### A BILL FOR AN ACT

RELATING TO PROPRIETARY INTEREST PROTECTION AGREEMENTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that municipalities and 2 states have used proprietary interest protection agreements to 3 protect the public's interest in public contracts and leases 4 that are offered to private entities. Proprietary interest 5 protection agreements, also known as labor peace agreements, are 6 used to avoid future labor disputes where the public has a 7 financial stake in the private activity. A proprietary interest 8 protection agreement typically consists of an agreement between 9 management and labor to not take economic action against each 10 other, such as management disallowing union drives or workers 11 picketing or striking.

The legislature further finds that the State enters into agreements with private businesses and individuals to lease numerous land parcels across the State. As a result of leasing the land, the State has a financial and proprietary interest in any business activities that occur on the land. A labor dispute with one of the lessees could result in interrupted services and

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| 2  | could in turn affect the lessee's ability to remit rent to the |
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| 3  | State. While the terms of the land lease place certain         |
| 4  | conditions on lessees, none protect against a labor-related    |
| 5  | disruption in a lessee's business activity.                    |
| 6  | The purpose of this Act is to require lessees of public        |
| 7  | land to enter into proprietary interest protection agreements  |
| 8  | when requested.  |
| 9  | SECTION 2. Section 171-36, Hawaii Revised Statutes, is         |
| 10 | amended by amending subsection (a) to read as follows:         |
| 11 | "(a) Except as otherwise provided, the following               |
| 12 | restrictions shall apply to all leases:                        |
| 13 | (1) Options for renewal of terms are prohibited;               |
| 14 | (2) No lease shall be for a longer term than sixty-five        |

threaten the business's financial health and viability, which

years with the privilege of extension to meet the requirements of the Federal Housing Administration,

Bank of Berkeley, Federal Intermediate Credit Bank of

Federal National Mortgage Association, Federal Land

years, except in the case of a residential leasehold

which may provide for an initial term of fifty-five

21 Berkeley, Berkeley Bank for Cooperatives, or

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| 1 | Department of Veterans Affairs requirements; provided |
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| 2 | that the aggregate of the initial term and extension  |
| 3 | shall in no event exceed seventy-five years;          |

- (3) No lease shall be made for any land under a lease which has more than two years to run;
- (4) No lease shall be made to any person who is in arrears in the payment of taxes, rents, or other obligations owing the State or any county;
- No lease shall be transferable or assignable, except 9 (5) by devise, bequest, or intestate succession; provided 10 11 that with the approval of the board of land and 12 natural resources, the assignment and transfer of a lease or unit thereof may be made in accordance with 13 current industry standards, as determined by the 14 board; provided further that prior to the approval of 15 any assignment of lease, the board shall have the 16 right to review and approve the consideration to be 17 paid by the assignee and may condition its consent to 18 the assignment of the lease on payment by the lessee 19 of a premium based on the amount by which the 20 consideration for the assignment, whether by cash, 21

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credit, or otherwise, exceeds the depreciated cost of improvements and trade fixtures being transferred to the assignee; provided further that with respect to state agricultural leases, in the event of foreclosure or sale, the premium, if any, shall be assessed only after the encumbrances of record and any other advances made by the holder of a security interest are paid;

(6) The lessee shall not sublet the whole or any part of the demised premises except with the approval of the board; provided that prior to the approval, the board shall have the right to review and approve the rent to be charged to the sublessee; provided further that in the case where the lessee is required to pay rent based on a percentage of its gross receipts, the receipts of the sublessee shall be included as part of the lessee's gross receipts; provided further that the board shall have the right to review and, if necessary, revise the rent of the demised premises based upon the rental rate charged to the sublessee

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| 1 |     | including the percentage rent, if applicable, and   |
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| 2 |     | provided that the rent may not be revised downward; |
| 3 | (7) | The lease shall be for a specific use or uses and   |

- (7) The lease shall be for a specific use or uses and shall not include waste lands, unless it is impractical to provide otherwise;
- (8) Mineral and metallic rights and surface and ground water shall be reserved to the State; [and]
- 8 (9) No lease of public lands, including submerged lands, 9 nor any extension of any such lease, shall be issued 10 by the State to any person to construct, use, or 11 maintain a sunbathing or swimming pier or to use the 12 lands for such purposes, unless such lease, or any 13 extension thereof, contains provisions permitting the 14 general public to use the pier facilities on the 15 public lands and requiring that a sign or signs be placed on the pier, clearly visible to the public, 16 17 which indicates the public's right to the use of the 18 pier. The board, at the earliest practicable date, 19 and where legally possible, shall cause all existing 20 leases to be amended to conform to this paragraph. 21 The term "lease", for the purposes of this paragraph,

| 1  |           | includes month-to-month rental agreements and similar   |
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| 2  |           | tenancies[-]; and                                       |
| 3  | (10)      | The lease shall obligate the lessee to enter into a     |
| 4  |           | proprietary interest protection agreement with any      |
| 5  |           | labor organization that actively seeks to represent     |
| 6  |           | the lessee's employees assigned to work at the leased   |
| 7  |           | premises. For the purposes of this paragraph,           |
| 8  |           | "proprietary interest protection agreement" means a     |
| 9  |           | written enforceable agreement that complies with the    |
| 10 |           | requirements of the National Labor Relations Act and    |
| 11 |           | contains provisions requiring, at a minimum, the        |
| 12 |           | lessee to maintain a neutral posture with respect to    |
| 13 |           | efforts by the labor organization to represent the      |
| 14 |           | lessee's employees, the parties to adhere to a card     |
| 15 |           | check procedure, and the labor organization and its     |
| 16 |           | members to refrain from engaging in picketing, work     |
| 17 |           | stoppages, boycotts, or other economic interference     |
| 18 |           | with the lessee's operation."                           |
| 19 | SECT      | ION 3. This Act does not affect rights and duties that  |
| 20 | matured,  | penalties that were incurred, and proceedings that were |
| 21 | begun bef | ore its effective date.                                 |

| 1 | SECTION 4. Statutory material to be repealed is bracketed |
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| 2 | and stricken. New statutory material is underscored.      |
| 3 | SECTION 5. This Act shall take effect on August 1, 2018.  |
| 4 | INTRODUCED BY: Totalyuni                                  |
|   | JAN 2 4 2018  |

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#### Report Title:

Proprietary Interest Protection Agreements; Public Land Lease; Labor Relations

### Description:

Requires public land leases to obligate a lessee to enter into a proprietary interest protection agreement with any labor organization representing the lessee's employees.

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