# <u>SB 1244</u>

Measure Title:RELATING TO AFFORDABLE HOUSING.Report Title:Affordable Housing Units; TransferDescription:Authorizes qualified nonprofit housing trusts to repurchase<br/>affordable units developed with government assistance when a<br/>government entity waives its first right of refusal to repurchase the<br/>unit.Companion:NonePackage:NoneCurrent Referral:HOU/GVO, WAMIntroducer(s):ESPERO, HARIMOTO, K. Kahele, Keith-Agaran, Nishihara

DAVID Y. IGE GOVERNOR



CRAIG K. HIRAI EXECUTIVE DIRECTOR

#### STATE OF HAWAII

DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT AND TOURISM HAWAII HOUSING FINANCE AND DEVELOPMENT CORPORATION 677 QUEEN STREET, SUITE 300 Honolulu, Hawaii 96813 FAX: (808) 587-0600

IN REPLY REFER TO:

#### Statement of **Craig K. Hirai** Hawaii Housing Finance and Development Corporation Before the

#### SENATE COMMITTEE ON HOUSING SENATE COMMITTEE ON GOVERNMENT OPERATIONS

February 14, 2017 at 2:45 p.m. State Capitol, Room 225

#### In consideration of S.B. 1244 RELATING TO AFFORDABLE HOUSING.

The HHFDC <u>supports the intent</u> of sections 3 and 4 of S.B.1244, and <u>requests</u> <u>amendments</u> to address specific concerns. We defer to the Hawaii Community Development Authority with respect to the remainder of the bill.

Section 201H-47(a), HRS, requires the imposition of a 10 year buy back restriction on real property developed and sold under Chapter 201H, HRS. The buy back restriction gives HHFDC the first option to purchase real property sold by the initial purchaser at a price set by formula in Chapter 15-307, Hawaii Administrative Rules. HHFDC may then sell the real property to another first time homebuyer. However, if HHFDC does not have the funds available, allowing a nonprofit housing entity committed to providing housing opportunities for first-time homebuyers to exercise this option instead may be worthwhile.

We have attached requested amendments in the form of a proposed S.D. 1 for your consideration, including an amendment to the definition of "qualified nonprofit housing trust" to limit its provisions to only capable and trustworthy entities. We also have proposed a technical amendment to ensure that the qualified nonprofit housing trust properly accounts for HHFDC's Shared Appreciation Equity restriction in calculating the buy back price.

We also note for the record, that if adopted, S.B. 1244 would require the approval of the Federal Housing Administration (FHA), Federal National Mortgage Association (Fannie Mae), and the Federal Home Loan Mortgage Corporation (Freddie Mac). Their approval is needed to ensure that they are willing to purchase mortgages on homes that are subject to this material change to the existing buy back restriction. Without these assurances, lenders might not be willing to write mortgage loans on HHFDC-assisted for-sale developments.

Thank you for the opportunity to testify.

Prop. S.D. 1

### A BILL FOR AN ACT

RELATING TO AFFORDABLE HOUSING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the shortage of safe, decent, and sanitary housing has been a persistent problem 2 3 in Hawaii for decades. Almost 50 years ago, in 1970, the Hawaii 4 state legislature recognized the need to address the severe 5 shortfall of affordable housing and passed H.B. No. 397, as amended, which was enacted into law as Act 105, Session Laws of 6 Hawaii 1970, and codified as chapter 359A, Hawaii Revised 7 Statutes. This enabling legislation expanded the powers of the 8 9 then Hawaii Housing Authority to provide for-sale affordable 10 housing units to the general public, in addition to providing 11 affordable rental housing units. This legislation was the 12 predecessor to what is today known as the Hawaii housing finance 13 and development corporation.

14 In Act 105, the legislature noted "a critical shortage of 15 housing units for lower and middle income residents" and 16 emphasized the importance of affordable housing to the fabric of society. Act 105 also cited studies indicating that the high 17 cost of housing is the result of multiple factors, including 18

1 "the cost and availability of land, the cost of development, the 2 cost and availability of financing, the cost added by government 3 regulation, the cost and availability of labor and materials, 4 the inflationary state of the economy", and "conflicting 5 priorities in our pluralistic society".

6 The legislature further finds that, almost a half century 7 after Act 105, the shortage of affordable housing still exists 8 and has grown to crisis proportions. With the limited amount of 9 developable land and the lack of needed infrastructure, we find median prices for single family homes on Oahu hovering at around 10 \$750,000. Recent studies show a need for 60,000 housing units 11 12 by the year 2020. It is necessary, therefore, for the 13 legislature to take steps to preserve existing affordable 14 housing units for as long as possible. This has not been the 15 case in recent years relative to government-assisted or mandated 16 affordable housing units. Because of the lack of financial or 17 other resources, government agencies have often opted to waive 18 their right of first refusal to repurchase housing units that 19 are sold within the designated restriction period.

20 The purpose of this Act is to authorize a qualified
21 nonprofit housing trust to repurchase affordable units developed
22 with government assistance when a government entity elects to

1	waive its first right of refusal to repurchase the unit. The		
2	intent is to create a pool of affordable housing units that will		
3	remain permanently affordable through the purchase and		
4	management of the units by the housing trust.		
5	SECTION 2. Chapter 206E, Hawaii Revised Statutes, is		
6	amended by adding a new section to be appropriately designated		
7	and to read as follows:		
8	" <u>§206E- Reserved and workforce housing units; transfer</u>		
9	to qualified nonprofit housing trust. Any law to the contrary		
10	notwithstanding, the authority may authorize a designated		
11	qualified nonprofit housing trust to administer the covenants		
12	and rules related to the reserved housing and workforce housing		
13	programs. Additionally, the authority may waive its right to		
14	repurchase a reserved or workforce housing unit during the		
15	restriction period and may transfer that right of repurchase to		
16	a qualified nonprofit housing trust for the purpose of		
17	maintaining the reserved or workforce housing unit as an		
18	affordable housing unit. If the repurchase rights are		
19	transferred to a qualified nonprofit housing trust, the		
20	restrictions prescribed in this chapter or in rules adopted by		
21	the authority shall be automatically extinguished and shall not		
22	attach in subsequent transfers of title; provided further that		

Page 4

1	the qualified nonprofit housing trust shall have the right to			
2	establish new restrictions in order to effectuate the long-term			
3	affordability of a housing unit."			
4	SECTION 3. Section 201H-1, Hawaii Revised Statutes, is			
5	amended by adding a new definition to be appropriately inserted			
6	and to read as follows:			
7	" <u>"Qualified nonprofit housing trust</u> " means a corporation,			
8	association, or other duly chartered organization that is			
9	registered and in good standing with the State; has received			
10	charitable status under the Internal Revenue Code of 1986, as			
11	amended; and has the capacity, resources, and mission to carry			
12	out the requirements of this chapter as determined by the			
13	corporation."			
14	SECTION 4. Section 201H-47, Hawaii Revised Statutes, is			
15	amended to read as follows:			
16	"§201H-47 Real property; restrictions on transfer; waiver			
17	of restrictions. (a) The following restrictions shall apply to			
18	the transfer of real property developed and sold under this			
19	chapter, whether in fee simple or leasehold:			
20	(1) For a period of ten years after the purchase, whether			
21	by lease, assignment of lease, deed, or agreement of			
22	sale, if the purchaser wishes to transfer title to the			

#### Page 5

### S.B. NO. 1244 Prop. S.D. 1

•

1		real property, the corporation shall have the first			
2	1.	option to purchase the real property at a price that			
3		shall not exceed the sum of:			
4		(A) The original cost to the purchaser, as defined in			
5		rules adopted by the corporation;			
6		(B) The cost of any improvements added by the			
7		purchaser, as defined in rules adopted by the			
8		corporation; [and]			
9		(C) Simple interest on the original cost and capital			
10		improvements to the purchaser at the rate of one			
11	per cent a year; and				
12		(D) The corporation's share of net appreciation in			
13		the real property, as determined under rules			
14		adopted pursuant to chapter 91, when applicable.			
15	(2)	The corporation may purchase the real property either:			
16		(A) By conveyance free and clear of all mortgages and			
17		liens; or			
18		(B) By conveyance subject to existing mortgages and			
19		liens.			
20		If the real property is conveyed in the manner			
21		provided in subparagraph (A), it shall be conveyed to			
22		the corporation only after all mortgages and liens are			

1 released. If the real property is conveyed in the 2 manner provided in subparagraph (B), the corporation 3 shall acquire the property subject to any first mortgage created for the purpose of securing the 4 5 payment of a loan of funds expended solely for the 6 purchase of the real property by the seller; and any 7 mortgage or lien created for any other purpose 8 provided that the corporation has previously consented 9 to it in writing. 10 The corporation's interest created by this 11 section shall constitute a statutory lien on the real 12 property and shall be superior to any other mortgage 13 or lien except for: 14 Any first mortgage created for the purpose (i) 15 of securing the payment of a loan of funds 16 expended solely for the purchase of the real 17 property by the seller; 18 (ii) Any mortgage insured or held by a federal 19 housing agency; and 20 (iii) Any mortgage or lien created for any other 21 purpose; provided that the corporation has 22 previously consented to it in writing.

Page 7

1 The amount paid by the corporation to the seller shall
2 be the difference, if any, between the purchase price
3 determined by paragraph (1) (A) to (C), and the total
4 of the outstanding principal balances of the mortgages
5 and liens assumed by the corporation;

6 (3) A purchaser may refinance real property developed and 7 sold under this chapter; provided that the purchaser shall not refinance the real property within ten years . 8 9 from the date of purchase for an amount in excess of 10 the purchase price as determined by paragraph (1)(A) 11 to (C); provided further that the purchaser shall 12 obtain the corporation's written consent if any 13 restriction on the transfer of the real property 14 remains applicable;

15 (4) After the end of the tenth year from the date of
16 initial purchase or execution of an agreement of sale,
17 the purchaser may sell the real property and sell or
18 assign the property free from any price restrictions;
19 provided that the purchaser shall be required to pay
20 to the corporation the sum of:

21 (A) The balance of any mortgage note, agreement of
22 sale, or other amount owing to the corporation;

- 1 (B) Any subsidy or deferred sales price made by the 2 corporation in the acquisition, development, 3 construction, and sale of the real property, and 4 any other amount expended by the corporation not 5 counted as costs under section 201H-45 but 6 charged to the real property by good accounting 7 practice as determined by the corporation whose 8 books shall be prima facie evidence of the 9 correctness of the costs;
- 10 (C) Interest on the subsidy or deferred sales price, 11 if applicable, and any other amount expended at 12 the rate of seven per cent a year computed as to 13 the subsidy or deferred sales price, if 14 applicable, from the date of purchase or 15 execution of the agreement of sale, and as to any 16 amount expended, from the date of expenditure; 17 provided that the computed interest shall not 18 extend beyond thirty years from the date of 19 purchase or execution of the agreement of sale of 20 the real property. If any proposed sale or 21 transfer will not generate an amount sufficient 22 to pay the corporation the sum as computed under

	this paragraph, the corporation shall have the
	first option to purchase the real property at a
	price that shall not exceed the sum as computed
	under paragraphs (1) and (2); and
	(D) The corporation's share of appreciation in the
	real property as determined under rules adopted
	pursuant to chapter 91, when applicable;
(5)	Notwithstanding any provision in this section to the
	contrary, pursuant to rules adopted by the
	corporation, the subsidy or deferred sales price
	described in paragraph (4)(B) and any interest accrued
	pursuant to paragraph (4)(C) may be paid, in part or
	in full, at any time; and
(6)	Notwithstanding any provision in this section to the
	contrary, the corporation's share of appreciation in
	the real property described in paragraph (4)(D):
	(A) Shall apply when the sales price of the real
	property that is developed and sold under this
	chapter is less than the then-current,
	unencumbered, fair market value of the real
	property as determined by a real property

1		appraisal obtained prior to the closing of the	
2		sale;	
3	(B)	Shall be a restriction that runs with the land	
4		until it is paid in full and released by the	
5		corporation, or extinguished pursuant to	
6		subsection (e); and	
7	(C)	May be paid, in part or in full, at any time	
8		after recordation of the sale.	
9	(b) If t	he corporation waives its first option to	
10	repurchase the	unit as provided in subsection (a), a qualified	
11	nonprofit hous	ing trust shall have the option to purchase the	
12	unit at the price and in the manner set forth in subsection (a).		
13	[ <del>-(b)</del> ] <u>(c)</u>	For a period of ten years after the purchase,	
14	whether by lease, assignment of lease, deed, or agreement of		
15	sale, if the purchaser wishes to transfer title to the real		
16	property, and	if the corporation or the qualified nonprofit	
17	housing trust	selected by the corporation does not exercise the	
18	option to purc	hase the real property as provided in subsection	
19	(a) <u>within a r</u>	easonable amount of time, then the corporation	
20	shall require	the purchaser to sell the real property to a	
21	"qualified res	ident" as defined in section 201H-32, and upon the	
22	terms that prea	serve the intent of this section and sections	

Page 11

### S.B. NO. 1244 Prop. S.D. 1

201H-49 and 201H-50, and in accordance with rules adopted by the
 corporation.

3 [-(c)-] (d) The corporation may waive the restrictions
4 prescribed in subsection (a) or (b) if:

5 (1) The purchaser wishes to transfer title to the real
6 property by devise or through the laws of descent to a
7 family member who would otherwise qualify under rules
8 established by the corporation;

9 (2)The sale or transfer of the real property would be at 10 a price and upon terms that preserve the intent of 11 this section without the necessity of the State 12 repurchasing the real property; provided that, in this 13 case, the purchaser shall sell the real property and 14 sell or assign the real property to a person who is a 15 "qualified resident" as defined in section 201H-32; 16 and provided further that the purchaser shall pay to 17 the corporation its share of appreciation in the real 18 property as determined in rules adopted pursuant to 19 chapter 91, when applicable; or

20 (3) The sale or transfer is of real property subject to a
21 sustainable affordable lease as defined in section
22 516-1.

1

2 [(d)] (e) The corporation may release the restrictions
3 prescribed in subsection (a) or (b) if the real property is
4 financed under a federally subsidized mortgage program and the
5 restrictions would jeopardize the federal government's ability
6 to recapture any interest credit subsidies provided to the
7 homeowner.

8 [-(e)] (f) The restrictions prescribed in this section and 9 sections 201H-49 to 201H-51 shall be automatically extinguished 10 and shall not attach in subsequent transfers of title when a 11 qualified nonprofit housing trust becomes the owner of the real 12 property pursuant to subsection (b); or a mortgage holder or 13 other party becomes the owner of the real property pursuant to a 14 mortgage foreclosure, foreclosure under power of sale, or a 15 conveyance in lieu of foreclosure after a foreclosure action is 16 commenced; provided that the mortgage is the initial purchase 17 money mortgage, or that the corporation consented to and agreed 18 to subordinate the restrictions to the mortgage when originated, 19 if the mortgage is not the initial purchase money mortgage; or 20 when a mortgage is assigned to a federal housing agency. Any 21 law to the contrary notwithstanding, a mortgagee under a 22 mortgage covering real property or leasehold interest encumbered

1	by the first option to purchase in favor of the corporation,			
2	prior to commencing mortgage foreclosure proceedings, shall			
3	notify the corporation in writing of:			
4	(1) Any default of the mortgagor under the mortgage within			
5	ninety days after the occurrence of the default; and			
6	(2) Any intention of the mortgagee to foreclose the			
7	mortgage under chapter 667 forty-five days prior to			
8	commencing mortgage foreclosure proceedings;			
9	provided that the mortgagee's failure to provide written notice			
10	to the corporation shall not affect the mortgage holder's rights			
11	under the mortgage. The corporation shall be a party to any			
12	foreclosure action, and shall be entitled to its share of			
13	appreciation in the real property as determined under this			
14	chapter in lien priority when the payment is applicable, and if			
15	foreclosure occurs within the ten-year period after the			
16	purchase, the corporation shall also be entitled to all proceeds			
17	remaining in excess of all customary and actual costs and			
18	expenses of transfer pursuant to default, including liens and			
19	encumbrances of record; provided that the person in default			
20	shall be entitled to an amount that shall not exceed the sum of			
21	amounts determined pursuant to subsection (a)(1)(B) and (C).			

1  $\left[\frac{f}{f}\right]$  (g) The provisions of this section shall be 2 incorporated in any deed, lease, agreement of sale, or any other instrument of conveyance issued by the corporation. In any sale 3 4 by the corporation of real property for which a subsidy or deferred sales price was made by the corporation, the amount of 5 6 the subsidy or deferred sales price described in subsection 7 (a) (4) (B), a description of the cost items that constitute the subsidy or deferred sales price, and the conditions of the 8 9 subsidy or deferred sales price shall be clearly stated at the 10 beginning of the contract document issued by the corporation. 11 In any sale in which the corporation's share of appreciation in 12 real property is a restriction, the terms of the shared 13 appreciation equity program shall be clearly stated and included 14 as an exhibit in any deed, lease, agreement of sale, or any 15 other instrument of conveyance.

16 [-(g)-] (h) This section need not apply to market-priced 17 units in an economically integrated housing project, except as 18 otherwise determined by the developer of the units; provided 19 that preference shall be given to qualified residents in the 20 initial sale of market-priced units.

21 [<del>(h)</del>] <u>(i)</u> The corporation is authorized to waive any of
22 the restrictions set forth in this section in order to comply

ζ

•

1	with or conform to requirements set forth in federal law or
2	regulations governing mortgage insurance or guarantee programs
3	or requirements set forth by federally chartered secondary
4	mortgage market participants.
5	(j) Any law to the contrary notwithstanding, if a housing
6	unit is purchased by a qualified nonprofit housing trust, the
7	housing trust shall have the right to establish new restrictions
8	in order to effectuate the long-term affordability of a housing
9	unit."
10	SECTION 5. Section 206E-2, Hawaii Revised Statutes, is
11	amended by adding three new definitions to be appropriately
12	inserted and to read as follows:
13	" <u>"Qualified nonprofit housing trust</u> " means a corporation,
~~	
14	association, or other duly chartered organization that is
	association, or other duly chartered organization that is registered and in good standing with the State; has received
14	
14 15	registered and in good standing with the State; has received
14 15 16	registered and in good standing with the State; has received charitable status under the Internal Revenue Code of 1986, as
14 15 16 17	registered and in good standing with the State; has received charitable status under the Internal Revenue Code of 1986, as amended; and has the capacity and resources as determined by the
14 15 16 17 18	registered and in good standing with the State; has received charitable status under the Internal Revenue Code of 1986, as amended; and has the capacity and resources as determined by the authority to carry out the requirements of the reserved housing
14 15 16 17 18 19	registered and in good standing with the State; has received charitable status under the Internal Revenue Code of 1986, as amended; and has the capacity and resources as determined by the authority to carry out the requirements of the reserved housing and workforce housing programs.

Page 16

.

1	"Workforce housing" means new residential projects where at
2	least seventy-five per cent of the residential units are set
3	aside for purchase or rent by households earning no more than
4	one hundred forty per cent of the area median income and which
5	do not require financial assistance for design and construction
6	from federal, state or county government agencies."
7	SECTION 6. Statutory material to be repealed is bracketed
8	and stricken. New statutory material is underscored.
9	SECTION 7. This Act does not affect rights and duties that
10	matured, penalties that were incurred, and proceedings that were
11	begun before its effective date.
12	SECTION 8. This Act shall take effect upon its approval.
13	



DAVID Y, IGE GOVERNOR

SHAN S. TSUTSUI

STATE OF HAWAII OFFICE OF THE DIRECTOR DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS 335 MERCHANT STREET, ROOM 310 P.O. Box 541 HONOLULU, HAWAII 96809 Phone Number: 586-2850 Fax Number: 586-2856 cca.hawaii.gov

TO THE SENATE COMMITTEES ON HOUSING AND GOVERNMENT OPERATIONS

#### TWENTY-NINTH STATE LEGISLATURE REGULAR SESSION OF 2017

Tuesday, February 14, 2017 2:45 p.m. Conference Room: 225

#### WRITTEN ONLY

#### **TESTIMONY ON SENATE BILL NO. 1244, RELATING TO AFFORDABLE HOUSING**

#### TO THE HONORABLE WILL ESPERO, CHAIR, AND TO THE HONORABLE DONNA MERCADO KIM, CHAIR, AND MEMBERS OF THE COMMITTEES:

Thank you for the opportunity to testify. My name is Henry Tanji, Acting Commissioner of Securities of the Department of Commerce and Consumer Affairs (Department). The purpose of this bill is to allow "qualified nonprofit trusts" to create a pool of affordable housing units by repurchasing affordable units developed with government assistance after the government entity elects not to repurchase the unit. While we take no position on this bill, we would like to offer comments for your consideration.

In its current form, this bill defines "Qualified nonprofit housing trusts" as a:

CATHERINE P. AWAKUNI COLÓN DIRECTOR

JO ANN M. UCHIDA TAKEUCHI DEPUTY DIRECTOR Testimony of Henry Tanji Senate Bill No. 1244 February 14, 2017 HOU & GVO Committees Page 2 of 3

> corporation, association, or other duly chartered organization <u>that is</u> <u>registered and in good standing with the State</u>; has received charitable status under the Internal Revenue Code of 1986, as amended; and has been established to maintain the affordability of rental or for-sale units for as long as practicable." (Emphasis added.)

With respect to associations, the law does not require a registration with the Department's Business Registration Division (BREG), therefore, we do not have a registration solely for associations. However, an association may register its name as a Trade Name. Please note that BREG does not issue a Certificate of Good Standing for Trade Names. Instead, the name expires automatically 5 years after registration unless renewed. Only corporations, partnerships, and limited liability companies are issued a Certificate of Good Standing if they comply with all business registration filing requirements.

In addition, we wish to inform this Committee that our business registration rules prohibit the registration of an entity and/or trade names that contain the word "trust" unless the entity is a financial institution authorized to do business under HRS chapter 412. Hawaii Administrative Rules 16-36-15(d)(1) states:

> <u>The terms</u> "financial institution", "bank", "banker", "banking", "banc", "savings bank", "savings and loan", "savings association", "financial services loan company", "credit union", <u>"trust company"</u>, "intrapacific bank", "international banking corporation", <u>or "trust" shall not be used</u> <u>unless authorized to engage in business as a financial institution in this</u>

Testimony of Henry Tanji Senate Bill No. 1244 February 14, 2017 HOU & GVO Committees Page 3 of 3

State or is otherwise approved by the commissioner of financial

institutions pursuant to chapter 412, HRS. (Emphasis added.)

Thank you for the opportunity to provide comments on this bill. If you have any

questions, please feel free to contact the Department.



NeighborWorks\* HomeOwnership Center

#### 2017 Board of Directors

February 10, 2017

Stacey Katakura White Chair HIAccounting

Karl Yoneshige Treasurer HawaiiUSA FCU

Jun Yang Secretary Community Representative

Gary Kai Past Chair Hawaii Business Roundtable

**Joyce Borthwick Past Chair** First Hawaiian Bank

Patrick Bullard Heinrich Bullard Marketing

**Roy Katsuda** Hale Mahaolu

Keith Kato Hawaii Island Community Development Corp

Mark Kimoto American Savings Bank

Debra Luning Gentry Homes, Ltd.

**Carol Marx** Bank of Hawaii

David Pietsch III Community Representative

<mark>Mark Tanaka</mark> Kauai Realty

Terry Visperas Community Representative

Cyd Kamakea Honolulu StarAdvertiser

Tony Au Central Pacific Bank



The Honorable Will Espero, Chair Senate Committee on Housing The Honorable Donna Mercado Kim, Chair Senate Committee on Government Operations State Capitol Honolulu, Hawaii

#### Re: Testimony in Support of SB 1244 Relating to Affordable Housing

Hearing: Tuesday, February 14, 2017 at 2:45 pm State Capitol, Conference Room 225

Dear Chair Espero, Chair Kim and Members of the Joint Senate Committee on Housing and Government Operations:

I am Dennis Oshiro, Executive Director of the Hawaii HomeOwnership Center, testifying in **strong support** of S.B. 1244, Relating to Affordable Housing. This bill would enable a qualified nonprofit housing trust to repurchase affordable units developed with government assistance when a government entity elects to waive its right to repurchase those units. The purpose of this bill is to ensure that affordable units remain permanently affordable for Hawaii residents.

As the bill's findings point out, the shortage of safe, decent and sanitary housing has been a persistent problem in Hawaii for decades. Back in 1970, the Hawaii State Legislature noted a critical shortage of housing units for lower and middle income residents and emphasized the importance of affordable housing to the fabric of society. In response, the Legislature passed a bill (Act 105, SLH 1970) giving the State (and counties) broad powers to address the affordable housing shortfall. Included in the bill were restrictions, such as a 10-year owner-occupancy requirement and a 10-year buyback restriction, to ensure that the below-market units were not to be used for speculative purposes. The buyback provision gave the State/county the first right of refusal to repurchase the unit based on a set formula.

Almost 50 years later, the shortage of affordable housing still exists and has grown to crisis proportions. With median prices for single family homes on Oahu hovering at around \$750,000, and the need for an estimated 60,000 housing units by the year 2020, it is incumbent for the Legislature to take steps to preserve as many existing affordable housing units for as long as possible. One way to preserve affordable units is to ensure that units built with government assistance or built pursuant to developer exactions remain affordable for as long as possible. We have found that affordable units are often lost to the open market when government waives the right to repurchase units that are subject to buyback restrictions. To prevent this from happening, this bill seeks to enable a qualified nonprofit housing trust to purchase government-assisted affordable housing units when a government entity waives its right to do so. The unit would then be kept in the housing trust's affordable housing inventory, thereby preserving the affordability of those units for as long as possible.

1259 Aala Street, Suite 201 Honolulu, Hawaii 96817 Phone: (808) 523-9500 Fax: (808) 523-9502 www.hihomeownership.org SB 1244 HHOC Testimony Page 2

The Hawaii HomeOwnership Center (HHOC) is a HUD-approved home buyer counseling agency that has been instrumental in assisting 1,550 families become successful and sustainable new home buyers since 2003. Almost one half of them were in the low income group according to HUD, earning less than 80% of the area median income when they first joined the program. Since inception, HHOC has proven to be flexible in its services provided to meet the current community needs. Aside from home buyer education we have offered foreclosure prevention counseling (now discontinued) to more than 1,000 families in need. In 2009, we established a down payment assistance loan program and have experienced 100% on-time payments to date. In 2016, sensing a need to preserve affordable homes for present and future home buyers, HHOC Housing and Land Trust was formed by HHOC. SB1244 is its first step towards forming partnerships with government to achieve this mutual goal.

We have had discussions on this bill with various government and trade organizations and, based on those discussions, we would like to propose a few amendments which are attached hereto.

I urge your support of this measure, as amended, and will be happy to work with your committees in making any further amendments that are deemed necessary. Thank you for your consideration.

Sincerely,

Dennis Oshiro Executive Director

#### PROPOSED AMENDMENTS TO S.B. 1244

#### 1) Page 4, lines 4-6 – Change the proviso to read as follows:

"...provided, further that the qualified nonprofit housing trust shall [have the right to] establish new perpetual buyback restrictions in order to effectuate the long-term affordability of a housing unit."

<u>Rationale for amendment</u>: This clarifying language would prevent the possibility of the following scenario. A new nonprofit is formed as a result of the law being passed. The nonprofit acquires deed-restricted units, sits on them until the buyback period expires, then turns around and sells them on the open market when the buyback period has expired.

#### 2) Page 15, lines 16-20. Amend subsection (j) to read as follows:

"(j) Any law to the contrary notwithstanding, if a housing unit is purchased by a qualified nonprofit housing trust, the housing trust shall [have the right to] establish new **perpetual buyback** restrictions in order to effectuate the long-term affordability of a housing unit."

Rationale for amendment: Same as (1) above.

### 3) Page 4, lines 11 – 16 – Change the definition of "Qualified nonprofit housing trust" to read as follows:

"<u>Qualified nonprofit housing trust' means a corporation</u>, association, or other duly chartered organization which is registered and in good standing with the State; which has received charitable status under the Internal Revenue Code of 1986, as amended; and has been established to maintain the affordability of rental and/or forsale units for as long as practicable. the capacity, resources and mission to carry out the purposes of this chapter as determined by the corporation."

<u>Rationale for amendment</u>: The amended definition would help to ensure that in order to be eligible to purchase restricted units under the State or county's affordable housing program, the nonprofit would have to have the wherewithal to purchase and maintain the units in its affordable housing inventory for as long as practicable. The nonprofit housing trusts' mission would also have to be aligned with the purposes of Chapter 201E, HRS (and Chapter 46-15.1, HRS).

#### 4) Pages 15-16 – Add a new SECTION to the bill which would read as follows:

SECTION 5. Chapter 46, Hawaii Revised Statutes is amended by amending subsection 46-15.1 to read as follows:

\*\*\*

(d) Any law to the contrary notwithstanding, a county may waive its right to repurchase a privately-developed affordable housing unit built pursuant to a unilateral agreement or similar instrument, and may transfer that right of repurchase to a qualified nonprofit housing trust for the purpose of maintaining the unit as affordable for as long as practicable. For the purposes of this subsection, the term 'qualified nonprofit housing trust' means a corporation, association, or other duly chartered organization which is registered and in good standing with the State; which has received charitable status under the Internal Revenue Code of 1986, as amended; and which has the capacity, resources and mission to carry out the purposes of this chapter as determined by the county in which the housing unit is located.

[(d)] <u>(e)</u> The provisions of this section shall be construed liberally so as to effectuate the purpose of this section in facilitating the development, construction, and provision of low- and moderate-income housing by the various counties.

[(e)] (f) For purposes of this section, "low and moderate income housing" means any housing project that meets the definition of "low- and moderate-income housing project" in section 39A-281."

<u>Rationale for amendment</u>: Section 46-15.1, HRS, pertains to the counties' housing programs and would allow the counties to transfer their right of first refusal to repurchase affordable housing units that are developed pursuant to unilateral agreements or similar instruments to a qualified nonprofit housing trust.

#### 5) Page 16 – Amend the definition of "Workforce housing" to read as follows:

<u>"Workforce housing' means new residential project(s) where at</u> <u>least seventy-five percent of the residential units are set aside for</u> <u>purchase or rent [by households carning no more than one hundred</u> <u>forty per cent of the AME] for residents in the low-income or</u> <u>moderate-income ranges who meet such eligibility requirements as the</u> <u>authority may adopt by rule and which does not require financial</u> <u>assistance for design and construction from Federal, State or county</u> government bodies."

<u>Rationale for amendment</u>: HCDA is currently undergoing rule changes for its affordable housing program. The proposed language change would ensure that the statutory language is consistent with rules adopted by HCDA.





🚗 | 808-737-4977



| 1259 A'ala Street, Suite 300 Honolulu, HI 96817

February 14, 2017

The Honorable Will Espero, Chair Senate Committee on Housing

The Honorable Donna Mercado Kim, Chair Senate Committee on Government Operations State Capitol, Room 225 Honolulu, Hawaii 96813

#### RE: S.B. 1244, Relating to Affordable Housing

HEARING: Tuesday, February 14, 2017, at 2:45 p.m.

Aloha Chair Espero, Chair Kim, and Members of the Committees.

I am Myoung Oh, Director of Government Affairs, here to testify on behalf of the Hawai'i Association of REALTORS® ("HAR"), the voice of real estate in Hawai'i, and its 9,000 members. HAR **supports** S.B. 1244 which authorizes qualified nonprofit housing trusts to repurchase affordable units developed with government assistance when a government entity waives its first right of refusal to repurchase the unit.

According to the Department of Business, Economic Development and Tourism, nearly 66,000 housing units are needed to meet long-term demand over the next ten years. Hawai'i needs more homes and rentals, especially affordable ones, to meet today's needs of our working individuals and families.

This measure would enable qualified nonprofit housing trusts to repurchase affordable units to ensure that the affordable units will permanently remain in the affordable housing pool.

With the limited amount of developable land, lack of needed infrastructure, and high rent and housing costs, it makes sense to preserve the affordability of those units for as long as possible.

Mahalo for the opportunity to testify in support of this measure.



#### THE GENTRY COMPANIES



The Honorable Will Espero, Chair Senate Committee on Housing The Honorable Donna Mercado Kim, Chair Senate Committee on Government Operations State Capitol Honolulu, Hawaii

Dear Chair Espero, Chair Kim and Members of the Joint Senate Committee on Housing and Government Operations:

#### Re: Testimony in Support of SB 1244 Relating to Affordable Housing

Hearing: Tuesday, February 14, 2017 at 2:45 pm; Conference Room 225

My name is Debbie Luning, Director of Government Affairs and Community Relations for Gentry Homes and a member of the Board of Directors of both the Hawaii HomeOwnership Center and the new HHOC Housing and Land Trust. I am testifying in **strong support** of S.B. 1244 which seeks to preserve government-assisted or government-mandated affordable housing for as long as possible. This bill seeks to do that by enabling a qualified nonprofit housing trust to repurchase affordable units developed with government involvement when a government entity elects to waive its right to repurchase those units.

I've been involved with affordable housing for over 40 years, and I have witnessed our State's shortage of decent, affordable homes grow to crisis proportions. For a variety of reasons, homes are not being built quickly enough to keep up with the pent-up demand. It is therefore incumbent that we preserve Hawaii's existing affordable housing inventory, particularly those that have been built with government involvement – for as long as possible. Please support this bill which is intended do just that.

Thank you for your consideration.

Sincerely,

GENTRY HOMES, LTD.

Debra M. A. Luning

### Honolulu Board of REALTORS®

1136 12th Avenue, Suite 200 • Honolulu, HI 96816-3796 • TEL: 808.732.3000 • FAX: 808.732.8732 • www.hicentral.com

#### 2017 Board of Directors

President Sue Ann S.H. Lee, R AHWD, CRS, e-PRO

*Immediate Past President* Kalama Kim, R AHWD, e-PRO, SFR

President-Elect Darryl Macha, R ABR, AHWD, e-PRO, GRI, SFR, SRS

*Secretary* Lorraine M. Fukumae, R CRS, e-PRO, GRI

Directors

Sue Alden, R ABR, AHWD, e-PRO, GRI, MRP, SFR

Trevor W. Benn, R ABR, AHWD, e-PRO, GRI, SFR

Jenny L. Brady, R CRB, CRS

Kehaulani Breault, R

Amanda N. Frazier, R

Patrick T. Graham, R ABR, SFR, SRS

Kevin K. Inn, RA CRB, SFR

Brandon C. Lau, R AHWD, CIPS, GRI, SRES

Ashley Lee, RA SRS

Earl S. Mente, R GRI

Joyce R. Nakamura, R AHWD, CRB, CRS, e-PRO, GRI, SFR

Mark A. Stewart, R GRI

Lynn T. Toma, R AHWD, CRS, GRI

*Chief Executive Officer* Suzanne Young



REALTOR<sup>®</sup> is a registered collective membership mark that may be used only by real estate professionals who are members of the NATIONAL ASSOCIATION OF REALTORS<sup>®</sup> and subscribe to its strict Code of Ethics. Suzanne Young, Chief Executive Officer Honolulu Board of Realtors

Testimony in Strong Support of SB 1244 – Relating to Housing Hawaii Senate Committees on Housing and Government Operations Tuesday, February 14, 2:45 pm, Room 225

Aloha Chairs Espero and Mercado-Kim and committee members,

The Honolulu Board of Realtors (HBR) represents more than 5,500 real estate professionals on the island of Oahu who share a commitment to helping kama'aina realize their dream of home ownership. We are in strong support of SB 1244.

As Realtors, we experience first-hand the struggle to find affordable housing for our workforce, especially our teachers, police, fire fighters, and other service providers. Between foreclosures, a tight credit market, and limited rental inventory, we need to fight for the labor force who is critical to our communities. And to do that, we need to ensure a healthy housing mix that supports our island's unique diversity.

Preserving affordable housing is the obvious first step to meeting the needs of our families in Hawaii who are most often priced out of the market and left with no other option but to seek housing that includes a west Oahu commute. It is more cost effective and easier than new construction because replacing these lost affordable properties is unrealistic. And preserving affordable housing is key to creating sustainable communities in healthy neighborhoods with reliable transportation alternatives where families can thrive. Many of these opportunities will be lost without your support for SB 1244.

Mahalo for your consideration.

The Honorable Will Espero, Chair Senate Committee on Housing The Honorable Donna Mercado Kim, Chair Senate Committee on Government Operations State Capitol Honolulu, Hawaii

#### Hearing: Tuesday, February 14, 2017 at 2:45 pm; Conference Room 225

#### Re: Testimony in Support of SB 1244 Relating to Affordable Housing

Aloha Chair Espero, Chair Kim and Members of the Joint Senate Committee on Housing and Government Operations:

I am Patrick Bullard, a citizen and board member testifying on behalf of the Hawaii Home Ownership Center, in **support** of S.B. 1244, Relating to Affordable Housing. This bill would enable a qualified nonprofit housing trust to repurchase affordable units developed with government assistance when a government entity elects to waive its right to repurchase those units. The goal of this legislation is to ensure that affordable units will permanently remain in the affordable housing pool for Hawaii residents.

Our State's shortage of decent, affordable homes has grown to crisis proportions. There is currently an estimated shortage of 20,000 homes that are affordable to low and moderate income residents, and the shortage continues to grow. Moreover, we often lose affordable units to the open market when government waives the right to repurchase affordable units that are subject to "buyback" restrictions. To prevent this from happening, this bill seeks to enable a qualified nonprofit housing trust to purchase government-assisted affordable housing units when a government entity waives its right to do so. The unit would then be kept in the housing trust's affordable housing inventory, thereby preserving the affordability of those units for as long as possible.

I urge you to support this measure which would help to preserve Hawaii's affordable housing inventory. Thank you for your consideration.

Sincerely,

Patrick V. Bullard H&B Marketing 1132 Bishop Street Suite 1420 Honolulu, Hawaii 96813 808 566-5272

From:	mailinglist@capitol.hawaii.gov
Sent:	Friday, February 10, 2017 12:14 PM
То:	HOU Testimony
Cc:	dylanarm@hawaii.edu
Subject:	*Submitted testimony for SB1244 on Feb 14, 2017 14:45PM*

#### <u>SB1244</u>

Submitted on: 2/10/2017 Testimony for HOU/GVO on Feb 14, 2017 14:45PM in Conference Room 225

Submitted By	Organization	<b>Testifier</b> Position	<b>Present at Hearing</b>
Dylan P. Armstrong	Individual	Support	No

#### Comments:

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

•

Do not reply to this email. This inbox is not monitored. For assistance please email webmaster@capitol.hawaii.gov