A BILL FOR AN ACT

RELATING TO LAW ENFORCEMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that it is the role of
 the State to oversee and regulate those professions and
 occupations that have a significant impact on society. The
 Hawaii Revised Statutes regulate private security guards. Law
 enforcement is another area in which the State should do more to
 provide statewide standards and uniformity.

The legislature further finds that the State and counties 7 grant to police, sheriffs, and other law enforcement officers 8 immense powers, such as the authority to search, arrest, and use 9 deadly force. Hawaii is the only state in the country without 10 any state-level regulation of police. Regulation is left to the 11 counties. Hawaii is only one of a handful of states that does 12 not establish minimum standards required to be a police officer 13 and does not have any procedure for revoking a police officer's 14 certification for serious misconduct. 15

16 The legislature further finds that the consequences of a 17 lack of statewide oversight of police are a matter of serious



public concern. Several recent incidents have highlighted a 1 need for greater oversight. For example, a former Honolulu 2 3 police officer was recently sentenced to prison for using unreasonable force to violate the civil rights of two men. In 4 another incident, a Honolulu police sergeant was caught on video 5 engaged in a violent physical fight in public with the police 6 sergeant's girlfriend. In yet another example, the former chief 7 of police of the city and county of Honolulu faces federal 8 prosecution for alleged criminal violations. Numerous local 9 media stories have reported on the Honolulu police commission's 10 lack of power to implement meaningful disciplinary actions for 11 12 its police officers.

13 The legislature further finds that the State must enact a 14 law that certifies law enforcement officers to ensure the 15 highest standards of professionalism, the uniformity of 16 standards, and accountability throughout our islands.

17 The purpose of this Act is to establish a law enforcement 18 standards board for the certification of county police officers, 19 state public safety officers, and employees of the departments 20 of transportation and land and natural resources with police 21 powers.



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1	SECT	ION 2. The Hawaii Revised Statutes is amended by
2	adding a 1	new chapter to be appropriately designated and to read
3	as follows	3:
4		"CHAPTER
5		LAW ENFORCEMENT STANDARDS
6	S	-1 Definitions. As used in this chapter, unless the
7	context c	learly indicates otherwise:
8	"Boa:	rd" means the law enforcement standards board.
9	"Law	enforcement officer" means:
10	(1)	A police officer employed by a county police
11		department;
12	(2)	A public safety officer employed by the department of
13		public safety; or
14	(3)	An employee of the department of transportation or the
15		department of land and natural resources who is
16		conferred by law with general police powers.
17	§	-2 Law enforcement standards board; establishment.
18	(a) Ther	e is established the law enforcement standards board
19	within th	e department of the attorney general for administrative
20	purposes	only. The purpose of the board shall be to provide
21	programs	and standards for training and certification of law



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1 enforcement officers. The law enforcement standards board shall 2 consist of the following voting members: eight ex officio 3 individuals, two law enforcement officers, and four members of 4 the public. The ex officio members of the board shall consist of 5 (1)6 the: 7 Attorney general; (A) 8 Director of public safety; (B) 9 Director of transportation; (C) Chairperson of the board of land and natural 10 (D) 11 resources; and 12 Chiefs of police of the four counties; (E) (2) The law enforcement officers shall each have at least 13 14 ten years of experience as a law enforcement officer and shall be appointed by the governor; and 15 The members of the public shall consist of one member 16 (3) of the public from each of the four counties and be 17 appointed by the governor. At least two of the four 18 19 members of the public holding a position on the board 20 at any given time shall:

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1	(A)	Posse	ess a master's or doctorate degree related to
2			crimi	nal justice;
3	(в)	Posse	ess a law degree and have experience:
4			(i)	Practicing in Hawaii as a deputy attorney
5	•			general, a deputy prosecutor, deputy public
6				defender, or private criminal defense
7				attorney; or
8			(ii)	Litigating constitutional law issues in
9				Hawaii;
10	((C)	Be a	recognized expert in the field of criminal
11			justi	ce, policing, or security; or
12	((D)	Have	work experience in a law enforcement
13			capac	city; provided that experience in a county
14			polic	ce department shall not itself be sufficient
15			to qi	alify under this paragraph.
16	(b) 1	The	law er	nforcement officers and the members of the
17	public on t	the i	board	shall receive no salary for their duties as
18	members of	the	board	d, but shall be entitled to reimbursement for
19	expenses, :	incl	uding	travel expenses, necessary for the
20	performance	e of	their	r duties as board members.
21	§ ·	- 3	Powers	s and duties of the board. The board shall:

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1	(1)	Adopt rules in accordance with chapter 91 to implement
2		this chapter;
3	(2)	Establish minimum standards for employment as a law
4		enforcement officer and to certify persons to be
5		qualified as law enforcement officers;
6	(3)	Establish criteria and standards in which a person who
7		has been denied certification, whose certification has
8		been revoked by the board, or whose certification has
9		lapsed may reapply for certification;
10	(4)	Establish minimum criminal justice curriculum
11		requirements for basic, specialized, and in-service
12		courses and programs for schools operated by or for
13		the State or a county for the specific purpose of
14		training law enforcement officers;
15	(5)	Consult and cooperate with the counties, agencies of
16		the State, other governmental agencies, universities,
17		colleges, and other institutions concerning the
18		development of law enforcement officer training
19		schools and programs of criminal justice instruction;



1	(6)	Employ, subject to chapter 76, an administrator and
2		other persons necessary to carry out its duties under
3		this chapter;
4	(7)	Investigate when there is reason to believe that a law
5		enforcement officer does not meet the minimum
6		standards for employment, and in so doing, may:
7		(A) Subpoena persons, books, records, or documents;
8		(B) Require answers in writing under oath to
9		questions asked by the board; and
10		(C) Take or cause to be taken depositions as needed
11		in investigations, hearings, and other
12		proceedings,
13		related to the investigation;
14	(8)	Establish and require participation in continuing
15		education programs for law enforcement officers;
16	(9)	Have the authority to charge and collect fees for
17		applications for certification as a law enforcement
18		officer; and
19	(10)	Establish procedures and criteria for the revocation
20		of certification issued by the board.



-4 Law enforcement standards board special fund; 1 S established. There is established in the state treasury the law 2 3 enforcement standards board special fund. The revenues of the 4 special fund shall consist of appropriations made by the legislature, fees charged by the board, grants, gifts, and 5 interest on moneys deposited in the special fund. The special 6 fund shall be used to defray the expenses of the board. 7 8 Training programs. The board shall establish and S - 5 9 maintain law enforcement training programs through agencies and institutions deemed appropriate by the board for applications 10 11 for certification. No person may be 12 -6 Standards; certification. (a) S 13 appointed as a law enforcement officer unless the person: 14 (1) Has satisfactorily completed a basic program of law enforcement training approved by the board; and 15 Possesses other qualifications as prescribed by the 16 (2) 17 board for the employment of law enforcement officers, including minimum age, education, physical and mental 18 standards, citizenship, good conduct, moral character, 19 and experience. 20



1 The board shall issue a certification to an applicant (b) 2 who meets the requirements of subsection (a) or who has 3 satisfactorily completed a program or course of instruction in another jurisdiction that the board deems to be equivalent in 4 content and quality to the requirements of subsection (a). 5 6 The board may deny or revoke the certification of an (C) 7 applicant or law enforcement officer who fails to meet or maintain the standards required under subsection (a). 8 9 -7 Employment of law enforcement officers. (a) S No person shall be appointed or employed as a law enforcement 10 11 officer by any county police department, the department of 12 public safety, the department of transportation, or the department of land and natural resources, unless the person 13 possesses a valid certification issued by the board pursuant to 14 15 section -7(b).

(b) This section shall not apply to a person employed on a
probationary basis, except that employment on a probationary
basis may not exceed the period authorized for probationary
employment as determined by the board.

20 § -8 Revocation or denial of certification. (a) The
21 board shall adopt rules, pursuant to chapter 91, that establish



criteria for the denial, suspension, or revocation of a law
 enforcement officer's certification, including upon a finding by
 the board that the law enforcement officer:

- 4 (1) Knowingly falsified or omitted material information on
 5 the law enforcement officer's application for training
 6 or certification to the board;
- (2) Has been convicted at any time of a felony offense 7 under the laws of this State or has been convicted of 8 a federal or out-of-state offense comparable to a 9 felony under the laws of this State; provided that if 10 a law enforcement officer was convicted of a felony 11 before being employed as a law enforcement officer, 12 and the circumstances of the prior felony conviction 13 14 were fully disclosed to the employer of the law enforcement officer before being hired, the board may 15 16 revoke certification only with the agreement of the 17 employing law enforcement agency;
- 18 (3) Interfered with an investigation or action for denial19 or revocation of certification by:

20 (A) Knowingly making a materially false statement to21 the board; or



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1		(B) In any matter under investigation by or otherwise
2		before the board, tampering with evidence or
3		tampering with or intimidating any witness; or
4	(4)	Taken other prohibited action as established by the
5		board, by rule.
6	(b)	The board may investigate whether a law enforcement
7	officer no	o longer meets the standards for certification under
8	section	-7(a).
9	(c)	Any proceeding to revoke a certification shall be
10	conducted	by the board in accordance with chapter 91.
11	§	-9 Annual report. No later than twenty days prior to
12	the conver	ning of each regular session, the board shall submit a
13	report to	the legislature that includes:
14	(1)	A description of the activities of the board;
15	(2)	An accounting of the expenditures from the law
16		enforcement standards board special fund in the
17		previous fiscal year and the remaining balance of the
18		fund; and
19	(3)	Recommended legislation, if any.
20	SECT	ION 3. There is appropriated out of the general
21	revenues o	of the State of Hawaii the sum of \$ or so much



thereof as may be necessary for fiscal year 2018-2019 for 1 2 deposit into the law enforcement standards board special fund. 3 SECTION 4. There is appropriated out of the law enforcement standards board special fund the sum of \$ or 4 so much thereof as may be necessary for fiscal year 2018-2019 5 for the purposes of this Act. 6 The sum appropriated shall be expended by the department of 7 the attorney general for the purposes of this Act. 8 SECTION 5. This Act does not affect rights and duties that 9 matured, penalties that were incurred, and proceedings that were 10 begun before its effective date. 11 SECTION 6. This Act shall take effect on July 1, 2018; 12 provided that the prohibition against the employment of 13 noncertificated law enforcement officers established under 14 section -7 in section 2 of this Act shall take effect on 15 16 July 1, 2019. 17

INTRODUCED BY:

JAN 1 9 2018



Report Title:

Law Enforcement Standards Board; Police; Special Fund; Regulation; Appropriation

Description:

Establishes a law enforcement standards board for the certification of county police officers, state public safety officers, and employees of the departments of transportation and land and natural resources with police powers. Establishes the law enforcement standards board special fund. Appropriates funds.

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