DAVID Y. IGE GOVERNOR OF





STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

SUZANNE D. CASE CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT ROBERT K. MASUDA
FIRSTDEPUTY
JEFFREY T. PEARSON, P.E.
DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND CEAR RECEETION
BURIEL OF CS VEYANCES
COMMISSION FOR WATER REGIONE CHANGEMENT
CONSERVATION AND COASTAL LANDS
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CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS

POST OFFICE BOX 621 HONOLULU, HAWAII 96809 DEPT. COMM. NO. 22

October 18, 2017

The Honorable Ronald D. Kouchi, President and Members of the Senate Twenty-Ninth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Twenty-Ninth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

For your information and consideration, I am transmitting a copy of the Revenues Generated From General Administrative Penalties Imposed Under Chapter 183, Hawaii Revised Statutes report, as required by Section 183-5, Hawaii Revised Statutes (HRS). In accordance with Section 93-16, HRS, a copy of this report has been transmitted to the Legislative Reference Bureau and the report may be viewed electronically at http://dlnr.hawaii.gov/reports/.

Sincerely,

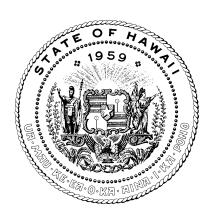
SUZANNE D. CASE

Chairperson

Enclosure

REPORT TO THE TWENTY-NINTH LEGISLATURE STATE OF HAWAII 2018 REGULAR SESSION

REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES IMPOSED UNDER CHAPTER 183, HAWAII REVISED STATUTES



Prepared by

THE STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES DIVISION OF FORESTRY AND WILDLIFE

In response to Section 183-5, Hawaii Revised Statutes

Honolulu, Hawaii October 2017

REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES IMPOSED UNDER CHAPTER 183, HAWAII REVISED STATUTES

PURPOSE

This report complies with Section 183-5, Hawaii Revised Statutes (HRS), and covers specific topics relating to the protection of the State Forest Reserve System (FRS). Act 174, Session Laws of Hawaii (SLH) 2006, in part amended Chapter 183, HRS, by adding a new section entitled, "General Administrative Penalties." This section authorizes the Board of Land and Natural Resources (Board) or its authorized representative to impose administrative penalties in the form of fines, fees, and other costs for violations of Chapter 183, HRS, and associated rules. The Department of Land and Natural Resources (Department) is also required to submit an annual report to the Hawaii State Legislature outlining revenues generated by these administrative penalties. This annual report covers the period from July 1, 2016 to June 30, 2017.

BACKGROUND

The administrative penalties for violations of Chapter 183, HRS, became effective in June of 2006, by way of Act 174, SLH 2006. This Act authorizes the Board or its authorized representative to impose administrative penalties in the form of fines, fees, and other costs for violations of Chapter 183, HRS, and associated rules. The Department sought this particular change to HRS due to a notable increase in the occurrence and severity of violations, particularly the theft or unpermitted harvest of highly valuable koa timber resources from the FRS. The Department appreciates the attention that this report and related laws have drawn to this important issue.

Prior to Act 174, SLH 2006, the existing language within Chapter 183, HRS, created a situation whereby certain penalties for violations, particularly large-scale theft of timber or other resources on FRS lands, did not effectively deter illegal harvesting because the potential value of the resources taken far exceeded any penalties that could be imposed by the State upon a violator. With the enactment of Act 174, SLH 2006, a framework for effective enforcement of penalties and timely prosecution of those in violation of Chapter 183, HRS, and associated rules was established.

Act 174, SLH 2006, has helped to protect the public resources by, among other things:

- 1) Allowing the Board of Land and Natural Resources to set and collect administrative penalties, including bringing legal action to recover fines, fees, and other costs resulting from violations of Chapter 183, HRS, and associated rules;
- 2) Increasing the criminal fine amount for timber trespass, including the removal of any timber within the FRS; and
- 3) Establishing specific administrative penalty levels for repeat offenders or violations of varying severity.

The Department does note that from the onset of the Act, the value of forest products, including koa and now sandalwood, has significantly increased. Thus, the penalties and fines are now out of date with the current value of the resources.

The Administration submitted as part of its legislative package for the 2017 Regular Session a proposal introduced as House Bill 1123 and Senate Bill 989, relating to updating the penalties and fines of Chapter 183, HRS. While House Bill 1123 did not get a hearing by the House Committee on Water and Land, and Senate Bill 989, Senate Draft 1 did not get a hearing by the Senate Committee on Ways and Means after passing out of the Senate Committees on Water and Land, and Judiciary and Labor, these bills will carry over to the 2018 Regular Session where they may be taken up.

REVENUES GENERATED

No revenue was generated during this reporting period.

CONCLUSION

This law is very important for the protection of public resources within the State FRS. However, the Department believes that amending fines for destroying or harvesting trees and plants on lands within the FRS to an amount up to three times the market value at the time and place of the violation for each tree or plant and the cost of restoration or replacement of the habitat would provide a stronger deterrent for unauthorized and illegal use of public resources.