



EXECUTIVE CHAMBERS  
HONOLULU

DAVID Y. IGE  
GOVERNOR

July 10, 2018

**GOV. MSG. NO. 1286**

The Honorable Ronald D. Kouchi,  
President  
and Members of the Senate  
Twenty-Ninth State Legislature  
State Capitol, Room 409  
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki,  
Speaker and Members of the  
House of Representatives  
Twenty-Ninth State Legislature  
State Capitol, Room 431  
Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 10, 2018, the following bill was signed into law:

HB2277 HD1 SD2 CD1

RELATING TO CHILD WELFARE SERVICES  
**ACT 177 (18)**

Sincerely,

DAVID Y. IGE  
Governor, State of Hawai'i

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# A BILL FOR AN ACT

RELATING TO CHILD WELFARE SERVICES.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1 SECTION 1. The legislature finds that the east Hawaii  
2 child welfare services section on Hawaii island faces unique  
3 challenges as the office responsible for the safety and well-  
4 being of vulnerable children who have been abused or neglected  
5 or who are at high risk for abuse and neglect.

6 The east Hawaii child welfare services section is  
7 responsible for the safety of endangered children in a vast  
8 geographic area that extends from Honokaa to Ocean View,  
9 including the districts of north Hilo, south Hilo, Puna, and  
10 much of Hamakua and Kau. This is an area approximately the size  
11 of all of the other Hawaiian islands combined.

12 In 2015, the rate of confirmed cases for abuse or neglect  
13 in the area serviced by the east Hawaii child welfare services  
14 section was two hundred thirteen children per one hundred  
15 thousand residents, which is nearly triple the rate of confirmed  
16 cases per one hundred thousand residents on the island of Oahu.

17 The legislature further finds that the great recession  
18 triggered deep cuts in Hawaii's already overburdened child



1 welfare system and caused a long-term impact on the safety and  
2 well-being of the most vulnerable children. Layoffs and hiring  
3 restrictions caused the east Hawaii child welfare services  
4 section to lose nineteen of the fifty-six positions it had in  
5 2009. That reduction in staffing has caused a dramatic increase  
6 in average caseloads. The Child Welfare League of America  
7 recommends caseloads for social workers of no more than fifteen  
8 children. In the east Hawaii child welfare services section,  
9 social workers regularly have caseloads of forty to fifty  
10 children. These higher caseloads increase the potential for  
11 harm to children who are already experiencing or are at risk for  
12 neglect or abuse and contribute to a crisis situation in east  
13 Hawaii.

14 The east Hawaii child welfare services section workloads  
15 have become so unmanageable that the department of human  
16 services, child welfare services branch, has been sanctioned by  
17 the family court because of late filings of reports and failure  
18 to meet court deadlines.

19 Apart from the moral obligation to protect the most  
20 vulnerable children, the legislature is frustrated with the very  
21 large sums of money paid each year for legal claims and



1 settlements, including some caused by tragedies in the State's  
2 child welfare system.

3 Child and family services reviews conducted by the United  
4 States Department of Health and Human Services have found that  
5 the more time a social worker spends with a child and a family,  
6 the better the outcomes for those children and families.

7 The purpose of this Act is to establish a five-year pilot  
8 project within the department of human services to ensure the  
9 safety and well-being of at-risk children and families in east  
10 Hawaii on Hawaii island by appropriating funds for four full-  
11 time equivalent (4.0 FTE) child/adult protective services  
12 specialists, administrative costs for the east Hawaii child  
13 welfare services section on Hawaii island, and travel costs for  
14 the child welfare services division to train new hires.

15 SECTION 2. (a) There is established within the department  
16 of human services a five-year pilot project to assist children  
17 and families in east Hawaii on Hawaii island. The department of  
18 human services shall oversee the pilot project, which shall be  
19 known as the east Hawaii child welfare services pilot project.



1 (b) The pilot project shall add four full-time equivalent  
2 (4.0 FTE) child/adult protective services specialists to the  
3 east Hawaii child welfare services section on Hawaii island.

4 (c) The department of human services shall evaluate the  
5 effectiveness of the pilot project annually. The evaluation  
6 shall include:

7 (1) Findings as to whether the reduction in caseload helps  
8 social workers engage families, deliver quality  
9 services, and achieve positive outcomes for children  
10 and families;

11 (2) Findings as to whether the reduction in caseload  
12 affects employee performance, satisfaction, and  
13 attrition at the east Hawaii child welfare services  
14 section;

15 (3) A comparison of the number and types of sanctions  
16 imposed by the family court on the east Hawaii child  
17 welfare services section on Hawaii island because of  
18 late filings of reports and failure to meet court  
19 deadlines:

20 (A) During the five years preceding the pilot  
21 project;



- 1 (B) During the pendency of the pilot project; and
- 2 (C) Twelve months after the pilot project ends;
- 3 (4) A comparison of the number of legal claims filed
- 4 against the State that relate to the child welfare
- 5 system and the east Hawaii child welfare services
- 6 section on Hawaii island brought and their
- 7 disposition:
- 8 (A) During the five years preceding the pilot
- 9 project;
- 10 (B) During the pendency of the pilot project; and
- 11 (C) Twelve months after the pilot project ends; and
- 12 (5) Any other data and analysis the department of human
- 13 services deems necessary for the purposes of the pilot
- 14 project.
- 15 (d) The department of human services shall collect data on
- 16 the conduct and efficacy of the pilot project from service
- 17 providers that work directly with children who are assigned to
- 18 social workers in the east Hawaii child welfare services
- 19 section. The department of human services shall collect this
- 20 data every six months for evaluation purposes for the duration
- 21 of the pilot project and twelve months after it ends.



1 (e) The department of human services shall submit to the  
2 legislature an annual report of its findings and  
3 recommendations, including any proposed legislation, no later  
4 than twenty days prior to the convening of the regular sessions  
5 of 2019, 2020, 2021, 2022, 2023, 2024, and 2025.

6 SECTION 3. There is appropriated out of the general  
7 revenues of the State of Hawaii the sum of \$321,598 or so much  
8 thereof as may be necessary for fiscal year 2018-2019 for the  
9 east Hawaii child welfare services section pilot project,  
10 including the hiring of four full-time equivalent (4.0 FTE)  
11 child/adult protective services specialists, administrative  
12 costs for the east Hawaii child welfare services section on  
13 Hawaii island, and travel costs for the child welfare services  
14 division to train new hires.

15 The sum appropriated shall be expended by the department of  
16 human services for the purposes of this Act.

17 SECTION 4. This Act shall take effect upon its approval;  
18 provided that section 3 shall take effect on July 1, 2018.

APPROVED this 10 day of JUL , 2018



GOVERNOR OF THE STATE OF HAWAII

HB2277 CD1 HMS 2018-3872-2



HB No. 2277, HD 1, SD 2, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 1, 2018  
Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Twenty-Ninth Legislature of the State of Hawaii, Regular Session of 2018.



Scott K. Saiki  
Speaker  
House of Representatives



Brian L. Takeshita  
Chief Clerk  
House of Representatives

**THE SENATE OF THE STATE OF HAWAI'I**

Date: May 1, 2018  
Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the  
Senate of the Twenty-ninth Legislature of the State of Hawai'i, Regular Session of 2018.

  
President of the Senate

  
Clerk of the Senate