comprised of approximately 950-member dentists. The Hawaii Dental Association (HDA) is a statewide professional membership organization representing dentists practicing in Hawaii and licensed by the State of Hawaii Board of Dental Examiners. HDA members are committed to protecting the oral health and well-being of all of the people of Hawaii, from keiki to kupuna and everyone in between.

The purpose of HB 2207 is to establish a tiered regulatory framework for dental assistants. Last year, the legislature enacted Act 84 which requested that the state auditor study the issue of regulating dental assistants. The auditor recommended that the State consider a tiered regulatory framework, requiring dental assistants who perform tasks related to patient safety to be credentialed by the State. We believe that a body, such as the Board of Dental Examiners, or a task force comprised of knowledgeable stakeholders, should be tasked with developing such a framework.

We appreciate the legislature's support of the dentistry profession and we look forward to continuing to work collaboratively with you to assist in the development of sound oral health policies.

Respectfully, Dr. Robert Baysa, D.D.S President, Hawaii Dental Association

<u>HB-2207</u> Submitted on: 2/5/2018 10:34:17 PM

Testimony for IAC on 2/6/2018 10:30:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Jessica Prestler Chang		Support	No

Comments:



Testimony in Support of **HB 2207**, Relating to Dentistry

Ellie Kelley-Miyashiro, RDH, BS

Hawaii Dental Hygienists' Association Regulations and Practice Chairperson 2017-2018

February 4, 2018

Dear Chairperson Ohno, Vice Chair Choy and Respected Members of the House Committee on Intrastate Commerce:

The Hawaii Dental Hygienists' Association (HDHA) supports the **intent** of **HB2207.** We applaud your leadership in initiating this important safety measure during the 2018 legislative session.

Currently, dental assistants in Hawai'i do not need any specific education or other qualifications and are not regulated by the State. In Hawai'i, Dental Assistants are identified in statute and administrative rule as unlicensed auxiliary personnel who perform supportive dental procedures under the direct supervision, direction, evaluation, and responsibility of a licensed dentist. Training for dental assistant duties is typically done on-the-job by the supervising dentist or another assistant, and varies from office to office and from dentist to dentist. This "on-the-job" method of training creates a standard of care with little, to no standardization.

It has been determined that several tasks routinely performed by dental assistants in Hawai'i can pose a reasonable risk of injury to patients. Tasks such as, proper infection control and sterilization, use of sharp instruments to remove excess cement or other materials within the mouth, or possible aspiration while taking intraoral impressions, all pose some risk to patients. Because of this risk, HDHA believes all Dental Assistants should be uniformly trained and certified via the Dental Assisting National Board. This certification will then create a framework the State can begin to regulate this important profession.

We are concerned with a tiered system which still allows no additional education, training or certification for dental assistants(Tier 1 Basic Dental Assistant). HDHA feels a more substantial statutory framework of regulation and viable enforcement for the Hawaii Board of Dental Examiners would need to implemented with supportive rules, but this step is one in the right direction. HDHA thanks you for your time and consideration of **HB 2207**. As always, The Hawaii Dental Hygienists' Association would like to convey our core desire that dentists, hygienists and dental assistants continue to be integral members of the oral health team, and feel that the public is best served and protected when all members of the Oral Health workforce are properly trained, certified and regulated.

Thank you for your consideration.

## DENTAL ASSISTANT, REGULATION OF HOUSE BILL #2207 HEARING 2/6/18; 10:30 AM, RM 429

ALOHA AND GOOD MORNING MR. CHAIRMAN, VICE-CHAIR, DISTINGUSHED REPRESENATIVES AND GUESTS. I AM JOSEPH P. MAYER, JR., DDS. I HAVE AN UNRESTRICTED DENTAL LICENSE IN HAWAII. I AM ÉMPLOYED BY A FEDERALLY QUALIFIED HEALTH'CENTER ON THE NORTH SHORE. REGARDING HOUSE BILL NUMBER 2207, THAT ADDRESSES THE ISSUE OF REGULATION OF DENTAL ASSISTANTS, PURSUANT TO CHAPTER 91, HAWAII REVISED STATUTES. I ACKNOWLEDGE THAT THIS IS NECESSARY IN LIGHT OF EVENTS. I WOULD SUGGEST THAT IMPOSING LEGISLATION THAT MANDATES THE HAWAII BOARD OF DENTAL EXAMINERS, HEREAFTER "THE BOARD", TO ESTABLISH A "REGULATORY STRUCTURE" AND CERTIFICATION OF DENTAL ASSISTANTS, ON THIS TIME LINE IS NOT BENEFICIAL TO THE GOOD INTENTION OF THE AUTHORS OF THIS PROPOSED LEGISLATION AND COULD POTENTIALLY HANDCAP THE "BOARD" IN CREATING THOSE REGULATIONS. I AM CONFIDENT THAT THE BOARD WILL GIVE DUE DILIGENCE TO THIS ISSUE. THE PROPOSED LEGISLATIVE INITIATIVES HAS INCENTIVISED THE BOARD TO PRIORTIZE THE REGULATING OF DENTAL ASSISTANTS. I BELIEVE THAT THE BOARD IS THE BEST QUALIFIED SOURCE FOR THE CREATION OF THESE REGULATIONS. I HAVE FULL FAITH AND CONFIDENCE

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THAT THE BOARD CAN CREATE A STRUCTURE THAT CONSIDERS ALL THE UNDERLYING ISSUES.

TO PARA-PHRASE ANOTHER PERSON:

"WHO KNEW THAT REGULATING DENTAL ASSISTANCES WOULD BE SO

**COMPLICATED?**"

### THE COMPLICATIONS ARE MANY:

1 IT IS MY UNDERSTANDING THAT THERE IS CURRENTLY ONLY ONE DENTAL ASSISTING PROGRAM IN HAWAI THAT HAS BEEN ACCREDITED BY AMERICAN DENTAL ASSOCIATION, COMMISSION ON DENTAL ACCREDATION. THAT IS THE PROGRAM RUN BY PROFESSOR SHEILA KITAMURA AT THE KAPIOLANI COMMUNITY COLLEGE.

THE OTHER ISLANDS DO NOT HAVE A CURRENT PATHWAY THROUGH AN EDUCATIONAL PROGRAM FOR CERTIFIED TRAINING. THE OTHER PATHWAY WOULD BE "ON THE JOB TRAINING."

- 2 THE PROGRAM HAS ONLY RECENTLY RECEIVED ACCREDATION. SO THOSE ASSISTANTS THAT COMPLETED THE PROGRAM PREVIOUSLY WERE NOT IN AN ACCREDITED PROGRAM OF INSTRUCTION.
- 3 THE CERTIFICATION EXAMINATION ADMINISTRED BY THE ADA, DENTAL ASSISTING NATIONAL BOARD, INC. IS A VERY DIFFICULT EXAMINATION THAT REQUIRES MONTHS OF PREPARATION ACCORDING TO PROFESSOR KITAMURA.
- 4 THERE ARE EXCELLENT DENTAL ASSISTANTS IN HAWAII THAT HAVE PROVIDED CARE FOR DECADES. HOW ARE THEY TO BE "GRANDFATHERED" AS ASSISTANTS AND AT WHAT LEVEL OF RESPONSIBILITIES?

5 THIS LEGISLATION WILL EFFECT THE LIVELYHOOD OF POTENTIALLY 1,000 HOUSEHOLD OR MORE THAT ARE DEPENDENT ON THE INCOME EARNED TO MAKE ENDS MEET. IF THIS IS NOT DONE CORRECTLY IT COULD HAVE MANY NEGATIVE EFFECTS ON THOSE HOUSEHOLDS.

- 5 WHO BETTER THAN THE BOARD TO DETERMINE THE DUTIES AND RESPONSIBILITIES THAT CAN BE DELIGATED TO BASIC, INTERMEDIATE AND ADVANCED DENTAL ASSISTANTS.
- 6 THIS MONTH, MY CLINIC ADVERTISED EMPLOYMENT FOR 2 DENTAL ASSISTANTS. ONLY ONE OF 7 APPLICANTS HAS PRIOR TRAINING AND EXPERIENCE. THERE IS CURRENTLY A SHORTAGE OF DENTAL ASSISTANTS ON OAHU. I CAN NOT SPEAK FOR THE OTHER ISLANDS.

"UNDER THE GUN" IN DEVELOPING THE REGULATION AND POSSIBLY HANDCAP
THE PROCESS. ONCE IT BECOMES LAW, YOU CAN'T TAKE IT OUT. I BELIEVE THAT
RUSHING THIS LEGISLATION DOES NOT BENEFIT ANYONE. PLEASE PERMIT THE
BOARD TO PROVIDE A WELL THOUGHT OUT, CO-HEARENT PROPOSAL FOR THE
NEXT LEGISLATIVE SESSION.

THANK YOU FOR YOUR TIME AND ATTENTION.

JOSEPH P. MAYER, JR., DDS