STAND. COM. REP. NO. 206

Honolulu, Hawaii

FEB 0 8 2018

RE: S.B. No. 2815 S.D. 1

Honorable Ronald D. Kouchi President of the Senate Twenty-Ninth State Legislature Regular Session of 2018 State of Hawaii

Sir:

Your Committee on Public Safety, Intergovernmental, and Military Affairs, to which was referred S.B. No. 2815 entitled:

"A BILL FOR AN ACT RELATING TO PAROLE,"

begs leave to report as follows:

The purpose and intent of this measure is to:

- Clarify circumstances under which the Hawaii Paroling Authority may grant early discharges to paroled prisoners;
- (2) Provide the Hawaii Paroling Authority with discretion when considering pardons for paroled prisoners; and
- Clarify that early discharge consideration of paroled prisoners is an administrative action.

Your Committee received testimony in support of this measure from the Hawaii Paroling Authority. Your Committee received testimony in opposition to this measure from the Community Alliance On Prisons, Young Progressives Demanding Action, and Ho'omanapono Political Action Committee. Your Committee received comments on this measure from the Libertarian Party of Hawaii and two individuals.

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Your Committee finds that an efficient and effective parole system is essential to the proper functioning of the State's corrections system. Under existing law, the power of the Hawaii Paroling Authority to grant final discharge to paroled prisoners is broad and without clearly defined limits. Consequently, there is a lack of adequate consideration of victims under the existing discharge guidelines. Further, your Committee finds that the efficiency of the Paroling Authority would be greatly enhanced by allowing the Paroling Authority to consider final discharge of prisoners in an administrative action rather than in-person hearings.

Your Committee further finds that this measure clarifies that the Paroling Authority cannot grant parole to those inmates who are serving a portion of a court-ordered mandatory minimum sentence or who owe restitution. Additionally, this measure clarifies that in cases of early discharge of paroled persons, the Paroling Authority can decide the matter in an administrative hearing. Moreover, this measure establishes that the Hawaii Paroling Authority's consideration for a recommendation for a complete pardon of a paroled prisoner is discretionary.

However, your Committee understands that there are individual circumstances where an in-person hearing would better protect the interests of paroled prisoners and the Paroling Authority. Therefore, it is important to provide the Paroling Authority with discretion in deciding whether to consider final discharge of paroled prisoners in administrative actions or through in-person hearings. In addition, it is important to provide those prisoners denied final discharge or full pardon an annual in-person hearing subsequent to their initial denial.

Accordingly, your Committee has amended this measure by:

- (1) Making administrative reviews of considerations for final discharge by the Paroling Authority permissive rather than mandatory; and
- (2) Removing language that would have required the Paroling Authority to conduct subsequent annual reviews for the purposes of considering final discharge as administrative actions.

As affirmed by the record of votes of the members of your Committee on Public Safety, Intergovernmental, and Military Affairs that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 2815, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 2815, S.D. 1, and be referred to your Committee on Judiciary.

Respectfully submitted on behalf of the members of the Committee on Public Safety, Intergovernmental, and Military Affairs,

CLARENCE K. NISHIHARA, Chair

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The Senate Twenty-Ninth Legislature State of Hawai'i

Record of Votes Committee on Public Safety, Intergovernmental, and Military Affairs PSM

I	Committee PSM	Referral:	Da	te: 1/30	18
The Committee is reconsidering its previous decision on this measure. If so, then the previous decision was to:					
The Recommendation is:					
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313					
Members		Aye /	Aye (WR)	Nay	Excused
NISHIHARA, Clarence K. (C)		V /			
WAKAI, Glenn (VC)		V /			
BAKER, Rosalyn H.		/ /	,		
IHARA, Jr., Les					
THIELEN, Laura H.					
					
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TOTAL		5	9	9	Ø
Recommendation: Adopted Not Adopted					
Chair's or Designee's Signature					
Distribution: Original Yellow Pink Goldenrod File with Committee Report Clerk's Office Drafting Agency Committee File Copy					

*Only one measure per Record of Votes