

PANKAJ BHANOT DIRECTOR

BRIDGET HOLTHUS DEPUTY DIRECTOR

STATE OF HAWAII DEPARTMENT OF HUMAN SERVICES

P. O. Box 339 Honolulu, Hawaii 96809-0339

March 17, 2017

То:	The Honorable Representative Dee Morikawa, Chair House Committee on Human Services	
		le Representative Della Au Belatti, Chair ittee on Health
FROM:	Pankaj Bhanot, Director	
SUBJECT:	SB 285 SD 2 Relating to the Nursing Facility Sustainability Prog	
	Hearing:	March 17, 2017, 9:30 a.m. Conference Room 329, State Capitol

DEPARTMENT'S POSITION: The Department of Human Services (DHS) appreciates the opportunity to testify in support.

PURPOSE: The purpose of the bill is to preserve access to health care for Medicaid recipients by extending the nursing facility sustainability fee program; appropriates funds out of the nursing facility sustainability program special fund for fiscal years 2017-2019; and extends exemptions from certain special fund fees.

This bill is nearly identical to the HB 90 HD1, and is consistent with the Administration's proposals. We express strong support for the bill as we have been implementing this program successfully for several years. We also support the amendment to have the nursing facility sustainability program go for two years instead of the originally proposed one year. This will help ensure continuity for both the nursing facilities as well as the state.

There are some stylistic differences between SB285 SD2 and HB90 HD1, of note in Section 3: HB90 HD1 "state fiscal [year 2016-2017] years 2017-2018 and

<u>2018-2019</u>, " as compared to SB285 SD2, "state fiscal [year 2016-2017] biennium 2017-2019."

However, we do request that the committee retain the effective dates in Section 9 of SB285 SD2, and not defect them as this time.

Thank you for the opportunity to testify on this bill.



House Committee on Human Services Representative Dee Morikawa, Chair Representative Chris Todd, Vice Chair

March 17, 2017 Conference Room 329 9:30 a.m. Hawaii State Capitol

Testimony Supporting Senate Bill 285, SD 2 Relating to the Nursing Facility Sustainability Program Continues the Nursing Facility Sustainability Program for one additional year. Appropriates funds out of the Nursing Facility Sustainability Program Special Fund for fiscal year 2017-2018.

Linda Rosen, M.D., M.P.H. Chief Executive Officer Hawaii Health Systems Corporation

On behalf of the Hawaii Health Systems Corporation (HHSC) Corporate Board of Directors, thank you for the opportunity to present testimony in support of SB 285, SD 2 that continues the Nursing Facility Sustainability Program.

Given that health care provider reimbursements are declining at both the federal and state level, it is imperative that health care providers find innovative ways to generate revenues to offset the decline in reimbursements. We believe that the concept of a provider fee on health care items or services provided by nursing facilities is a good financing mechanism that leverages federal funds to increase the reimbursements to nursing facilities from the MedQUEST programs.

As is common in other states that have implemented sustainability fee programs, the public hospitals of the Hawaii Health Systems Corporation are being exempted from the nursing facility sustainability program. This is being done to maximize both the amount of federal funds that the private nursing facilities will receive through the nursing facility sustainability fee program and the amount of federal matching funds the public hospitals can receive under the MedQUEST program. As a matter of public policy, the public hospitals should be allowed to utilize their certified public expenditures to the maximum extent possible for their exclusive benefit as a means of continuing financing for their operating deficits. In this way, the greatest amount of federal funds may be realized

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and the private nursing facilities and the public hospitals as a whole will receive greater reimbursements than they are currently receiving.

Thank you for the opportunity to testify before this committee. We would respectively recommend the Committee's support of this measure.



To: The Honorable Dee Morikawa, Chair The Honorable Chris Todd, Vice Chair Members, Committee on Human Services

> The Honorable Della Au Belatti, Chair The Honorable Bertrand Kobayashi, Vice Chair Members, Committee on Health

From: Paula Yoshioka, Senior Vice President, The Queen's Health Systems

- Date: March 14, 2017
- Hrg: House Committees on Human Services and Health Joint Hearing; Friday, March 17, 2017 at 9:30AM in Room 329

Re: Support for SB 285, SD2, Relating to the Nursing Facility Sustainability Program

My name is Paula Yoshioka, and I am a Senior Vice President at The Queen's Health Systems (QHS). QHS would like to express our **strong support** for SB 285, SD2, Relating to the Nursing Facility Sustainability Program. This bill continues the Nursing Facility Sustainability Program for two years. It also appropriates funds out of the Nursing Facility Sustainability Program Special Fund for fiscal years 2017-2018 and 2018-2019.

The Nursing Facility Sustainability Program assists nursing facilities in Hawaii by mitigating losses that are incurred when taking care of underserved populations. Nursing facilities in Hawaii play a critical role in the continuum of care for our community. For our hospitals like The Queen's Medical Center-Punchbowl (QMC Punchbowl), which experiences a waitlist of over 40 patients a day waiting to be transferred to sub- or post-acute care settings, nursing facilities are integral to the continuing care of patients. Patients on our waitlists are no longer in need of acute care, but due to the limited community based resources and low Medicaid reimbursement, our hospitals are unable to place patients ready for discharge. Other patients needing an acute level of care may not be able to access a hospital bed if census is full and waitlisted patients occupy acute care beds.

QMC-Punchbowl experiences an average daily census (ADC) of 94 percent (80 percent is the efficient ADC level). In 2016, QMC Punchbowl reached capacity multiple times requiring us to go on divert for 153 days or 42 percent of the entire year. At the same time the number of Emergency Department (ED) holds at QMC-Punchbowl, defined as an individual waiting more than four hours to be hospitalized, averaged 11.43 holds a day last year. Waitlisted patients directly impact the availability of acute care beds.

For several years now, the Nursing Facility Sustainability Program has received support for the Legislature. Such support is necessary to ensure that the State of Hawaii continues to build up

The mission of The Queen's Health Systems is to fulfill the intent of Queen Emma and King Kamehameha IV to provide in perpetuity quality health care services to improve the well-being of Native Hawaiians and all of the people of Hawai'i.

every part of the continuum of care for our community so that the most underserved members of our community have continued access to the care they need.

We ask for your support of this measure and the continuation of the Nursing Facility Sustainability Program. Thank you for your time and attention to this important issue. March 17, 2017 at 9:30 AM Conference Room 329

House Committee on Human Services House Committee on Health

To: Chair Dee Morikawa Vice Chair Chris Todd

> Chair Della Au Belatti Vice Chair Bertrand Kobayashi

From: Dee Robinson Administrator One Kalakaua Senior Living

Re: Testimony in Support SB 285 SD 2, Relating to the Nursing Facility Sustainability Program

I would like to thank the committees for the opportunity to testify in <u>strong support</u> of SB 285 SD 2. This legislation would extend the Nursing Facility Sustainability Program, which has helped Hawaii nursing homes offset some of the losses they incur taking care of the most vulnerable in our state. Please support this measure to authorize the program for two years (previously annually).

The legislature created the Nursing Facility Sustainability Program in 2012, recognizing that Medicaid payments were below the actual costs of care. This program improves Medicaid payments to nursing facilities by assessing a fee on those facilities. The funds generated by the fees are then used to obtain additional federal Medicaid funds, which are deposited in a special fund and distributed back to private nursing facilities. Payment back to these providers is based on the amount of a nursing facility's uncompensated care, which includes costs incurred serving under and uninsured patients. Importantly, no state funds are used for the Nursing Facility Sustainability Program—in fact, the state is able to use a portion of the fees to support Medicaid activities.

This program is critical for nursing facilities that serve a population where up to three fourths of their residents may be enrolled in Medicaid. These enrollees are the ultimate beneficiaries of this bill, which ensures that they continue to have access to quality care.

Thank you for the opportunity to testify in **<u>support</u>** of SB 285 SD 2.





March 17, 2017 at 9:30 AM Conference Room 329

House Committee on Human Services House Committee on Health

To: Chair Dee Morikawa Vice Chair Chris Todd

> Chair Della Au Belatti Vice Chair Bertrand Kobayashi

From: Paige Heckathorn Senior Manager, Legislative Affairs Healthcare Association of Hawaii

Re: Testimony in Support SB 285 SD 2, Relating to the Nursing Facility Sustainability Program

The Healthcare Association of Hawaii (HAH), established in 1939, serves as the leading voice of healthcare on behalf of 160 member organizations who represent almost every aspect of the health care continuum in Hawaii. Members include acute care hospitals, skilled nursing facilities, home health agencies, hospices, assisted living facilities and durable medical equipment suppliers. In addition to providing access to appropriate, affordable, high quality care to all of Hawaii's residents, our members contribute significantly to Hawaii's economy by employing over 20,000 people statewide.

The Healthcare Association of Hawaii would like to thank the committees for the opportunity to **support** SB 285 SD 2. This legislation would extend the Nursing Facility Sustainability Program, which has helped Hawaii nursing homes offset some of the losses they incur taking care of the most vulnerable in our state. This measure would codify the program for fiscal years 2018 and 2019, and make other adjustments to the program as necessary. Notably, this legislation authorizes the program for two years. (Previously, the program was authorized annually.) This change is supported by HAH members and our partners at the Department of Human Services.

Recognizing that Medicaid payments were below the actual costs of care, the legislature created the Nursing Facility Sustainability Program in 2012. This program improves Medicaid payments to nursing facilities by assessing a fee on those facilities. The funds generated by the fees are then used to obtain additional federal Medicaid funds, which are deposited in a special fund and distributed back to private nursing facilities. Payment back to these providers is based on the amount of a nursing facility's uncompensated care, which includes costs incurred serving under- and uninsured patients. Importantly, no state funds are used for the Nursing Facility Sustainability Program.

This program is critical for nursing facilities that serve a population where up to 70 percent of residents are enrolled in Medicaid. These enrollees are the ultimate beneficiaries of this bill, which ensures that they continue to have access to quality care. We humbly request that the State Legislature continue its support of this program. Thank you for your time and consideration of this measure.



Testimony to the House Committee on Human Services and the House Committee on Health Friday, May 17, 2017 at 9:30 A.M. Conference Room 329, State Capitol

<u>RE:</u> SENATE BILL 285 SD2 RELATING TO THE NURSING FACILITY SUSTAINABILITY PROGRAM

Chairs Morikawa and Belatti, Vice Chairs Todd and Kobayashi, and Members of the Committees:

The Chamber of Commerce Hawaii ("The Chamber") **supports** SB 285 SD2, which continues the nursing facility sustainability program for two years; appropriates funds out of the nursing facility sustainability program special fund for fiscal years 2017-2018 and 2018-2019.

The Chamber is Hawaii's leading statewide business advocacy organization, representing about 1,600+ businesses. Approximately 80% of our members are small businesses with less than 20 employees. As the "Voice of Business" in Hawaii, the organization works on behalf of members and the entire business community to improve the state's economic climate and to foster positive action on issues of common concern.

This bill helps the state and Hawaii hospitals utilize this program to leverage much needed federal dollars for nursing facilities. A sustainable hospital network and health care industry is vital to the health of our employees, business, and our overall quality of life.

Thank you for the opportunity to testify.



KAPI'OLANI PALI MOMI STRAUB



March 17, 2017/9:30 a.m. Conference Room 329

House Committee on Human Services **House Committee on Health**

- To: Representative Dee Morikawa, Chair Representative Chris Todd, Vice Chair
- From: Michael Robinson Vice President – Government Relations & Community Affairs

Re: **Testimony in support of SB285 SD2**

My name is Michael Robinson, Vice President, Government Relations and Community Affairs at Hawai'i Pacific Health (HPH). Hawai'i Pacific Health is a not-for-profit health care system with over 70 locations statewide including medical centers, clinics, physicians and other caregivers serving Hawai'i and the Pacific Region with high quality, compassionate care. Its four medical centers – Kapi'olani, Pali Momi, Straub and Wilcox – specialize in innovative programs in women's health, pediatric care, cardiovascular services, cancer care, bone and joint services and more. Hawai'i Pacific Health is recognized nationally for its excellence in patient care and the use of electronic health records to improve quality and patient safety.

I am writing in support of SB 285 SD2, which reauthorizes the nursing facility sustainability fee program, with amendment to include both fiscal years 2017-2018 and 2018-2019.

Nursing facilities are a vital component of the health care delivery system, yet they face major financial challenges in providing quality long-term care to Hawai'i residents because payments for Medicaid enrollees are not adequate to cover the actual costs of care. Provider fees have been identified in forty-nine states and the District of Columbia as effective mechanisms for drawing down federal funds to sustain Medicaid programs in light of rising state budget deficits, increasing health care costs, and expanding Medicaid enrollment. This fee program has the capacity to obtain additional federal funds which will reduce the financial losses incurred by nursing and long-term care facilities.

Reauthorization of the nursing sustainability fee program through SB 275 SD2 will enhance access to health care for Medicaid recipients in Hawai'i.

Thank you for the opportunity to testify.