HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2018 STATE OF HAWAII H.R. NO. **110**

HOUSE RESOLUTION

REQUESTING THE COMPTROLLER TO REESTABLISH THE PROCUREMENT TASK FORCE INITIATED PURSUANT TO SENATE CONCURRENT RESOLUTION NO. 92, S.D. 2 (2013) TO STUDY THE ISSUE OF PAST PERFORMANCE IN THE PROCUREMENT PROCESS.

1 WHEREAS, in an effort to ensure that state contracts are 2 awarded to responsible bidders or offerors through the state 3 procurement process, the Legislature has expressed its interest 4 in increased accountability for performance on state contracts 5 to efficiently utilize taxpayer dollars; and

7 WHEREAS, the Hawaii Public Procurement Code currently 8 allows agencies to include past performance requirements in bid 9 proposals under section 103D-302(f), Hawaii Revised Statutes, 10 under the invitation for bids process, which is commonly known 11 as low bid; and

WHEREAS, under section 103D-302(f), Hawaii Revised Statutes, an invitation for bids may set the requirements to determine qualifications and criteria for a project; in other words, the agency may set the criteria and qualifications for the bidder in its bid specifications, which could include such criteria as past performance, recent project history, and any other qualifications an agency may find necessary; and

21 WHEREAS, agencies have been reluctant to incorporate past 22 performance requirements in their bid specifications due to the 23 difficulty of quantifying, evaluating, and administering past 24 performance criteria; and

26 WHEREAS, in 2013, the Legislature adopted Senate Concurrent
27 Resolution No. 92, S.D. 2 (2013) establishing the Procurement
28 Task Force; and

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1 WHEREAS, the Procurement Task Force convened under the authorization of Senate Concurrent Resolution No. 92, S.D. 2 2 3 from 2013 through part of 2015 and one of the issues discussed included how to address poorly-performing contractors; and 4 5 6 WHEREAS, in 2014, the Legislature adopted House Concurrent 7 Resolution No. 176 (2014), which required the State Procurement 8 Office to study past performance of government contractors; and 9 10 WHEREAS, reported in Report on the Study on Past 11 Performance Consideration in Hawaii Contracting, pursuant to House Concurrent Resolution No. 176 (2014), the State 12 13 Procurement Office offered suggestions for legislation on this 14 issue, but none were implemented due to problems with the 15 proposed amendments and lack of funding to implement such 16 programs; and 17 18 WHEREAS, after these two initiatives, participating 19 government agencies and private industry stakeholders agreed 20 that the issue of past performance needed further discussion before an approach with potential unintended consequences was 21 codified; and 22 23 24 WHEREAS, as a result, in 2015, in an effort to continue 25 discussions the Legislature passed Act 182, Session Laws of 26 Hawaii 2015, to extend the Procurement Task Force and request 27 that the Task Force specifically identify and propose amendments 28 to the Hawaii Public Procurement Code, if any, regarding 29 statewide past performance standards and processes in public 30 works projects; and 31 32 WHEREAS, the Comptroller did not convene the Task Force as mandated by Act 182, Session Laws of Hawaii 2015, parties never 33 34 met to discuss statewide past performance standards and 35 processes in public works projects as directed by the 36 Legislature, and there has not been any follow-up since; and 37 38 WHEREAS, in an effort to promote economy, efficiency, 39 effectiveness, and impartiality in public procurement, it is important to identify whether amendments to the Hawaii Public 40 Procurement Code are necessary to address poorly-performing 41

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contractors or whether the current Procurement Code provides 1 adequate tools to assess a contractor's past performance; now, 2 3 therefore, 4 5 BE IT RESOLVED by the House of Representatives of the 6 Twenty-ninth Legislature of the State of Hawaii, Regular Session of 2018, that the Comptroller is requested to reestablish the 7 Procurement Task Force initiated pursuant to Senate Concurrent 8 9 Resolution No. 92 (2013) to study the issue of past performance in the procurement process; and 10 11 12 BE IT FURTHER RESOLVED that the Comptroller, or the 13 Comptroller's designee, is requested to serve as chair of the 14 Task Force; and 15 16 BE IT FURTHER RESOLVED that the Comptroller is requested to 17 solicit representatives from the following entities to serve on the Task Force, provided that those persons designated shall be 18 19 knowledgeable of procurement procedures and issues within their 20 respective organizations: 21 22 (1)The State Procurement Office; 23 24 (2) The University of Hawaii; 25 26 (3) The Department of Education; 27 (4)The Office of Hawaiian Affairs; 28 29 (5) The Department of Transportation; 30 31 32 (6) A county procurement department; 33 34 (7)A county board or department of water supply; 35 (8) The semi-autonomous public transit agency of the City 36 and County of Honolulu; 37 38 39 (9) The Subcontractors Association of Hawaii; and 40 The General Contractors Association of Hawaii; and 41 (10)



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BE IT FURTHER RESOLVED that the Task Force is requested to 1 identify proposed amendments, if any, to the Procurement Code 2 3 that will address poorly-performing contractors through the use of past performance criteria in determining awards for state 4 5 contracts; and 6 7 BE IT FURTHER RESOLVED that members of the Task Force are 8 requested to serve without compensation; and 9 10 BE IT FURTHER RESOLVED that the Task Force is requested to 11 submit its findings and recommendations, including any proposed legislation, to the Legislature no later than twenty days prior 12 to the convening of the Regular Session of 2020; and 13 14 BE IT FURTHER RESOLVED that the Legislative Reference 15 16 Bureau is requested to assist the Task Force in drafting proposed legislation; provided that the Task Force submits its 17 request for proposed legislation, if any, to the Legislative 18 19 Reference Bureau no later than November 1, 2019; and 20 BE IT FURTHER RESOLVED that the Task Force shall be 21 dissolved on June 30, 2020; and 22 23 24 BE IT FURTHER RESOLVED that certified copies of this Resolution be transmitted to the Governor, Attorney General, 25 Comptroller, Chief Procurement Officer, Director of 26 27 Transportation, Superintendent of Education, Administrator of the Office of Hawaiian Affairs, President of the University of 28 29 Hawaii System, Director of the Legislative Reference Bureau, the Mayor of each county, the board or department of water supply of 30 each county, Subcontractors Association of Hawaii, and General 31 32 Contractors Association of Hawaii. 33 34 35

OFFERED BY:

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