## A BILL FOR AN ACT

RELATING TO PUBLIC LANDS.

1

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

#### PART I

2 SECTION 1. The legislature finds that among the classes of 3 public lands managed by the department of land and natural 4 resources are commercial, industrial, hotel, and resort lands. 5 The legislature further finds that because of restrictions 6 imposed by various land management policies, there is little incentive for lessees of various parcels to make improvements to 7 8 the leased parcels. This has resulted in dilapidation, 9 deterioration, and obsolescence of the properties, which reduces 10 the revenue-generating potential of the parcels. 11 The purpose of this part is to identify areas of commercial, industrial, resort, and hotel parcels in need of 12

13 revitalization and to establish guidelines for the redevelopment 14 of those parcels.

15 SECTION 2. Chapter 171, Hawaii Revised Statutes, is 16 amended by adding a new part to be appropriately designated and 17 to read as follows:

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1		"PART . PUBLIC LANDS REDEVELOPMENT
2	§171	-A Findings; purpose. (a) The legislature finds
3	that:	
4	(1)	Because of the policies guiding the management of
5		public lands with commercial, industrial, hotel, and
6		resort uses, there has been little incentive for the
7		lessees of those properties to make major investments
8		in improvements to their infrastructure, resulting in
9		the deterioration of infrastructure and facilities;
10	(2)	The lack of improvement to property in many of these
11		areas has resulted in dilapidation, deterioration,
12		age, or obsolescence of the buildings and structures
13		in those areas; and
14	(3)	The department has the responsibility of planning for
15		the disposition of commercial, industrial, hotel, and
16		resort classes of public lands to determine:
17		(A) Specific use or uses;
18		(B) Minimum size of parcels;
19		(C) Required building construction or improvements;
20		and
21		(D) Lease terms and requirements.



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1	(b) The purpose of this part is to authorize the
2	designation of areas or regions of public lands classified as
3	commercial, industrial, hotel, and resort, and the establishment
4	and implementation of guidelines for the redevelopment of the
5	areas or regions that will:
6	(1) Define the policies for the management of public lands
7	in the designated area;
8	(2) Establish a plan for the designated area, including
9	district-wide improvements, that is coordinated with
10	state and county land use and planning policies; and
11	(3) Implement asset and property management concepts that
12	can optimize income from the properties and evolve in
13	response to changing principles of property
14	administration.
15	(c) The legislature finds that the rejuvenation of areas
16	of public lands that have become dilapidated, obsolete, or have
17	deteriorated over time is in the public interest and constitutes
18	a valid public purpose.
19	§171-B Definitions. As used in this part:

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"Planning committee" or "committee" means the policy-making
 committee established for a redevelopment district pursuant to
 section 171-D.

Public facilities" include streets and highways, storm
drainage systems, water systems, street lighting systems, offstreet parking facilities, and sanitary sewerage systems.

7 "Redevelopment district" or "designated district" means an
8 area of public lands designated for redevelopment pursuant to
9 section 171-C.

10 §171-C Designation of redevelopment district; boundaries. 11 The legislature shall designate redevelopment districts by (a) 12 statute for any area of public lands designated as an industrial 13 park pursuant to section 171-132 or classified as commercial, 14 industrial, hotel, or resort use pursuant to section 171-10 if 15 the legislature determines that there is a need for planning, 16 development, or redevelopment because the buildings and infra-17 structure in the area are dilapidated or have deteriorated due to age or obsolescence. 18

19 (b) The designation shall describe the boundaries of the20 redevelopment district.

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1	§171-D Planning committee; district administrator; repeal.
2	(a) Upon the designation of a redevelopment district pursuant
3	to section 171-C, a planning committee for the designated
4	district shall be established and placed in the department for
5	administrative purposes.
6	(b) The committee shall be a policy-making committee for
7	the designated district and shall consist of nine members. The
8	members shall consist of:
9	(1) The chairperson of the board of land and natural
10	resources and the director of planning of the county
11	in which the designated district is located, or their
12	designated representatives who shall be ex officio,
13	voting members of the committee; and
14	(2) Seven public, voting members appointed by the governor
15	pursuant to section 26-34; provided that of the
16	members appointed pursuant to this paragraph:
17	(A) Three members shall be selected from a list of
18	six names submitted by the president of the
19	senate and speaker of the house of
20	representatives in collaboration with the

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1	legislators from the county in which the
2	designated district is located;
3	(B) Seven members shall be selected on the basis of
4	their knowledge, experience, and expertise in:
5	(i) Management of small or large businesses;
6	(ii) Economics, banking, investment, or finance;
7	(iii) Real estate development;
8	(iv) Real estate management;
9	(v) Marketing; or
10	(vi) Hotel and resort management; and
11	(C) Four members shall be residents of the county in
12	which the designated district is located, and
13	three members shall be residents of the State.
14	(c) The committee shall elect its chairperson from among
15	its public, voting members.
16	(d) The members of the committee shall serve without
17	compensation but shall be reimbursed for reasonable expenses,
18	including travel expenses, incurred in the performance of their
19	duties.
20	(e) The committee shall appoint a district administrator,
21	who shall be the chief executive officer for the designated



district. The district administrator shall have experience and expertise in engineering, planning, architecture, real estate, or law. The committee shall set the district administrator's duties, responsibilities, holidays, vacations, leaves, hours of work, and working conditions. The committee shall set the salary of the district administrator, who shall serve at the pleasure of the committee and shall be exempt from chapter 76.

8 (f) The committee shall be dissolved on June 30 of the
9 tenth year following the effective date of the Act establishing
10 the designated district.

11 §171-E Planning committee; powers and duties; generally.
12 The committee shall have the powers and duties related to its
13 functions in the designated district that are delegated to the
14 committee by the board. In addition, the committee may:

15 (1)Through its district administrator, appoint staff and 16 employees, prescribe their duties and qualifications, 17 and fix their salaries, without regard to chapter 76; 18 (2)Through its district administrator, allocate space or 19 spaces that are to be occupied by the committee and 20 appropriate staff, and purchase necessary supplies, 21 equipment, or furniture;



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1 (3)Prepare a redevelopment plan for the designated 2 district; 3 (4)Notwithstanding any other law to the contrary, renew 4 or renegotiate any lease in connection with any 5 project contained in the redevelopment plan for the 6 designated district, on terms and conditions as the 7 committee deems advisable; 8 (5) Prepare or cause to be prepared plans, design 9 criteria, landscaping, and estimates of costs for the 10 construction, rehabilitation, or repair of any project

11 contained in the redevelopment plan for the designated 12 district, and from time to time modify the plans or 13 estimates;

14 (6) Conduct studies in conjunction with state and county
15 agencies necessary to determine the appropriate
16 activities for redevelopment in the designated
17 district;

18 (7) Reduce or waive the lease rental on any lease of
19 public land for any project in the designated district
20 that requires substantial improvements; provided that

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1 the reduction or waiver shall not exceed one year in 2 duration; 3 (8) Make and execute all contracts and instruments that 4 are necessary for the exercise of the committee's 5 powers and functions relating to the designated 6 district, including the engaging of the services of 7 consultants for the rendering of professional and 8 technical assistance and advice; 9 (9) Enter into a redevelopment agreement with a developer 10 or developers for any project contained in the 11 redevelopment plan; provided that the redevelopment 12 agreement shall contain: 13 The location, area, and size of the parcel to be (A) 14 redeveloped; 15 (B) The use or uses to which the parcel shall be put 16 in conformance with the redevelopment plan, and 17 with applicable state and county laws and 18 ordinances; 19 (C) The period of time for the construction and 20 completion of the redevelopment; and

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1		(D) Other terms and conditions that the committee
2		deems necessary;
3	(10)	Work closely and communicate with the county
4		government to coordinate the execution of the
5		designated district's planning, incremental projects,
6		work schedules, public works, and budget; and
7	(11)	Do any and all things necessary to carry out the
8		committee's purposes and exercise the powers
9		established pursuant to this part.
10	§171	-F District redevelopment plan. (a) The committee
11	shall pre	pare a redevelopment plan for the designated district,
12	including	district development policies, the district
13	improveme	nt program, necessary public facilities, and the
14	developme	nt guidelines and rules for the designated district.
15	In carryi	ng out its planning activities, the committee shall
16	comply wit	th applicable state and county statutes, ordinances,
17	and rules	
18	(b)	The committee shall prepare a redevelopment plan for
19	the design	nated district that:
20	(1)	Establishes, if applicable, areas principally for:
21		(A) Commercial activities;



1		(B)	Processing, construction, manufacturing,
2			transportation, wholesaling, storage, and similar
3			industrial activities;
4		(C)	Resort and hotel activities, including uses that
5			provide facilities and services for visitors; or
6		(D)	Public facilities and recreational facilities,
7			with detailed standards for height, bulk, size,
8			and location of buildings;
9	(2)	Incl	udes a district-wide improvement program for
10		nece	ssary district-wide public facilities within the
11		desi	gnated district;
12	(3)	Incl	udes plans, specifications, and estimates of the
13		cost	s for the development, construction,
14		reco	nstruction, or improvement of any project in the
15		desi	gnated district; provided that the committee may
16		from	time to time modify the plans, specifications, or
17		esti	mates;
18	(4)	If p	ossible, identifies specific uses for areas in the
19		desi	gnated district and the required parceling of land
20		into	minimum size areas related to the specific uses;

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1 (5) Determines the lease rental that should be established 2 for the specific uses and the terms and conditions of 3 the leases; and 4 (6) Establishes interim development controls to be 5 implemented during the transition to the execution of 6 the redevelopment plan, such as recommending the 7 holdover of a lessee pursuant to section 171-40 or 8 issuance of permits pursuant to section 171-55 to 9 existing lessees upon the expiration of their lease 10 terms.

11 (c) The district redevelopment plan shall take into 12 consideration the effects the plan will have on sea level rise 13 and climate change.

14 The district redevelopment plan may provide for the (d) 15 withdrawal or taking for public purposes of the public land or 16 portion of the public land under a lease. The rental shall be 17 reduced in proportion to the value of the portion of the 18 premises condemned, and the lessee shall be entitled to receive 19 the proportionate value of the permanent improvements legally 20 made to or constructed upon the land by the lessee taken in the 21 proportion that it bears to the unexpired term of the lease.

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(e) The committee shall hold a public hearing on a
 proposed redevelopment plan for the designated district and
 shall consider the comments received and incorporate any
 revisions to the plan that may be necessary.

5 (f) Two years after the date the committee is established, 6 the committee shall submit a report to the board with the 7 redevelopment plan recommended by the committee along with 8 recommendations for appropriations by the legislature, the 9 authorization of bonds, or both, to implement the redevelopment 10 plan in a timely manner. The board shall submit the report to 11 the governor and the legislature, no later than twenty days 12 prior to the convening of the regular session of 2020, with a 13 request for the required appropriations, bond authorization, or 14 both.

15 §171-G Designated redevelopment district revolving fund.
16 (a) A separate revolving fund shall be established for each
17 redevelopment district designated pursuant to section 171-C,
18 into which shall be deposited:

19 (1) Fifty per cent of the revenues, income, and receipts
20 of the department from the public lands in the
21 designated district, notwithstanding section 171-19;



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1 (2)Moneys appropriated by the legislature to the revolving fund; and 2 3 (3) Any gifts, grants, and other funds accepted by the 4 department. 5 Each revolving fund shall bear the name used by the legislature 6 in designating the redevelopment district. 7 (b) Moneys in the designated redevelopment district 8 revolving fund shall be used in the designated district for the 9 purposes of this part; provided that no expenditure shall be 10 made from the fund and no obligation shall be incurred against 11 the fund in excess of the amount standing to the credit of the 12 fund." 13 PART II 14 SECTION 3. Section 171-1, Hawaii Revised Statutes, is 15 amended by amending the definition of "public purpose" to read 16 as follows: 17 ""Public purpose", as used in this chapter, unless the 18 context clearly indicates otherwise, includes but shall not be 19 limited to all public uses, the straightening of boundaries of 20 public lands, acquisition of access to landlocked public lands, 21 the consolidation of the holdings of public lands, development



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1	of housel	ots, farmlots, [ <del>and</del> ] industrial parks[ <del>.</del> ] <u>, and the</u>
2	redevelop	ment of public lands pursuant to part ."
3		PART III
4	SECT	ION 4. The legislature finds that:
5	(1)	The Waiakea peninsula of the island of Hawaii contains
6		approximately eighty-five per cent of the overnight
7		visitor accommodations in east Hawaii county;
8	(2)	The State owns a large part of the Waiakea peninsula
9		area;
10	(3)	There has been little incentive for the lessees of the
11		properties in the area to make major investments in
12		improvements to their infrastructure, resulting in the
13		deterioration of the area's infrastructure and
14		facilities; and
15	(4)	The State has a responsibility to ensure that the
16		Waiakea peninsula area does not deteriorate nor have a
17		harmful impact on the economy of the community as a
18		whole.
19	The	public lands in the area present an opportunity for the
20	revitaliz	ation and redevelopment of a district where hotel and

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resort, commercial, and public uses may coexist compatibly
 within the same area.

3 SECTION 5. The legislature designates the public lands on
4 the Waiakea peninsula on the island of Hawaii as the Waiakea
5 peninsula redevelopment district.

6 SECTION 6. The Waiakea peninsula redevelopment district 7 shall include the area bounded by the shoreline from the 8 intersection of Lihiwai street and Kamehameha avenue; Kamehameha 9 avenue to its intersection with Kalanianaole avenue; 10 Kalanianaole avenue to its intersection with Banyan way; Banyan way from its intersection with Kalanianaole avenue to its 11 12 intersection with Banyan drive; from the intersection of Banyan 13 way and Banyan drive to the shoreline; the shoreline around the 14 Waiakea peninsula, including Mokuola island, to the intersection 15 of Lihiwai street and Kamehameha avenue.

SECTION 7. There is established a Waiakea peninsula redevelopment district planning committee. The committee shall be appointed as provided in section 171-D, Hawaii Revised Statutes, established by part I of this Act, and shall exercise the powers and duties in the designated district as authorized

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1 by chapter 171, part , Hawaii Revised Statutes, established 2 by part I of this Act. 3 SECTION 8. There is established the Waiakea peninsula redevelopment district revolving fund, into which shall be 4 5 deposited: 6 (1) Fifty per cent of the revenues, income, and receipts 7 from the public lands in the Waiakea peninsula 8 redevelopment district; 9 (2) Moneys appropriated by the legislature to the 10 revolving fund; and (3) Any gifts, grants, and other funds accepted by the 11 12 department of land and natural resources on behalf of 13 the Waiakea peninsula redevelopment district planning 14 committee. 15 The moneys in the revolving fund shall be used in the 16 Waiakea peninsula redevelopment district for the purposes 17 described in chapter 171, part , Hawaii Revised Statutes, 18 established by part I of this Act. 19 SECTION 9. Upon the repeal of this part, all leases, 20 contracts, agreements, permits, or other documents executed or

21 entered into, by or on behalf of the Waiakea peninsula

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redevelopment district planning committee shall remain in full
 force and effect and shall be administered by the department of
 land and natural resources.

4 SECTION 10. Upon the repeal of this part, all 5 appropriations, records, equipment, machines, files, supplies, 6 contracts, books, papers, documents, maps, and other personal 7 property held by the Waiakea peninsula redevelopment district 8 planning committee shall be transferred to the department of land and natural resources, and moneys remaining in the Waiakea 9 10 peninsula redevelopment district revolving fund shall be transferred to the special land and development fund established 11 12 pursuant to section 171-19, Hawaii Revised Statutes.

13

#### PART IV

SECTION 11. In codifying the new part added by section 2 of this Act, the revisor of statutes shall substitute appropriate section numbers for the letters used in designating the new sections in this Act.

18 SECTION 12. If any provision of this Act, or the 19 application thereof to any person or circumstance, is held 20 invalid, the invalidity does not affect other provisions or 21 applications of the Act that can be given effect without the



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invalid provision or application, and to this end the provisions
 of this Act are severable.
 SECTION 13. Statutory material to be repealed is bracketed
 and stricken. New statutory material is underscored.
 SECTION 14. This Act shall take effect on July 1, 2018;
 provided that part III shall be repealed June 30, 2028.



#### Report Title:

Public Lands; Redevelopment; Redevelopment Districts; Boundaries; Planning Committees; Powers and Duties; District Redevelopment Plans; Designated Redevelopment District Revolving Funds; Establishment; Lease Restrictions; Special Land and Development Fund; Waiakea Peninsula Redevelopment District; Appropriation

#### Description:

Establishes procedures for designating public land redevelopment districts, planning committees, district redevelopment plans, and designated redevelopment district revolving funds. Establishes powers and duties of planning committees. Appropriates funds. Establishes the Waiakea peninsula redevelopment district, planning committee, and revolving fund until 6/30/2028. (SD1)

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