### A BILL FOR AN ACT

RELATING TO SUSTAINABILITY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that not only is climate
 change real and occurring, but it is also the overriding
 challenge of the twenty-first century and one of the priority
 issues of the State. Climate change poses immediate and long term threats to the State's economy, sustainability, security,
 and way of life.

7 The legislature recognized in Act 8, Special Session Laws 8 of Hawaii 2005, amended by Act 210, Session Laws of Hawaii 2006, that "many quality-of-life issues, including water quality, air 9 10 quality, land use, energy, and ocean resources, are important to 11 the people of Hawaii and should be the focus for planning 12 Hawaii's future" and created the Hawaii 2050 task force and the 13 Hawaii 2050 sustainability plan to "coordinate the actions 14 needed to sustain a growing and vibrant economy, while 15 maintaining a high quality of life for all residents and 16 visitors."



# H.B. NO.

1 The legislature recognized in Act 181, Session Laws of 2 Hawaii 2011, that the "creation of the Hawaii 2050 3 sustainability plan comes as the State faces a growing number of 4 pressing issues, including the steady deterioration of public 5 infrastructure, the lack of affordable housing, a continued 6 reliance on a service-based economy, the vulnerability of Hawaii 7 in a volatile global energy market, possible interruptions in 8 travel and to critical food supplies, threats to fragile island 9 ecosystems, ever-increasing numbers of residents, and an 10 increasing number of visitors over the long-term. These issues 11 all raise questions about the long-term limits of growth in the 12 State and highlight the need to begin planning and acting to 13 assure Hawaii's future."

14 The legislature notes that the office of planning is 15 administratively attached to the department of business, 16 economic development, and tourism and was established to: 17 (1)Fix responsibility and accountability to successfully

carry out statewide planning programs, policies, and 18 19 priorities;

Improve the efficiency and effectiveness of the (2)21 operations of the executive branch; and

20



#### H.B. NO. <sup>2547</sup> H.D. 2 S.D. 1

1 (3) Ensure comprehensive planning and coordination to 2 enhance the quality of life of the people of Hawaii. Accordingly, the office of planning is responsible for providing 3 4 technical assistance in administering the Hawaii state plan 5 under chapter 226, Hawaii Revised Statutes, and assisting the 6 State in pursuing the seven major areas of statewide concern, 7 including sustainability, to improve the quality of life for 8 Hawaii's present and future populations. Thus, the office of 9 planning includes a sustainability coordinator who is 10 responsible for establishing statewide sustainability planning 11 and implementing the State's sustainability goals and policies. 12 However, the legislature further notes that the sustainability 13 coordinator is the only individual in the office who is 14 responsible for sustainability issues and operates without a 15 budget to pursue sustainability initiatives. Given the 16 importance of sustainability for Hawaii, the legislature 17 believes that the office of planning should incorporate a 18 greater focus on sustainability into the office of planning's 19 duties and responsibilities.

20 The purpose of this Act is to establish a stronger policy 21 framework for Hawaii's sustainability efforts by incorporating

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1 sustainability into the duties and responsibilities of the 2 office of planning to ensure long-term planning, coordination, 3 and implementation of Hawaii's sustainability goals and 4 policies. 5 SECTION 2. Chapter 225M, Hawaii Revised Statutes, is 6 amended by amending its title to read as follows: 7 "CHAPTER 225M 8 STATE PLANNING AND SUSTAINABILITY" 9 SECTION 3. Section 225M-1, Hawaii Revised Statutes, is 10 amended to read as follows: 11 "§225M-1 Purpose. The purpose of this chapter is to 12 establish an office of planning and sustainability to assist the 13 governor and the director of business, economic development, and 14 tourism in maintaining an overall framework to guide the 15 development of the State through a continuous process of 16 comprehensive, long-range, and strategic planning to meet the 17 physical, economic, and social needs of Hawaii's people, and 18 provide for the wise use of Hawaii's resources in a coordinated, 19 efficient, and economical manner, including the conservation of 20 those natural, environmental, recreational, scenic, historic,



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| 1  | and other | limited and irreplaceable resources [which] that are   |
|----|-----------|--------------------------------------------------------|
| 2  | required  | for future generations.                                |
| 3  | The       | establishment of an office of planning and             |
| 4  | sustainab | ility in the department of business, economic          |
| 5  | developme | nt, and tourism, for administrative purposes, is       |
| 6  | intended  | to:                                                    |
| 7  | (1)       | Fix responsibility and accountability to successfully  |
| 8  |           | carry out statewide planning programs, policies, and   |
| 9  |           | priorities;                                            |
| 10 | (2)       | Improve the efficiency and effectiveness of the        |
| 11 |           | operations of the executive branch;                    |
| 12 | (3)       | Ensure comprehensive planning and coordination to      |
| 13 |           | enhance the quality of life of the people of           |
| 14 |           | Hawaii[-]; and                                         |
| 15 | (4)       | Implement sustainability principles and policies that  |
| 16 |           | increase economic development while developing and     |
| 17 |           | protecting resources in a manner that enables          |
| 18 |           | individuals to meet their current needs and ensures    |
| 19 |           | that future generations can also meet their needs,     |
| 20 |           | from the joint perspective of environmental, economic, |



1 and community objectives through collaboration and 2 cooperation between the public and private sectors." SECTION 4. Section 225M-2, Hawaii Revised Statutes, is 3 4 amended to read as follows: 5 "§225M-2 Office of planning[7] and sustainability; 6 establishment; responsibilities. (a) There is established 7 within the department of business, economic development, and 8 tourism an office of planning [-] and sustainability. The head 9 of the office shall be known as the director of the office of planning  $[\tau]$  and sustainability, referred to in this chapter as 10 11 director. The director shall have: [training] 12 (1) Training in the field of urban or regional planning, 13 public administration, or other related fields; 14 [experience] 15 (2) Experience in programs or services related to governmental planning; and [experience] 16 17 (3) Experience in a supervisory, consultative, or administrative capacity. 18 19 The director shall be nominated by the governor and, by and with 20 the advice and consent of the senate, appointed by the governor 21 without regard to chapter 76, and shall be compensated at a

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1 salary level set by the governor. The director shall be 2 included in any benefit program generally applicable to the officers and employees of the State. The director shall retain 3 [such] staff as may be necessary for the purposes of this 4 5 chapter, in conformity with chapter 76. The director shall 6 report to the director of business, economic development, and 7 tourism and shall not be required to report directly to any 8 other principal executive department.

9 The office of planning and sustainability shall (b) 10 gather, analyze, and provide information to the governor to 11 assist in the overall analysis and formulation of state policies 12 and strategies to provide central direction and cohesion in the 13 allocation of resources and effectuation of state activities and 14 programs and effectively address current or emerging issues and 15 opportunities. More specifically, the office shall engage in 16 the following activities:

17 (1) State comprehensive planning and program coordination.
18 Formulating and articulating comprehensive statewide
19 goals, objectives, policies, and priorities, and
20 coordinating their implementation through the

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| 1  |     | statewide planning system established in part II of |                                                   |
|----|-----|-----------------------------------------------------|---------------------------------------------------|
| 2  |     | chap                                                | ter 226;                                          |
| 3  | (2) | Stra                                                | tegic planning. Identifying and analyzing         |
| 4  |     | sign                                                | ificant issues, problems, and opportunities       |
| 5  |     | conf                                                | ronting the State, and formulating strategies and |
| 6  |     | alte                                                | rnative courses of action in response to          |
| 7  |     | iden                                                | tified problems and opportunities by:             |
| 8  |     | (A)                                                 | Providing in-depth policy research, analysis, and |
| 9  |     |                                                     | recommendations on existing or potential areas of |
| 10 |     |                                                     | critical state concern;                           |
| 11 |     | (B)                                                 | Examining and evaluating the effectiveness of     |
| 12 |     |                                                     | state programs in implementing state policies and |
| 13 |     |                                                     | priorities;                                       |
| 14 |     | (C)                                                 | Monitoring through surveys, environmental         |
| 15 |     |                                                     | scanning, and other techniquescurrent social,     |
| 16 |     |                                                     | economic, and physical conditions and trends; and |
| 17 |     | (D)                                                 | Developing, in collaboration with affected public |
| 18 |     |                                                     | or private agencies and organizations,            |
| 19 |     |                                                     | implementation plans and schedules and, where     |
| 20 |     |                                                     | appropriate, assisting in the mobilization of     |
| 21 |     |                                                     | resources to meet identified needs;               |



| 1  | (3) | Plan | ning coordination and cooperation. Facilitating   |
|----|-----|------|---------------------------------------------------|
| 2  |     | coor | dinated and cooperative planning and policy       |
| 3  |     | deve | lopment and implementation activities among state |
| 4  |     | agen | cies and between the state, county, and federal   |
| 5  |     | gove | rnments, by:                                      |
| 6  |     | (A)  | Reviewing, assessing, and coordinating, as        |
| 7  |     |      | necessary, major plans, programs, projects, and   |
| 8  |     |      | regulatory activities existing or proposed by     |
| 9  |     |      | state and county agencies;                        |
| 10 |     | (B)  | Formulating mechanisms to simplify, streamline,   |
| 11 |     |      | or coordinate interagency development and         |
| 12 |     |      | regulatory processes; and                         |
| 13 |     | (C)  | Recognizing the presence of federal defense and   |
| 14 |     |      | security forces and agencies in the State as      |
| 15 |     | ·    | important state concerns;                         |
| 16 | (4) | Stat | ewide planning and geographic information system. |
| 17 |     | Coll | ecting, integrating, analyzing, maintaining, and  |
| 18 |     | diss | eminating various forms of data and information,  |
| 19 |     | incl | uding geospatial data and information, to further |
| 20 |     | effe | ctive state planning, policy analysis and         |
| 21 |     | deve | lopment, and delivery of government services by:  |

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1 (A) Collecting, assembling, organizing, evaluating, 2 and classifying existing geospatial and non-3 geospatial data and performing necessary basic 4 research, conversions, and integration to provide 5 a common database for governmental planning and 6 geospatial analyses by state agencies; 7 (B) Planning, coordinating, and maintaining a comprehensive, shared statewide planning and 8 9 geographic information system and associated 10 geospatial database. The office shall be the 11 lead agency responsible for coordinating the 12 maintenance of the multi-agency, statewide 13 planning and geographic information system and 14 coordinating, collecting, integrating, and 15 disseminating geospatial data sets that are used 16 to support a variety of state agency applications 17 and other spatial data analyses to enhance 18 decision-making. The office shall promote and 19 encourage free and open data sharing among and 20 between all government agencies. To ensure the 21 maintenance of a comprehensive, accurate, up-to-





1 date geospatial data resource that can be drawn 2 upon for decision-making related to essential 3 public policy issues, such as land use planning, 4 resource management, homeland security, and the 5 overall health, safety, and well-being of 6 Hawaii's citizens, and to avoid redundant data 7 development efforts, state agencies shall provide 8 to the shared system either their respective 9 geospatial databases or, at a minimum, especially 10 in cases of secure or confidential data sets that 11 cannot be shared or must be restricted, metadata 12 describing existing geospatial data. In cases 13 where agencies provide restricted data, the 14 office of planning and sustainability shall 15 ensure the security of that data; and 16 (C) Maintaining a centralized depository of state and 17 national planning references; 18 (5) Land use planning. Developing and presenting the 19 position of the State in all boundary change petitions 20 and proceedings before the land use commission, 21 assisting state agencies in the development and





1 submittal of petitions for land use district boundary 2 amendments, and conducting periodic reviews of the 3 classification and districting of all lands in the 4 State, as specified in chapter 205; 5 (6) Coastal and ocean policy management. Carrying out the 6 lead agency responsibilities for the Hawaii coastal 7 zone management program, as specified in chapter 205A. 8 Also, developing and maintaining an ocean and coastal 9 resources information, planning, and management system 10 further developing and coordinating implementation of 11 the ocean resources management plan, and formulating 12 ocean policies with respect to the exclusive economic 13 zone, coral reefs, and national marine sanctuaries; 14 Regional planning and studies. Conducting plans and (7) 15 studies to determine: 16 (A) The capability of various regions within the 17 State to support projected increases in [both] 18 resident populations and visitors; 19 The potential physical, social, economic, and (B)

environmental impact on these regions resulting

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| 1  |     | from increases in [ <del>both</del> ] resident populations and            |
|----|-----|---------------------------------------------------------------------------|
| 2  |     | visitors;                                                                 |
| 3  |     | (C) The maximum annual visitor carrying capacity for                      |
| 4  |     | the State by region, county, and island; and                              |
| 5  |     | (D) The appropriate guidance and management of                            |
| 6  |     | selected regions and areas of statewide critical                          |
| 7  |     | concern.                                                                  |
| 8  |     | The studies in subparagraphs (A) to (C) shall be                          |
| 9  |     | conducted at appropriate intervals, but [ <del>not</del> ] <u>no</u> less |
| 10 |     | than once every five years;                                               |
| 11 | (8) | Regional, national, and international planning.                           |
| 12 |     | Participating in and ensuring that state plans,                           |
| 13 |     | policies, and objectives are consistent, to the extent                    |
| 14 |     | practicable, with regional, national, and                                 |
| 15 |     | international planning efforts;                                           |
| 16 | (9) | Climate adaptation planning. Conducting plans and                         |
| 17 |     | studies and preparing reports as follows:                                 |
| 18 |     | (A) Develop, monitor, and evaluate strategic climate                      |
| 19 |     | adaptation plans and actionable policy                                    |
| 20 |     | recommendations for the State and counties                                |
| 21 |     | addressing expected statewide climate change                              |



| 1  |      |                                                       | impacts identified under Act 286, Session Laws of |
|----|------|-------------------------------------------------------|---------------------------------------------------|
| 2  |      |                                                       | Hawaii 2012, through the year 2050;               |
| 3  |      | (B)                                                   | Provide planning and policy guidance and          |
| 4  |      |                                                       | assistance to state and county agencies regarding |
| 5  |      |                                                       | climate change; and                               |
| 6  |      | (C)                                                   | Publish its findings, recommendations, and        |
| 7  |      |                                                       | progress reports on actions taken no later than   |
| 8  |      |                                                       | December 31, 2017, and its annual report to the   |
| 9  |      |                                                       | governor and the legislature thereafter; [and]    |
| 10 | (10) | Smart growth and transit-oriented development. Acting |                                                   |
| 11 |      | as t                                                  | he lead agency to coordinate and advance smart    |
| 12 |      | grow                                                  | th and transit-oriented development planning      |
| 13 |      | with                                                  | in the State as follows:                          |
| 14 |      | (A)                                                   | Identify transit-oriented development             |
| 15 |      |                                                       | opportunities shared between state and county     |
| 16 |      |                                                       | agencies, including relevant initiatives such as  |
| 17 |      |                                                       | the department of health's healthy Hawaii         |
| 18 |      |                                                       | initiative and the Hawaii clean energy            |
| 19 |      |                                                       | initiative;                                       |
| 20 |      | (B)                                                   | Refine the definition of "transit-oriented        |
| 21 |      |                                                       | development" in the context of Hawaii, while      |



| 1  |     | recognizing the potential for smart growth       |
|----|-----|--------------------------------------------------|
| 2  |     | development patterns in all locations;           |
| 3  | (C) | Clarify state goals for transit-oriented         |
| 4  |     | development and smart growth that support the    |
| 5  |     | principles of the Hawaii State Planning Act by   |
| 6  |     | preserving non-urbanized land, improving worker  |
| 7  |     | access to jobs, and reducing fuel consumption;   |
| 8  | (D) | Target transit-oriented development areas for    |
| 9  |     | significant increase in affordable housing and   |
| 10 |     | rental units;                                    |
| 11 | (E) | Conduct outreach to state agencies to help       |
| 12 |     | educate state employees about the ways they can  |
| 13 |     | support and benefit from transit-oriented        |
| 14 |     | development and the State's smart growth goals;  |
| 15 | (F) | Publicize coordinated state efforts that support |
| 16 |     | smart growth, walkable neighborhoods, and        |
| 17 |     | transit-oriented development;                    |
| 18 | (G) | Review state land use decision-making processes  |
| 19 |     | to identify ways to make transit-oriented        |
| 20 |     | development a higher priority and facilitate     |
| 21 |     | better and more proactive leadership in creating |



| 1  |      |            | walkable communities and employment districts,    |
|----|------|------------|---------------------------------------------------|
| 2  |      |            | even if transit will only be provided at a later  |
| 3  |      |            | date; and                                         |
| 4  |      | (H)        | Approve all state agencies' development plans for |
| 5  |      |            | parcels along the rail transit corridor. For the  |
| 6  |      |            | purposes of this subparagraph, "development       |
| 7  |      |            | plans" means conceptual land use plans that       |
| 8  |      |            | identify the location and planned uses within a   |
| 9  |      |            | defined area[-]; and                              |
| 10 | (11) | Sust       | ainability. Acting as the lead agency to          |
| 11 |      | coor       | dinate and advance the development and            |
| 12 |      | impl       | ementation of sustainability principles and       |
| 13 |      | poli       | cies among state agencies, the office of planning |
| 14 |      | and        | sustainability shall:                             |
| 15 |      | <u>(A)</u> | In conducting internal operations, assist state   |
| 16 |      |            | agencies to achieve the following objectives:     |
| 17 |      |            | (i) State purchases shall be made in a manner     |
| 18 |      |            | that serves the broad, long-term financial        |
| 19 |      |            | interests of the State, including ensuring        |
| 20 |      |            | that environmental, economic, and societal        |
| 21 |      |            | improvements are made to enhance                  |
|    |      |            |                                                   |



| 1  |              | environmental, economic, and societal well-  |
|----|--------------|----------------------------------------------|
| 2  |              | being;                                       |
| 3  | <u>(11)</u>  | Investments in facilities, equipment, and    |
| 4  |              | durable goods shall reflect the highest      |
| 5  |              | feasible efficiency and lowest life-cycle    |
| 6  |              | costs;                                       |
| 7  | <u>(iii)</u> | Investments and expenditures shall promote   |
| 8  |              | improvements in the efficient use of energy, |
| 9  |              | water, and other resources;                  |
| 10 | <u>(iv)</u>  | State operations shall be situated in        |
| 11 |              | diverse locations, including rural and       |
| 12 |              | economically distressed communities;         |
| 13 | <u>(v)</u>   | State operations and purchases shall help    |
| 14 |              | maintain vital and active urban communities, |
| 15 |              | including downtown areas;                    |
| 16 | <u>(vi)</u>  | State purchases shall support opportunities  |
| 17 |              | for economically distressed communities and  |
| 18 |              | historically underemployed individuals;      |
| 19 | (vii)        | State operations shall reflect partnerships  |
| 20 |              | with communities and businesses;             |



| 1  | (viii)       | State operations shall help reduce adverse    |
|----|--------------|-----------------------------------------------|
| 2  |              | effects on native habitats and species and    |
| 3  |              | help restore ecological processes;            |
| 4  | <u>(ix)</u>  | State operations shall be conducted using     |
| 5  |              | methods that significantly increase the       |
| 6  |              | efficient use of energy, water, and other     |
| 7  |              | resources; and                                |
| 8  | <u>(x)</u>   | State operations and purchases shall reflect  |
| 9  |              | the efficient use and reuse of resources and  |
| 10 |              | reduction of contaminants released into the   |
| 11 |              | environment;                                  |
| 12 | (B) In s     | upporting sustainable communities, assist and |
| 13 | enco         | ourage local communities to achieve the       |
| 14 | foll         | owing objectives:                             |
| 15 | <u>(i)</u>   | Resilient local economies that provide        |
| 16 |              | diverse economic opportunities for all        |
| 17 |              | residents;                                    |
| 18 | <u>(ii)</u>  | Workers supported by lifelong education that  |
| 19 |              | will ensure a globally competitive            |
| 20 |              | workforce;                                    |
| 21 | <u>(iii)</u> | An independent and productive citizenry;      |



| 1  | <u>(iv)</u> | Youth supported by strong families and       |
|----|-------------|----------------------------------------------|
| 2  |             | communities;                                 |
| 3  | <u>(v)</u>  | Urban communities, including downtown areas, |
| 4  |             | that are active and vital;                   |
| 5  | (vi)        | Development that wisely and efficiently uses |
| 6  |             | infrastructure investments and natural       |
| 7  |             | resources;                                   |
| 8  | (vii)       | Affordable housing available for residents   |
| 9  |             | in community centers;                        |
| 10 | (viii)      | Healthy urban and rural watersheds,          |
| 11 |             | including habitats for fish and wildlife;    |
| 12 | <u>(ix)</u> | Clean and sufficient water for all uses; and |
| 13 | <u>(x)</u>  | Efficient use and reuse of resources and     |
| 14 |             | minimization of harmful emissions into the   |
| 15 |             | environment;                                 |
| 16 | (C) Assi    | st state agencies in intensifying efforts to |
| 17 | incr        | ease the economic stability of communities   |
| 18 | that        | are designated as economically distressed;   |
| 19 | (D) Deve    | lop and promote policies and programs that   |
| 20 | assi        | st in the meeting of sustainability goals    |
| 21 | esta        | blished in this chapter and the priority     |



| 1  |                | guidelines and principles to promote               |
|----|----------------|----------------------------------------------------|
| 2  |                | sustainability set forth in section 226-108;       |
| 3  | (E)            | Identify, evaluate, make recommendations           |
| 4  |                | regarding, and propose legislation, regulatory     |
|    |                |                                                    |
| 5  |                | changes, or policy modifications to the governor,  |
| 6  |                | the legislature, government agencies, private      |
| 7  |                | entities, and other bodies for the purpose of      |
| 8  |                | encouraging activities that best sustain,          |
| 9  |                | protect, and enhance the quality of the            |
| 10 |                | environment, economy, and community for the        |
| 11 |                | present and future benefit of the people of        |
| 12 |                | Hawaii; and                                        |
| 13 | <u>(F)</u>     | Develop and promote proposals that jointly and     |
| 14 |                | mutually enhance local economies, the              |
| 15 |                | environment, and community health for the present  |
| 16 |                | and future benefit of the people of Hawaii."       |
| 17 | SECTION 5      | . Sections 4E-1, 6K-6, 195-6, 200D-2, 201-102,     |
| 18 | 205-4, 205-6,  | 205-18, 205-47, 205-48, 205-49, 205-50, 205A-1,    |
| 19 | 214-4, 223-2,  | 223-3, 225M-3, 225M-4, 225P-3, 226-2, 226-53,      |
| 20 | 226-56, 226-59 | , 226-64, and 279A-4, Hawaii Revised Statutes, are |
| 21 | amended by sub | stituting the words "office of planning and        |





sustainability" wherever the words "office of planning" appears,
 as the context requires.
 SECTION 6. Statutory material to be repealed is bracketed
 and stricken. New statutory material is underscored.

5 SECTION 7. This Act shall take effect on January 28, 2045.





Report Title:

Office of Planning and Sustainability; Sustainability Goals and Policies

#### Description:

Renames the office of planning as the office of planning and sustainability and incorporates sustainability into the duties and responsibilities of the office to ensure long-term planning, coordination, and implementation of Hawaii's sustainability goals and policies. Takes effect on 1/28/2045. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.



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