JAN 2 4 2018

A BILL FOR AN ACT

RELATING TO CHARITABLE ORGANIZATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1 | SECTION 1. Section 467B-1, Hawaii Revised Statutes, is |
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| 2 | amended by amending the definition of "Gross revenue" to read as |
| 3 | follows: |
| 4 | ""[Gross] Total revenue" means income of any kind from all |
| 5 | sources, including all amounts received as the result of any |
| 6 | solicitation by a professional solicitor." |
| 7 | SECTION 2. Section 467B-2.5, Hawaii Revised Statutes, is |
| 8 | amended to read as follows: |
| 9 | "§467B-2.5 Professional solicitor financial reports; |
| 10 | contribution account. (a) [Within ninety days after a |
| 11 | solicitation campaign or event has been completed or within |
| 12 | ninety days of the anniversary of the commencement of a |
| 13 | solicitation campaign lasting more than one year, a] A |
| 14 | professional solicitor shall file with the attorney general a |
| 15 | financial report for [the] any charitable solicitation |
| 16 | campaign, including [gross] total revenue from Hawaii donors |
| 17 | and national (gross) total revenue and an itemization of all |

| 1 | expenses incurred on a form prescribed by the attorney |
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| 2 | general[+] as follows: |
| 3 | (1) Within ninety days after a solicitation campaign |
| 4 | or event has been completed; and |
| 5 | (2) For any solicitation campaign lasting more than |
| 6 | one year, within ninety days after the anniversary |
| 7 | of the commencement of the solicitation campaign. |
| 8 | The attorney general may require the financial report to be |
| 9 | submitted electronically and may require the use of electronic |
| 10 | signatures. This report shall be signed by the professional |
| 11 | solicitor or by an authorized officer or agent of the |
| 12 | professional solicitor who shall certify that the statements |
| 13 | therein are true and correct to the best of the solicitor's, |
| 14 | officer's, or agent's knowledge subject to penalties imposed by |
| 15 | section 710-1063. If a financial report required under this |
| 16 | section is not filed in a timely manner, taking into account any |
| 17 | extension of time for filing, unless it is shown that the |
| 18 | failure is due to reasonable cause, an initial late filing fee |
| 19 | of \$100 shall be imposed, and an additional late filing fee of |
| 20 | \$20 per day shall be imposed, for each day during which the |
| 21 | violation continues; provided that the total fee amount imposed |
| 22 | under this subsection shall not exceed \$1,000. The attorney |
| 23 | general may waive all or part of the late filing fee imposed |

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| 1 | by this s | subsection if there is a reasonable cause for the |
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| 2 | failure t | o timely file. The professional solicitor shall |
| 3 | provide a | copy of the financial report to the charitable |
| 4 | organizat | ion to which the financial report pertains within |
| 5 | ten days | of its submission of the report to the attorney |
| 6 | general. | |
| 7 | <u>(b)</u> | A professional solicitor shall maintain during |
| 8 | each soli | citation campaign and for not less than three years |
| 9 | after the | e completion of that campaign the following records, |
| 10 | which sha | all be available for inspection upon demand by the |
| 11 | attorney | general: |
| 12 | (1) | The date and amount of each contribution received |
| 13 | | and the name and address of each contributor; |
| 14 | (2) | The name and residence of each employee, agent, or |
| 15 | | other person involved in the solicitation; |
| 16 | (3) | Records of all revenue received and expenses |
| 17 | | incurred in the course of the solicitation |
| 18 | | campaign; and |
| 19 | (4) | The location and account number of each bank or |
| | | |

- other financial institution account in which the professional solicitor has deposited revenue from the solicitation campaign.
- 23 [(b)](c) Any material change in any information filed with

- 1 the attorney general pursuant to this section shall be reported
- 2 in writing by the professional solicitor to the attorney general
- 3 not more than seven days after the change occurs.
- 4 [(c)](d) Each contribution in the control or custody of
- 5 the professional solicitor, in its entirety and within five days
- 6 of its receipt, shall be deposited in an account at a bank or
- 7 other federally insured financial institution, which shall be in
- 8 the name of the charitable organization. The charitable
- 9 organization shall maintain and administer the account and shall
- 10 have sole control of all withdrawals."
- 11 SECTION 3. Section 467B-5.5, Hawaii Revised Statutes, is
- 12 amended by amending subsections (b) and (c) to read as follows:
- 13 "(b) Prior to the commencement of any charitable sales
- 14 promotion in this State conducted by a commercial co-venturer
- 15 using the name of a charitable organization, the commercial
- 16 co-venturer shall obtain the written consent of the charitable
- 17 organization whose name will be used during the charitable sales
- 18 promotion. The commercial co-venturer shall file a copy of the
- 19 written consent with the department not less than ten days prior
- 20 to the commencement of the charitable sales promotion within
- 21 this State. An authorized representative of the charitable
- 22 organization and the commercial co-venturer shall sign the
- 23 written consent, and the terms of the written consent shall

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(5)

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| 1 | include t | he following: |
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| 2 | (1) | The goods or services to be offered to the public; |
| 3 | (2) | The geographic area where, and the starting and final |
| 4 | | date when, the offering is to be made; |
| 5 | (3) | The manner in which the name of the charitable |
| 6 | | organization is to be used, including any |
| 7 | | representation to be made to the public as to the |
| 8 | | amount or per cent per unit of goods or services |
| 9 | | purchased or used that is to benefit the charitable |
| 10 | | organization; |
| 11 | (4) | A provision for $a\underline{n}$ [final] accounting on a per unit |
| 12 | | basis which shall be prepared by the commercial co- |
| 13 | | venturer and [to be] given [by the commercial co- |
| 14 | | venturer] to the charitable organization and the date |
| 15 | | when it is to be made, which date shall be no more |
| 16 | | than ninety days after the end of the charitable sales |
| 17 | | promotion [+] and, for promotions lasting more than |
| 18 | | one year, shall be within ninety days after the |
| 19 | | anniversary of the commencement of the charitable |
| 20 | | sales promotion and within ninety days after the end |
| 21 | | of the charitable sales promotion; and |

The date when and the manner in which the benefit is

to be conferred on the charitable organization, $[\div]$

| 1 | which date shall be within ninety days after the end |
|----|---|
| 2 | of the charitable sales promotion and, for charitable |
| 3 | sales promotions lasting more than one year, shall be |
| 4 | within ninety days after the anniversary of the |
| 5 | commencement of the promotion and within ninety days |
| 6 | after the end of the charitable sales promotion. |
| 7 | (c) [A final accounting for each charitable sales |
| 8 | promotion shall be prepared by the commercial co-venturer |
| 9 | following the completion of the promotion.] A copy of [the] |
| 10 | [final] an accounting shall be provided to the attorney general |
| 11 | not more than twenty days after the copy is requested by the |
| 12 | attorney general. [The final] An accounting shall be kept by |
| 13 | the commercial co-venturer for a period of three years, unless |
| 14 | the commercial co-venturer and the charitable organization |
| 15 | mutually agree that the accounting should be kept by the |
| 16 | charitable organization instead of the commercial co-venturer." |
| 17 | SECTION 4. Section 467B-6.5, Hawaii Revised Statutes, is |
| 18 | amended by amending subsections (b) and (c) to read as follows: |
| 19 | "(b) A charitable organization [with contributions in |
| 20 | excess of \$500,000 in the year covered by the annual financial |
| 21 | report and a charitable organization] required to obtain an |
| 22 | audit report by a governmental authority or a third party shall |
| 23 | include with its annual financial report, an audit report, |

- 1 prepared in accordance with generally accepted accounting
- 2 principles, by a certified public accountant.
- 3 (c) Each charitable organization filing a report required
- 4 by this section shall pay a filing fee to the department based
- 5 on the total amount of its [gross revenues] total revenue during
- 6 the time covered by the report at the close of the calendar or
- 7 fiscal year adopted by the charitable organization as follows:
- 8 (1) \$0, if [gross] total revenue is less than \$25,000;
- 9 (2) \$25, if [gross] total revenue is at least \$25,000 but
- less than \$50,000;
- 11 (3) \$50, if [gross] total revenue is at least \$50,000 but
- less than \$100,000;
- 13 (4) \$100, if [gross] total revenue is at least \$100,000
- 14 but less than \$250,000;
- 15 (5) \$150, if [gross] total revenue is at least \$250,000
- less than \$500,000;
- 17 (6) \$200, if [gross] total revenue is at least \$500,000
- 18 but less than \$1,000,000;
- 19 (7) \$250, if [gross] total revenue is at least \$1,000,000
- 20 but less than \$2,000,000;
- 21 (8) \$350, if [gross] total revenue is at least \$2,000,000
- 22 but less than \$5,000,000; or
- 23 (9) \$600, if [gross] total revenue is \$5,000,000 or more."

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1 SECTION 5. Section 467B-8, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "§467B-8 Information filed to become public records. 4 Statements, reports, professional fundraising counsel contracts 5 or professional solicitor contracts, commercial co-venturer 6 consents, and all other documents and information required to be 7 filed under this chapter or by the attorney general shall become 8 government records in the department and be open to the general 9 public for inspection pursuant to chapter 92F; provided that information in any registration statement concerning the 10 residential addresses of any officer or director or that 11 12 identifies a charitable organization's financial or banking 13 accounts and audited financial statements submitted by 14 registered [charities] charitable organizations shall be confidential under chapter 92F." 15 16 SECTION 6. Section 467B-12.5, Hawaii Revised Statutes, is 17 amended by amending subsection (a) to read as follows: 18 "(a) There shall be a written contract between a 19 charitable organization and a professional fundraising counsel 20 or professional solicitor that shall be filed by the 21 professional fundraising counsel or professional solicitor with 22 the attorney general at least ten business days prior to the

performance by the professional fundraising counsel or

| 1 | professional solicitor of any service. No solicitation or | | |
|----|--|--|--|
| 2 | service pursuant to the contract shall begin before the contract | | |
| 3 | is filed with the attorney general. The contract shall be | | |
| 4 | signed by two authorized officials of the charitable | | |
| 5 | organization, one of whom shall be a member of the | | |
| 6 | organization's governing body, and the authorized contracting | | |
| 7 | officer for the professional fundraising counsel or professiona | | |
| 8 | solicitor. The contract shall contain all of the following | | |
| 9 | provisions: | | |
| 10 | (1) The legal name and address of the charitable | | |
| 11 | organization; | | |
| 12 | (2) A statement of the charitable purpose for which the | | |
| 13 | solicitation campaign is being conducted; | | |
| 14 | (3) A statement of the respective obligations of the | | |
| 15 | professional fundraising counsel or professional | | |
| 16 | solicitor and the charitable organization; | | |
| 17 | (4) A statement of the guaranteed minimum percentage of | | |
| 18 | the [gross]total receipts from contributions that wil | | |
| 19 | be remitted to or retained by the charitable | | |
| 20 | organization, if any, or, if the solicitation involve | | |
| 21 | the sale of goods, services, or tickets to a | | |
| 22 | fundraising event, the percentage of the purchase | | |
| 23 | price that will be remitted to the charitable | | |

| 1 | | orga | nization, if any. The stated percentage shall |
|----|-----|------|--|
| 2 | | excl | ude any amount that the charitable organization is |
| 3 | | to p | ay as fundraising costs; |
| 4 | (5) | Info | rmation concerning the compensation of the |
| 5 | | prof | essional solicitor and fundraising counsel as |
| 6 | | foll | ows: |
| 7 | | (A) | If the compensation of the professional |
| 8 | | | fundraising counsel or professional solicitor is |
| 9 | | | contingent upon the number of contributions or |
| 10 | | | the amount of revenue received, a statement shall |
| 11 | | | be included specifying the percentage of the |
| 12 | | | [gross] total revenue that is the basis for that |
| 13 | | | compensation. The stated percentage shall |
| 14 | | | include any amount that the professional |
| 15 | | | fundraising counsel or professional solicitor is |
| 16 | | | to be reimbursed for fundraising costs; |
| 17 | | (B) | If the compensation of the professional solicitor |
| 18 | | | is not contingent upon the number of |
| 19 | | | contributions or amount of revenue received from |
| 20 | | | the solicitation campaign, the compensation shall |
| 21 | | | be expressed as a reasonable estimate of the |
| 22 | | | percentage of the [gross] total revenue, and the |
| 23 | | | contract shall clearly disclose the assumptions |

| 1 | | upon which the estimate is based. The stated |
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| 2 | | assumptions shall be based upon all of the |
| 3 | | relevant facts known to the professional |
| 4 | | solicitor regarding the solicitation to be |
| 5 | | conducted by the professional solicitor; or |
| 6 | | (C) If the compensation of the fundraising counsel is |
| 7 | | not contingent on the number of contributions or |
| 8 | · | amount of revenue received from the solicitation |
| 9 | | campaign, the compensation shall be stated in a |
| 10 | | dollar amount; |
| 11 | (6) | The effective and termination dates of the contract |
| 12 | | or, if the contract does not have a set termination |
| 13 | | date, a clause allowing either party a reasonable |
| 14 | | period to terminate the contract or notify the other |
| 15 | | party if either party chooses not to renew. The |
| 16 | | contract shall also contain the date services will |
| 17 | | commence with respect to solicitation in this State of |
| 18 | | contributions for a charitable organization; |
| 19 | (7) | In the case of a professional fundraising counsel, a |
| 20 | | statement that the professional fundraising counsel |
| 21 | | will not at any time have custody or control of |
| 22 | | contributions; |
| 23 | (8) | A statement that the charitable organization exercises |

| 1 | control and approval over the content and volume of |
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| 2 | any solicitation; and |
| 3 | (9) Any other information required by the rules of the |
| 4 | attorney general." |
| 5 | SECTION 7. Statutory material to be repealed is bracketed |
| 6 | and stricken. New statutory material is underscored. |
| 7 | SECTION 8. This Act shall take effect upon its approval. |
| 8 | |
| 9 | INTRODUCED BY: MMD-M. |
| 10 | BY REQUEST |

Report Title:

Charitable Organizations

Description:

Amends chapter 467B, Hawaii Revised Statutes, to substitute the term "total revenue" in place of "gross revenue", clarify when professional solicitors must file financial reports, clarify when commercial co-venturers must provide a charitable organization with an accounting and the benefit, eliminate the requirement for certain charitable organizations to submit an audit report, and make other housekeeping amendments.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

JUSTIFICATION SHEET

DEPARTMENT:

Attorney General

TITLE:

A BILL FOR AN ACT RELATING TO CHARITABLE

ORGANIZATIONS.

PURPOSE:

The purpose of this bill is to amend chapter 467B, Hawaii Revised Statutes (HRS), to (1) substitute the term "total revenue" in place of "gross revenue", (2) clarify when professional solicitors must file financial reports, (3) clarify when commercial coventurers must provide a charitable organization with an accounting and the benefit, (4) eliminate the requirement for certain charitable organizations to submit an audit report, and (5) make other housekeeping amendments.

MEANS:

Amend sections 467B-1, 467B-2.5, 467B-5.5. 467B-6.5, 467B-8, and 467B-12.5, HRS.

JUSTIFICATION:

The amendments to chapter 467B, HRS, replace the term "gross revenue" with "total revenue" to be consistent with the IRS From 990 "total revenue" amount, ensure the public receives timely information about professional solicitation campaigns by clarifying that professional solicitors that conduct solicitation campaigns lasting more than one year must file financial reports annually and file a financial report after the end of the campaign, protect charitable organizations by requiring commercial coventurers to deliver an accounting and the benefit to the charitable organization for which it is soliciting within ninety days of the end of the promotion and within ninety days of the anniversary of the promotion lasting greater than one year, relieve registered organizations that receive more than \$500,000 in contributions and is not required to obtain an audit report by any other party from the requirement to submit an audit report, and protect audit reports

of all charitable organizations, not just charities, from public disclosure.

Impact on the public: The amendments will help the public to better understand the requirements for soliciting contributions in Hawaii, will provide the public with timely information about solicitation activities, and will relieve certain organizations from the burden of obtaining an audit report.

Impact on the department and other agencies: The clarifications in this bill will assist the Department of the Attorney General in enforcing chapter 467B, HRS.

GENERAL FUND:

None.

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

ATG 100

OTHER AFFECTED

AGENCIES:

None.

EFFECTIVE DATE:

Upon approval.