SB207, SD2 Relating to employees.

LAB, JUD, FIN

<u>SB207 SD2</u> [™] _™

<u>S</u>ubmit Testimony

Measure Title:	RELATING TO EMPLOYEES.
Report Title:	Shared Leave Program; State and County Employees; Designation of Beneficiary Form
Description:	Requires each state government branch to establish a shared leave program for state employees. Allows the chief executive of a county to establish a shared leave program for county employees. Precludes a state government branch from prohibiting leave sharing between different departments or bargaining units because of administrative infeasibility. Allows an employee's designation of beneficiary form to be filed with the department where the employee is employed and permits the designation to be made through a statement that is not verified or written, including through an electronically maintained statement. Effective 1/7/2059. (SD2)
Companion:	HB1402
Package:	None
Current Referral:	LAB, JUD, FIN
Introducer(s):	KIDANI, BAKER, ENGLISH, ESPERO, GALUTERIA, INOUYE, KEITH-AGARAN, K. RHOADS, RIVIERE, S. Chang, Dela Cruz

<u>Sort by</u> Date		Status Text	
1/20/2017	s	Introduced.	
1/20/2017	s	Passed First Reading.	
1/20/2017	s	Referred to JDL, WAM.	
2/3/2017	S	The committee(s) on JDL has scheduled a public hearing on 02-09-17 9:05AM in conference room 016.	
2/9/2017	s	The committee(s) on JDL recommend(s) that the measure be PASSED, WITH AMENDMENTS. The votes in JDL were as follows: 5 Aye(s): Senator(s) Keith-Agaran, K. Rhoads, Gabbard, Kim, L. Thielen; Aye(s) with reservations: none; 0 No(es): none; and 0 Excused: none.	
2/16/2017	s	Reported from JDL (Stand. Com. Rep. No. 374) with recommendation of passage on Second Reading, as amended (SD 1) and referral to WAM.	
2/16/2017	S	Report adopted; Passed Second Reading, as amended (SD 1) and referred to WAM.	
2/17/2017	s	The committee(s) on WAM has scheduled a public hearing on 02-21-17 10:05AM in conference room 211.	
2/21/2017	S	The committee(s) on WAM deferred the measure until 02-22-17 9:25AM in conference room 211.	
2/22/2017	s	The committee(s) on WAM recommend(s) that the measure be PASSED, WITH AMENDMENTS. The votes in WAM were as follows: 10 Aye(s): Senator(s) Tokuda, Dela Cruz, English, Harimoto, Inouye, K. Kahele, Riviere, Shimabukuro, Taniguchi, Wakai; Aye(s) with reservations: none ; 0 No(es): none; and 1 Excused: Senator(s) Galuteria.	
3/3/2017	s	Reported from WAM (Stand. Com. Rep. No. 871) with recommendation of passage on Third Reading, as amended (SD 2).	
3/3/2017	s	48 Hrs. Notice 03-07-17.	
3/7/2017	s	Report adopted; Passed Third Reading, as amended (SD 2). Ayes, 25; Aye(s) with reservations: none . Noes, 0 (none). Excused, 0 (none). Transmitted to House.	
3/7/2017	н	Received from Senate (Sen. Com. No. 100) in amended form (SD 2).	
3/9/2017	н	Pass First Reading	
3/9/2017	н	Referred to LAB, JUD, FIN, referral sheet 27	
3/10/2017	н	Bill scheduled to be heard by LAB on Tuesday, 03-14-17 9:00AM in House conference room 309.	

S.B. NO. $^{207}_{S.D. 2}$

A BILL FOR AN ACT

RELATING TO EMPLOYEES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. Section 78-26, Hawaii Revised Statutes, is
3	amended to read as follows:
4	"§78-26 Leave sharing program. (a) [The legislature,
5	with regard to its employees, or the chief executive of a
6	jurisdiction may] Each state government branch shall establish a
7	leave sharing program to allow state employees to donate
8	accumulated vacation leave credits to another state employee
9	[within the same jurisdiction] who has a serious personal
10	illness or injury or who has a family member who has a serious
11	personal illness or injury[-]; provided that the chief executive
12	of a county may establish a leave sharing program pursuant to
13	this section for employees of a county. The program shall allow
14	employees who are not entitled to vacation leave to donate
15	accumulated sick leave credits.
16	(b) [The legislature with regard to its employees or the

(b) [The legislature, with regard to its employees, or the
director of a jurisdiction desiring to establish a leave sharing



S.B. NO. ²⁰⁷ S.D. 2

1 program] Each state government branch, and a county that 2 establishes a leaving sharing program pursuant to this section, 3 shall develop rules governing donors, recipients, and an 4 approval process that ensures fair treatment and freedom from 5 coercion of employees and imposes no undue hardship on the 6 employer's operations [. If it is administratively infeasible to allow leave sharing between different departments or different 7 8 bargaining units, the rules may limit leave sharing to employees 9 within the same department or same bargaining unit, as 10 necessary.]; provided that a state government branch shall not 11 prohibit leave sharing between different departments or 12 bargaining units because of administrative infeasibility. At a minimum, the rules shall require that an eligible recipient must 13 14 have: 15 (1) No less than six months of service within the 16 respective jurisdiction; Exhausted or is about to exhaust all vacation leave, 17 (2) sick leave, and compensatory time credits; provided 18 19 that sick leave need not be exhausted when the illness

20 or injury involves a family member;

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1	(3)	A personal illness or injury or a family member's			
2		illness or injury certified by a competent medical			
3		examiner as being serious and the cause of the			
4		recipient's inability to work; provided that the			
5		illness or injury is not covered under chapter 386 or,			
6		if covered, all benefits under chapter 386 have been			
7		exhausted; and			
8	(4)	No disciplinary record of sick leave abuse within the			
9		past two years.			
10	0 [Notwithstanding the requirements of chapter 91, the				
11	l legislature may establish a leave sharing program for				
12	2 legislative employees, in accordance with this section, under				
13	policies adopted separately by each house of the legislature and				
14	4 each legislative service agency, or jointly by any combination				
15	15 of entities thereof.]				
16	(c)	As used in this section, "state government branch"			
17	7 includes each department or agency of the state executive				
18	8 branch, judiciary, and legislature."				
19 PART II					
20	SECT	ION 2. Section 78-23, Hawaii Revised Statutes, is			
21	amended b	y amending subsection (c) to read as follows:			



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"(c) Upon discharge, an employee shall be entitled to all 1 2 of the employee's accumulated vacation allowance plus the 3 employee's current accrued vacation allowance to and including the date of discharge, notwithstanding that the current accrued 4 5 vacation allowance may not have been recorded at the time. If 6 any employee dies with accumulated or current accrued vacation 7 earned but not taken, an amount equal to the value of the employee's pay over the period of such earned vacation, and any 8 earned and unpaid wages, shall be paid to the person or persons 9 10 who may have been designated as the beneficiary or beneficiaries by the employee during the employee's lifetime in a [verified 11 written] statement filed with the comptroller or other 12 disbursing officer who issues warrants or checks to pay the 13 14 employee for the employee's services as a public employee, or with the department in which the employee was employed, or, 15 16 failing the designation, to the employee's estate." 17 PART III SECTION 3. Statutory material to be repealed is bracketed 18 19 and stricken. New statutory material is underscored.

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SECTION 4. This Act does not affect rights and duties that
matured, penalties that were incurred, and proceedings that were
begun before its effective date.

4 SECTION 5. This Act shall take effect on January 7, 2059.



S.B. NO. $^{207}_{S.D. 2}$

Report Title:

Shared Leave Program; State and County Employees; Designation of Beneficiary Form

Description:

Requires each state government branch to establish a shared leave program for state employees. Allows the chief executive of a county to establish a shared leave program for county employees. Precludes a state government branch from prohibiting leave sharing between different departments or bargaining units because of administrative infeasibility. Allows an employee's designation of beneficiary form to be filed with the department where the employee is employed and permits the designation to be made through a statement that is not verified or written, including through an electronically maintained statement. Effective 1/7/2059. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.





DAVID Y. IGE GOVERNOR RODERICK K. BECKER Comptroller AUDREY HIDANO Deputy Comptroller

STATE OF HAWAII DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES

P.O. BOX 119, HONOLULU, HAWAII 96810-0119

TESTIMONY OF RODERICK K. BECKER, COMPTROLLER DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES TO THE HOUSE COMMITTEE ON LABOR AND PUBLIC EMPLOYMENT ON TUESDAY, MARCH 14, 2017 9:00 A.M. CONFERENCE ROOM 309

S.B. 207, S.D. 2

RELATING TO EMPLOYEES.

Chair Johanson, Vice Chair Holt, and members of the Committee, thank you for the opportunity to testify on S.B. 207, S.D. 2.

The Department of Accounting and General Services (DAGS) strongly supports Part II of this measure and offers the following comments for your consideration.

Currently, §78-23(c), Hawaii Revised Statutes (HRS), requires the Employee's Designation of Beneficiary Form to be written, notarized, and filed with the comptroller or other disbursing officer who issues warrants or checks to pay an employee for the employee's services. This requirement has resulted in thousands of forms being maintained in a central location at DAGS. Maintaining the forms, which includes manually filing forms alphabetically for new employees, filing updated forms for current employees, and purging forms of employees no longer

employed with the State, is extremely labor intensive. By having the forms kept by the employing department, this form, along with other payroll and personnel forms, would routinely be discarded when no longer required.

The State is in the process of implementing a new payroll system that may be able to maintain beneficiary information entered by the employee. Section 78-23(c), HRS, is also being amended to eliminate the requirement that the form be written and notarized, which will allow the new system to maintain the beneficiary information in an electronic format.

Thank you for the opportunity to testify on this matter.

DAVID Y. IGE GOVERNOR



JAMES K. NISHIMOTO DIRECTOR

RYKER WADA DEPUTY DIRECTOR

STATE OF HAWAI'I DEPARTMENT OF HUMAN RESOURCES DEVELOPMENT 235 S. BERETANIA STREET HONOLULU, HAWAI'I 96813-2437

March 14, 2017

TESTIMONY TO THE HOUSE COMMITTEE ON LABOR & PUBLIC EMPLOYMENT For Hearing on Tuesday, March 14, 2017 9:00 a.m., Conference Room 309

By

JAMES K. NISHIMOTO DIRECTOR

Senate Bill No. 207 SD2 Relating to Employees

CHAIRPERSON JOHANSON, VICE-CHAIR HOLT AND MEMBERS OF THE HOUSE COMMITTEE ON LABOR & PUBLIC EMPLOYMENT:

S.B. No. 207 SD2 amends Section 78-26 HRS, Leave Sharing Program, to require each state government branch to establish a leave sharing program to allow state employees to donate accumulated vacation leave credits to another state employee who has a serious personal illness or injury or who has a family member who has a serious personal illness or injury or who has a family member who has a serious personal illness or injury within each state government branch. The program shall allow employees who are not entitled to vacation leave to donate accumulated sick leave credits.

The Department of Human Resources Development respectfully appreciates the intent of but **opposes SB No. 207 SD2**.

The scope of S.B No. 207 SD2, which includes all departments under the Executive Branch, extends beyond the authority of the Department of Human of

Resources Development, i.e., Department of Education, Hawaii Health Systems Corporation, and the University of Hawaii. The jurisdictional scope of the proposal requires assessment of existing policies and programs, for integration into the centralized system, prior to design an implementation. This process needs to be coordinated and agreed upon across all jurisdictions.

It is recommended that the authority to grant and appeals processes be formalized, to include a multi-jurisdictional board or referee, to insure fairness and transparency across the affected jurisdiction.

The Department of Human Resources Development does not currently have the resources to track shared leave usage across the span of an employee's State employment. As the conditions for usage include limitations over the life of an employee's State employment, a comprehensive and sustainable tracking system is recommended. We also recommend that budget for staffing, software development and maintenance, security, and hosting be included for this program.

Given the foregoing, we recommend that S.B. No. 207 SD2 be held. Thank you for the opportunity to provide testimony on S.B. No. 207 SD2.



THE HAWAII STATE HOUSE OF REPRESENTATIVES The Twenty-Ninth Legislature Regular Session of 2017

<u>COMMITTEE ON LABOR AND PUBLIC EMPLOYMENT</u> The Honorable Representative Aaron Ling Johanson, Chair The Honorable Representative Daniel Holt, Vice Chair

DATE OF HEARING:	Tuesday, March 14, 2017
TIME OF HEARING:	9:00 a.m.
PLACE OF HEARING:	State Capitol, Rm. 309
	415 South Beretania Street

TESTIMONY FOR SENATE BILL 207 SD2 RELATING TO EMPLOYEES

By DAYTON M. NAKANELUA, State Director of the United Public Workers, AFSCME Local 646, AFL-CIO ("UPW")

My name is Dayton M. Nakanelua, State Director of the United Public Workers, AFSCME, Local 646, AFL-CIO (UPW). The UPW is the exclusive bargaining representative for approximately 14,000 public employees, which include blue collar, non-supervisory employees in Bargaining Unit 01 and institutional, health and correctional employees in Bargaining Unit 10, in the State of Hawaii and various counties. The UPW also represents about 1,500 members of the private sector.

SB207 SD2 provides a shared leave program for state and county employees. It is a compassionate policy that is the right thing to do for Hawaii's workers. The UPW supports this bill and requests the committee to pass it out.

Thank you for the opportunity to submit this testimony.

SB207, SD2 Relating to Employees House Committee on Labor March 14, 2017

My name is Malia Espinda. I am a state employee. However, I do not represent my department with this testimony.

Currently if a state employee is seriously ill or injured and has used up all accumulated sick *and* vacation leave, the employee may be able to seek donated vacation leave from fellow employees within the same department that the employee works in.

The state employee is not permitted to seek donated leave from fellow state employees across other departments or agencies.

This measure would address the following:

- A life-long Department of Health employee may have an established relationship with a fellow-state employee who works in the Department of the Attorney General. Over the years these state employees are more than respectful colleagues, they have become caring friends. However, if one of those employees should become seriously ill or injured, the other is prohibited from helping with donated vacation leave. This is simply not representative of the Aloha we share as state employees with our larger state employee Ohana.
- In the Capitol alone, there are 5 different departments/budgets that interface every day. If he/she ever needed the support, the Governor's, LG's, PSD Sheriff's, or Legislative staff could not assist the DAGS Janitor who has dutifully cleared out office trash for decades.
- State employees who work in a comparatively small department to that of the State's much larger departments are at an extreme disadvantage simply because the smaller number of staff presents limitations to the pool of potentially available donated leave. This is not fair.

- Currently, when an employee is seriously sick or injured and in need of donated leave, a common practice across departments is a department-wide e-mail blast soliciting donations. While this is an understandable means to garner donations, it may impact employee's desire for personal privacy during a difficult time. A broader pool may allow the employee to more comfortably seek support from close colleagues he or she work more directly with.
- When a state employee transfers from one state department to another, the employee's sick and vacation time transfers, as well. This suggests that there is a potential mechanism for departments to manage cross-department donated leave within their budgets. Alternatively, in the era of Go Funds accounts, perhaps an innovative solution could be considered and developed.

Finally, determining the cost differential impact of different levels employees should not hinder the passage of this measure. If there were a substantial loss realized, state departments would likely not maintain their current internal shared-leave programs. In fact, there may be overall state budget cost-savings to establishing a shared-leave program across all departments as employees opt to donate accumulated leave that might otherwise be paid out in retirement.

Thank you for considering this measure.

Aloha, Malia Espinda

SB207, SD2 Late Testimony



HAWAII GOVERNMENT EMPLOYEES ASSOCIATION AFSCME Local 152, AFL-CIO



The Twenty-Ninth Legislature, State of Hawaii House of Representatives Committee on Labor and Public Employees

Testimony by Hawaii Government Employees Association

March 14, 2017



S.B. 207, S.D. 2 - RELATING TO EMPLOYEES

The Hawaii Government Employees Association, AFSCME Local 152, AFL-CIO strongly supports the purpose and intent of S.B. 207, S.D. 2, which requires each state government branch to establish a shared leave program for state employees. Additionally, this measure precludes a state government branch from prohibiting leave sharing between different departments or bargaining units due to administrative infeasibility.

Currently, many state departments offer a shared leave program for their employees; however, each program is run independently from each other, governed by different policies, and without the ability to participate in cross-departmental sharing. The shared leave program as proposed in S.B. 207, S.D. 2 will allow employees not only to donate into a shared leave bank which employees in need can utilize. Creating a statewide shared leave program not only significantly expands the pool of eligible leave donors and allows for more employees to participate, but will also ensure consistency and fairness in implementation. Additionally, we respectfully request that should this measure become law that the Employer consult with the Exclusive Representatives on its implementation.

Thank you for the opportunity to testify in strong support of S.B. 207, S.D. 2.

Respectfully submitted,

Randy Perreira Executive Director

