

EXECUTIVE CHAMBERS HONOLULU

DAVID Y. IGE GOVERNOR

July 10, 2018

GOV. MSG. NO. 1314

The Honorable Ronald D. Kouchi, President and Members of the Senate Twenty-Ninth State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives **Twenty-Ninth State Legislature** State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 10, 2018, the following bill was signed into law:

HB2271 HD2 SD1 CD1

RELATING TO THE PRACTICE OF BEHAVIOR **ANALYSIS** ACT 205 (18)

Sincerely,

DAVID Y. IGE Governor, State of Hawai'i

Approved by the Governor

ORIGINAL ACT 205

HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2018 STATE OF HAWAII H.B. NO. ²²⁷¹ H.D. 2 S.D. 1 C.D. 1

A BILL FOR AN ACT

RELATING TO THE PRACTICE OF BEHAVIOR ANALYSIS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the State's department of health developmental disabilities division 2 3 operates the medicaid intellectual and developmental disabilities home and community-based services waiver under the 4 5 medicaid services section 1915(c) of the Social Security Act (HCBS I/DD waiver). The HCBS I/DD waiver is reviewed and 6 7 approved by the United States Department of Health and Human 8 Services Centers for Medicare and Medicaid Services and has many 9 requirements to ensure appropriate and efficient provision of 10 services and supports to people with intellectual and 11 developmental disabilities.

12 For children in the HCBS I/DD waiver who have an autism spectrum disorder, the Centers for Medicare and Medicaid 13 Services has clarified that services for the treatment of autism 14 spectrum disorder must be provided through the child's medicaid 15 health plan through medicaid's early and periodic screening, 16 17 diagnosis, and treatment benefit. Services cannot be provided 18 under waiver services pursuant to section 1915(c) of the Social HB2271 CD1 HMS 2018-3943 1

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Security Act. Therefore, the developmental disabilities division provides behavior analysis services only to adults with behavioral challenges and only in home and community-based

4 settings.

5 The legislature further finds that the Centers for Medicare 6 and Medicaid Services requires states to provide participant safeguards that ensure the health, safety, and rights of HCBS 7 8 I/DD waiver participants. The state developmental disabilities 9 division has policies and procedures to ensure that positive 10 behavior supports are used to proactively minimize challenging 11 behaviors, and define and limit the use of restrictive 12 procedures. The developmental disabilities division also 13 conducts oversight for continuous quality assurance to ensure 14 safe and appropriate practices that include a behavior review 15 committee to review quality of care for individuals who need 16 supports to learn new behaviors.

Amending the exemptions for participants in the medicaid
intellectual and developmental disabilities waiver will ensure
that a qualified workforce can continue to provide necessary
behavior interventions while simultaneously facilitating efforts

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to build an adequate workforce for clients who depend on these services.

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3 The legislature also finds that teachers are critical to 4 ensuring student success. To that end, teachers are encouraged 5 to continue to employ general classroom management techniques in 6 classroom management plans, modifications of content, process, 7 and product. However, a licensed behavior analyst or a licensed 8 psychologist is required to conduct functional behavior assessments and to design and oversee applied behavior analysis 9 10 services when what the classroom teacher is doing is not 11 resulting in increased learning or improved behavior and the 12 student's behavior impedes their learning or the learning of 13 others. Teachers are not permitted to independently conduct 14 functional behavior assessments, or to design, develop, or 15 independently oversee applied behavior analysis services. 16 The use of functional behavior assessment is appropriate

17 when the student's behavior impedes learning processes and the 18 school team is considering the use of a behavior plan or other 19 positive behavior supports. A functional behavior assessment is 20 a results-oriented process that explicitly identifies 21 challenging behaviors and how the behaviors may change across

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| 1 | time. At minimum, a functional behavior assessment must result | | | | |
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| 2 | in a summary statement that offers an operational definition of | | | | |
| 3 | the problem behavior, describe the antecedents and maintaining | | | | |
| 4 | consequences related to the problem likely to occur. | | | | |
| 5 | The | purpose of this Act is to: | | | |
| 6 | (1) | Clarify and standardize the terminology used to refer | | | |
| 7 | | to behavior analysis and the practice of applied | | | |
| 8 | | behavior analysis; | | | |
| 9 | (2) | Broaden the exemption of certain individuals and | | | |
| 10 | | licensed or credentialed practitioners practicing | | | |
| 11 | | within their own recognized scopes of practice from | | | |
| 12 | | chapter 465D, Hawaii Revised Statutes, the behavior | | | |
| 13 | | analysts law; and | | | |
| 14 | (3) | Require the department of education to create an | | | |
| 15 | | implementation plan to seek reimbursement of any | | | |
| 16 | | medicaid billable applied behavior analysis the | | | |
| 17 | | department of education may provide to students | | | |
| 18 | | diagnosed with autism spectrum disorder. | | | |
| 19 | SECT | ION 2. Section 465-3, Hawaii Revised Statutes, is | | | |
| 20 | amended b | y amending subsection (a) to read as follows: | | | |
| 21 | "(a) | This chapter shall not apply to: | | | |

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1 Any person teaching, lecturing, consulting, or (1)2 engaging in research in psychology insofar as the 3 activities are performed as part of or are dependent upon employment in a college or university; provided 4 that the person shall not engage in the practice of 5 psychology outside the responsibilities of the 6 7 person's employment; 8 (2) Any person who performs any, or any combination of the 9 professional services defined as the practice of 10 psychology under the direction of a licensed 11 psychologist in accordance with rules adopted by the 12 board; provided that the person may use the term 13 "psychological assistant", but shall not identify the 14 person's self as a psychologist or imply that the 15 person is licensed to practice psychology; 16 (3) Any person employed by a local, state, or federal 17 government agency in a school psychologist or 18 psychological examiner position, or a position that 19 does not involve diagnostic or treatment services, but 20 only at those times when that person is carrying out 21 the functions of such government employment;

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| 1 | (4) | Any person who is a student of psychology, a |
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| 2 | | psychological intern, or a resident in psychology |
| 3 | | preparing for the profession of psychology under |
| 4 | | supervision in a training institution or facility and |
| 5 | | who is designated by a title as "psychology trainee", |
| 6 | | "psychology student", "psychology intern", or |
| 7 | | "psychology resident", that indicates the person's |
| 8 | | training status; provided that the person shall not |
| 9 | | identify the person's self as a psychologist or imply |
| 10 | | that the person is licensed to practice psychology; |
| 11 | (5) | Any person who is a member of another profession |
| 12 | | licensed under the laws of this jurisdiction to render |
| 13 | | or advertise services, including psychotherapy, within |
| 14 | | the scope of practice as defined in the statutes or |
| 15 | | rules regulating the person's professional practice; |
| 16 | | provided that, notwithstanding section 465-1, the |
| 17 | | person does not represent the person's self to be a |
| 18 | | psychologist or does not represent that the person is |
| 19 | | licensed to practice psychology; |
| 20 | (6) | Any person who is a member of a mental health |
| 21 | | profession not requiring licensure; provided that the |

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| 1 · · · · · | | person functions only within the person's professional |
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| 2 | | capacities; and provided further that the person does |
| 3 | | not represent the person to be a psychologist, or the |
| 4 | | person's services as psychological; |
| 5 | (7) | Any person who is a duly recognized member of the |
| 6 | | clergy; provided that the person functions only within |
| 7 | | the person's capacities as a member of the clergy; and |
| 8 | | provided further that the person does not represent |
| 9 | | the person to be a psychologist, or the person's |
| 10 | | services as psychological; [or] |
| 11 | (8) | Any psychologist employed by the United States |
| 12 | | Department of Defense, while engaged in the discharge |
| 13 | | of the psychologist's official duty and providing |
| 14 | | direct telehealth support or services, as defined in |
| 15 | | section 431:10A-116.3, to neighbor island |
| 16 | | beneficiaries within a Hawaii National Guard armory on |
| 17 | | the island of Kauai, Hawaii, Molokai, or Maui; |
| 18 | | provided that the psychologist employed by the United |
| 19 | | States Department of Defense is credentialed by |
| 20 | | Tripler Army Medical Center [-]; or |

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(9) Any supervisee of a licensed psychologist as defined 1 2 in section 465D-7. 3 SECTION 3. Section 465D-7, Hawaii Revised Statutes, is 4 amended to read as follows: 5 "§465D-7 Exemptions. (a) This chapter is not intended to restrict the practice of other licensed or credentialed 6 practitioners practicing within their own recognized scopes of 7 8 practice and shall not apply to: 9 [(1) An individual working within the scope of practice or 10 duties of another licensed profession that overlaps 11 with the practice of behavior analysis; provided that 12 the person does not purport to be a behavior analyst;] 13 A licensed psychologist and any supervisee of the (1) 14 licensed psychologist; provided that applied behavior analysis services performed are within the boundaries 15 16 of the licensed psychologist's education, training, 17 and competence; provided further that neither the 18 licensed psychologist nor any supervisee of the 19 licensed psychologist purports to be a licensed 20 behavior analyst; and provided further that master's 21 level practitioners and postdoctoral fellows may

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| | | an a |
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| 1 | | provide training and supervision to direct support |
| 2 | | workers, paraprofessionals, caregivers, parents and |
| 3 | | guardians in a manner and to the extent determined by |
| 4 | | the supervising licensed psychologist. |
| 5 | | For purposes of this paragraph, "supervisee" means a |
| 6 | | master's level practitioner, postdoctoral fellow, |
| 7 | | direct support worker, paraprofessional, caregiver, |
| 8 | | parent or guardian who provides applied behavior |
| 9 | | analysis services; |
| 10 | (2) | A licensed classroom teacher or an individual who is |
| 11 | | working as a classroom teacher and is enrolled in a |
| 12 | | teacher preparation program working towards licensure |
| 13 | | who implements but does not design applied behavior |
| 14 | | analysis services in a school setting in direct |
| 15 | | collaboration with a licensed behavior analyst or a |
| 16 | | licensed psychologist on or before July 1, 2019; |
| 17 | [-(2) -] | (3) An individual who implements or designs applied |
| 18 | | behavior analysis services and possesses board |
| 19 | | certification as an assistant behavior analyst by the |
| 20 | | Behavior Analyst Certification Board and who practices |
| 21 | | in accordance with the most recent supervisory and |

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| | ethic | cal requirements adopted by the Behavior Analyst |
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| | Cert | ification Board under the direction of a <u>licensed</u> |
| | behar | vior analyst [licensed in this State;] <u>;</u> |
| [(3)] | (4) | An individual who directly implements applied |
| | behar | vior analysis services and: |
| | (A) | Is credentialed as a registered behavior |
| | | technician by the Behavior Analyst Certification |
| | | Board, and is under the direction of a <u>licensed</u> |
| | | behavior analyst [licensed in this State;] <u>; or</u> |
| | (B) | Is a direct support worker who [provides autism |
| | | treatment services pursuant to an individualized |
| | | education plan] directly implements an applied |
| | | behavior analysis program under the supervision |
| | | of a licensed behavior analysts or licensed |
| | | psychologist on or before January 1, [2019;] |
| | | <u>2020; [[or]</u> |
| - | (C)] | Is a direct support worker who provides medicaid |
| | | home and community based services pursuant to |
| | | section-1915(c) of the Social Security Act on or |
| | | before January 1, 2019;] |
| | | Cert: behav [(3)] <u>(4)</u> behav (A) (B) |

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| 1 | | provided that for purposes of this paragraph, "direct |
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| 2 | | support worker" means a [teacher or] paraprofessional |
| 3 | | who directly implements intervention or assessment |
| 4 | | plans under supervision and does not design |
| 5 | | intervention or assessment plans; |
| 6 | [(4)] | (5) A family member [or], legal guardian, or |
| 7 | | caregiver implementing an applied behavior analysis |
| 8 | | plan and who acts under the direction of a <u>licensed</u> |
| 9 | | behavior analyst [licensed in this State;] or Hawaii- |
| 10 | | licensed psychologist; provided that for the purposes |
| 11 | | of this paragraph, "caregiver" means an individual who |
| 12 | | provides habilitative services in an adult foster |
| 13 | | home, developmental disabilities domiciliary home, |
| 14 | | adult residential care home, expanded adult |
| 15 | | residential care home, special treatment facility, or |
| 16 | | therapeutic living program pursuant to the medicaid |
| 17 | | home and community-based services waiver program |
| 18 | | authorized by section 1915(c) of the Social Security |
| 19 | | Act; |
| 20 | [(5)] | (6) An individual who designs or implements applied |
| 21 | | behavior analysis services to participants in the |
| | | |

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H.B. NO. 1 medicaid home and community-based service waiver 2 program pursuant to section 1915(c) of the Social 3 Security Act on or before January 1, 2024; (7) An individual who engages in the practice of applied 4 5 behavior analysis with nonhuman or nonpatient clients 6 or consumers including but not limited to applied 7 animal behaviorists and practitioners of 8 organizational behavior management; 9 $\left[\frac{(6)}{(6)}\right]$ (8) A matriculated graduate student or postdoctoral 10 fellow whose activities are part of a defined applied 11 behavior analysis program of study, practicum, or 12 intensive practicum; provided that the student's or fellow's activities or practice is directly supervised 13 14 by a licensed behavior analyst [licensed in this 15 State], licensed psychologist, or an instructor from a 16 nationally recognized training organization or in a 17 Behavior Analyst Certification Board-approved course 18 sequence; or 19 [(7)] (9) An individual pursuing experience in applied 20 behavior analysis consistent with the Behavior Analyst 21 Certification Board's experience requirements;

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1 provided that the experience is supervised by a 2 licensed behavior analyst [licensed in this State]. 3 (b) Nothing in this chapter shall be construed to prevent 4 any licensed psychologist from engaging in the practice of 5 applied behavior analysis in this State as long as the [person] 6 licensed psychologist is not in any manner held out to the 7 public as a "licensed behavior analyst" or "behavior analyst" and the behavior analysis services provided by the licensed 8 psychologist are within the licensed psychologist's recognized 9 10 scope of practice."

SECTION 4. Sections 465D-2, 465D-4, 465D-5, and 465D-11, Hawaii Revised Statutes, are amended by substituting the phrase "practice of applied behavior analysis" wherever the phrase "practice of behavior analysis" appears, as the context requires.

16 SECTION 5. Section 465D-11, Hawaii Revised Statutes, is 17 amended by substituting the phrase "applied behavior analysis" 18 wherever the phrase "behavior analysis" appears, as the context 19 requires.

20 SECTION 6. (a) The department of education shall create an
21 implementation plan to seek reimbursement of any medicaid

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billable applied behavior analysis the department of education 1 2 may provide to students diagnosed with autism spectrum disorder. 3 (b) The department of education shall submit an initial 4 report to the legislature and board of education within ninety 5 days of the effective date of this Act; provided that the 6 initial report shall include clear objectives on staffing, data 7 collection and analysis, reporting and accountability, and any 8 other necessary points to effectuate the implementation plan 9 pursuant to subsection (a). After the submission of the initial report to the 10 (C) 11 legislature and board of education pursuant to subsection (b), 12 the department of education shall submit quarterly reports to 13 the legislature and board of education; provided that the 14 quarterly reports shall include the following: 15 (1)The number of students diagnosed with autism spectrum 16 disorder; 17 (2) The number of students with autism spectrum disorder 18 as part of their individualized education plan; 19 (3) The number of students requiring applied behavior 20 analysis; 21 (4) Staffing updates and needs;

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1 Medicaid reimbursement schedules and amounts; (5) 2 (6) Licensure updates; and 3 (7) Any other information pertinent to the implementation of this Act. 4 5 SECTION 7. Statutory material to be repealed is bracketed 6 and stricken. New statutory material is underscored. 7 SECTION 8. This Act shall take effect upon its approval.

APPROVED this 10 day of

, 2018

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GOVERNOR OF THE STATE OF HAWAII

HB No. 2271, HD 2, SD 1, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 1, 2018 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Twenty-Ninth Legislature of the State of Hawaii, Regular Session of 2018.

Scott K. Saiki Speaker House of Representatives

This h. I lutit

Brian L. Takeshita Chief Clerk House of Representatives

H.B. No. 2271, H.D. 2, S.D. 1, C.D. 1

THE SENATE OF THE STATE OF HAWAI'I

Date: May 1, 2018 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the

Senate of the Twenty-ninth Legislature of the State of Hawai'i, Regular Session of 2018.

President of the Senate

Clerk of the Senate