### A BILL FOR AN ACT

RELATING TO HOMELESSNESS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Ohana is a group of closely- or distantly-
- 2 related people who share nearly everything, from land and food
- 3 to responsibility for taking care of children and elders.
- 4 Members of an ohana, whether or not related by blood, treat each
- 5 other as extended family and share generously with each other.
- 6 The legislature finds that some homelessness encampments in
- 7 the islands embody this ethic of ohana and have the capacity to
- 8 improve the lives of people experiencing homelessness.
- 9 The legislature also finds that, while significant strides
- 10 have been made, current attempts to address homelessness in
- 11 Hawaii remain insufficient. Hawaii continues to have the
- 12 highest number of individuals experiencing homelessness per
- 13 capita of any state in the nation. Oahu, which has the highest
- 14 number of individuals experiencing homelessness of any county in
- 15 Hawaii, has seen the number of unsheltered individuals
- 16 experiencing homelessness rise over the past five years and the

- 1 number of people in shelters decline during the same period
- 2 despite increased investment in shelters and enforcement.
- 3 Therefore, the legislature finds that addressing
- 4 homelessness requires the courage to try something new.
- 5 The legislature finds that ohana zones have the potential
- 6 to serve individuals experiencing homelessness in a way that
- 7 existing programs are currently unable. Ohana zones will have
- 8 the goal of improving the health and well-being of individuals
- 9 experiencing homelessness and providing access to needed
- 10 services. The use of the term ohana is not meant to suggest that
- 11 the use of an ohana zone is limited to nuclear families or
- 12 people related by blood, but rather that an ohana zone provides
- 13 a welcoming, safe haven where both individuals experiencing
- 14 homelessness and those who serve them treat each other as an
- 15 extended family.
- 16 Because it is unclear what costs and benefits will accrue
- 17 using the new model of an ohana zone, the legislature finds that
- 18 these costs and benefits should be carefully studied, and that
- 19 ohana zones should, at least initially, be temporary.
- The purpose of this Act is to establish a pilot program for
- 21 the establishment of ohana zones, with the goal of improving the



- 1 health and well-being of individuals experiencing homelessness
- 2 and providing individuals experiencing homelessness with needed
- 3 services.
- 4 SECTION 2. Definitions. For purposes of this Act:
- 5 "Department" means the department of human services.
- 6 "Homeless" means the same as in section 346-361, Hawaii
- 7 Revised Statutes.
- 8 "Ohana zone" means a physical location that has a program
- 9 that admits individuals experiencing homelessness, provides the
- 10 individual a place to stay for a maximum of days, and
- 11 provides referrals to medical or social services, with the goal
- 12 of placing the individual in permanent housing.
- 13 SECTION 3. (a) There is established within the department
- 14 for administrative purposes a three-year pilot program to be
- 15 known as the ohana zone pilot program. The department, in
- 16 consultation with the Hawaii interagency council on homelessness
- 17 and any other appropriate agency and with people experiencing
- 18 homelessness, shall serve as the administrator of the pilot
- 19 program.
- 20 (b) The department shall consult with the department of
- 21 land and natural resources and with people experiencing



- 1 homelessness to identify and evaluate locations in which an
- 2 ohana zone may be established, beginning with the locations
- 3 previously identified as potential safe zone sites in the final
- 4 report submitted by the working group to examine the feasibility
- 5 of safe zones pursuant to Act 212, Session Laws of Hawaii 2017.
- 6 The department shall also consider locations that are on
- 7 private property and shall be authorized to inquire with private
- 8 property landowners regarding the availability of the private
- 9 property as a possible location of an ohana zone.
- 10 (c) The department shall consider whether there are any
- 11 benefits to establishing multiple ohana zones that address
- 12 specific target populations, such as individuals who are
- 13 experiencing homelessness and who are frail, elderly, or victims
- 14 of domestic violence, or establishing ohana zones targeting the
- 15 general homeless population
- 16 (d) The department, in consultation with people
- 17 experiencing homelessness, shall establish no later than
- 18 December 31, 2018, the following:
- 19 (1) The criteria that the department will use to evaluate

1	(2)	A monthly timetable of milestones that the department
2		expects to meet in establishing one or more ohana
3		zones over the course of the three-year pilot program;
4	(3)	The specific, measurable, attainable, reasonable, and
5		time-based performance measures that the department
6		expects to meet at the end of each fiscal year;
7	(4)	The evaluation criteria and process that the
8		department intends to use each year when reviewing the
9		success and sustainability of the ohana zones; and
10	(5)	The monitoring and oversight controls that the
11		department will have over the ohana zones to identify,
12		address, and prevent possible fraud, waste, and abuse
13		and ensure compliance with local, state, and federal
14		laws.
15	(e)	The department shall establish an ohana zone at one or
16	more of t	he sites approved for a ohana zone no later than June
17	30, 2019.	
18	(f)	The department of human services shall submit reports
19	to the le	gislature no later than twenty days prior to the

convening of the 2019, 2020, and 2021 regular sessions.

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1	(1)	The	report that shall be submitted no later than	
2		twenty days prior to the convening of the 2019 regular		
3		session shall include but not be limited to the		
4		following information:		
5		(A)	A summary and explanation of the process that the	
6			department engaged in to identify possible ohana	
7			zone locations;	
8		(B)	A list of the locations considered, including but	
9			not limited to physical location, whether the	
10			property was owned by state or local government	
11			or by a private landowner; the cost of obtaining	
12			the use of the property; and any remediation	
13			costs needed to make the property suitable for	
14			individuals experiencing homelessness to reside	
15			upon;	
16		(C)	Identification of approved and rejected ohana	
17			zone locations, and the rationale for the	
18			selection or rejection of the sites; and	
19		(D)	A summary of the information required under	
20			subsection (d).	

1	(2)	The	reports that shall be submitted no later than
2		twen	ty days prior to the convening of the 2020 and
3		2021	regular sessions shall include but not be limited
4		to t	he following information:
5		(A)	The milestones, which were previously established
6			pursuant to subsection (d) that were met by the
7			department and the established ohana zones during
8			the fiscal year;
9		(B)	An evaluation of the ohana zones to determine
10			whether the objectives set have been met or
11			exceeded;
12		(C)	Any proposed changes that need to be made to the
13			performance measures used to assess the
14			achievement of program goals; and
15		(D)	An assessment of the impact of the ohana zone
16			model on the homelessness problem in Hawaii.
17	(g)	The	pilot program shall cease to exist on June 30,
18	2021.		
19	SECT	'ION 4	. There is appropriated out of the general
20	revenues	of th	e State of Hawaii the sum of \$ or so much
21	thereof a	ıs may	be necessary for fiscal year 2018-2019 to the

- 1 department of human services to implement the ohana zone pilot
- 2 program, including all program costs and hiring of necessary
- 3 staff.
- 4 The sum appropriated shall be expended by the department of
- 5 human services for purposes of this Act.
- 6 SECTION 5. This Act shall take effect upon its approval;
- 7 provided that section 4 shall take effect on July 1, 2018.

8 INTRODUCED BY: HB HMS 2018-1273-1 JAN 2 4 2018

### Report Title:

Ohana Zone Pilot Program; Appropriation

### Description:

Establishes the Ohana Zone Pilot Program. Defines the intent of the pilot program, and sets preliminary milestones that shall be met by the Department of Human Services in establishing the pilot program. Appropriates funds.

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