A BILL FOR AN ACT

RELATING TO BIOFUELS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1 | PART I |
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| 2 | SECTION 1. The legislature finds that the State of Hawaii |
| 3 | has set a goal of achieving one hundred per cent clean energy by |
| 4 | the year 2045. Hawaii is the most fossil fuel dependent state |
| 5 | in the nation, which can be explained in large part by the |
| 6 | State's economic dependence on tourism and the military, as well |
| 7 | as the reliance on the shipping industry to deliver consumer |
| 8 | goods and industrial materials. Reducing Hawaii's reliance on |
| 9 | fossil fuels and getting one hundred per cent of the State's |
| 10 | energy from renewable resources will help Hawaii's economy by |
| 1 | keeping an estimated \$3,000,000 in the State that would |
| 12 | otherwise be spent on imported oil. |
| 13 | Biofuels could significantly advance the State's clean |
| 14 | energy goals. Biofuels use organic matter to produce a |
| 15 | predictable supply of green energy that can be stored in |
| 16 | presently used power plants and consumed locally by air, marine, |
| 17 | and ground transportation. Additionally, biofuels can be |

- 1 locally produced, directly creating job growth in Hawaii's
- 2 energy, farming, and manufacturing industries. In May of 2016,
- 3 the sustainable biodiesel alliance provided a Pacific Biodiesel
- 4 plant with the first United States-based certification of
- 5 sustainability for a biodiesel plant. This certification
- 6 demonstrates that investing in biofuel technology can lead to
- 7 increases in the technology's efficiency, profitability, and
- 8 sustainability as a renewable energy source.
- 9 Act 202, Session Laws of Hawaii 2016, created a
- 10 nonrefundable tax credit for the production of renewable fuels,
- 11 including biodiesel, to be implemented through 2021. According
- 12 to Pacific Biodiesel President Robert King, Act 202, Session
- 13 Laws of Hawaii 2016, will encourage investment in renewable fuel
- 14 production in Hawaii, create jobs, provide clean energy
- 15 security, and fight climate change. In 2017, the legislature
- 16 unanimously adopted S.C.R. No. 121, Regular Session of 2017,
- 17 calling for a Hawaii green fuels initiative to increase jobs and
- 18 local food and biofuel feedstock production across the State.
- 19 Furthermore, increasing biofuel production may increase
- 20 food security for Hawaii. Currently, nearly ninety per cent of
- 21 Hawaii's food is imported, making Hawaii's population especially

- 1 vulnerable to shipping and food supply disruptions resulting
- 2 from natural disasters and other global events. Research
- 3 conducted by the World Bank in 2010 and ABF Economics in 2013
- 4 found no direct correlation between biofuels and elevated food
- 5 prices. Therefore, investing in biofuel production can improve
- 6 agricultural development and crop yields that are important to
- 7 Hawaii's food security without increasing costs for consumers.
- 8 The legislature further finds that as of January 2018, out
- 9 of all the positions currently funded by the energy security
- 10 special fund at the Hawaii state energy office under the
- 11 department of business, economic development, and tourism, there
- 12 are no positions clearly identified, staffed, and funded to:
- 13 (1) Facilitate the permitting process for renewable fuel
- 14 projects;
- 15 (2) Facilitate renewable fuel production; or
- 16 (3) Manage marine and air transportation renewable
- 17 replacement and energy efficiency.
- 18 None of the positions currently funded by the energy security
- 19 special fund include biofuels oversight in their job functions,
- 20 and none have air or marine transportation, which together
- 21 comprise over forty per cent of the State's petroleum

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| 1 | consumption, | in | their | job | descriptions. | Additionally, | an | audit |
|---|--------------|----|-------|-----|---------------|---------------|----|-------|
| | | | | | | | | |

- 2 of the Hawaii state energy office dated January 2018, notes that
- 3 little of the work being performed by Hawaii state energy office
- 4 staff members is visible or relevant to practitioners in
- 5 relevant fields who are attempting to achieve the State's
- 6 ambitious renewable electricity and transportation goals.
- 7 The purpose of this Act is to:
- 8 (1) Temporarily expand the availability of the renewable
- 9 fuels production tax credit by lowering the production
- threshold, expanding the types of renewable fuel
- eligible for the credit, increasing the total amount
- 12 of tax credits that can be claimed, and making the
- original tax credit permanent; and
- 14 (2) Create a temporary renewable fuel facilitator position
- 15 within the department of business, economic
- development, and tourism.
- 17 PART II
- 18 SECTION 2. Section 235-110.31, Hawaii Revised Statutes, is
- 19 amended as follows:
- 20 1. By amending subsection (a) to read:
- 21 "(a) As used in this section:

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"Credit period" means a maximum period of five consecutive 1 2 years, beginning from the first taxable year in which a taxpayer 3 begins renewable fuels production at a level of at least 4 [fifteen] two billion five-hundred million British thermal units 5 of renewable fuels per calendar year. "Net income tax liability" means income tax liability 6 7 reduced by all other credits allowed under this chapter. "Renewable feedstocks" means: 8 9 Biomass crops[+] and other renewable organic material, (1) 10 including but not limited to logs, wood chips, wood 11 pellets, and wood bark; 12 (2) Agricultural residues; 13 (3) Oil crops, including but not limited to algae, canola, 14 jatropha, palm, soybean, and sunflower; Sugar and starch crops, including but not limited to 15 (4)**16** sugar cane and cassava; **17** Other agricultural crops; (5) 18 Grease and waste cooking oil; (6) 19 (7) Food wastes; 20 Municipal solid wastes and industrial wastes; (8) 21 (9) Water; and

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1
        (10) Animal residues and wastes,
2
    that can be used to generate energy.
3
         "Renewable fuels" means fuels produced from renewable
4
    feedstocks, provided that the fuel:
5
         (1)
              Is sold as a fuel in Hawaii; and
6
              Meets the relevant ASTM International specifications
         (2)
7
              or other industry specifications for the particular
8
              fuel, including but not limited to:
9
                   Methanol, ethanol, or other alcohols;
              (A)
10
              (B)
                   Hydrogen;
11
                   Biodiesel or renewable diesel;
              (C)
12
              (D)
                   Biogas;
13
                   Other biofuels; [ox]
              (E)
14
                   Renewable jet fuel or renewable gasoline[-]; or
              (F)
15
                   Logs, wood chips, wood pellets, or wood bark."
              (G)
16
             By amending subsection (b) to read:
17
         "(b) Each year during the credit period, there shall be
18
    allowed to each taxpayer subject to the taxes imposed by this
19
    chapter, a renewable fuels production tax credit that shall be
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    applied to the taxpayer's net income tax liability, if any,
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1 imposed by this chapter for the taxable year in which the credit 2 is properly claimed. 3 For each taxpayer producing renewable fuels, the annual dollar amount of the renewable fuels production tax credit 4 5 during the five-year credit period shall be equal to 20 cents per seventy-six thousand British thermal units of renewable 6 fuels using the lower heating value sold for distribution in 7 8 Hawaii; provided that the taxpayer's production of renewable 9 fuels is not less than [fifteen] two billion five hundred 10 million British thermal units of renewable fuels per calendar year; provided further that the amount of the tax credit claimed 11 under this section by a taxpayer shall not exceed [\$3,000,000] 12 \$ per taxable year. No other tax credit may be claimed 13 under this chapter for the costs incurred in producing the 14 15 renewable fuels that are used to properly claim a tax credit 16 under this section for the taxable year." 3. By amending subsection (f) to read: **17** 18 "(f) The total amount of tax credits allowed under this 19 section shall not exceed [\$3,000,000] \$ for all eligible 20 taxpayers in any calendar year. In the event that the credit

claims under this section exceed [\$3,000,000] \$ for all

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| 1 | eligible taxpayers in any given calendar year, the [\$3,000,000] |
|----|--|
| 2 | \$ shall be divided between all eligible taxpayers for |
| 3 | that year in proportion to the total amount of renewable fuels |
| 4 | produced by all eligible taxpayers. Upon reaching [\$3,000,000] |
| 5 | in the aggregate, the department of business, economic |
| 6 | development, and tourism shall immediately discontinue issuing |
| 7 | certificates and notify the department of taxation. In no |
| 8 | instance shall the total dollar amount of certificates issued |
| 9 | exceed [\$3,000,000] \$ per year." |
| 10 | SECTION 3. Act 202, Session Laws of Hawaii 2016, is |
| 11 | amended by amending section 6 to read as follows: |
| 12 | "SECTION 6. This Act shall take effect upon its approval |
| 13 | and shall apply to taxable years beginning after December 31, |
| 14 | 2016[; provided that section 2 shall be repealed on December 31 |
| 15 | 2021]." |
| 16 | PART III |
| 17 | SECTION 4. Chapter 201, Hawaii Revised Statutes, is |
| 18 | amended by adding a new section to be appropriately designated |
| 19 | and to read as follows: |
| 20 | "§201- Renewable fuel facilitator; establishment; |
| 21 | duties. (a) There is established within the department of |

| 1 | business, | econc | mile development, and courism the position of |
|----|------------|--------------|---|
| 2 | renewable | fuel | facilitator, which shall be a full-time, |
| 3 | temporary | posit | ion exempt from chapters 76 and 89. The |
| 4 | renewable | fuel | facilitator shall possess a requisite level of |
| 5 | knowledge | and e | expertise in the areas of renewable fuel, state |
| 6 | and county | y perm | nitting processes, and management necessary to |
| 7 | carry out | the d | duties of the position. The salary of the |
| 8 | renewable | fuel | facilitator shall not exceed \$100,000. |
| 9 | (b) | The r | renewable fuel facilitator shall have the |
| 10 | following | dutie | <u>es:</u> |
| 11 | (1) | <u>Facil</u> | itate collaboration between the Hawaii state |
| 12 | | energ | gy office, department of agriculture, other state |
| 13 | | and f | ederal agencies, county governments, nonprofit |
| 14 | | orgar | nizations, and private businesses to: |
| 15 | | (A) | Plan and implement renewable fuel projects; |
| 16 | | (B) | Streamline project permitting requirements and |
| 17 | | | processes to better advance the realization of |
| 18 | | | these projects; and |
| 19 | | <u>(C)</u> | Address the development of these projects and a |
| 20 | | | biofuels supply chain based in Hawaii; |

| 1 (2) | No later | than December 31, 2019, and each year | | | | |
|-------|--------------|--|--|--|--|--|
| 2 | thereafte | thereafter as appropriate, assess the implementation | | | | |
| 3 | of renewa | ble fuel projects, including the projects': | | | | |
| 4 | (A) Effe | ctiveness for: | | | | |
| 5 | <u>(i)</u> | Producing clean energy, local food, local | | | | |
| 6 | | value-added products, and reducing carbon | | | | |
| 7 | | emissions; and | | | | |
| 8 | <u>(ii)</u> | Reducing dependence on fossil fuels and load | | | | |
| 9 | | on waste disposal infrastructure; | | | | |
| 10 | (B) Iden | tification of: | | | | |
| 11 | <u>(i)</u> | Production and economic connections between | | | | |
| 12 | | biofuel and farming industries; | | | | |
| 13 | <u>(ii)</u> | Possibilities for developing biofuel | | | | |
| 14 | | production on vacant public, private, or | | | | |
| 15 | | department of Hawaiian home lands land, or | | | | |
| 16 | | any combination of the three; | | | | |
| 17 | <u>(iii)</u> | Best practices for modernizing and | | | | |
| 18 | | optimizing biofuel technology; and | | | | |
| 19 | <u>(iv)</u> | Appropriate methods of pricing, valuing, and | | | | |
| 20 | | delivering biofuels to businesses and | | | | |
| 21 | | consumers: and | | | | |

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| 1 | | (C) Recommendations for a statewide program to |
|----|-----|--|
| 2 | | increase biofuel production and capacity, |
| 3 | | including the potential number of jobs created by |
| 4 | | increasing investment in biofuel production; |
| 5 | (3) | Update the Hawaii bioenergy master plan developed and |
| 6 | | prepared pursuant to Act 253, Session Laws of Hawaii |
| 7 | | 2007, to incorporate all recent and available data, |
| 8 | | including but not limited to data on biofuels suitable |
| 9 | | for military, aviation, and marine sectors; inputs for |
| 10 | | biofuel, including waste stream feedstock and |
| 11 | | dedicated crops; the federal renewable fuel standard |
| 12 | | and comparable programs in other states; integrated |
| 13 | | food and energy systems; the project permitting |
| 14 | | process and facilitation; and other relevant data |
| 15 | | determined by the department or recommended by experts |
| 16 | | in the field; |
| 17 | (4) | Catalog and provide information on suitable sites and |
| 18 | | feedstock including waste stream feedstock as well as |
| 19 | | agricultural and post-consumer materials; |
| 20 | (5) | Develop and maintain communication and education |
| 21 | | materials; |



| 1 | <u>(6)</u> | Coordinate with the renewable energy facilitator to |
|----|------------|--|
| 2 | | facilitate project planning and permitting; |
| 3 | (7) | Maintain current technical information on conversion |
| 4 | | and refining technologies suitable for island |
| 5 | | economies and material flows; |
| 6 | (8) | Survey and report on relevant fuel distribution |
| 7 | | systems and standards in the State, including |
| 8 | | distribution via pipeline, barge, or vehicle; |
| 9 | (9) | Convene federal, state, and county agencies, |
| 10 | | nongovernmental organizations, industry practitioners, |
| 11 | | and interested members of the general public to: |
| 12 | | (A) Identify cost inputs to renewable fuel production |
| 13 | | and distribution; and |
| 14 | | (B) Identify, communicate, and prioritize methods to |
| 15 | | reduce cost and improve efficiency and yield of |
| 16 | | renewable fuel projects and project proposals; |
| 17 | (10) | Administer the day-to-day coordination for renewable |
| 18 | | fuel projects on behalf of the department; and |
| 19 | (11) | Submit periodic reports to the legislature on |
| 20 | | renewable energy facilitation activities. |

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| 1 | <u>(c)</u> | The renewable energy facilitator position shall be |
|----|------------|--|
| 2 | funded by | the energy security special fund. |
| 3 | <u>(d)</u> | The department shall submit a report of its findings |
| 4 | and recom | mendations, including any proposed legislation, to the |
| 5 | legislatu | re no later than twenty days prior to the convening of |
| 6 | the regul | ar session of 2021." |
| 7 | | PART IV |
| 8 | SECT | ION 5. Statutory material to be repealed is bracketed |
| 9 | and stric | ken. New statutory material is underscored. |
| 10 | SECT | TION 6. This Act shall take effect on July 1, 2050; |
| 11 | provided | that: |
| 12 | (1) | Section 2 of this Act shall apply to taxable years |
| 13 | | beginning after December 31, 2017; and |
| 14 | (2) | On , this Act shall be repealed and section |
| 15 | | 235-110.31(a), (b), and (f), Hawaii Revised Statutes, |
| 16 | | shall be reenacted in the form in which they read on |
| 17 | | the day prior to the effective date of this Act. |

Report Title:

Renewable Fuel Tax Credit; Renewable Fuel Facilitator

Description:

Increases the renewable fuel tax credit cap and makes the tax credit permanent. Creates a renewable fuel facilitator position within the Department of Business, Economic Development, and Tourism. Requires reporting to the Legislature. Applies to taxable years after 12/31/2017. Sunsets on an unspecified date. (SB3077 HD1)

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