# A BILL FOR AN ACT

RELATING TO ENVIRONMENTAL PROTECTION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds and acknowledges that
- 2 plastics have become a significant threat to Hawaii's
- 3 environment, ecosystems, and beaches, on which the State's
- 4 economy, culture, and native species rely.
- 5 Plastic litter and debris can be increasingly found on
- 6 every island and in every watershed and protected area from the
- 7 remote Kalalau valley on Kauai to Kilauea caldera on Hawaii
- 8 island. Hawaii's forests, streams, and beaches are strewn with
- 9 plastic debris, including micro plastic debris smaller than
- 10 grains of sand, which are consumed by the smallest of endangered
- 11 birds to the humpback whale. Worldwide, eighty-two of one
- 12 hundred forty-four examined bird species contained plastic
- 13 debris in their stomachs. Sixty-six per cent of giant petrel
- 14 shorebirds have been found to regurgitate plastic when feeding
- 15 their chicks. More than half of dead sea turtles have been
- 16 found to have ingested plastic. A University of Hawaii study
- 17 has found that in Hawaii, "58 percent of the small-eye opah and

- 1 43 percent of the big-eye opah had ingested some kind of
- 2 debris", contributing to population reduction and reduced
- 3 commercial catch.
- 4 Additionally, The Washington Post recently reported that an
- 5 estimated five million to thirteen million tons of plastic
- 6 debris enter the oceans every year, which has contributed to
- 7 creating the "Pacific garbage patch", a mass of plastic debris
- 8 larger than the state of Texas floating in the Pacific Ocean
- 9 north of Hawaii. If nothing changes, it is estimated that by
- 10 2050 there will be more plastic in the Pacific Ocean than fish,
- 11 by weight.
- The legislature further finds that cleaning up plastic is a
- 13 significant cost to Hawaii taxpayers. The cost of increasing
- 14 cleanups by government agencies, businesses, and the general
- 15 public is rising to account for expensive best management
- 16 practices and mitigation. A study of over ninety counties in
- 17 California recently concluded that taxpayers are paying
- 18 \$428,000,000 per year to clean up plastic through storm drain
- 19 management, street sweeping, and marine cleanups. San Diego
- 20 county, which has a population of 1,300,000, equivalent to
- 21 Hawaii, spends \$14,000,000 annually cleaning up plastic. The

- 1 department of transportation has already produced a trash
- 2 management plan that shows that styrofoam and plastic bags are
- 3 the top two contributors to the waste stream and must be
- 4 regularly removed from storm drains at a cost to the department.
- 5 The legislature further finds that there is opportunity to
- 6 reduce costs to taxpayers and protect Hawaii's environment from
- 7 plastic inundation. Hawaii residents now generate 2.8 tons of
- 8 waste per person per year, more waste per capita than the
- 9 residents of any other state. More than eighty per cent of the
- 10 plastic entering the Pacific Ocean comes from land-based litter
- 11 and pollution, which can be prevented. Globally, ninety-five
- 12 per cent of plastic packaging is discarded after a single use,
- 13 at a cost of \$80,000,000,000 to \$120,000,000,000. Minimizing
- 14 packaging and utilizing alternatives derived from compostable
- 15 materials, which are now widely available, can benefit the
- 16 State's economy as it shifts toward a system of responsible
- 17 reuse, which is a foundational principle of Native Hawaiian
- 18 culture.
- 19 The purpose of this Act is to establish a long-term plan to
- 20 eliminate plastic pollution in Hawaii's environment and reduce
- 21 cleanup costs to taxpayers through the establishment of an

- 1 advisory council to collect data, identify next steps, and
- 2 provide recommendations.
- 3 SECTION 2. The Hawaii Revised Statutes is amended by
- 4 adding a new chapter to be appropriately designated and to read
- 5 as follows:
- 6 "CHAPTER
- 7 PLASTIC POLLUTION INITIATIVE
- 8 -1 Definitions. As used in this chapter, unless the
- 9 context clearly indicates otherwise:
- 10 "Department" means the department of land and natural
- 11 resources.
- "Initiative" means the plastic pollution initiative.
- 13 § -2 Plastic pollution initiative. There is established
- 14 within the department of land and natural resources a plastic
- 15 pollution initiative with the mission of eliminating plastic
- 16 waste that impacts native species and pollutes the State's
- 17 environment. The initiative shall include the plastic pollution
- 18 advisory council, which shall:
- 19 (1) Consist of the following members, who shall serve
- 20 without compensation but shall be reimbursed for

1	reas	onable expenses, including travel expenses,
2	incu	rred during the performance of their duties:
3	(A)	The chairperson of the board of land and natural
4		resources or the chairperson's designee, who
5		shall serve as the chairperson of the council;
6	(B)	The director of health or the director's
7		designee;
8	(C)	The chairpersons of the standing committees of
9		the legislature with subject matter jurisdiction
10		over the environment;
11	(D)	One resident of each of the four counties, as
12		jointly appointed by the president of the senate
13		and the speaker of the house of representatives;
14	(E)	One representative each from four community
15		organizations that focus on preventing plastic
16		waste and cleaning up plastic in the environment,
17		to be selected by the chairperson of the council;
18	(F)	The chairperson of the board of directors of the
19		Hawaii tourism authority or the chairperson's
20		designee; and

1		(G) A representative of the business community, to be
2		selected by the Chamber of Commerce Hawaii;
3	(2)	Be subject to section 26-34;
4	(3)	Perform any relevant analysis and develop a plan or
5		recommendations as appropriate for the legislature,
6		counties, and other stakeholders;
7	(4)	Obtain from other state and county agencies all
8		relevant data on plastic pollution and any associated
9	,	costs of cleanup as it relates to the mission of the
10		initiative;
11	(5)	Assist with coordination between the department and
12		other government agencies with the general public on
13		the mission of the initiative; and
14	(6)	Report annually to the legislature on the advisory
15		council's progress and any findings or recommendations
16		to eliminate plastic waste polluting Hawaii's
17		environment no later than twenty days prior to the
18		convening of each regular session."
19	SECT	ION 3. There is appropriated out of the general
20	revenues	of the State of Hawaii the sum of \$ or so much

- 1 thereof as may be necessary for fiscal year 2018-2019 for the
- 2 purposes of:
- 3 (1) Establishing the plastic pollution initiative; and
- 4 (2) Conducting an initial analysis of the baseline cost of
- 5 plastic pollution to Hawaii's taxpayers and
- 6 environment.
- 7 The sum appropriated shall be expended by the department of
- 8 land and natural resources for the purposes of this Act.
- 9 SECTION 4. This Act shall take effect on July 1, 2050.

### Report Title:

Plastic Pollution Initiative; Appropriation

#### Description:

Establishes the plastic pollution initiative with the mission to eliminate plastic waste impacting native species and polluting the State's environment. Establishes the Plastic Pollution Advisory Council to collect data regarding plastic pollution and provide recommendations to eliminate plastic waste. Appropriates funds. Effective 7/1/2050. (SD2)

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