## A BILL FOR AN ACT

RELATING TO PUBLIC LANDS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Section 171-36, Hawaii Revised Statutes, is

2 amended to read as follows:

3 "§171-36 Lease restrictions; generally. (a) Except as

4 otherwise provided, the following restrictions shall apply to

5 all leases:

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(1) Options for renewal of terms are prohibited;

(2) No lease shall be for a longer term than [sixty-five]

eighty-five years, except in the case of a residential

9 leasehold which may provide for an initial term of

fifty-five years with the privilege of extension to

11 meet the requirements of the Federal Housing

12 Administration, Federal National Mortgage Association,

Federal Land Bank of Berkeley, Federal Intermediate

14 Credit Bank of Berkeley, Berkeley Bank for

15 Cooperatives, or Department of Veterans Affairs

16 requirements; provided that the aggregate of the

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l	initial	term	and	extension	shall	in	no	event	exceed
2	seventy-	five	yeaı	cs;					

- (3) No lease shall be made for any land under a lease which has more than two years to run;
- (4) No lease shall be made to any person who is in arrears in the payment of taxes, rents, or other obligations owing the State or any county;
- 8 (5) No lease shall be transferable or assignable, except 9 by devise, bequest, or intestate succession; provided 10 that with the approval of the board of land and 11 natural resources, the assignment and transfer of a 12 lease or unit thereof may be made in accordance with 13 current industry standards, as determined by the 14 board; provided further that prior to the approval of 15 any assignment of lease, the board shall have the **16** right to review and approve the consideration to be **17** paid by the assignee and may condition its consent to 18 the assignment of the lease on payment by the lessee 19 of a premium based on the amount by which the 20 consideration for the assignment, whether by cash, 21 credit, or otherwise, exceeds the depreciated cost of

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improvements and trade fixtures being transferred to the assignee; provided further that with respect to state agricultural leases, in the event of foreclosure or sale, the premium, if any, shall be assessed only after the encumbrances of record and any other advances made by the holder of a security interest are paid;

the lessee shall not sublet the whole or any part of the demised premises except with the approval of the board; provided that prior to the approval, the board shall have the right to review and approve the rent to be charged to the sublessee; provided further that in the case where the lessee is required to pay rent based on a percentage of its gross receipts, the receipts of the sublessee shall be included as part of the lessee's gross receipts; provided further that the board shall have the right to review and, if necessary, revise the rent of the demised premises based upon the rental rate charged to the sublessee including the percentage rent, if applicable, and provided that the rent may not be revised downward;

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1	(7)	The lease shall be for a specific use or uses and
2		shall not include waste lands, unless it is
3		impractical to provide otherwise;

- (8) Mineral and metallic rights and surface and ground water shall be reserved to the State; and
- 6 No lease of public lands, including submerged lands, (9) 7 nor any extension of any such lease, shall be issued 8 by the State to any person to construct, use, or 9 maintain a sunbathing or swimming pier or to use the 10 lands for such purposes, unless such lease, or any 11 extension thereof, contains provisions permitting the 12 general public to use the pier facilities on the 13 public lands and requiring that a sign or signs be 14 placed on the pier, clearly visible to the public, 15 which indicates the public's right to the use of the 16 The board, at the earliest practicable date, 17 and where legally possible, shall cause all existing 18 leases to be amended to conform to this paragraph. **19** The term "lease", for the purposes of this paragraph, 20 includes month-to-month rental agreements and similar 21 tenancies.

1	(b) The board, from time to time, upon the issuance or
2	during the term of any intensive agricultural, aquaculture,
3	commercial, mariculture, special livestock, pasture, or
4	industrial lease, may:
5	(1) Modify or eliminate any of the restrictions specified
6	in subsection (a);
7	(2) Extend or modify the fixed rental period of the lease
8	provided that the aggregate of the initial term and
9	any extension granted shall not exceed [sixty-five]
10	eighty-five years; or
11	(3) Extend the term of the lease,
12	to the extent necessary to qualify the lease for mortgage
13	lending or guaranty purposes with any federal mortgage lending
14	agency, to qualify the lessee for any state or private lending
15	institution loan, private loan guaranteed by the State, or any
16	loan in which the State and any private lender participates, or
17	to amortize the cost of substantial improvements to the demised
18	premises that are paid for by the lessee without institutional
19	financing, such extension being based on the economic life of
20	the improvements as determined by the board or an independent

1	appraiser	provided that the approval of any extension shall be
2	subject to	the following:
3	(1)	The demised premises have been used substantially for
4		the purpose for which they were originally leased;
5	(2)	The aggregate of the initial term and any extension
6		granted shall not be for more than sixty-five years;
7	(3)	In the event of a reopening, the rental for any
8		ensuing period shall be the fair market rental at the
9		time of reopening;
10	(4)	Any federal or private lending institution shall be
11		qualified to do business in the State;
12	(5)	Proceeds of any mortgage or loan shall be used solely
13		for the operations or improvements on the demised
14		premises;
15	(6)	Where improvements are financed by the lessee, the
16		lessee shall submit receipts of expenditures within a
17		time period specified by the board, otherwise the
18		lease extension shall be canceled; and
19	(7)	The rules of the board, setting forth any additional

terms and conditions, which shall ensure and promote

the purposes of the demised lands.

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1	(c) The board at any time during the term of any intensiv
2	agricultural, aquaculture, or mariculture lease and when
3	justified by sound economic practices or other circumstances,
4	may permit an alternative agricultural, aquaculture, or
5	mariculture use or uses for any portion or portions of the land
6	demised. As a condition to permitting alternative uses, the
7	board may require such other modifications, including rental
8	adjustments or changes in the lease as may be necessary to
9	effect or accommodate the alternative use or uses. An
10	alternative use or uses may be allowed by the board upon:
11	(1) The application of the lessee;
12	(2) Consent of each holder of record having a security
13	interest in the leasehold; and
14	(3) A finding by the board that the alternative use or
15	uses are in the public interest.
16	(d) The board, from time to time, during the term of any
17	agriculture, intensive agriculture, aquaculture, commercial,

mariculture, special livestock, pasture, or industrial lease,

may modify or eliminate any of the [4] restrictions[4] specified

in subsection (a), extend or modify the fixed rental period of

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1	the 1	Lease,	or	extend	the	term	of	the	lease	upoi	n a	showing	of
2	signi	ificant	. ed	conomic	hard	dship	dir	rectl	y caus	sed l	оу:		

- 3 (1) State disaster, pursuant to chapter 209, including
  4 seismic or tidal wave, tsunami, hurricane, volcanic
  5 eruption, typhoon, earthquake, flood, or severe
  6 drought; or
- 7 A taking of a portion of the area of the lease by (2) 8 government action by eminent domain, withdrawal, or 9 conservation easement; provided that the portion taken 10 shall not be less than ten per cent of the entire 11 leased area unless otherwise approved by the board; 12 and provided that the board determines that the lessee 13 will not be adequately compensated pursuant to the 14 lease provisions.
- 15 (e) The approval of any extension granted pursuant to 16 subsection (d) shall be subject to the following:
- 17 (1) The demised premises has been used substantially for the purposes for which they were originally leased;
- 19 (2) The aggregate of the initial term and any extension
  20 granted shall not be for more than [fifty-five]
  21 seventy-five years;



Ţ	(3)	The rental shall not be less than the rental for the
2		<pre>preceding term;</pre>
3	(4)	The rules of the board, setting forth any additional
4		terms and conditions which shall ensure and promote
5		the purposes of the demised lands; and
6	(5)	The length of the extension shall not exceed a
7		reasonable length of time for the purpose of providing
8		relief and shall in no case exceed five years.
9	<u>(f)</u>	As used in this section, "agriculture or agricultural"
10	means the	planting, cultivating, harvesting, and processing of
11	crops, in	cluding those planted, cultivated, harvested, and
12	processed	for food, ornamental, grazing, ranching, or forestry
13	purposes,	including aquatic life farmed or ranched as
14	aquacultu	re as defined in section 187A-1."
15	SECT	ION 2. Section 173A-7, Hawaii Revised Statutes, is
16	amended t	o read as follows:
17	" [+]	§173A-7[+] Administration and management[+]; reports.
18	(a) The	board shall, subject to chapter 171, administer,
19	maintain,	and manage any land acquired under the provisions of
20.	this chap	ter, may charge such fees for the use of any such land
21	as it con	siders to be reasonable, and may construct on such land

1	any impro	vemen	t which it deems to be necessary to carry out the
2	purposes	of th	is chapter. The board may adopt and from time to
3	time amen	d reg	ulations implementing the provisions of this
4	chapter.		
5	(b)	The	board shall submit an annual report to the
6	legislatu	re no	later than twenty days prior to the convening of
7	each regu	lar s	ession which shall include the following
8	informati	on:	
9	(1)	A li	st of all lands that are held by the department
10		and	the current zoning status of those lands;
11	(2)	A li	st of all the lands that are under lease, together
12		with	<u>:</u>
13		(A)	The current lease rent for the land;
14		<u>(B)</u>	The number of years remaining under the lease;
15			and
16		<u>(C)</u>	The status of the land, if the lease is near the
17			end of its term;
18	(3)	A li	st of all the lands that are land banked or not
19		unde	r lease, together with:
20		(A)	The current estimated market value of the land;
21			and

1		(B) The status of the land to be leased;
2	(4)	A list of all lands or interest therein owned by the
3		State that were classed as government or crown lands
4		previous to August 15, 1895, known as ceded lands,
5		together with:
6		(A) The current zoning of the ceded lands;
7		(B) The current status of the ceded lands;
8		(C) The estimated value of ceded lands that are under
9		lease; and
10		(D) The estimated value of any ceded lands that are
11		not under lease.
12	(c)	The board shall submit an annual report to the
13	legislatur	e no later twenty days prior to the convening of each
14	regular se	ession on the lands that can be immediately leased for
15	agricultur	re use or affordable housing."
16	SECTI	ON 3. Statutory material to be repealed is bracketed
17	and strick	ten. New statutory material is underscored.
18	SECTI	ON 4. This Act shall take effect on July 1, 2018.
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		INTRODUCED BY:
		JAN 2 2 2018

#### Report Title:

Public Lands; Lease Restrictions; Ceded Lands; Reports

#### Description:

Limits the term of public land leases, including extensions, to no more than 85 years. Increases the term of specified leases, including the initial and extension periods, upon a showing of significant economic hardship, to 75 years. Requires BLNR to submit annual reports to the Legislature regarding the status of public lands, including ceded lands and lands that can be immediately leased for agriculture or affordable housing.

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