

A BILL FOR AN ACT

RELATING TO SEXUAL ASSAULT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. (a) The legislature finds that Act 207,
- 2 Session Laws of Hawaii 2016, required all law enforcement
- 3 agencies and departments charged with the maintenance, storage,
- 4 and preservation of sexual assault evidence collection kits to
- 5 conduct an inventory of all stored kits and report to the
- 6 department of the attorney general. The results of that
- 7 inventory from all four county police departments show that
- 8 since 1992, there are 2,240 sexual assault evidence collection
- 9 kits in the possession of county police departments. As of June
- 10 30, 2016, only 289 kits have been tested, leaving 1,951 kits
- 11 that have not been tested.
- 12 Act 207 also required the department of the attorney
- 13 general to report to the legislature on plans and procedures for
- 14 the disposition of these 1,951 kits as well as new kits, and
- 15 other related information. In fiscal year 2016-2017, the
- 16 legislature appropriated \$500,000 to the department of the
- 17 attorney general for the testing of at least five hundred sexual



- 1 assault evidence collection kits and for associated victim
- 2 support services.
- 3 (b) The department of the attorney general, as directed
- 4 under Act 207, convened a working group to develop statewide
- 5 standards and practices for the testing of sexual assault
- 6 evidence collection kits. The working group met over a six-
- 7 month period and developed the malama kakou project. "Malama
- 8 kakou" means "care for all of us; we care." The malama kakou
- 9 project is a state plan to:
- 10 (1) Test untested sexual assault evidence collection kits
- and new sexual assault evidence collection kits;
- 12 (2) Identify the criteria for testing sexual assault
- evidence collection kits and the priority of testing;
- 14 (3) Provide active outreach and public notification to
- ensure that information and services are provided to
- impacted survivors; and
- 17 (4) Establish a tracking system for sexual assault
- 18 evidence collection kits.
- 19 (c) The working group outlined a plan to reform the
- 20 testing of sexual assault evidence collection kits in Hawaii,
- 21 which included establishing guidelines to determine whether a

1	kit should be	tested, a priority order for kits that are to be
2	tested, and a	process for police departments to follow in
3	implementing t	the defined criteria and priorities. The
4	guidelines are	e as follows:
5	(1) Crit	teria. The working group determined that not all
6	sexu	al assault evidence collection kits in police
7	poss	session should be tested. Kits that do not need to
8	be t	tested may include the following cases:
9	(A)	Unreported cases where the victim chose not to
10		file a complaint;
11	(B)	Adult victims who officially withdrew their
12		sexual assault complaint;
13	(C)	Minor victims whose parent or guardian withdrew
14		the sexual assault complaint (the police and
15		prosecutor have discretion to pursue testing of
16		the sexual assault evidence collection kit if
17		they believe a minor was harmed);
18	(D)	The police have sufficient evidence that a crime
10		did not occur (i e unfounded crimes) and

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1		(E) The perpetrator has a DNA profile in CODIS, the
2		FBI's combined DNA Index System, as a convicted
3		felon;
4	(2)	Priority. First in priority to be tested are the
5		sexual assault evidence collection kits that the Kauai
6		police department screened for the Y-chromosome with
7		an accredited but not approved private laboratory, and
8		the suspect is unknown, or if known, the suspect's
9		profile is not in CODIS. Thereafter, priority for
10		testing sexual assault evidence collection kits would
11		be by category, with priority afforded to category 1,

(A) Category 1: Multiple suspects involved in the case; suspect is unknown; victim is a minor (under eighteen years old); suspected serial offender.

then category 2, and last, category 3. Kits may be

17 (B) Category 2: Suspect is known but is not in CODIS

18 (e.g., consent issue); complaint was withdrawn and

19 later reinstated by the victim.

moved to a higher category as needed.

1	(C)	Category 3: All other, including deceased suspect and
2		inferred withdrawal (police unable to reach victim; no
3		official victim withdrawal on file).
4	(3)	Process. The police departments will use data from
5		their respective sexual assault evidence collection
6		kit inventory to identify the kits related to the
7		defined criteria and priorities.
8	The	legislature intends that the county police departments
9	comply wi	th the guidelines established in the report by the
10	attorney	general. The legislature further intends that police
11	departmen	ts should use the guidelines as a minimum basis for
12	testing k	its that meet the criteria for testing and that the
13	guideline	s should not be interpreted to test fewer kits.
14	(d)	The purpose of this Act is to continue the purpose and
15	goals of	Act 207 by:
16	(1)	Providing certain rights to survivors of sexual
17		assault;
18	(2)	Establishing mandatory requirements for the testing of
19		kits in accordance with the malama kakou project
20		guidelines;

1	(3)	Requiring annual reporting by the department of the
2		attorney general to the legislature of statistical
3		data pertaining to sexual assault evidence collection
4		kits; and
5	(4)	Requiring additional reports by the department of the
6		attorney general on the progress of implementing the
7		malama kakou project guidelines.
8	SECT	ION 2. Chapter 801D, Hawaii Revised Statutes, is
9	amended by	y adding a new section to part V to be appropriately
10	designate	d and to read as follows:
11	" <u>\$</u> 80	1-D Sexual assault survivors' rights. (a) A
12	sexual as	sault survivor has the following rights:
13	(1)	The right not to be prevented from, or charged for,
14		receiving a medical forensic examination;
15	(2)	The right, subject to paragraph (5), to have a sexual
16		assault evidence collection kit or its probative
17		contents preserved, without charge, for the duration
18		of the maximum applicable statute of limitations or
19		twenty years, whichever is shorter;
20	(3)	The right to be informed of any result of a sexual
21		assault evidence collection kit, including a DNA

1		profile match, toxicology report, or other information
2		collected as part of a medical forensic examination,
3		provided that disclosure would not impede or
4		compromise an ongoing investigation;
5	(4)	The right to be informed, in writing, of policies
6		governing the collection and preservation of a sexual
7		assault evidence collection kit;
8	(5)	The right, upon written request, to receive written
9		notification from the appropriate official with
10		custody not later than sixty days before the date of
11		the intended destruction or disposal of a victim's
12		sexual assault evidence collection kit; and, upon
13		written request by the victim, to be allowed the
14		further preservation of the kit or its probative
15		contents; and
16	(6)	The right to be informed in writing of the rights set
17		forth in this section.
18	(b)	The rights provided in subsection (a) shall apply to
19	any sexua	l assault survivor who has undergone a medical forensic
20	examinati	on that produced a sexual assault evidence collection
21	kit."	

1 SECTION 3. Chapter 844D, Hawaii Revised Statutes, is 2 amended by adding a new section to part II to be appropriately 3 designated and to read as follows: 4 Testing of sexual assault evidence collection "§844Dkits; mandatory requirements. (a) Law enforcement agencies and 5 6 departments charged with the testing of sexual assault evidence 7 collection kits shall test all kits in accordance with the plans 8 and procedures for the disposition of currently untested kits 9 and new kits established by the department of the attorney 10 general pursuant to section 884D-24. 11 (b) All kits that meet testing guidelines shall be submitted to an accredited lab for testing within ninety days 12 13 after receipt by a law enforcement agency." SECTION 4. Section 844D-24, Hawaii Revised Statutes, is 14 amended to read as follows: 15 16 "[+]§844D-24[+] Sexual assault evidence; reporting. (a) By September 1, 2016, all law enforcement agencies and 17 departments charged with the maintenance, storage, and 18 preservation of sexual assault evidence collection kits shall 19 20 conduct an inventory of all such kits being stored by the agency 21 or department.

1	(b) By September 1, 2016, each law enforcement agency and
2	department subject to subsection (a) shall compile, in writing,
3	a report containing the number of untested sexual assault
4	evidence collection kits in the possession of the agency or
5	department and the date the sexual assault evidence collection
6	kit was collected. The reports shall be transmitted to the
7	department of the attorney general.
8	(c) By December 1, 2016, the department of the attorney
9	general shall prepare and transmit a report to the president of
10	the senate and the speaker of the house of representatives
11	containing the number of untested sexual assault evidence
12	collection kits currently being stored by each county, law
13	enforcement agency, or department and the date each untested kit
14	was originally collected. The department of the attorney
15	general shall involve community stakeholders in drafting the
16	report, including representatives from each county. The report
17	shall also provide the following information:
18	(1) An explanation of the processes that were used in the
19	past to decide which sexual assault evidence
20	collection kits were and were not tested;

1	(2)	Progress made to reduce the number of untested sexual
2		assault evidence collection kits to date;
3	(3)	A plan and expected time frame for further reduction
4		in the number of untested sexual assault evidence
5		collection kits;
6	(4)	A plan for determining priority of untested sexual
7		assault evidence collection kits and new sexual
8		assault evidence collection kits for testing;
9	(5)	Processes that have been adopted or will be adopted to
10		better track and inventory tested and untested sexual
11		assault evidence collection kits, including their
12		locations;
13	(6)	Expected outcomes from testing untested sexual assault
14		evidence collection kits and testing new sexual
15		assault evidence collection kits;
16	(7)	The criteria and process to determine which untested
17		sexual assault evidence collection kits will be tested
18		and the criteria and process for testing to be applied
19		to all new sexual assault evidence collection kits;

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1	(0)	The sites and locations of the testing of the uncested
2		sexual assault evidence collection kits and testing of
3		new sexual assault evidence collection kits;
4	(9)	Victim notification, support services, and other
5		resources that may become necessary in connection with
6		testing untested sexual assault evidence collection
7		kits and new sexual assault evidence collection kits;
8	(10)	The expected cost of all projected plans and processes
9		not yet in place for testing untested sexual assault
10		evidence collection kits and new sexual assault
11		evidence collection kits;
12	(11)	An assessment of potential funding sources, including
13		federal grants for which applications have been, will
14		be, or may be submitted; and
15	(12)	Potential areas for further legislative action or
16		policy changes.
17	(d)	Beginning July 1, 2017, all law enforcement agencies
18	and depar	tments shall submit new sexual assault evidence
19	collectio	n kits for testing in accordance with the criteria and
20	policies	established and reported by the department of the
21	attornev	general pursuant to subsection (c).

1	(e)	By July 1, 2018, all law enforcement agencies and
2	department	ts shall complete the testing of all untested sexual
3	assault e	vidence collection kits in accordance with criteria and
4	policies e	established and reported by the department of the
5	attorney o	general pursuant to subsection (c).
6	(f)	Beginning with the 2018 regular session, the
7	departmen	t of the attorney general shall prepare and transmit an
8	annual re	port to the president of the senate and the speaker of
9	the house	of representatives no later than twenty days prior to
10	the conve	ning of each regular session. The report shall
11	contain:	
12	(1)	The number of sexual assault evidence collection kits
13		reported in the prior year to the police departments
14		of all four counties;
15	(2)	The total number of sexual assault evidence collection
16		kits collected in the prior year in each county;
17	(3)	The number of sexual assault evidence collection kits
18		tested in the prior year by each county, law
19		enforcement agency, or department;

1	(4) The number of sexual assault evidence collection kits
2	not tested in the prior year by each county, law
3	enforcement agency, or department; and
4	(5) The number of sexual assault evidence collection kits
5	destroyed in the prior year by each county, law
6	enforcement agency, or department.
7	$\left[\frac{f}{f}\right]$ (g) As used in this section:
8	"Forensic medical examination" means an examination
9	provided to the victim of a suspected sexually-oriented criminal
10	offense by a health care provider for the purpose of gathering
11	and preserving evidence of a suspected sexual assault.
12	"Sexual assault evidence collection kit" means a human
13	biological specimen or specimens collected by a health care
14	provider during a forensic medical examination from the victim
15	of a suspected sexually-oriented criminal offense.
16	"Untested sexual assault evidence collection kit" means a
17	sexual assault evidence collection kit that has not been
18	submitted to a qualified laboratory for either a serology or DNA
19	test."
20	SECTION 5. The department of the attorney general shall
21	submit a report to the legislature no later than twenty days

1	prior to	the convening of the regular session of 2018 that shall
2	include:	
3	(1)	The guidelines, policies, and procedures that have
4		been adopted by each police department regarding
5		sexual assault evidence collection kits;
6	(2)	All policies or procedures regarding sexual assault
7		evidence collection kits adopted by the department of
8		the attorney general;
9	(3)	The resources that may be needed to allow the timely
10		implementation of the recommendations and guidelines
11		by the department of attorney general; and
12	(4)	Information on the expenditure of any grant moneys by
13		each police department, each county, or the department
14		of the attorney general related to sexual assault
15		evidence collection kits.
16	SEC.	TION 6. Statutory material to be repealed is bracketed
17	and stric	cken. New statutory material is underscored.
18	SEC	TION 7. This Act shall take effect upon its approval.
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INTRODUCED BY:

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Report Title:

Sexual Assault Evidence Collection Kits; Reporting; Attorney General; Sexual Assault; Forensic Evidence

Description:

Requires annual reporting to the legislature by the AG of statistical data pertaining to the testing of sexual assault evidence collection kits. Provides certain rights to sexual assault survivors. Institutes mandatory testing requirements in accordance with AG guidelines. Requires AG to report to 2018 legislature on the progress of implementing AG guidelines.

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