A BILL FOR AN ACT

RELATING TO URBAN REDEVELOPMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The Hawaii Revised Statutes is amended by 2 adding a new chapter to be appropriately designated and to read 3 as follows: 4 "CHAPTER 5 -1 Findings and purpose. The legislature finds that 6 the State has a unique opportunity to address economic 7 diversification and affordable housing shortages through 8 transit-oriented development. 9 Prior to any redevelopment efforts, it is necessary to 10 increase all infrastructure capacity along the transit corridor, 11 especially around each of the twenty rail transit stations. 12 preparation for the completion of the Honolulu rail transit 13 project, the State must maximize the opportunities for the 14 development of land around rail transit stations, thereby 15 supporting the local economy, improving access to 16 transportation, and increasing rail ridership.

1 Recognizing the need for a focused effort on building 2 infrastructure capacity to support redevelopment efforts at each 3 of the rail transit stations and avoiding the need to create 4 another government entity, the purpose of this chapter is to 5 create the transit oriented development authority, to plan and 6 develop infrastructure capacity, pursuant to this chapter, at 7 each of the rail transit stations that will support the planned 8 growth and density at each of the rail transit stations. 9 Moreover, the purpose of this chapter is to focus on rail **10** transit stations that are adjacent to State- and county-owned 11 The authority shall plan and develop infrastructure to 12 service lands within a half-mile radius from the rail transit 13 stations. 14 Furthermore, in order to facilitate the investment of 15 private capital in public infrastructure, this chapter 16 encourages the authority to enter into public-private 17 partnerships established through a lease-back arrangement 18 between the authority and private investors. 19 The legislature further finds that there exists within the 20 State vast, unmet state and county transit oriented development

needs. These include but are not limited to a lack of suitable

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- 1 affordable housing; insufficient commercial and industrial
- 2 facilities for rent; residential areas that do not have
- 3 facilities necessary for basic livability, such as parks and
- 4 open space; and areas that are planned for extensive land
- 5 allocation to a single use, rather than mixed uses.
- 6 The legislature further determines that the lack of
- 7 planning and coordination in such areas has given rise to these
- 8 transit oriented development needs and that existing laws and
- 9 public and private mechanisms have proven either incapable or
- 10 inadequate to facilitate timely redevelopment.
- 11 The legislature finds that a new and comprehensive
- 12 authority must be created to join the strengths of private
- 13 enterprise, public development, and regulation into a new form
- 14 capable of long-range planning and implementation of the
- 15 improved development of State- and county-owned assets near rail
- 16 transit stations. The purpose of this chapter is to establish
- 17 such a mechanism in the transit oriented development authority,
- 18 a public entity that shall determine development programs and
- 19 cooperate with private enterprise and the various components of
- 20 federal, state, and county governments in bringing plans to
- 21 fruition.

- 1 For such areas designated as transit oriented development
- 2 districts, the legislature determines that the planning and
- 3 implementation program of the transit oriented development
- 4 authority will result in communities that serve the highest
- 5 needs and aspirations of Hawaii's people.
- 6 The legislature finds that the creation of the transit
- 7 oriented development authority, the establishment of transit
- 8 oriented development districts, and the issuance of bonds
- 9 pursuant to this chapter to finance public facilities serve the
- 10 public interest and are matters of statewide concern. In
- 11 coordinating transit oriented development, the authority shall
- 12 plan for mixed-use districts in which industrial, commercial,
- 13 residential, and public uses may coexist compatibly within the
- 14 same area.
- 15 § -2 Definitions. As used in this chapter:
- 16 "Authority" means the transit oriented development
- 17 authority established by section -3
- 18 "Commercial project" means an undertaking involving
- 19 commercial or light industrial development, which includes a
- 20 mixed use development in which commercial or light industrial

- 1 facilities may be built into, adjacent to, under or above
- 2 residential units.
- 3 "County" means a county within the State with a population
- 4 that exceeds six hundred thousand.
- 5 "Local governing body" means the county council of any
- 6 county of the State.
- 7 "Project" means a specific work or improvement, including
- 8 real and personal properties, or any interest therein, acquired,
- 9 owned, constructed, reconstructed, rehabilitated, or improved by
- 10 the authority, including a residential project, a redevelopment
- 11 project, or a commercial project, all as defined herein, or any
- 12 combination thereof, which combination shall hereinafter be
- 13 called and known as a "mixed use project".
- "Project cost" means the total of all costs incurred by the
- 15 authority in carrying out all undertakings that it deems
- 16 reasonable and necessary for the development of a project
- 17 including but not limited to: studies; surveys; plans;
- 18 specifications; architectural, engineering, or any other
- 19 development-related services; acquisition of land and any
- 20 improvement thereon; site preparation and development;
- 21 construction; reconstruction; rehabilitation; the necessary

- 1 expenses in administering this chapter; the cost of financing
- 2 the project; and relocation costs.
- "Public agency" means any office, department, board,
- 4 commission, bureau, division, public corporation agency, or
- 5 instrumentality of the federal, state, or county government.
- 6 "Public facilities" includes streets, utility and service
- 7 corridors, and utility lines where applicable, sufficient to
- 8 adequately service developable improvements in the district;
- 9 sites for schools, parks, parking garages, sidewalks, and
- 10 pedestrian ways; and other community facilities. "Public
- 11 facilities" shall also include public highways, as defined by
- 12 statute, storm drainage systems, water systems, street lighting
- 13 systems, off-street parking facilities, and sanitary sewerage
- 14 systems.
- "Qualified person" includes any individual, partnership,
- 16 corporation, or any public agency, possessing the competence,
- 17 expertise, experience, and resources, including financial,
- 18 personnel, and tangible resources, required for the purposes of
- 19 the project and such other qualifications as may be deemed
- 20 desirable by the authority in administering this chapter.

- "Real property" means lands, structures, and interests in
 land, including lands under water and riparian rights, space
 rights, and air rights and any and all other things and rights
- 4 usually included within the term. "Real property" also means
- 5 any and all interests in such property less than full title,
- 6 such as easements, incorporeal hereditaments, and every estate,
- 7 interest, or right, legal or equitable, including terms for
- 8 years and liens thereon by way of judgments, mortgages, or
- 9 otherwise.
- 10 "Redevelopment project" means an undertaking for the
- 11 acquisition, clearance, planning, reconstruction, and
- 12 rehabilitation or a combination of these and other methods, of
- 13 an area for a residential project, for a commercial project, and
- 14 for other facilities appurtenant thereto, pursuant to and in
- 15 accordance with this chapter. The terms "acquisition,
- 16 clearance, planning, reconstruction, and rehabilitation"
- 17 includes renewal, redevelopment, conservation, restoration, or
- 18 improvement, or any combination thereof.
- 19 "Residential project" means a project or that portion of a
- 20 mixed use project, including residential dwelling units,

- 1 designed and intended for the purpose of providing housing and
- 2 such facilities as may be incidental or appurtenant thereto.
- 3 § -3 Transit oriented development authority;
- 4 established. (a) There is established the transit oriented
- 5 development authority, which shall be a body corporate and a
- 6 public instrumentality of the State, for the purpose of
- 7 implementing this chapter. The authority shall be placed within
- 8 the department of business, economic development, and tourism
- 9 for administrative purposes.
- 10 (b) The authority shall consist of:
- 11 (1) The director of business, economic development, and
- tourism, or the director's designee;
- 13 (2) The county director of planning and permitting, or the
- applicable county director's designee;
- 15 (3) The county director of facilities maintenance, or the
- applicable county director's designee;
- 17 (4) The county director of land management, or the
- 18 applicable county director's designee;
- 19 (5) The county employee who is responsible for overseeing
- 20 transit oriented development;

1	(6)	A representative	appointed	by	the	president	of	the
2		senate: and						

- 3 (7) A representative appointed by the speaker of the house4 of representatives.
- (c) Notwithstanding section 92-15, a majority of all members shall constitute a quorum to conduct business, and the concurrence of a majority of all eligible voting members as specified in this section shall be necessary to make any action of the authority valid. All members shall continue in office
- until their respective successors have been appointed and qualified.
- (d) The authority shall appoint an executive director, who shall serve as the chief executive officer of the authority.

 The authority shall set the salary of the executive director, who shall serve at the pleasure of the authority and shall be
- who shall serve at the pleasure of the authority and shall be exempt from chapter 76.
- (e) The authority shall annually elect the chairperson andvice chairperson from among its members.
- 19 (f) The members of the authority shall serve without
 20 compensation, but each shall be reimbursed for expenses,

1	including	travel expenses, incurred in the performance of their
2	duties.	
3	S	-4 Powers; generally. The authority may:
4	(1)	Sue and be sued;
5	(2)	Have a seal and alter the same at pleasure;
6	(3)	Make and execute contracts and all other instruments
7		necessary or convenient for the exercise of its powers
8		and functions under this chapter;
9	(4)	Make and alter bylaws for its organization and
10		internal management;
11	(5)	Make rules with respect to its projects, operations,
12		properties, and facilities, which rules shall be in
13		conformance with chapter 91;
14	(6)	Through its executive director, appoint officers,
15		agents, and employees; prescribe their duties and
16		qualifications; and fix their salaries, without regard
17		to chapter 76;
18	(7)	Prepare or cause to be prepared a transit oriented
19		development plan for all designated transit oriented
20		development districts;

1	(8)	Acquire, reacquire, or contract to acquire or
2		reacquire by grant or purchase real, personal, or
3		mixed property or any interest therein; to own, hold,
4		clear, improve, and rehabilitate, and to sell, assign,
5		exchange, transfer, convey, lease, or otherwise
6		dispose of or encumber the same;
7	(9)	Acquire or reacquire by condemnation real, personal,
8		or mixed property or any interest therein for public
9		facilities, including but not limited to streets,
10		sidewalks, parks, schools, and other public
11		improvements;
12	(10)	By itself, or in partnership with qualified persons,
13		acquire, reacquire, construct, reconstruct,
14		rehabilitate, improve, alter, or repair or provide for
15		the construction, reconstruction, improvement,
16		alteration, or repair of any project; own, hold, sell,
17		assign, transfer, convey, exchange, lease, or
18		otherwise dispose of or encumber any project, and in
19		the case of the sale of any project, accept a purchase
20		money mortgage in connection therewith; and repurchase

or otherwise acquire any project that the authority

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1		has theretofore sold or otherwise conveyed,
2		transferred, or disposed of;
3	(11)	Arrange or contract for the planning, opening,
4		grading, or closing of streets, roads, roadways,
5		alleys, or other places, or for the furnishing of
6		facilities or for the acquisition of property or
7		property rights or for the furnishing of property or
8		services in connection with a project;
9	(12)	Grant options to purchase any project or to renew any
10		lease entered into by it in connection with any of its
11		projects, on terms and conditions as it deems
12		advisable;
13	(13)	Prepare or cause to be prepared plans, specifications,
14		designs, and estimates of costs for the construction,
15		reconstruction, rehabilitation, improvement,
16		alteration, or repair of any project, and from time to
17		time, to modify the plans, specifications, designs, or
18		estimates;
19	(14)	Provide advisory, consultative, training, and
20		educational services, technical assistance, and advice
21		to any person, partnership, or corporation, either

1		public or private, to carry out the purposes of this
2		chapter, and engage the services of consultants on a
3		contractual basis for rendering professional and
4		technical assistance and advice;
5	(15)	Procure insurance against any loss in connection with
6		its property and other assets and operations in
7		amounts and from insurers as it deems desirable;
8	(16)	Contract for and accept gifts or grants in any form
9		from any public agency or from any other source;
10	(17)	Assisted by the applicable county director of land
11		management, identify county-owned real property for
12		the development of affordable housing near rail
13		transit stations;
14	(18)	Develop affordable residential projects on the county-
15		owned real property identified in paragraph (17);
16		provided that:
17		(A) Ten per cent of the projects may be used for
18		affordable housing for individuals or families
19		who meet sixty per cent of the area median
20		income;



1	(B)	Ten per cent of the projects may be used for
2		affordable housing for individuals or families
3		who meet sixty-one to eighty per cent of the area
4		median income;
5	(C)	Twenty per cent of the projects may be used for
6		affordable housing for individuals or families
7		who meet eighty-one to one hundred twenty per
8		cent of the area median income; and
9	(D)	Twenty per cent of the projects may be used for
10		affordable housing for individuals or families
11		who meet one hundred twenty one to one hundred
12		eighty per cent of the area median income; and
13	(19) Do a:	ny and all things necessary to carry out its
14	purp	oses and exercise the powers given and granted in
15	this	chapter.
16	§ -5 A	ssignment of powers and duties prohibited. The
17	authority shal	l not assign to any person or agency, including
18	the executive	director of the authority, any of its powers and
19	duties related	to the approval of any variance, exemption, or
20	modification o	f any provision of a transit oriented development
21	plan or transi	t oriented development rules.

- 1 § -6 Designation of transit oriented development
- 2 districts. (a) The legislature may designate an area as a
- 3 transit oriented development district if it determines that
- 4 there is need for planning, renewal, or redevelopment of that
- 5 area. The designation shall describe the boundaries of the
- 6 district.
- 7 (b) After designation pursuant to subsection (a), the
- 8 authority shall develop a transit oriented development plan for
- 9 the designated district. The plan shall include but not be
- 10 limited to transit oriented development guidance policies,
- 11 district-wide improvement programs, and transit oriented
- 12 development rules.
- 13 (c) The authority may enter into cooperative agreements
- 14 with qualified persons or public agencies, where the powers,
- 15 services, and capabilities of the persons or agencies are deemed
- 16 necessary and appropriate for the development of the transit
- 17 oriented development plan, and include, at a minimum, the
- 18 following:
- 19 (1) Determining how to optimize the amount of workforce
- 20 and affordable housing in each district;

1	(2)	Determining now to optimize public facilities,
2		including schools, parks, libraries and other public
3		facilities in each district;
4	(3)	Identifying the need for infrastructure capacity
5		building to support the planned density at the rail
6		transit stations, and various alternatives on how the
7		infrastructure could be financed; and
8	(4)	Providing an economic model that would illustrate
9		development or redevelopment opportunities with
10		projected returns to public or private investors and
11		the overall economic benefit in new taxes from jobs,
12		businesses, real property taxes, and other factors.
13	(d)	Whenever possible, planning activities of the
14	authority	shall be coordinated with federal, state, and county
15	plans. C	onsideration shall be given to state goals and
16	policies,	adopted state plan or land use guidance policies,
17	county ge	neral plans, development plans, and ordinances.
18	(e)	The authority shall hold a public hearing on a
19	proposed	transit oriented development plan pursuant to chapter

91 and shall, after consideration of comments received and

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1	appropriate revision, submit the transit oriented development
2	plan to the governor for the governor's approval.
3	(f) After the approval pursuant to subsection (e), the
4	governor shall submit to the legislature requests for
5	appropriations, authorization to issue bonds, or both, to
6	implement the transit oriented development plan in an orderly,
7	affordable, and feasible manner.
8	The governor shall submit the requests to the legislature
9	as part of the biennial budget or supplemental budget, as
10	appropriate. In addition to the information, data, and
11	materials required under chapter 37, the requests shall be
12	accompanied by:
13	(1) Plans, maps, narrative descriptions, and other
14	appropriate materials on the:
15	(A) Locations and design of projects or public
16	facilities proposed to be funded; and
17	(B) Phase of the transit oriented development plans
18	proposed to be implemented with the requested
19	funds; and
20	(2) Other information deemed by the governor to be of
21	significance to the legislature regarding the projects

1		or public facilities proposed to be funded, including
2		a discussion of the public benefits intended by, and
3		adverse effects which may result from, implementation
4		of the projects or public facilities.
5	(g)	The authority may amend the transit oriented
6	developme:	nt plan as may be necessary. Amendments shall be made
7	in accord	ance with chapter 91.
8	S	-7 Community and public notice requirements; posting
9	on the au	thority's website; required. (a) The authority shall
10	adopt com	munity and public notice procedures pursuant to chapter
11	91 that s	hall include, at a minimum:
12	(1)	A means to effectively engage the community in which
13		the authority is planning a development project to
14		ensure that community concerns are received and
15		considered by the authority;
16	(2)	The posting of the authority's proposed plans for
17		development of transit oriented development districts,
18		public hearing notices, and minutes of its proceedings
19		on the authority's website;
20	(3)	The posting of every application for a development
21		permit for any project within a transit oriented

1		development district on the authority's website when
2		the application is deemed complete;
3	(4)	Notification by the applicant of any application for a
4		development permit for a project valued at \$250,000 or
5		more by first-class mail, postage prepaid, to owners
6		and lessees of record of real property located within
7		a three-hundred-foot radius of the perimeter of the
8		proposed project identified from the most current list
9		available from the real property assessment division
10		of the department of budget and fiscal services of the
11		county in which the proposed project is located, when
12		the application is deemed complete; provided that
13		notice mailed pursuant to this paragraph shall include
14		but not be limited to notice of:
15		(A) Project specifications;
16		(B) Requests for variance, exemption, or modification
17		of a transit oriented development plan or the
18		authority's transit oriented development rules;
19		and

(C) Procedures for intervention and a contested case

hearing; and

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1	(5)	Any other information that the public may find useful
2		so that it may meaningfully participate in the
3		authority's decision-making processes.
4	(b)	The authority shall notify the president of the senate
5	and speak	er of the house of representatives:
6	(1)	Of any public hearing upon posting of the hearing
7		notice; and
8	(2)	With a written report detailing the public's reaction
9		at the public hearing, within one week after the
10		hearing.
11	S	-8 Public hearing for decision-making; separate
12	hearings	required; contested case hearing; judicial review. (a)
13	When rend	ering a decision regarding:
14	(1)	An amendment to any of the authority's transit
15		oriented development rules established pursuant to
16		chapter 91 and section -10; or
17	(2)	The acceptance of a developer's proposal to develop
18		lands under the authority's control,
19	the autho	rity shall render its decision at a public hearing
20	separate	from the hearing at which the proposal under paragraph
	-	

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1	(b) The authority shall issue a public notice in
2	accordance with section -7 and post the notice on its
3	website; provided that the decision-making hearing shall not
4	occur earlier than five business days after the notice has been
5	posted. Public notice issued pursuant to this subsection for
6	public hearings on the acceptance of a developer's proposal to
7	develop lands under the authority's control shall state that any

- 8 written motion to intervene as a formal party to the proceeding
- 9 shall be received within twenty days after the publication date
- 10 of the public notice.
- 11 Prior to rendering a decision, the authority shall
- **12** provide the public with the opportunity to testify at its
- **13** decision-making hearing; provided that members of the public who
- 14 are not intervenors in the proceeding shall not be considered
- **15** formal parties to the proceeding.
- **16** The authority shall notify the president of the senate
- **17** and speaker of the house of representatives:
- 18 (1)Of any public hearing upon posting of the hearing
- 19 notice; and

1	(2) With a written report detailing the public's reaction
2	at the public hearing, within one week after the
3	hearing.
4	(e) When considering any developer's proposal to develop
5	lands under the authority's control that includes any request
6	for a variance, exemption, or modification of a transit oriented
7	development plan or of the authority's transit oriented
8	development rules, the authority shall consider the request for
9	variance, exemption, or modification at a public hearing,
10	noticed in accordance with section -7, separate from and
11	subsequent to the hearing at which the developer's proposal was
12	presented; provided that the authority may consider all requests
13	applicable to a single proposal at the same public hearing. The
14	authority's decision on requests subject to this subsection
15	shall be rendered at the decision-making hearing on the
16	developer's proposal.
17	(f) No final decision of the authority on a developer's
18	proposal shall be issued until after all proceedings required by

this section are finally concluded.

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1	(g) Proceedings regarding the acceptance of a developer's
2	proposal to develop lands under the authority's control shall be
3	considered a contested case hearing.
4	(h) Any party aggrieved by a final decision of the
5	authority regarding the acceptance of a developer's proposal to
6	develop lands under the authority's control may seek judicial
7	review of the decision within thirty days, pursuant to section
8	91-14.
9	(i) The authority shall not approve any developer's
10	proposal to develop lands under the authority's control, unless
11	the authority finds that the proposed development project is
12	reasonable and is consistent with the development rules and
13	policies of the relevant development district. In making its
14	finding pursuant to this subsection, the authority shall
15	consider:
16	(1) The extent to which the proposed project:
17	(A) Advances the goals, policies, and objectives of
18	the applicable district plan;
19	(B) Protects, preserves, or enhances desirable
20	neighborhood characteristics through compliance

1			with the standards and guidelines of the
2			applicable district rules;
3		(C)	Avoids a substantially adverse effect on
4			surrounding land uses through compatibility with
5			the existing and planned land use character of
6			the surrounding area; and
7		(D)	Provides housing opportunities for low- and
8			moderate-income groups;
9	(2)	The	impact of the proposed project on the following
10		area	s of urban design, as applicable:
11		(A)	Pedestrian oriented development, including
12			"complete streets" design;
13		(B)	Transit oriented development, including rail,
14			bus, and other modes of rapid transit; and
15		(C)	Community amenities such as gathering places,
16			community centers, culture and arts facilities,
17			and the full array of public facilities normally
18			provided by the public sector;
19	(3)	The	impact of the proposed project on the following
20		area	s of state concern:

1	(A)	Preservation of important natural systems or
2		habitats;
3	(B)	Maintenance of valued cultural, historical, or
4		natural resources;
5	(C)	Maintenance of other resources relevant to the
6		State's economy;
7	(D)	Commitment of state funds and resources;
8	(E)	Employment opportunities and economic
9		development; and
10	(F)	Maintenance and improvement of the quality of
11		educational programs and services provided by
12		schools; and
13	(4) The	representations and commitments made by the
14	deve	eloper in the permit application process.
15	§ -9 I	District-wide improvement program. (a) The
16	authority shal	l develop a district-wide improvement program to
17	identify neces	ssary district-wide public facilities within a
18	transit orient	ted development district.
19	(b) Wher	never the authority shall determine to undertake,
20	or cause to be	e undertaken, any public facility as part of the
21	district-wide	improvement program, the cost of providing the

- 1 public facilities shall be assessed against the real property in
- 2 the transit oriented development district specially benefiting
- 3 from the public facilities. The authority shall determine the
- 4 areas of the transit oriented development district that will
- 5 benefit from the public facilities to be undertaken and, if less
- 6 than the entire transit oriented development district benefits,
- 7 the authority may establish assessment areas within the transit
- 8 oriented development district. The authority may issue and sell
- 9 bonds in amounts as may be authorized by the legislature to
- 10 provide funds to finance the public facilities. The authority
- 11 shall fix the assessments against real property specially
- 12 benefited. All assessments made pursuant to this section shall
- 13 be a statutory lien against each lot or parcel of land assessed
- 14 from the date of the notice declaring the assessment until paid
- 15 and the lien shall have priority over all other liens, except
- 16 the lien of property taxes. As between liens of assessments,
- 17 the earlier lien shall be superior to the later lien.
- 18 (c) Bonds issued to provide funds to finance public
- 19 facilities shall be secured solely by the real properties
- 20 benefited or improved, the assessments thereon, or by the
- 21 revenues derived from the program for which the bonds are

- 1 issued, including reserve accounts and earnings thereon,
- 2 insurance proceeds, and other revenues, or any combination
- 3 thereof. The bonds may be additionally secured by the pledge or
- 4 assignment of loans and other agreements or any note or other
- 5 undertaking, obligation, or property held by the authority.
- 6 Bonds issued pursuant to this section and the income therefrom
- 7 shall be exempt from all state and county taxation, except
- 8 transfer and estate taxes. The bonds shall be issued according
- 9 and subject to the provisions of the rules adopted pursuant to
- 10 this section.
- 11 (d) The authority shall assess the real property within an
- 12 assessment area according to the special benefits conferred upon
- 13 the real property by the public facilities. These methods may
- 14 include assessment on a frontage basis or according to the area
- 15 of real property within an assessment area or any other
- 16 assessment method which assesses the real property according to
- 17 the special benefit conferred, or any combination thereof. No
- 18 such assessment levied against real property specially benefited
- 19 as provided by this chapter shall constitute a tax on real
- 20 property within the meanings of any constitutional or statutory
- 21 provisions.

1 (e) The authority shall adopt rules pursuant to chapter 2 91, and may amend the rules from time to time, providing for the 3 method of undertaking and financing public facilities in an 4 assessment area or an entire transit oriented development 5 district. The rules adopted pursuant to this section shall 6 include but are not limited to the following: methods by which 7 the authority shall establish assessment areas; the method of 8 assessment of real properties specially benefited; the costs to 9 be borne by the authority, the county in which the public 10 facilities are situated, and the property owners; the procedures 11 before the authority relating to the creation of the assessment **12** areas by the owners of real property therein, including **13** provisions for petitions, bids, contracts, bonds, and notices; 14 provisions relating to assessments; provisions relating to 15 financing, such as bonds, revolving funds, advances from 16 available funds, special funds for payment of bonds, payment of **17** principal and interest, and sale and use of bonds; provisions 18 relating to funds and refunding of outstanding debts; and 19 provisions relating to limitations on time to sue, and other **20** related provisions.

1 The authority may, in its discretion, enter into any 2 agreement with the county in which the public facilities are 3 located, to implement all or part of the purposes of this 4 section. 5 (q) All sums collected under this section shall be 6 deposited in the Hawaii transit oriented development revolving 7 fund established by section -19; except that notwithstanding 8 -19, all moneys collected on account of assessments 9 and interest thereon for any specific public facilities financed **10** by the issuance of bonds shall be set apart in a separate 11 special fund and applied solely to the payment of the principal 12 and interest on these bonds; the cost of administering, 13 operating, and maintaining the program; the establishment of 14 reserves; and other purposes as may be authorized in the 15 proceedings providing for the issuance of the bonds. If any 16 surplus remains in any special fund after the payment of the **17** bonds chargeable against the special fund, it shall be credited 18 to and become a part of the Hawaii transit oriented development 19 revolving fund. Moneys in the Hawaii transit oriented 20 development revolving fund may be used to make up any 21 deficiencies in the special fund.

1 If the public facilities to be financed through bonds 2 issued by the authority may be dedicated to the county in which 3 the public facilities are to be located, the authority shall 4 ensure that the public facilities are designed and constructed 5 to meet county requirements. If it becomes necessary to remove, relocate, replace, 6 7 or reconstruct public utility facilities, the authority shall 8 establish by rule the allocation of cost between the authority, 9 the affected public utilities, and properties that may specially **10** benefit from such improvement, if any. In determining the 11 allocation of cost, the authority shall consider the cost 12 allocation policies for improvement districts established by the 13 county in which the removal, relocation, replacement, or 14 reconstruction is to take place. 15 S -10 Transit oriented development rules. (a) The 16 authority shall establish transit oriented development rules **17** under chapter 91 on health, safety, building, planning, zoning, **18** and land use which, upon final adoption of a transit oriented

development plan, shall supersede all other inconsistent

ordinances and rules relating to the use, zoning, planning, and

development of land and construction thereon. Rules adopted

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- 1 under this section shall follow existing law, rules, ordinances,
- 2 and regulations as closely as is consistent with standards
- 3 meeting minimum requirements of good design, pleasant amenities,
- 4 health, safety, and coordinated development. The authority may,
- 5 in the transit oriented development plan or by a transit
- 6 oriented development rule, provide that lands within a transit
- 7 oriented development district shall not be developed beyond
- 8 existing uses or that improvements thereon shall not be
- 9 demolished or substantially reconstructed, or provide other
- 10 restrictions on the use of the lands.
- 11 (b) Development rights under a master plan permit and
- 12 master plan development agreement issued and approved by the
- 13 authority are vested under the transit oriented development
- 14 district rules in effect at the time of initial approval by the
- 15 authority and shall govern development on lands subject to such
- 16 permit and agreement.
- 17 § -11 Use of public lands; acquisition of state and
- 18 county lands. (a) If state lands under the control and
- 19 management of other public agencies are required by the
- 20 authority for its purposes, the agency having the control and
- 21 management of those required lands may, upon request by the

- 1 authority and with the approval of the governor or mayor, as
- 2 applicable, convey or lease the lands to the authority upon
- 3 terms and conditions as may be agreed to by the parties.
- 4 (b) Notwithstanding subsection (a), no public lands shall
- 5 be conveyed or leased to the authority if the conveyance or
- 6 lease would impair any covenant between the State or any county
- 7 or any department or board thereof and the holders of bonds
- 8 issued by the State or the county, department, or board.
- 9 (c) The authority may negotiate lease terms on any lands
- 10 it controls, with terms and conditions that are deemed to be in
- 11 the best interest of the State in achieving it goals to develop
- 12 or redevelop State- and county-owned lands near rail transit
- 13 stations; provided that the maximum term of an initial lease or
- 14 lease-back arrangement shall not exceed ninety-nine years.
- 15 § -12 Developments within special management areas and
- 16 shoreline setback. (a) Notwithstanding chapter 205A, all
- 17 requests for developments within a special management area and
- 18 shoreline setback variances for developments on any lands within
- 19 a transit oriented development district, for which a transit
- 20 oriented development plan has been developed and approved in
- 21 accordance with section -6, shall be submitted to and

- 1 reviewed by the lead agency as defined in chapter 205A. In
- 2 transit oriented development districts for which a transit
- 3 oriented development plan has not been developed and approved in
- 4 accordance with section -6, parts II and III of chapter 205A
- 5 shall continue to be administered by the applicable county
- 6 authority until a transit oriented development plan for the
- 7 district takes effect.
- **8** (b) In the review of such requests, the lead agency shall
- 9 conform to the following, as deemed appropriate:
- 10 (1) Applicable county rules adopted in accordance with
- section 205A-26 for the review of developments within
- 12 a special management area, except that section 205A-
- 13 26(2)(C) shall not apply; and
- 14 (2) Part III of chapter 205A and applicable county rules
- for the review of developments within the shoreline
- setback.
- 17 (c) With the approval of the lead agency, the developments
- 18 may be allowed without a special management area permit or
- 19 shoreline setback variance as required by chapter 205A.
- 20 § -13 Condemnation of real property. Upon making a
- 21 finding that it is necessary to acquire any real property for

- 1 its immediate or future use for the purposes of this chapter,
- 2 the authority may acquire the property by condemnation pursuant
- 3 to chapter 101, including property already devoted to a public
- 4 use. The property shall not thereafter be taken for any other
- 5 public use without the consent of the authority. No award of
- 6 compensation shall be increased by reason of any increase in the
- 7 value of real property caused by the designation of a transit
- 8 oriented development district or plan adopted pursuant to a
- 9 designation, or the actual or proposed acquisition, use, or
- 10 disposition of any other real property by the authority.
- 11 § -14 Relocation. (a) The authority shall adopt rules
- 12 pursuant to chapter 91 to ensure the appropriate relocation
- 13 within or outside the district of persons, families, and
- 14 businesses displaced by governmental action within the district.
- 15 The rules may include but are not limited to the establishment
- 16 and operation of a central relocation office; relocation
- 17 payments for actual moving costs; fixed payments for losses
- 18 suffered; payments for replacement housing or business
- 19 locations; relocation payments and loans to displaced businesses
- 20 for certain costs related to the re-establishment of their
- 21 business operations; and other similar relocation matters.

- 1 (b) The authority shall provide relocation assistance to
- 2 persons, families, and businesses within the district that are
- 3 displaced by private action; provided that assistance shall not
- 4 include any form of direct monetary payments, except that the
- 5 authority may make relocation loans to displaced businesses in
- 6 accordance with rules adopted by the authority. Temporary
- 7 relocation facilities within or outside the district may be made
- 8 available to those displaced; provided that those displaced by
- 9 government action shall be afforded priority to these
- 10 facilities.
- 11 § -15 Construction contracts. The authority shall award
- 12 construction contracts in conformity with the applicable
- 13 provisions of chapter 103D.
- 14 § -16 Dedication for public facilities as condition to
- 15 development. The authority shall establish rules requiring
- 16 dedication for public facilities of land or facilities, or cash
- 17 payments in lieu thereof, by developers as a condition of
- 18 developing real property pursuant to the transit oriented
- 19 development plan. Where state and county public facilities
- 20 dedication laws, ordinances, or rules differ, the provision for
- 21 greater dedication shall prevail.

1 S -17 Sale or lease of redevelopment projects. (a) authority may, without recourse to public auction, sell or lease 2 3 for a term not exceeding ninety-nine years, all or any portion 4 of the real or personal property constituting a redevelopment 5 project to any person, upon terms and conditions as may be 6 approved by the authority, if the authority finds that the sale 7 or lease conforms with the transit oriented development plan. 8 (b) In the case of residential projects or redevelopment 9 projects, the terms of the sale shall provide for the repurchase 10 of the property by the authority at its option, in the event 11 that the purchaser, if other than a state agency, desires to 12 sell the property within ten years; provided that this 13 requirement may be waived by the authority if the authority 14 determines that a waiver will not be contrary to the transit 15 oriented development plan. The authority shall establish at the 16 time of original sale a formula setting forth a basis for a **17** repurchase price based on market considerations, including 18 interest rates, land values, construction costs, and federal tax 19 laws. 20 If the purchaser in a residential project is a state

agency, the authority may include as a term of the sale a

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- 1 provision for the repurchase of the property in conformance with
- 2 this section.
- 3 § -18 Residential projects; cooperative agreements. (a)
- 4 If the authority deems it desirable to develop a residential
- 5 project, it may enter into an agreement with qualified persons
- 6 to construct, maintain, operate, or otherwise dispose of the
- 7 residential project. Sale, lease, or rental of dwelling units
- 8 in the project shall be as provided by the rules established by
- 9 the authority. The authority may enter into cooperative
- 10 agreements with the Hawaii housing finance and development
- 11 corporation for the financing, development, construction, sale,
- 12 lease, or rental of dwelling units and projects.
- 13 (b) The authority may transfer the housing fees collected
- 14 from private residential developments for the provision of
- 15 housing for low- to moderate-income residents to the Hawaii
- 16 housing finance and development corporation for the financing,
- 17 development, construction, sale, lease, or rental of such
- 18 housing within or without the transit oriented development
- 19 districts. The fees shall be used only for projects owned by
- 20 the State, owned by the county, or owned or developed by a
- 21 qualified nonprofit organization. As used in this section,

- 1 "nonprofit organization" means a corporation, association, or
- 2 other duly chartered organization registered with the State,
- 3 which organization has received charitable status under the
- 4 Internal Revenue Code of 1986, as amended.
- 5 § -19 Hawaii transit oriented development revolving
- 6 fund. There is created the Hawaii transit oriented development
- 7 revolving fund into which all receipts and revenues of the
- 8 authority shall be deposited. Proceeds from the fund shall be
- 9 used for the purposes of this chapter.
- 10 § -20 Expenditures of revolving funds under the
- 11 authority exempt from appropriation and allotment. Except as to
- 12 administrative expenditures, and except as otherwise provided by
- 13 law, expenditures from any revolving fund administered by the
- 14 authority may be made by the authority without appropriation or
- 15 allotment of the legislature; provided that no expenditure shall
- 16 be made from and no obligation shall be incurred against any
- 17 revolving fund in excess of the amount standing to the credit of
- 18 the fund or for any purpose for which the fund may not lawfully
- 19 be expended. Nothing in sections 37-31 to 37-41 shall require
- 20 the proceeds of any revolving fund administered by the authority
- 21 to be re-appropriated annually.

- 1 § -21 Exemption from taxation. The authority shall not
- 2 be required to pay assessments levied by any county, nor shall
- 3 the authority be required to pay state taxes of any kind.
- 4 § -22 Annual report. The authority shall submit to the
- 5 governor and the legislature, at least twenty days prior to the
- 6 convening of any regular session, a complete and detailed report
- 7 of its activities.
- 8 -23 Issuance of bonds. The director of finance may,
- 9 from time to time, issue general obligation bonds pursuant to
- 10 chapter 39 in amounts as may be authorized by the legislature,
- 11 for the purposes of this chapter.
- 12 § -24 Violations and penalty. (a) The authority may
- 13 set, charge, and collect reasonable fines for violation of this
- 14 chapter or any rule adopted pursuant to chapter 91. Any person
- 15 violating any of the provisions of this chapter or any rule
- 16 adopted pursuant to chapter 91, for which violation a penalty is
- 17 not otherwise provided, shall be fined not more than \$500 per
- 18 day and shall be liable for administrative costs incurred by the
- **19** authority.
- 20 (b) The authority may maintain an action for an injunction
- 21 to restrain any violation of the provisions of this chapter and

- 1 may take any other lawful action to prevent or remedy any
- 2 violation.
- 3 (c) Any person violating any provision of this chapter
- 4 shall, upon conviction, be punished by a fine not exceeding
- 5 \$1,000 or by imprisonment not exceeding thirty days, or both.
- 6 The continuance of a violation after conviction shall be deemed
- 7 a new offense for each day of continuance.
- 8 § -25 Transit oriented development district;
- 9 prohibitions. The authority is prohibited from selling or
- 10 otherwise assigning the fee simple interest in any lands in the
- 11 transit oriented development district to which the authority in
- 12 its corporate capacity holds title, except with respect to:
- 13 (1) Utility easements;
- 14 (2) Remnants as defined in section 171-52;
- 15 (3) Grants to any state or county department or agency;
- **16** and
- 17 (4) Private entities for purposes of any easement,
- 18 roadway, or infrastructure improvements.
- 19 § -26 Lease of projects. (a) The authority may,
- 20 without recourse to public auction or public notice for sealed
- 21 bids, lease for a term not exceeding ninety-nine years, all or

- 1 any portion of the real or personal property constituting a
- 2 project to any person, upon such terms and conditions as may be
- 3 approved by the authority, if the authority finds that the lease
- 4 conforms with the transit oriented development plan.
- 5 (b) In the case of any sale of the leasehold interest in
- 6 the project, the terms of the sale shall provide for the
- 7 repurchase of the leasehold property by the authority at its
- 8 option, in the event that the purchaser, if other than a state
- 9 agency, desires to sell the property within ten years; provided
- 10 that this requirement may be waived by the authority if the
- 11 authority determines that a waiver will not be contrary to the
- 12 transit oriented development plan. The authority shall
- 13 establish at the time of original sale a formula setting forth a
- 14 basis for a repurchase price based on market considerations
- 15 including but not limited to interest rates, land values,
- 16 construction costs, and federal tax laws.
- 17 (c) If the purchaser in a residential project is a state
- 18 agency, the authority may include as a term of the sale a
- 19 provision for the repurchase of the property in conformance with
- 20 this section.

1	§ -27 Districts; established; boundaries. The transit
2	oriented development district is hereby established. The
3	district boundaries are defined as a one-half mile radius around
4	each of the following rail transit stations:
5	(1) University of Hawaii, west Oahu, transit station;
6	(2) Leeward community college transit station;
7	(3) Aloha Stadium transit station;
8	(4) Kalihi transit station; and
9	(5) Iwilei transit station.
10	§ -28 Transit oriented development district; development
11	guidance policies. The following shall constitute the
12	development guidance policies generally governing the
13	authority's action in the transit oriented development district:
14	(1) Development shall result in a community that permits
15	an appropriate land mixture of residential,
16	commercial, industrial, and other uses. In view of
17	the innovative nature of the mixed use approach, urban
18	design policies should be established to provide
19	guidelines for the public and private sectors in the
20	proper development of this district. Although the
21	authority's development responsibilities apply only to

1		the area within the district, the authority may engage
2		in any studies or coordinative activities permitted in
3		this chapter that affect areas lying outside the
4		district, where the authority, in its discretion,
5		decides that those activities are necessary to
6		implement the intent of this chapter. The studies or
7		coordinative activities shall be limited to facility
8		systems, residential and industrial relocation, and
9		other activities with the counties and appropriate
10		state agencies. The authority may engage in
11		construction activities outside the district; provided
12		that the construction relates to infrastructure
13		development or residential or business relocation
14		activities; provided further, notwithstanding section
15		206E-7, that the construction shall comply with the
16		general plan, development plan, ordinances, and rules
17		of the county in which the district is located;
18	(2)	Existing and future industrial uses shall be permitted
19		and encouraged in appropriate locations within the
20		district. No plan or implementation strategy shall
21		prevent continued activity or redevelopment of

1		industrial and commercial uses which meet reasonable
2		performance standards;
3	(3)	Activities shall be located to provide primary
4		reliance on public transportation and pedestrian
5		facilities for internal circulation within the
6		district or designated subareas;
7	(4)	Major view planes, view corridors, and other
8		environmental elements, such as natural light and
9		prevailing winds, shall be preserved through necessary
10		regulation and design review;
11	(5)	Redevelopment of the district shall be compatible with
12		plans of the surrounding areas;
13	(6)	Historic sites and culturally significant facilities,
14		settings, or locations shall be preserved;
15	(7)	Land use activities within the district, where
16		compatible, shall, to the greatest possible extent, be
17		mixed horizontally, i.e., within blocks or other land
18		areas, and vertically, as integral units of multi-
19		purpose structures;
20	(8)	Residential development may require a mixture of
21		densities, building types, and configurations in

1		accordance with appropriate urban design guidelines;
2		integration both vertically and horizontally of
3		residents of varying incomes, ages, and family groups;
4		and an increased supply of housing for low- or
5		moderate-income residents may be required as a
6		condition of redevelopment in residential use.
7		Residential development shall provide necessary
8		community facilities, such as open space, parks,
9		community meeting places, child care centers, and
10		other services, within and adjacent to residential
11		development; and
12	(9)	Public facilities within the district shall be
13		planned, located, and developed so as to support the
14		redevelopment policies for the district established by
15		this chapter and plans and rules adopted pursuant to
16		it.
17	S	-29 County-owned real property. (a) The county shall
18	continue	to own any real property identified in section -
19	4(17).	
20	(b)	Notwithstanding subsection (a), the authority shall
21	have the	power to develop affordable residential projects on the



- 1 real property and negotiate with any other parties, as
- 2 necessary, for this purpose."
- 3 SECTION 2. This Act shall take effect on July 1, 2050.

Report Title:

State Urban Redevelopment

Description:

Establishes the Transit Oriented Development Authority. (HB1212 HD1)

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