#### JAN 2 0 2017

### A BILL FOR AN ACT

RELATING TO MARIJUANA.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legal history of cannabis or marijuana in
- 2 the United States primarily addresses the regulation of
- 3 marijuana for medical use, and secondarily the use of marijuana
- 4 for personal or recreational purposes. By the mid-1930s
- 5 cannabis was regulated as a drug in every state, including
- 6 thirty-five states that adopted the Uniform State Narcotic Drug
- 7 Act which was subsequently replaced in 1970 with the federal
- 8 Uniform Controlled Substances Act, which classifies marijuana
- 9 and tetrahydrocannabinol as schedule I controlled substances.
- 10 Notwithstanding the prospect of federal prosecution,
- 11 several states, including Hawaii, have enacted medical marijuana
- 12 laws. Chapter 329, part IX, Hawaii Revised Statutes, was
- 13 enacted to create a medical use of marijuana exemption from
- 14 criminal sanctions. Other jurisdictions, such as Alaska,
- 15 Arizona, California, Colorado, Connecticut, District of
- 16 Columbia, Delaware, Illinois, Maine, Maryland, Massachusetts,
- 17 Michigan, Minnesota, Montana, Nevada, New Hampshire, New Jersey,

- 1 New Mexico, New York, Oregon, Rhode Island, Vermont, and
- 2 Washington, also allow the use of marijuana for medicinal
- 3 purposes. Furthermore, chapter 329D, Hawaii Revised Statutes,
- 4 was enacted to establish medical marijuana dispensaries that
- 5 were authorized to operate beginning in July 2016. As Hawaii
- 6 expands its medical marijuana program through the use of highly
- 7 regulated and monitored dispensaries, more patients are
- 8 anticipated to consider medical marijuana as a viable treatment,
- 9 knowing that the medicine will be regulated and tested.
- 10 In addition to medicinal marijuana laws, some states have
- 11 legalized or decriminalized marijuana. Most places that have
- 12 decriminalized cannabis have civil fines, confiscation, drug
- 13 education, or drug treatment in place of incarceration or
- 14 criminal charges for possession of small amounts of cannabis, or
- 15 have made various cannabis offenses the lowest priority for law
- 16 enforcement. The states of Alaska, California, Colorado,
- 17 Connecticut, Delaware, District of Columbia, Maine, Maryland,
- 18 Massachusetts, Minnesota, Mississippi, Missouri, Nebraska,
- 19 Nevada, New York, North Carolina, Ohio, Oregon, Rhode Island,
- 20 and Vermont have decriminalized marijuana in small amounts. In
- 21 each of these states, marijuana users no longer face arrest or

- 1 jail time for the possession or use of marijuana in an amount
- permitted by statute.
- 3 The legislature further finds that the legalization of
- 4 marijuana for personal or recreational use is a natural,
- 5 logical, and reasonable outgrowth of the current science of
- 6 marijuana and attitude toward marijuana. In 2012, voters in
- 7 Colorado voted to amend the state's constitution (Amendment 64)
- 8 to legalize and regulate the production, possession, and
- 9 distribution of marijuana for persons age twenty-one and older.
- 10 Also in 2012, voters in Washington approved a proposition to
- 11 legalize and regulate the production, possession, and
- 12 distribution of cannabis for persons age twenty-one and older.
- 13 Colorado is the first state to remove the prohibition on
- 14 commercial production of marijuana for general use. Colorado
- 15 realized state tax revenue of approximately \$18,900,000 during
- 16 the first half of 2014, and this revenue is expected to increase
- 17 as sales of retail marijuana increase. Following Colorado and
- 18 Washington's lead, Oregon and Alaska passed legislation to also
- 19 legalize and regulate the production, possession, and
- 20 distribution of cannabis for persons age twenty-one and older.

1	The	legislature further finds that marijuana cultivation
2	and sales	hold potential for economic development, increased tax
3	revenues,	and reduction in crime.
4	The	purpose of this Act is to:
5	(1)	Decriminalize and regulate small amounts of marijuana
6		for personal use;
7	(2)	Establish a licensing scheme for the cultivation,
8		sale, and use of small amounts of marijuana for
9		personal use;
10	(3)	Tax marijuana sales in the same manner as state excise
11		taxes; and
12	(4)	Subject income derived from marijuana sales to state
13		income taxes.
14	SECT	ION 2. The Hawaii Revised Statutes is amended by
15	adding a	new chapter to be appropriately designated and to read
16	as follow	s:
17		"CHAPTER
18		LEGALIZATION OF MARIJUANA FOR PERSONAL USE
19	§	-1 Definitions. As used in this chapter:
20	"Dep	artment" means the department of taxation.

- 1 "License" means a license issued by the department to
  2 authorize the operation of a marijuana establishment.
- 3 "Marijuana" means all parts of the plant of the genus
- 4 cannabis, whether growing or not; the seeds thereof; the resin
- 5 extracted from any part of the plant; and every compound,
- 6 manufacture, salt, derivative, mixture, or preparation of the
- 7 plant, its seeds, or its resin, including marijuana concentrate.
- 8 "Marijuana" does not include industrial hemp; fiber produced
- 9 from the stalks, oil, or cake made from the seeds of the plant;
- 10 sterilized seed of the plant which is incapable of germination;
- 11 or the weight of any other ingredient combined with marijuana to
- 12 prepare topical or oral administrations, food, drink, or other
- 13 product. For purposes of this definition, "industrial hemp"
- 14 means the plant of the genus cannabis and any part of such
- 15 plant, whether growing or not, with a delta-9
- 16 tetrahydrocannabinol concentration that does not exceed 0.3 per
- 17 cent on a dry weight basis.
- 18 "Marijuana accessories" means any equipment, products, or
- 19 materials of any kind that are used, intended for use, or
- 20 designed for use in planting, propagating, cultivating, growing,
- 21 harvesting, composting, manufacturing, compounding, converting,

- 1 producing, processing, preparing, testing, analyzing, packaging,
- 2 repackaging, storing, vaporizing, or containing marijuana, or
- 3 for ingesting, inhaling, or otherwise introducing marijuana into
- 4 the human body.
- 5 "Marijuana cultivation facility" means an entity licensed
- 6 to cultivate, prepare, and package marijuana and sell marijuana
- 7 to retail marijuana stores, marijuana product manufacturing
- 8 facilities, and other marijuana cultivation facilities, but not
- 9 to consumers.
- 10 "Marijuana establishment" means a marijuana cultivation
- 11 facility, marijuana testing facility, marijuana product
- 12 manufacturing facility, or retail marijuana store.
- "Marijuana product manufacturing facility" means an entity
- 14 licensed to purchase marijuana; manufacture, prepare, and
- 15 package marijuana products; and sell marijuana and marijuana
- 16 products to other marijuana product manufacturing facilities and
- 17 retail marijuana stores, but not to consumers.
- 18 "Marijuana products" means marijuana concentrate products
- 19 and products that comprise marijuana and other ingredients
- 20 intended for use or consumption and include but are not limited
- 21 to edible products, ointments, and tinctures.

- 1 "Marijuana testing facility" means an entity licensed to
- 2 analyze and certify the safety and potency of marijuana.
- 3 "Personal use" means an amount of marijuana not exceeding
- 4 one ounce that is used for private, personal, or recreational
- 5 purposes by persons age twenty-one years or older. The term
- 6 personal use includes display, possession, sale, transport,
- 7 transfer, or processing of marijuana or marijuana products.
- 8 "Retail marijuana store" means an entity licensed to
- 9 purchase marijuana from marijuana cultivation facilities,
- 10 purchase marijuana and marijuana products from marijuana product
- 11 manufacturing facilities, and sell marijuana and marijuana
- 12 products to consumers.
- 13 § -2 Personal use of marijuana. (a) Notwithstanding
- 14 any law to the contrary, the personal use of marijuana is
- 15 permitted.
- 16 (b) Personal use of marijuana shall not be the basis for
- 17 arrest, seizure, or forfeiture of assets.
- 18 (c) The possession, use, display, purchase, transfer, or
- 19 transport of marijuana, marijuana accessories, or marijuana
- 20 paraphernalia for personal use shall be immune from criminal
- 21 prosecution.

- 1 (d) The possession, growing, processing, or transporting
- 2 of not more than six marijuana plants, with three or fewer being
- 3 mature, flowering plants, and possession of the marijuana
- 4 produced by the plants on the premises where the plants are
- 5 grown shall not be subject to criminal prosecution; provided
- 6 that the growing takes place in an enclosed and locked space and
- 7 is not conducted openly or publicly, and that the plants are not
- 8 made available for sale.
- 9 (e) The transfer or sale of one ounce or less of marijuana
- 10 with or without remuneration to a person who is twenty-one years
- 11 of age or older is permitted.
- 12 (f) The consumption of marijuana products is permitted.
- 13 (g) Assisting, advising, or abetting another person who is
- 14 twenty-one years of age or older in any actions described in
- 15 this section is permitted.
- 17 license required. Notwithstanding any law to the contrary, the
- 18 following acts are permitted and shall not constitute a criminal
- 19 offense or be the basis for search, seizure, or forfeiture of
- 20 assets of a person age twenty-one years or older:

1	(1)	Manufacturing, possessing, or purchasing marijuana
2		accessories or selling marijuana accessories to a
3		person who is twenty-one years of age or older;
4	(2)	Possessing, displaying, or transporting marijuana or
5		marijuana products; purchasing marijuana from a
6		marijuana cultivation facility; purchasing marijuana
7		or marijuana products from a marijuana product
8		manufacturing facility; or selling marijuana or
9		marijuana products to consumers; provided that the
10		person conducting the activities described in this
11		paragraph has obtained a current, valid license to
12		operate a retail marijuana store or is acting in the
13		capacity of an owner, employee, or agent of a licensed
14		retail marijuana store;
15	(3)	Cultivating, harvesting, processing, packaging,
16		transporting, displaying, or possessing marijuana;
17		delivering or transferring marijuana to a marijuana
18		testing facility; selling marijuana to a marijuana
19		cultivation facility, marijuana product manufacturing
20		facility, or retail marijuana store; or purchasing

marijuana from a marijuana cultivation facility;

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provided that the person conducting the activities
described in this paragraph has obtained a current,
valid license to operate a marijuana cultivation
facility or is acting in the capacity of an owner,
employee, or agent of a licensed marijuana cultivation
facility;

(4)Packaging, processing, transporting, manufacturing, displaying, or possessing marijuana or marijuana products; delivering or transferring marijuana or marijuana products to a marijuana testing facility; selling marijuana or marijuana products to a retail marijuana store or marijuana product manufacturing facility; purchasing marijuana from a marijuana cultivation facility; or purchasing marijuana or marijuana products from a marijuana product manufacturing facility; provided that the person conducting the activities described in this paragraph has obtained a current, valid license to operate a marijuana product manufacturing facility or is acting in the capacity as an owner, employee, or agent of a licensed marijuana product manufacturing facility;

1	(5)	Possessing, processing, repackaging, storing,
2		transporting, displaying, transferring, or delivering
3		marijuana or marijuana products; provided that the
4		person has obtained a current, valid license to
5		operate a marijuana testing facility or is acting in
6		the capacity as an owner, employee, or agent of a
7		licensed marijuana testing facility; and
8	(6)	Leasing or otherwise allowing the use of property
9		owned, occupied, or controlled by any person,
10	,	corporation, or other entity for any of the activities
11		conducted lawfully in accordance with this section.
12	\$	-4 Regulation of marijuana; rules. (a) No later than
13	July 1, 2	018, the department shall adopt rules, pursuant to
14	chapter 9	1, necessary for implementation of this chapter. The
15	rules sha	ll not require such a high investment of risk, money,
16	time, or	any other resource or asset that the operation of a
17	marijuana	establishment is not worthy of being carried out in
18	practice 1	by a reasonably prudent business person. The rules
19	shall inc	lude:
20	(1)	Procedures for the application, issuance, renewal,
21		suspension, and revocation of a license to operate a

1		marijuana establishment; provided that any license to
2		be issued shall be issued no later than ninety days
3		after receipt of an application;
4	(2)	A schedule of application, licensing, and renewal
5		fees; provided that application fees shall not exceed
6		\$5,000, adjusted annually for inflation, unless the
7		department determines a greater fee is necessary to
8		carry out its responsibilities under this section;
9	(3)	Qualifications for licensure that are directly and
10		demonstrably related to the operation of a marijuana
11		establishment;
12	(4)	Security requirements for the premises of marijuana
13		establishments;
14	(5)	Requirements to prevent the sale or diversion of
15		marijuana and marijuana products to persons under the
16		age of twenty-one;
17	(6)	Labeling requirements for marijuana and marijuana
18		products sold or distributed by a marijuana
19		establishment;

1	(7)	Health and safety regulations and standards for the
2		manufacture of marijuana products and the cultivation
3		of marijuana;
4	(8)	Restrictions on the advertising and display of
5		marijuana and marijuana products; and
6	(9)	Civil penalties for the failure to comply with rules
7		adopted pursuant to this section.
8	(b)	In order to ensure that individual privacy is
9	protected	, the department shall not require a consumer to
10	provide a	retail marijuana store with personal information other
11	than gove	rnment-issued identification to determine the
12	consumer'	s age. A retail marijuana store shall not be required
13	to acquir	e and record personal information about consumers.
14	(c)	If an application for a license under this section is
15	denied, t	he applicant shall be notified in writing of the
16	specific	reason for the denial. The applicant may be entitled
17	to resubm	it the application at any time after denial of the
18	initial a	pplication.
19	\$	-5 Effect on employers. This chapter shall not be

construed to:

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- 1 (1) Require an employer to permit or accommodate the use,
  2 consumption, possession, transfer, display, transport,
  3 sale, or growing of marijuana in the workplace; or
- 4 (2) Affect the ability of an employer to have policies 5 restricting the use of marijuana by employees.
- 6 § -6 Effect on intoxicated driving laws. This chapter
  7 shall not be construed as a defense, exemption, or immunity from
  8 chapter 291E.
- 9 § -7 Effect on medical marijuana law. This chapter
  10 shall not be construed to affect medical use of marijuana as
  11 provided in chapter 329 and shall not be deemed to expand the
  12 medical use of marijuana beyond the uses provided in chapter
  13 329.
- § -8 Effect on medical marijuana dispensary law. This
  chapter shall not be construed to affect the dispensing of
  medical marijuana as provided in chapter 329D and shall not be
  deemed to expand the dispensing of medical marijuana beyond the
  uses provided in chapter 329D.
- 19 § -9 Effect on property rights. This chapter shall not
  20 be construed to prohibit a person, employer, school, hospital,
  21 detention facility, corporation, or any other entity who

1 occupies, owns, or controls a property from prohibiting or 2 otherwise regulating the possession, consumption, use, display, transfer, distribution, sale, transportation, or growing of 3 marijuana on or in that property. 4 Taxes. A marijuana establishment shall be subject 5 6 to payment of income taxes on gross receipts under chapter 235 7 and payment of excise taxes under chapter 237 for each 8 transaction conducted by the marijuana establishment." SECTION 3. Chapter 712, Hawaii Revised Statutes, is 9 10 amended by adding a new section to part IV to be appropriately designated and to read as follows: 11 12 "§712- Legalization of marijuana. The following acts shall be exempt from arrest, prosecution, and criminal 13 14 culpability under this part: 15 Any act permitted under section -2; (a) 16 Any act permitted under section -3; and (b) 17 An act of any person who is appropriately and (c) currently licensed if the act requires a license under 18 19 chapter \_\_\_\_\_"

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- 1 SECTION 4. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- SECTION 5. New statutory material is underscored. 4
- SECTION 6. This Act shall take effect upon its approval. 5

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#### Report Title:

Marijuana; Legalization

#### Description:

Legalizes the personal use, possession, and sale of marijuana in a specified quantity. Requires licensing to operate marijuana establishments. Subjects marijuana establishments to excise taxes and income taxes.

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