SHAN TSUTSUI LT. GOVERNOR



MARIA E. ZIELINSKI DIRECTOR OF TAXATION

DAMIEN A. ELEFANTE DEPUTY DIRECTOR

STATE OF HAWAII **DEPARTMENT OF TAXATION** P.O. BOX 259 HONOLULU, HAWAII 96809 PHONE NO: (808) 587-1540 FAX NO: (808) 587-1560

To: The Honorable Jill N. Tokuda, Chair and Members of the Senate Committee on Ways and Means

Date:Friday, February 24, 2017Time:9:35 A.M.Place:Conference Room 211, State Capitol

From: Maria E. Zielinski, Director Department of Taxation

Re: S.B. 908, Relating to the Small Business Regulatory Flexibility Act

The Department of Taxation (Department) supports S.B. 908 and offers the following comments for the committee's consideration.

S.B. 908 clarifies the definition of "small business" under chapter 201M, Hawaii Revised Statutes, clarifies the procedure for submitting a small business impact statement to the Small Business Regulatory Review Board (SBRRB) as part of the Hawaii Administrative Rules rulemaking procedure, and changes the report of rules affecting small business which agencies must submit to the Board from a yearly report to a biennial report. S.B. 908 is effective upon approval.

The Department appreciates the clarity S.B. 908 would provide to rulemaking procedure. Many of the rules the Department proposes affect small business; however, determining whether to submit a small business impact statement can sometimes be difficult. Making such a determination incorrectly could result in the rules being overturned because they were improperly promulgated. This measure removes that risk and puts the determination of whether proposed rules affect small business into the Board's hands.

The Department does, however, recommend S.B. 908 be amended to apply to administrative rules promulgated after January 1, 2018. Rulemaking is a lengthy and complicated process. The Department has several drafts of rules in various stages of completion, and would appreciate a clear date in the future at which to begin complying with this new procedural requirement.

Thank you for the opportunity to provide comments.

DAVID Y. IGE GOVERNOR

LUIS P. SALAVERIA DIRECTOR

MARY ALICE EVANS DEPUTY DIRECTOR

# **DEPARTMENT OF BUSINESS**, **ECONOMIC DEVELOPMENT & TOURISM**

No. 1 Capitol District Building, 250 South Hotel Street, 5th Floor, Honolulu, Hawaii 96813 Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804 Web site: www.hawaii.gov/dbedt

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Statement of LUIS P. SALAVERIA Director Department of Business, Economic Development and Tourism before the SENATE COMMITTEE ON WAYS AND MEANS Friday, February 24, 2017 9:35 a.m. State Capitol, Conference Room 211

## in consideration of **SB908** RELATING TO THE SMALL BUSINESS REGULATORY FLEXIBILITY ACT.

Chair Tokuda, Vice Chair Della Cruz and Members of the Senate Committee on Ways and Means. The Department of Business, Economic Development and Tourism (DBEDT) supports SB908, Relating to the Small Business Regulatory Flexibility Act.

This measure adopts a more explicit definition of "small business," clarifies the powers of the Small Business Regulatory Review Board (SBRRB), increases the number of board members from nine to eleven, and clarifies when reporting by the agencies is required for submission to the board and for submission by the board to the Legislature.

The Legislature established the SBRRB in 1998 and reaffirmed its belief in its importance by making it a permanent body in 2001. Since its inception, the SBRRB has enjoyed many successes and is perhaps the single most important voice on regulations within government for the 96% of the State's employers with fewer than 100 employers.

Overall, the proposed changes will add clarity and effect to the SBRRB's powers. increase the number of board members to help with meeting and voting quorum, and ensure the stability of the SBRRB by clarifying the Regulatory Flexibility Act.

Thank you for the opportunity to offer testimony in support of SB908.





## SMALL BUSINESS REGULATORY REVIEW BOARD

Department of Business, Economic Development & Tourism No. 1 Capitol District Bldg., 250 South Hotel St. 5<sup>th</sup> Fl., Honolulu, Hawaii 96813 Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804 Email: <u>dbedt.sbrrb@hawaii.gov</u> Website: dbedt.hawaii.gov/sbrrb Tel 808 586-2594

**MEMORANDUM** 

David Y. Ige Governor

Luis P. Salaveria Director, DBEDT

#### Members

Anthony Borge Chair Oahu

Harris Nakamoto Vice Chair Oahu

Kyoko Kimura 2<sup>nd</sup> Vice Chair Maui

Robert Cundiff Oahu

Nancy Atmospera-Walch Oahu

Garth Yamanaka Hawaii

Director, DBEDT Voting Ex Officio  TO: Chair Tokuda, Vice Chair Dell Cruz, and Members of the Committee on Ways and Means – Room 211
FROM: Anthony Borge, Chairperson Small Business Regulatory Review Board
DATE: Friday, February 24, 2017 at 9:35 AM
SUBJECT: SB908 – Relating to the Small Business Regulatory Flexibility Act Strong Support with Recommendations

On behalf of the Small Business Regulatory Review Board (SBRRB), I am providing testimony mostly in <u>strong support</u> of SB908, Relating to the Small Business Regulatory Flexibility Act.

The bill adopts a more explicit definition of "small business," which is taken from Title 15, Chapter 3, Capital Access Program, HRS, and increases the number of board members. The bill also clarifies when reporting by the agencies is required for submission to the board and for submission by the board to the Legislature.

The purpose of increasing the number of board members from nine to eleven is to help alleviate both meeting and voting quorum. For example, currently meeting and voting quorum is five, but when five members attend the meeting and one member must recuse himself or herself, it leaves only four members, resulting in an inability to take any action. If two additional members exist and attend the meeting, we believe the SBRRB would have a better chance at maintaining a voting quorum when a member may need to recuse themselves.

<u>Recommendation</u>: In addition, the board would like to be provided the opportunity to nominate the two new board members, which is found in this measure's companion bill, House Bill 1042 HD1. This falls within sec. 26-34(a), HRS, and was in Chapter 201M, HRS the first fourteen years of the board's existence. While the SBRRB recognizes that final appointments are within the Governor's power, we believe this will help to expedite the process and give members the opportunity to appropriately screen and bring in known, qualified small business owners.

Thank you for allowing the SBRRB to provide recommendations and testimony in strong support of SB908.



## Testimony to the Senate Committee on Ways and Means Friday, February 24, 2017 at 9:35 A.M. Conference Room 211, State Capitol

### RE: SENATE BILL 908 RELATING TO THE SMALL BUSINESS REGULATORY FLEXIBILITY ACT

Chair Tokuda, Vice Chair Dela Cruz, and Members of the Committee:

The Chamber of Commerce Hawaii ("The Chamber") **supports** SB 908, which proposes to adopt a more explicit definition of "small business," clarify the powers of the Small Business Regulatory Review Board (SBRRB), increase the number of board members from nine to eleven, and clarify when reporting by the agencies is required for submission to the board and for submission by the board to the Legislature.

The Chamber is Hawaii's leading statewide business advocacy organization, representing about 1,600+ businesses. Approximately 80% of our members are small businesses with less than 20 employees. As the "Voice of Business" in Hawaii, the organization works on behalf of members and the entire business community to improve the state's economic climate and to foster positive action on issues of common concern.

We support increasing the number of board members from nine to eleven, the purpose of which is to help alleviate both meeting and voting quorum issues. Currently, meeting and voting quorum is five, but when five members attend the meeting and one member must recuse himself or herself, it leaves only four members, resulting in an inability to take any action. If two additional members exist and attend the meeting, we believe the SBRRB would have a better chance at maintaining a voting quorum when a member may need to recuse themselves.

In terms of the addition of the new board members, we suggest that they are nominated by the Governor in consultation with the SBRRB and small business organizations. This is similar to the original law.

Thank you for the opportunity to testify.



The Voice for Hawaii's Ocean Tourism Industry 1188 Bishop St., Ste. 1003 Honolulu, HI 96813-3304 (808) 537-4308 Phone (808) 533-2739 Fax timlyons@hawaiiantel.net

<u>COMMITTEE ON WAYS AND MEANS</u> Senator Jill N. Tokuda, Chair Senator Donovan M. Dela Cruz, Vice Chair

### NOTICE OF DECISION MAKING

DATE: Friday, February 24, 2017 TIME: 9:35 AM

PLACE: Conference Room 211

## **TESTIMONY OF THE OCEAN TOURISM COALTION SPEAKING IN SUPPORT SB908**

Chair Senator Tokuda, Vice Chair Senator Dela Cruz and Members of WAM:

My name is James E. Coon, President of the Ocean Tourism Coalition (OTC). The OTC represents over 300 small ocean tourism businesses state wide. Most of these are family businesses which are locally owned and operated. Many of them have been in business for several decades and are an important and valued part of their respective communities. Most of these businesses operate from State Boating Facilities. These businesses are already highly regulated by the Federal, State, and County laws. These regulations continue to increase year after year.

It is very important to the small business community to have a review board such as the Small Business Regulatory Review Board that functions as a potential buffer to vet out unreasonable new regulations that may be promulgated.

Please pass SB 908 so that this valuable board may continue to operate more effectively.

Sincerely,

James E. Coon, President



P.O. Box 253, Kunia, Hawai'i 96759 Phone: (808) 848-2074; Fax: (808) 848-1921 e-mail info@hfbf.org; www.hfbf.org

February 24, 2017

## HEARING BEFORE THE SENATE COMMITTEE ON WAYS AND MEANS

## **TESTIMONY ON SB 908**

## RELATING TO THE SMALL BUSINESS REGULATORY FLEXIBILITY ACT

Room 211 9:35 AM

Aloha Chair Tokuda, Vice Chair Dela Cruz, and Members of the Committee:

I am Randy Cabral, President of the Hawaii Farm Bureau (HFB). Organized since 1948, the HFB is comprised of 1,900 farm family members statewide, and serves as Hawaii's voice of agriculture to protect, advocate and advance the social, economic and educational interests of our diverse agricultural community.

The Hawaii Farm Bureau respectfully offers the following **comments in opposition to SB 908**, which appears to narrow the definition of "small business," restrict the purview and powers of the Small Business Regulatory Review Board, double the number of board members who are selected by the Governor, set a higher threshold for board involvement in agency rulemaking ("*significant economic impact on a substantial number of small businesses*"), and reduce the reporting requirement from the board to the Legislature.

HFB is concerned that rather than merely clarify existing law, these amendments would actually weaken the authority and helpfulness of the board. That would be unfortunate because over the years, our farmer and rancher members have benefited from the board's conscientious review of rules and its work to ensure that proposed rules are necessary and appropriate.

The work of the board provides the checks and balances to assure the timely adoption of sound administrative agency rules, while assuring that farmers, ranchers, and other small businesses remain viable.

It is well-known that one of the many obstacles hindering the growth and success of small businesses in Hawaii is the burdensome, duplicative, costly, and often unnecessary administrative rules that disproportionately impact small businesses. The SBRRB,

through its members, protect and foster the viability of small business by providing input and recommendations to agencies on rules that may otherwise have a detrimental impact on these businesses.

HFB respectfully asks you **not** to diminish the effectiveness of the SBRRB. We also hope that sufficient funds will be allocated to the board so it can fulfill its mandate.

Thank you for the opportunity to oppose this measure.

From:	mailinglist@capitol.hawaii.gov		
Sent:	Thursday, February 23, 2017 12:00 AM		
То:	WAM Testimony		
Cc:	ashman.janet@gmail.com		
Subject:	Submitted testimony for SB908 on Feb 24, 2017 09:35AM		

## <u>SB908</u>

Submitted on: 2/22/2017 Testimony for WAM on Feb 24, 2017 09:35AM in Conference Room 211

Submitted By	Organization	Testifier Position	Present at Hearing
J Ashman	Individual	Oppose	No

Comments: Why not just do away with the Small Business Regulatory Review Board that protects small businesses? Because that is essentially what this measure will do.

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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