HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2017 STATE OF HAWAII

H.B. NO. ⁸⁴⁸ H.D. 1

A BILL FOR AN ACT

RELATING TO ENERGY MODERNIZATION AT THE UNIVERSITY OF HAWAII SYSTEM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that the use of renewable SECTION 1. 2 energy, advanced distributed energy resources, and energy 3 efficiency in Hawaii provides significant financial, health, 4 environmental, and workforce benefits to the State. While 5 Hawaii is a national leader in developing renewable energy, 6 barriers remain that inhibit the development of "microgrids", a 7 rapidly emerging technology that can play a key role in 8 expanding the use of clean energy to serve persons and buildings 9 in the State that have been unable to enjoy its benefits.

10 The legislature further finds that the use of microgrids, 11 generally defined as a localized electrical system composed of 12 interconnected loads and distributed energy resources within 13 clearly defined electrical boundaries, is a positive step toward 14 achieving Hawaii's energy goals. Microgrids can facilitate the 15 achievement of Hawaii's clean energy policies by enabling the 16 integration of higher levels of renewable energy and advanced



distributed energy resources, including energy storage and
 demand response.

3 The legislature further finds that the development of 4 microgrids in Hawaii faces two key barriers. First, local 5 ordinances could prevent or have the effect of preventing the 6 development of microgrids. Second, any entity developing a 7 microgrid that serves residents in Hawaii could be subject to 8 regulation by the public utilities commission. It is not the 9 intent of this Act for the public utilities commission to 10 regulate microgrids, especially when such systems could be of 11 great value to isolated and rural areas of our State or provide 12 overriding public benefits in areas such as education, health, 13 housing, transportation, and other community service areas.

14 The legislature finds that the University of Hawaii system 15 is burdened with the high cost of electricity and is the second 16 largest electricity user in the State. In response, the 17 legislature passed what eventually was enacted as Act 99, 18 Session Laws of Hawaii 2015, which established a collective goal 19 for the University of Hawaii "to become net-zero with respect to 20 energy use, producing as much (renewable) energy as the system consumes across all campuses by January 1, 2035." 21



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The legislature additionally finds that Act 99, Session
 Laws of Hawaii 2015, aligns with the State's policy goal of
 achieving a renewable portfolio standard of one hundred per cent
 by 2045 as set forth in Act 97, Session Laws of Hawaii 2015.

5 The purpose of this Act is to encourage and facilitate the 6 development and use of microgrids at the various campuses and 7 facilities operated by the University of Hawaii in such a manner 8 as to expand access to locally generated renewable energy and 9 advanced distributed energy resources and to promote the 10 efficient distribution of electricity to the State's residents 11 and businesses by exempting microgrids that promote and serve 12 public higher education institutions from regulation as a public 13 utility by the public utilities commission.

SECTION 2. Chapter 304A, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated and to read as follows:

17 "§304A- Microgrid project. (a) Notwithstanding any
18 other law to the contrary, the university is authorized to
19 establish, implement, and operate one or more microgrid projects
20 at or within any properties owned, leased, or controlled by the
21 university.



1	(b) Nothing in this section shall preclude the university			
2	from working with and receiving assistance from any other			
3	department or agency in carrying out the purposes of this			
4	section.			
5	(c) Notwithstanding any law to the contrary, no electric			
6	utility shall be allowed to assess a charge, fee, or penalty of			
7	any kind to the university for planning, designing,			
8	constructing, or operating a microgrid, except as provided in			
9	the definition of "public utility" in section 269-1.			
10	(d) As used in this section, a "microgrid" means a			
11	localized electrical system with distributed energy resources,			
12	operated by the university or one in which the university			
13	participates, that is powered by a renewable energy system, as			
14	defined in chapter 269, that may include energy storage,			
15	generation, or both, to serve interconnected loads of one or			
16	more persons or buildings within clearly defined electrical			
17	boundaries that acts as a single controllable entity with			
18	respect to the grid and that can:			
19	(1) Include lands and buildings owned or controlled by the			
20	university and several adjacent or nearby properties,			
21	all having different tax map key designations; and			



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1	(2) Operate either independently of or in parallel with					
2	the utility grid."					
3	SECTION 3. Section 269-1, Hawaii Revised Statutes, is					
4	amended as follows:					
5	1. By adding a new definition to be appropriately inserted					
6	and to read:					
7	" <u>"Microgrid" means a localized electrical system with</u>					
8	distributed energy resources, powered by a renewable energy					
9	system, as defined in this chapter, that may include energy					
10	storage, generation, or both, to serve interconnected loads of					
11	one or more persons or buildings within clearly defined					
12	electrical boundaries that acts as a single controllable entity					
13	with respect to the grid and can:					
14	(1) Include several adjacent or nearby properties having					
15	different tax map key designations; and					
16	(2) Operate either independently of or in parallel with					
17	the utility grid."					
18	2. By amending the definition of "public utility" to read:					
19	""Public utility":					
20	(1) Includes every person who may own, control, operate,					
21	or manage as owner, lessee, trustee, receiver, or					



1 otherwise, whether under a franchise, charter, 2 license, articles of association, or otherwise, any 3 plant or equipment, or any part thereof, directly or 4 indirectly for public use for the transportation of 5 passengers or freight; for the conveyance or transmission of telecommunications messages; for the 6 7 furnishing of facilities for the transmission of 8 intelligence by electricity within the State or 9 between points within the State by land, water, or 10 air; for the production, conveyance, transmission, 11 delivery, or furnishing of light, power, heat, cold, 12 water, gas, or oil; for the storage or warehousing of 13 goods; or for the disposal of sewage; provided that 14 the term shall include: 15 An owner or operator of a private sewer company (A) 16 or sewer facility; and 17 (B) A telecommunications carrier or telecommunications common carrier; and 18 19 (2)Shall not include: 20 An owner or operator of an aerial transportation (A) 21 enterprise;



1	(B)	An owner or operator of a taxicab as defined in
2		this section;
3	(C)	Common carriers that transport only freight on
4		the public highways, unless operating within
5		localities, along routes, or between points that
6		the public utilities commission finds to be
7		inadequately serviced without regulation under
8		this chapter;
9	(D)	Persons engaged in the business of warehousing or
10		storage unless the commission finds that
11		regulation is necessary in the public interest;
12	(E)	A carrier by water to the extent that the carrier
13		enters into private contracts for towage,
14		salvage, hauling, or carriage between points
15		within the State; provided that the towing,
16		salvage, hauling, or carriage is not pursuant to
17		either an established schedule or an undertaking
18		to perform carriage services on behalf of the
19		public generally;
20	(F)	A carrier by water, substantially engaged in

interstate or foreign commerce, that transports

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1		passengers on luxury cruises between points		
2		within the State or on luxury round-trip cruises		
3		returning to the point of departure;		
4	(G)	Any user, owner, or operator of the Hawaii		
5		electric system as defined under section 269-141;		
6	(H)	A telecommunications provider only to the extent		
7		determined by the public utilities commission		
8		pursuant to section 269-16.9;		
9	(I)	Any person who controls, operates, or manages		
10		plants or facilities developed pursuant to		
11		chapter 167 for conveying, distributing, and		
12		transmitting water for irrigation and other		
13		purposes for public use and purpose;		
14	(J)	Any person who owns, controls, operates, or		
15		manages plants or facilities for the reclamation		
16		of wastewater; provided that:		
17		(i) The services of the facility are provided		
18		pursuant to a service contract between the		
19		person and a state or county agency and at		
20		least ten per cent of the wastewater		
21		processed is used directly by the state or		



1		county agency that entered into the service
2		contract;
3	(ii)	The primary function of the facility is the
4		processing of secondary treated wastewater
5		that has been produced by a municipal
6		wastewater treatment facility owned by a
7		state or county agency;
8	(iii)	The facility does not make sales of water to
9		residential customers;
10	(iv)	The facility may distribute and sell
11		recycled or reclaimed water to entities not
12		covered by a state or county service
13		contract; provided that, in the absence of
14		regulatory oversight and direct competition,
15		the distribution and sale of recycled or
16		reclaimed water shall be voluntary and its
17		pricing fair and reasonable. For purposes
18		of this subparagraph, "recycled water" and
19		"reclaimed water" means treated wastewater
20		that by design is intended or used for a
21		beneficial purpose; and



1		(v) The facility is not engaged, either directly
2		or indirectly, in the processing of food
3		wastes;
4	(K)	Any person who owns, controls, operates, or
5		manages any seawater air conditioning district
6		cooling project; provided that at least fifty per
7		cent of the energy required for the seawater air
· 8		conditioning district cooling system is provided
9		by a renewable energy resource, such as cold,
10		deep seawater;
11	(L)	Any person who owns, controls, operates, or
12		manages plants or facilities primarily used to
13		charge or discharge a vehicle battery that
14		provides power for vehicle propulsion;
15	(M)	Any person who:
16		(i) Owns, controls, operates, or manages a
17		renewable energy system that is located on a
18		customer's property; and
19		(ii) Provides, sells, or transmits the power
20		generated from that renewable energy system
21		to an electric utility or to the customer on



1	whose property the renewable energy system
2	is located; provided that, for purposes of
3	this subparagraph, a customer's property
4	shall include all contiguous property owned
5	or leased by the customer without regard to
6	interruptions in contiguity caused by
7	easements, public thoroughfares,
8	transportation rights-of-way, and utility
9	rights-of-way; [and]
10	(N) Any person who owns, controls, operates, or
11	manages a renewable energy system that is located
12	on such person's property and provides, sells, or
13	transmits the power generated from that renewable
14	energy system to an electric utility or to
15	lessees or tenants on the person's property where
16	the renewable energy system is located; provided
17	that:
18	(i) An interconnection, as defined in section
19	269-141, is maintained with an electric

public utility to preserve the lessees' or



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1		tenants' ability to be served by an electric
2		utility;
3	(ii)	Such person does not use an electric public
4		utility's transmission or distribution lines
5		to provide, sell, or transmit electricity to
6		lessees or tenants;
7	(iii)	At the time that the lease agreement is
8		signed, the rate charged to the lessee or
9		tenant for the power generated by the
10		renewable energy system shall be no greater
11		than the effective rate charged per kilowatt
12		hour from the applicable electric utility
13		schedule filed with the public utilities
14		commission;
15	(iv)	The rate schedule or formula shall be
16		established for the duration of the lease,
17		and the lease agreement entered into by the
18		lessee or tenant shall reflect such rate
19		schedule or formula;
20	(v)	The lease agreement shall not abrogate any
21		terms or conditions of applicable tariffs



1		for termination of services for nonpayment
2		of electric utility services or rules
3		regarding health, safety, and welfare;
4	(vi)	The lease agreement shall disclose: (1)
5		the rate schedule or formula for the
6		duration of the lease agreement; (2) that,
7		at the time that the lease agreement is
8		signed, the rate charged to the lessee or
9		tenant for the power generated by the
10		renewable energy system shall be no greater
11		than the effective rate charged per kilowatt
12	•	hour from the applicable electric utility
13		schedule filed with the public utilities
14		commission; (3) that the lease agreement
15		shall not abrogate any terms or conditions
16		of applicable tariffs for termination of
17		services for nonpayment of electric utility
18		services or rules regarding health, safety,
19		and welfare; and (4) whether the lease is
20		contingent upon the purchase of electricity
21		from the renewable energy system; provided



1	further that any disputes concerning the
2	requirements of this provision shall be
3	resolved pursuant to the provisions of the
4	lease agreement or chapter 521, if
5	applicable; and
6	(vii) Nothing in this section shall be construed
7	to permit wheeling [-] ; and
8	(0) Any public higher education institution that
9	owns, controls, operates, or manages a microgrid
10	that is located at least partially upon or within
11	the institution's property and provides, sells,
12	or transmits the power generated from that
13	microgrid to an electric utility or other
14	government or private entity users on or within
15	properties adjacent to or nearby the
16	institution's property, whether metered or
17	master-metered; provided that:
18	(i) The institution's property shall include all
19	contiguous property, owned, leased, or
20	otherwise controlled by the institution
21	without regard to interruptions in



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1		contiguity caused by easements, public
2		thoroughfares, transportation rights-of-way,
3		and utility rights-of-way;
4	<u>(ii)</u>	The microgrid in which the institution is
5	·	participating makes only limited use of an
6		electric public utility's transmission or
7		distribution lines to provide, sell, or
8		transmit electricity, meaning that the
9		institution only requires the electric
10		utility to install and operate electric
11		lines and facilities to transport
12		electricity from the power source to the
13		microgrid and the microgrid users'
14		electrical systems;
15	<u>(iii)</u>	The rate charged to any person, lessee, or
16		tenant of the institution or any participant
17		in the microgrid for the power generated and
18		transmitted by the microgrid shall be no
19		greater than the effective rate charged per
20		kilowatt hour from the applicable electric



1		utility schedule filed with and approved by
2		the public utilities commission;
3	(iv)	Transmittal of electricity within the area
4		covered by the microgrid, particularly from
5		the power source to the microgrid and its
6		users' electrical systems, shall be
7		permitted by the applicable electrical
8		utility if the entire microgrid area is
9		within lands owned or controlled by the
10		State, inclusive of the university and all
11		state government agencies, bodies, entities,
12		boards, and commissions, or (1) does not
13		exceed a total area of acres; (2) does
14		not require the electric utility to
15		transport electricity more than five miles
16		from the power source to the microgrid and
17		the microgrid users' electrical systems
18		microgrid users; and (3) all microgrid
19		users within the microgrid area enter into
20		or execute agreements confirming their
21		commitment to establish and operate the



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1		microgrid and comply with all applicable
2		rules, terms, conditions, covenants, and
3		restrictions relating thereto; and
4	(v)	An electric utility may not charge
5		microgrids standby service rates or similar
6		fees and charges for interconnection into
7		the electric utility system; provided that
8		the educational institution shall pay to the
9		electric utility at established rates filed
10		with and approved by the public utilities
11		commission: (1) charges for the use of any
12		electricity from the electric utility and
13		(2) either lease rent or similar charge for
14		the use of or the cost to install electric
15		lines and facilities to transport
16		electricity from the power source to the
17		microgrid and the microgrid users'
18		electrical systems.
19	If the applica	tion of this chapter is ordered by the
20	commission in any c	ase provided in paragraph (2)(C), (D), (H),
21	and (I), the business of any public utility that presents	



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evidence of bona fide operation on the date of the commencement of the proceedings resulting in the order shall be presumed to be necessary to the public convenience and necessity, but any certificate issued under this proviso shall nevertheless be subject to terms and conditions as the public utilities commission may prescribe, as provided in sections 269-16.9 and 269-20."

8 SECTION 4. There is appropriated out of the general 9 revenues of the State of Hawaii the sum of \$ or so much 10 thereof as may be necessary for fiscal year 2017-2018 and the 11 same sum or so much thereof as may be necessary for fiscal year 12 2018-2019 for the University of Hawaii to build transmission and 13 distribution lines to connect energy projects on multiple 14 parcels of land.

15 The sums appropriated shall be expended by the University16 of Hawaii for the purposes of this Act.

SECTION 5. Statutory material to be repealed is bracketedand stricken. New statutory material is underscored.

19

SECTION 6. This Act shall take effect on July 1, 2017.



Report Title:

University of Hawaii; Microgrid

Description:

Exempts microgrids that promote and serve public higher education institutions from regulation as a public utility by the Public Utilities Commission. Adds a definition for "microgrid". Appropriates funds. (HB848 HD1)

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