THE SENATE TWENTY-NINTH LEGISLATURE, 2018 STATE OF HAWAII

S.B. NO. ²⁹⁴³ S.D. 1

A BILL FOR AN ACT

RELATING TO TRANSIT-ORIENTED DEVELOPMENT ZONES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the construction and 2 installation of certain public facilities is necessary and desirable to facilitate the renewal and redevelopment of areas 3 4 proximate to proposed fixed rail transit stations. Transitoriented development is a powerful tool that can ultimately 5 deliver a wide range of social, environmental, and economic 6 7 benefits. Transit-oriented development promotes development 8 patterns that support quality of life, preserve the natural 9 environment, provide a range of housing choices for residents, and encourage walking, biking, and mass transit. 10

11 The State plays an important role in overcoming barriers to 12 transit-oriented development, including encouraging needed 13 investments in regional public facilities, such as roads, 14 sewers, and drainage systems. This Act is intended to move 15 current transit-oriented development planning efforts forward 16 into structures that benefit the community.

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1	The purpose of this Act is to establish a transit-oriented
2	development infrastructure improvement zone program to foster
3	community development by strategically investing in public
4	facilities under the Hawaii community development authority.
5	SECTION 2. Chapter 201H, Hawaii Revised Statutes, is
6	amended by adding a new section to be appropriately designated
7	and to read as follows:
8	" <u>§201H-</u> Transit-oriented development infrastructure
9	improvement zone subaccounts. (a) At the request of the Hawaii
10	community development authority, the corporation may establish
11	and operate a transit-oriented development infrastructure
12	improvement zone subaccount within the dwelling unit revolving
13	fund established pursuant to section 201H-191 for the benefit of
14	infrastructure improvement projects within a transit-oriented
15	development infrastructure improvement zone.
16	(b) Each transit-oriented development infrastructure
17	improvement zone subaccount shall consist of the following
18	sources of revenue:
19	(1) Moneys received by the corporation from counties for
20	the repayment of the loan principal and the payment of
21	simple interest from various assessments or fees from



1		special improvement districts, improvement districts,
2		tax increment financing districts, community
3		facilities districts, and other areas where property
4		value increases are captured over periods of time for
5		the purposes of transit-oriented development
6		infrastructure improvement zone financing;
7	(2)	Appropriations from the legislature;
8	(3)	Federal grants and subsidies to the State or counties;
9	(4)	Private investments; and
10	(5)	Voluntary contributions.
11	<u>(c)</u>	The corporation shall expend revenues in the
12	subaccoun	ts to make grants and loans to state agencies or
13	counties	and loans to private developers for the costs, in whole
14	or in par	t, of improvements in transit-oriented development
15	infrastru	cture improvement zones that would increase the
16	capacity	of the infrastructure facilities, including regional
17	sewer sys	tems, water systems, drainage systems, roads, and
18	telecommu	nications and broadband.
19	Gran	ts and loans may be made only for capital improvement
20	projects	approved by the Hawaii community development authority
21	and the r	espective county council and mayor, or state agency, as

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1	applicable, with a view toward the development or renewal and
2	redevelopment of areas proximate to proposed fixed rail transit
3	stations.
4	(d) Eligible costs shall include those for planning,
5	design, feasibility studies, construction, and materials. No
6	grant or loan shall be made:
7	(1) For maintenance or repair costs unless the
8	construction would simultaneously increase the
9	carrying capacity of the infrastructure facility; or
10	(2) Solely for mass transit or electrical utilities.
11	The corporation may also expend revenues in the subaccounts
12	to repay private investors for their investment plus any
13	interest accrued on their investments made into the subaccounts
14	to finance, in whole or in part, improvements in transit-
15	oriented development infrastructure improvement zones that would
16	facilitate the renewal and redevelopment of areas proximate to
17	proposed fixed rail transit stations.
18	(e) The corporation may accept improved land from the
19	Hawaii community development authority, counties, or private
20	developers in repayment of their loans.

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1	(f)	The corporation shall adopt rules in accordance with
2	chapter 9	1 for the purposes of this section.
3	<u>(g)</u>	For purposes of this section, "transit-oriented
4	developme	nt infrastructure improvement zone" shall have the same
5	meaning a	s in section 206E-2."
6	SECT	ION 3. Section 201H-191, Hawaii Revised Statutes, is
7	amended t	o read as follows:
8	"§20	1H-191 Dwelling unit revolving fund. (a) There is
9	created a	dwelling unit revolving fund. The funds appropriated
10	for the p	urpose of the dwelling unit revolving fund and all
11	moneys re	ceived or collected by the corporation for the purpose
12	of the re	volving fund shall be deposited in the revolving fund.
13	The proce	eds in the revolving fund shall be used $[to]$:
14	(1)	To reimburse the general fund to pay the interest on
15		general obligation bonds issued for the purposes of
16		the revolving fund, [for] as applicable;
17	(2)	For the necessary expenses in administering housing
18		development programs [and] <u>,</u> regional state
19		infrastructure programs, and [for] the transit-
20		oriented development infrastructure improvement zone
21		program under section 206E-6;



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1	(3)	For carrying out the purposes of housing development
2		programs [and regional state infrastructure programs,
3		including but not limited to the expansion of
4		community facilities and regional state infrastructure
5		constructed in conjunction with housing and mixed use
6		transit oriented development projects], including but
7		not limited to permanent primary or secondary
8		financing, and supplementing building costs, federal
9		guarantees required for operational losses, and all
10		things required by any federal agency in the
11		construction and receipt of federal funds or low-income
12		housing tax credits for housing projects $[-]_{i}$
13	(4)	For carrying out the purposes of regional state
14		infrastructure programs, including but not limited to
15		the expansion of community facilities and regional
16		state infrastructure constructed in conjunction with
17		housing and mixed-use transit-oriented development
18		projects; and
19	(5)	For carrying out the purposes of transit-oriented
20		development infrastructure improvement zone program
21		projects in a transit-oriented development zone.



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1	(b)	Subject to the requirements of subsection (a),
2	proceeds	in the revolving fund may be used to establish and
3	operate r	egional state infrastructure subaccounts pursuant to
4	section 2	01H-191.5[\div] and transit-oriented development
5	infrastru	cture improvement zone subaccounts pursuant to section
6	<u>201H</u>	
7	<u>(c)</u>	For purposes of this section, "transit-oriented
8	developme	nt infrastructure improvement zone" shall have the same
9	<u>meaning a</u>	s in section 206E-2."
10	SECT	ION 4. Section 206E-2, Hawaii Revised Statutes, is
11	amended b	y adding a new definition to be appropriately inserted
12	and to re	ad as follows:
13	" <u>"Tr</u>	ansit-oriented development infrastructure improvement
14	zone" mea	ns the parcels of land:
15	(1)	Containing infrastructure;
16	(2)	Located in a county's transit-oriented development
17		zone within a one-half mile radius around a proposed
18		or existing fixed transit station; and
19	(3)	Determined by the authority by taking into account
20		proximity, walkability, adopted county plans, and

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1		other relevant factors, including surrounding regional
2		infrastructure."
3	SECT	ION 5. Section 206E-3, Hawaii Revised Statutes, is
4	amended t	o read as follows:
5	"§20	6E-3 Hawaii community development authority;
6	establish	ed. (a) There is established the Hawaii community
7	developme	nt authority, which shall be a body corporate and a
8	public in	strumentality of the State, for the purpose of
9	implement	ing this chapter. The authority shall be placed within
10	the depar	tment of business, economic development, and tourism
11	for admin	istrative purposes.
12	(b)	The authority shall consist of the following members:
13	(1)	The director of finance or the director's designee;
14		[the]
15	(2)	The director of transportation or the director's
16		designee; [a]
17	(3)	<u>A</u> cultural specialist; [an]
18	(4)	An at-large member; [an]
19	(5)	An at-large member nominated by the senate president;
20		[an]

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1	(6)	\underline{An} at-large member nominated by the speaker of the
2		house; [three]
3	(7)	Three representatives of the Heeia community
4		development district, [comprising two] <u>which shall</u>
5		consist of the following:
6	-3	(A) Two residents of that district or the Koolaupoko
7		district, which consists of sections 1 through 9
8		of zone 4 of the first tax map key division[$-$];
9		and [one]
10		(B) One owner of a small business or one officer or
11		director of a nonprofit organization in the Heeia
12		community development district or Koolaupoko
13		district,
14		nominated by the county council of the county in which
15		the Heeia community development district is located;
16		[three]
17	(8)	Three representatives of the Kalaeloa community
18		development district, [comprising two] which shall
19		consist of the following:
20		(A) <u>Two</u> residents of the Ewa zone (zone 9, sections 1
21		through 2) or the Waianae zone (zone 8, sections



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1		1 through 9) of the first tax map key
2		division $[\tau]$; and $[one]$
3		(B) One owner of a small business or one officer or
4		director of a nonprofit organization in the Ewa
5		or Waianae zone,
6		nominated by the county council of the county in which
7		the Kalaeloa community development district is
8		located; [three]
9	<u>(9)</u>	Three representatives of the Kakaako community
10		development district, [comprising two] which shall
11		consist of the following:
12		(A) <u>Two</u> residents of the district; and [one]
13 ((B) One owner of a small business or one officer or
14		director of a nonprofit organization in the
15		district,
16		nominated by the county council of the county in which
17		the Kakaako community development district is located;
18		[the]
19	(10)	The director of planning and permitting of each county
20		in which a community development district is located
21		or the director's designee, who shall serve in an ex

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1	officio, nonvoting capacity[;] on all matters except
2	matters affecting transit-oriented development
3	infrastructure improvement zones pursuant to
4	subsection (c)(4); and [the]
5	(11) The chairperson of the Hawaiian homes commission or
6	the chairperson's designee, who shall serve in an ex
7	officio, nonvoting capacity.
8	All members, except the director of finance, director of
9	transportation, county directors of planning and permitting, and
10	chairperson of the Hawaiian homes commission or their designees.
11	shall be appointed by the governor pursuant to section 26-34.
12	The two at-large members nominated by the senate president and
13	speaker of the house and the nine representatives of the
14	respective community development districts shall each be
15	appointed by the governor from a list of three nominees
16	submitted for each position by the nominating authority
17	specified in this subsection.
18	(c) The authority shall be organized and shall exercise
19	jurisdiction as follows:
20	(1) For matters affecting the Heeia community development
21	district, the following members shall be considered in

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1		determining quorum and majority and shall be eligible
2		to vote:
3		(A) The director of finance or the director's
4		designee;
5		(B) The director of transportation or the director's
6		designee;
7	14.1 1	(C) The cultural specialist;
8		(D) The three at-large members; and
9	2 ¹	(E) The three representatives of the Heeia community
10		development district;
11		provided that the director of planning and permitting
12		of the relevant county or the director's designee
13		shall participate in these matters as an ex officio,
14		nonvoting member and shall not be considered in
15		determining quorum and majority;
16	(2)	For matters affecting the Kalaeloa community
17		development district, the following members shall be
18		considered in determining quorum and majority and
19		shall be eligible to vote:
20		(A) The director of finance or the director's
21		designee;



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1		(B) The director of transportation or the director's
2		designee;
3		(C) The cultural specialist;
4		(D) The three at-large members; and
5		(E) The three representatives of the Kalaeloa
6		community development district;
7		provided that the director of planning and permitting
8		of the relevant county and the chairperson of the
9		Hawaiian homes commission, or their respective
10		designees, shall participate in these matters as ex
11		officio, nonvoting members and shall not be considered
12		in determining quorum and majority;
13	(3)	For matters affecting the Kakaako community
14		development district, the following members shall be
15		considered in determining quorum and majority and
16		shall be eligible to vote:
17		(A) The director of finance or the director's
18		designee;
19		(B) The director of transportation or the director's
20		designee;
21		(C) The cultural specialist;



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1		(D) The three at-large members; and
2		(E) The three representatives of the Kakaako
3		community development district;
4		provided that the director of planning and permitting
5		of the relevant county or the director's designee
6		shall participate in these matters as an ex officio,
7		nonvoting member and shall not be considered in
8		determining quorum and majority [-]; and
9	(4)	For matters affecting transit-oriented development
10		infrastructure improvement zones, including the
11		creation of transit-oriented development
12		infrastructure improvement zones, the following
13		members or individuals shall be considered in
14		determining quorum and majority and shall be eligible
15	r.	to vote:
16		(A) The director of finance or the director's
17		designee;
18		(B) The director of transportation or the director's
19		designee;
20		(C) Director of planning and permitting of the
21		relevant county or the director's designee;



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1	<u>(D)</u>	The cultural specialist;
2	<u>(E)</u>	The three at-large members serving pursuant to
3		subsection (b)(4) through (6);
4	<u>(F)</u>	The director of the office of planning or the
5		director's designee, who shall serve in an ex
6		officio capacity; and
7	<u>(G)</u>	The executive director of the Hawaii housing
8		finance and development corporation or the
9		executive director's designee, who shall serve in
10		an ex officio capacity;
11	<u>(d)</u> In t	he event of a vacancy, a member shall be appointed
12	to fill the va	cancy in the same manner as the original
13	appointment wi	thin thirty days of the vacancy or within ten days
14	of the senate'	s rejection of a previous appointment, as
15	applicable.	
16	The terms	of the director of finance, director of
17	transportation	, director of the office of planning, executive
18	director of th	e Hawaii housing finance and development
19	corporation, c	ounty directors of planning and permitting, and
20	chairperson of	the Hawaiian homes commission or their respective
21	designees shal	l run concurrently with each official's term of

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1 office. The terms of the appointed voting members shall be for 2 four years, commencing on July 1 and expiring on June 30; 3 provided that the initial terms of all voting members initially 4 appointed pursuant to Act 61, Session Laws of Hawaii 2014, shall 5 commence on March 1, 2015. The governor shall provide for 6 staggered terms of the initially appointed voting members so 7 that the initial terms of four members selected by lot shall be 8 for two years, the initial terms of four members selected by lot 9 shall be for three years, and the initial terms of the remaining 10 five members shall be for four years.

11 The governor may remove or suspend for cause any member 12 after due notice and public hearing.

13 Notwithstanding section 92-15, a majority of all (e) 14 eligible voting members as specified in this [subsection] 15 section shall constitute a quorum to do business, and the 16 concurrence of a majority of all eligible voting members as 17 specified in this [subsection] section shall be necessary to make any action of the authority valid. All members shall 18 19 continue in office until their respective successors have been 20 appointed and qualified. Except as herein provided, no member

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appointed under this [subsection] section shall be an officer or
 employee of the State or its political subdivisions.

3 (f) For purposes of this section, "small business" means a
4 business [which] that is independently owned and [which] is not
5 dominant in its field of operation.

6 [(e)] (g) The authority shall appoint the executive
7 director who shall be the chief executive officer. The
8 authority shall set the salary of the executive director, who
9 shall serve at the pleasure of the authority and shall be exempt
10 from chapter 76.

[-(d)-] (h) The authority shall annually elect the
 chairperson and vice chairperson from among its members.

13 [-(e)-] (i) The members of the authority appointed under 14 subsection (b) shall serve without compensation, but each shall 15 be reimbursed for expenses, including travel expenses, incurred 16 in the performance of their duties."

SECTION 6. Section 206E-6, Hawaii Revised Statutes, isamended as follows:

19 1. By amending its title and subsections (a) and (b) to20 read:

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1	"§206E-6 District-wide improvement program[-]; transit-
2	oriented development infrastructure improvement zone program.
3	(a) The authority shall develop a district-wide improvement
4	program and a transit-oriented development infrastructure
5	improvement zone program to identify necessary district-wide and
6	transit-oriented development infrastructure improvement zone
7	public facilities within a community development district[\div] or
8	transit-oriented development infrastructure improvement zone.
9	(b) Whenever the authority shall determine to undertake,
10	or cause to be undertaken, any public facility as part of the
11	district-wide improvement program [$_{ au}$] or transit-oriented
12	development infrastructure improvement zone program, the cost of
13	providing the public facilities shall be assessed against the
14	real property in the community development district specially
15	benefiting from [such] <u>these</u> public facilities. The authority
16	shall determine the areas of the community development district
17	[which] or transit-oriented development infrastructure
18	improvement zone that will benefit from the public facilities to
19	be undertaken and, if less than the entire community development
20	district or transit-oriented development infrastructure
21	improvement zone benefits, the authority may establish

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1 assessment areas within the community development district [-] or 2 transit-oriented development infrastructure improvement zone. The authority may issue and sell bonds in [such] amounts as may 3 4 be authorized by the legislature to provide funds to finance 5 [such] these public facilities. The authority shall fix the 6 assessments against real property specially benefited. All 7 assessments made pursuant to this section shall be a statutory 8 lien against each lot or parcel of land assessed from the date 9 of the notice declaring the assessment until paid and [such] the 10 lien shall have priority over all other liens except the lien of 11 property taxes. As between liens of assessments, the earlier 12 lien shall be superior to the later lien." 13 2. By amending subsection (i) to read: 14 "(i) Notwithstanding any law to the contrary, whenever as 15 part of a district-wide improvement program or transit-oriented 16 development infrastructure improvement zone program it becomes 17 necessary to remove, relocate, replace, or reconstruct public

19 allocation of cost between the authority, the affected public 20 utilities, and properties that may specially benefit from [such] 21 <u>the</u> improvement, if any. In determining the allocation of cost,

utility facilities, the authority shall establish by rule the

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1 the authority shall consider the cost allocation policies for
2 improvement districts established by the county in which the
3 removal, relocation, replacement, or reconstruction is to take
4 place."

5 SECTION 7. (a) The Hawaii community development authority
6 shall initially establish a transit-oriented development
7 infrastructure improvement zone that includes the Aloha Stadium
8 transit station.

9 The executive director of the Hawaii housing finance (b) 10 and development corporation, in collaboration with the executive director of the Hawaii community development authority and the 11 Hawaii interagency council for transit-oriented development, 12 shall conduct a study examining the current infrastructure of 13 14 the transit-oriented development infrastructure improvement zone established by the Hawaii community development authority and 15 16 the requirements necessary to upgrade the infrastructure to 17 facilitate future transit-oriented development. The study shall 18 include recommendations and a general implementation plan for 19 improving the infrastructure in the transit-oriented development 20 infrastructure improvement zone.

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1 The executive director of the Hawaii housing finance (c) 2 and development corporation, in collaboration with the executive 3 director of the Hawaii community development authority and the 4 Hawaii interagency council for transit-oriented development, 5 shall submit a report of the findings and recommendations of the 6 infrastructure study, including any proposed legislation, to the 7 legislature no later than twenty days prior to the convening of 8 the regular session of 2019. 9 SECTION 8. There is appropriated out of the dwelling unit revolving fund established under section 201H-191, Hawaii 10 11 Revised Statutes, the sum of \$500,000 or so much thereof as may 12 be necessary for fiscal year 2018-2019 to conduct the 13 infrastructure study pursuant to section 7 of this Act. 14 The sum appropriated shall be expended by the Hawaii housing finance and development corporation for the purposes of 15 16 this Act. 17 SECTION 9. There is appropriated out of the general 18 revenues of the State of Hawaii the sum of \$60,000 or so much 19 thereof as may be necessary for fiscal year 2018-2019 for the hiring of one temporary full-time equivalent (1.0 FTE) position 20

21 in the Hawaii community development authority to maintain the

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1	staff necessary to develop and manage the transit-oriented
2	development infrastructure improvement zone program.
3	The sum appropriated shall be expended by the Hawaii
4	community development authority for the purposes of this Act.
5	SECTION 10. Statutory material to be repealed is bracketed
6	and stricken. New statutory material is underscored.
7	SECTION 11. This Act shall take effect on July 1, 2050.
8	

Report Title:

Transit-oriented Development Infrastructure Improvement Zones; Public Facilities; Hawaii Community Development Authority; Dwelling Unit Revolving Fund; Hawaii Housing Finance and Development Corporation; Study; Appropriation

Description:

Authorizes the Hawaii housing finance and development corporation, at the request of the Hawaii community development authority, to establish and operate transit-oriented development infrastructure improvement zone subaccounts within the dwelling unit revolving fund for the benefit of infrastructure improvement projects within a transit-oriented development infrastructure improvement zone. Requires HCDA to develop a transit-oriented development infrastructure improvement zone program to foster infrastructure development by strategically investing in public facilities. Requires the executive director of HHFDC in collaboration with the executive director of HCDA and Hawaii interagency council for transit-oriented development to conduct a study examining the current infrastructure of a transit-oriented development infrastructure improvement zone and the requirements necessary to upgrade the infrastructure to facilitate future transit-oriented development. Appropriates funds out of the dwelling unit revolving fund for the infrastructure study. Appropriates funds to HCDA for staff necessary to develop and manage the transit-oriented development infrastructure improvement zone program. Takes effect on 07/01/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

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