# A BILL FOR AN ACT

RELATING TO HEALTH.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that individuals with
- 2 mental health or substance abuse challenges are particularly
- 3 vulnerable to becoming homeless. According to the 2017 Hawaii
- 4 Statewide Homeless Point-in-Time count, twenty-three per cent of
- 5 the homeless population reported suffering from serious mental
- 6 illness, while nineteen per cent of the homeless population
- 7 reported suffering from a substance abuse disorder.
- 8 The purpose of this Act is to establish a pre-arrest
- 9 diversion pilot project for individuals with mental health or
- 10 substance abuse challenges. The pilot project shall apply to
- 11 individuals who commit certain nonviolent, nonfelony offenses on
- 12 state property and are referred by deputy sheriffs to the
- 13 services of the department of health. The legislature is
- 14 establishing the pilot project under state auspices to avoid
- 15 intruding into the jurisdiction of any county.
- 16 SECTION 2. Pre-arrest diversion pilot project for
- 17 individuals with mental health or substance abuse challenges;



- 1 establishment. There is established a pre-arrest diversion
- 2 pilot project for individuals with mental health or substance
- 3 abuse challenges.
- 4 The purpose of the pilot project shall be to refer
- 5 individuals with mental health or substance abuse challenges who
- 6 commit nonviolent, nonfelony offenses on state property to
- 7 appropriate community mental health services instead of
- 8 arresting or citing them. The pilot project shall be operated
- 9 in a county having a population of not less than six hundred
- 10 thousand.
- 11 SECTION 3. Definitions. For the purposes of this Act:
- "Individual with mental health or substance abuse
- 13 challenges" means a "mentally ill person" or "person suffering
- 14 from substance abuse" as defined in section 334-1, Hawaii
- 15 Revised Statutes.
- 16 "Nonviolent, nonfelony offense" means an offense that:
- 17 (1) Is not a felony; and
- 18 (2) Does not involve physical harm to a person's self or
- another person.

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- 1 "Pilot project" means the pre-arrest diversion pilot
- 2 project for individuals with mental health or substance abuse
- 3 challenges established by this Act.
- 4 "Responsible state officer" means the state executive
- 5 branch officer who is assigned by the governor to coordinate and
- 6 have overall responsibility for the pilot project.
- 7 SECTION 4. Responsible state officer; assignment by
- 8 governor; coordination and overall responsibility for pilot
- 9 project. (a) No later than September 1, 2018, the governor
- 10 shall assign a state executive branch officer to serve as the
- 11 responsible state officer for the pilot project.
- 12 (b) The responsible state officer shall coordinate and
- 13 have overall responsibility for the pilot project.
- 14 The responsible state officer shall work with the
- 15 department of public safety, department of health, department of
- 16 human services, and the governor's coordinator on homelessness
- 17 to establish the protocols and processes for operation of the
- 18 pilot project.
- 19 SECTION 5. Pilot project basic principles. (a) The pilot
- 20 project shall be operated in accordance with the following basic
- 21 principles:

1	( <b>T</b> )	when observing or responding to an incident that the
2		deputy sheriff reasonably believes may constitute a
3		nonviolent, nonfelony offense on state property, a
4		deputy sheriff who is appropriately trained under the
5		pilot project shall preliminarily determine, based on
6		the deputy sheriff's reasonable belief, whether the
7		alleged violator may be a potential participant in the
8		pilot project;
9	(2)	If the deputy sheriff reasonably believes that the
10		alleged violator is a potential participant in the
11		pilot project, the deputy sheriff shall determine
12		whether the alleged violator has been convicted within
13		the past three years of an offense involving violence
14		against another person;
15	(3)	If the deputy sheriff determines that the alleged
16		violator has not been convicted within the past three
17		years of an offense involving violence against another
18		person, the deputy sheriff may:
19		(A) Refer the alleged violator to the department of
20		health for assessment; and

(B) Not arrest or cite the alleged violator.

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1		If the deputy sheriff determines otherwise, the deputy
2		sheriff may arrest, cite, or take other action with
3		respect to the alleged violator as deemed appropriate
4		by the deputy sheriff;
5	(4)	Upon receiving a referral from a deputy sheriff of an
6		alleged violator, the department of health shall
7		assess whether the alleged violator is an individual
8		with mental health or substance abuse challenges;
9	(5)	If the assessment is in the affirmative, and the
10		alleged violator voluntarily agrees to participate in
11		the pilot project, the department of health shall:
12		(A) Accept the individual with mental health or
13		substance abuse challenges into the pilot
14		project; and
15		(B) Refer the individual with mental health or
16		substance abuse challenges to appropriate
<b>17</b>		community mental health services;
18	(6)	Upon the acceptance by the department of health of an
19		individual with mental health or substance abuse
20		challenges into the pilot project, the department of
21		public safety shall have no further responsibility

1		regarding the individual or the disposition of the
2		alleged violation; and
3	(7)	If the department of health does not accept an alleged
4		violator into the pilot project, the department of
5		health shall inform the department of public safety.
6		Upon being so informed, the department of public
7		safety shall arrest, cite, or take other action with
8		respect to the alleged violator, as deemed appropriate
9		by the department.
10	(b)	The department of health may limit the number of
11	individua	ls with mental health or substance abuse challenges who
12	are accep	ted into the pilot project, based on the availability
13	of funds	for the project.
14	SECT	ION 6. Community mental health services of department
15	of health	. The department of health shall provide the community
16	mental he	alth services of the pilot project under the authority
17	of chapte	r 334, Hawaii Revised Statutes, and any other
18	applicabl	e law. The department of health may contract with any
19	qualified	person to provide the community mental health
20	services.	

- 1 SECTION 7. Services of the department of human services.
- 2 The responsible state officer or department of health may enter
- 3 into an agreement with the department of human services for the
- 4 provision of transitional housing, housing first, or other
- 5 services to individuals accepted into the pilot project.
- 6 SECTION 8. Nonviolent, nonfelony offense; identification.
- 7 (a) The responsible state officer, in consultation with the
- 8 department of public safety, shall identify the nonviolent,
- 9 nonfelony offenses under the Hawaii Penal Code, other state law,
- 10 or administrative rule, the commission of which on state
- 11 property may qualify the alleged violator to participate in the
- 12 pilot project. In identifying the nonviolent, nonfelony
- 13 offenses, the responsible state officer shall consider the
- 14 following offenses, at minimum: offenses against the possession
- 15 or consumption of liquor in public or on a public place; being
- 16 in a state park after hours of closure; camping on a sidewalk,
- 17 beach, or other restricted public place; trespassing;
- 18 obstruction; prostitution; and possession of an illegal drug.
- 19 (b) To identify the offenses, the responsible state
- 20 officer may seek the advice of the judiciary, police department,

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- 1 and department of the prosecuting attorney of the county in
- 2 which the pilot project is implemented.
- 3 SECTION 9. Timeline for pilot project. (a) During fiscal
- 4 year 2018-2019, the responsible state officer and relevant state
- 5 departments shall prepare for the commencement of the pilot
- 6 project on July 1, 2019.
- 7 (b) The pilot project shall be operated from July 1, 2019,
- 8 until June 30, 2020.
- 9 SECTION 10. Interim report, final report. (a) The
- 10 responsible state officer shall submit an interim report on the
- 11 status of the pilot project to the legislature no later than
- 12 January 1, 2019.
- 13 (b) The responsible state officer shall submit a final
- 14 report on the pilot project to the legislature no later than
- 15 twenty days prior to the convening of the regular session of
- 16 2020. The final report shall include an evaluation of the pilot
- 17 project, findings on problems and issues pertaining to the pilot
- 18 project, and a recommendation on whether or not a pre-arrest
- 19 diversion program for individuals with mental health or
- 20 substance abuse challenges should be made permanent.

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- 1 SECTION 11. (a) There is appropriated out of the general
- 2 revenues of the State of Hawaii the sum of \$ or so much
- 3 thereof as may be necessary for fiscal year 2018-2019 for the
- 4 pre-arrest diversion pilot project.
- 5 The sum appropriated shall be expended by the office of the
- 6 governor for the purposes of this Act.
- 7 (b) Notwithstanding any other law to the contrary, the
- 8 governor may transfer all or a portion of the appropriation in
- 9 this section to the responsible state officer, the department of
- 10 public safety, or the department of health for expenditure to
- 11 implement the pilot project.
- 12 The responsible state officer, the department of public
- 13 safety, or the department of health may expend any transferred
- 14 appropriation for the performance of its duties under the pilot
- 15 project.
- 16 SECTION 12. This Act shall take effect on July 1, 3000.

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#### Report Title:

Mental Health; Substance Abuse; Pilot Program; Appropriation

#### Description:

Establishes a pre-arrest diversion pilot project for individuals with mental health or substance abuse challenges who allegedly commit nonviolent, nonfelony offenses on state property.

Appropriates funds. (HB2147 HD2)

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