HB 1063

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM.

LAB, FIN



<u>S</u>ubmit Testimony

Measure Title:	RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM.
Report Title:	Employees' Retirement System; Unclaimed Property
Description:	Preserves the Employees' Retirement System's use and control of unclaimed member contributions and benefit payments.
Companion:	<u>SB929</u>
Package:	Governor
Current Referral:	LAB, FIN
Introducer(s):	SOUKI (Introduced by request of another party)

Sort by Date		Status Text
1/23/2017	Н	Pending introduction.
1/25/2017	Н	Pass First Reading
1/27/2017	Н	Referred to LAB, FIN, referral sheet 5
2/6/2017	н	Bill scheduled to be heard by LAB on Thursday, 02-09-17 8:30AM in House conference room 309.

S = Senate | H = House | D = Data Systems | \$ = Appropriation measure | ConAm = Constitutional Amendment Some of the above items require Adobe Acrobat Reader. Please visit <u>Adobe's download page</u> for detailed instructions.

A BILL FOR AN ACT

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Section 88-74.7, Hawaii Revised Statutes, is
 amended to read as follows:

"§88-74.7 Commencement of benefits on required beginning 3 4 date. (a) The purpose of this section is to provide for 5 distribution of benefits in accordance with a reasonable and good faith interpretation of section 401(a)(9) of the Internal 6 7 Revenue Code. Section 401(a)(9) of the Internal Revenue Code 8 requires that the "entire interest" of a member be distributed 9 or that distribution of the member's benefits begin no later 10 than the member's "required beginning date".

(b) For purposes of this section, "required beginning date" means April 1 of the calendar year following the calendar year in which a member terminates service or attains age seventy and one-half, whichever is later.

15 (c) [A] Subject to the suspension and forfeiture
16 provisions of this section and sections 88-96 and 88-341, a
17 member or former member's accumulated contributions or
18 hypothetical account balance, as defined in section 88-311,

8

(d)

H.B. NO. 1063

1 shall be paid to the member or former member, or payment of the 2 benefits payable under part II, VII, or VIII of this chapter 3 shall commence, no later than the member's or former member's 4 required beginning date. The payment or payments shall be made 5 on, or beginning no later than, the member's or former member's 6 required beginning date even if the member or former member does 7 not apply for payment or file a retirement application.

9 provisions of this section and sections 88-96 and 88-341, if by 10 a member's or former member's required beginning date:

[If] Subject to the suspension and forfeiture

11 (1) The [member] member's or former member's accumulated 12 contributions or hypothetical account balance, as 13 defined in section 88-311, are not paid to the member 14 or former member; or

15 Payment of the benefits payable under part II, VII, or (2) 16 VIII of this chapter do not commence, the system shall 17 pay the service retirement benefits for which the 18 member or former member is eligible pursuant to part 19 II, VII, or VIII of this chapter, as applicable, retroactive to the member's or former member's 20 21 required beginning date with regular interest. 22 If the system does not receive a written election from (e)

23 the member or former member under section 88-83, 88-283, or 88-

<u>H</u>.B. NO. 1063

1	333, as applicable, prior to the later of the member's or former
2	member's required beginning date or sixty days following the
3	receipt by the member or former member of notice from the system
4	that the member or former member is required to make an
5	election, the following election shall be deemed to have been
6	made as of the [member] member's or former member's required
7	beginning date:
8	(1) If the member or former member is unmarried or has no
9	reciprocal beneficiary, the member or former member
10	shall be deemed to have elected the maximum retirement
11	allowance; or
12	(2) If the member or former member is married or has a
13	reciprocal beneficiary, the member or former member
14	shall be deemed to have elected option 3 under section
15	88-83, or option A under section 88-283, as
16	applicable, and to have designated the member's or
17	former member's spouse or reciprocal beneficiary as
18	the member's or former member's beneficiary;
19	provided that if the system receives the written election after
20	the member's or former member's required beginning date, but
21	within sixty days following receipt by the member or former
22	member of notice from the system that the member or former
23	member is required to make the election, the written election

BUF-18(17)

shall apply, and the member's or former member's retirement 1 2 benefit shall be recomputed, based on the written election, 3 retroactive to the [member] member's or former member's required 4 beginning date. The amount of any underpayment resulting from 5 recomputing the benefit shall bear regular interest. If recomputing the benefit results in an overpayment, payments 6 shall be adjusted so that the actuarial equivalent of the 7 benefit to which the member or former member was correctly 8 9 entitled shall be paid.

10 (f) If the system does not have current information about 11 the member's or former member's marital or reciprocal 12 beneficiary status at the time of a deemed election, the 13 following presumptions shall apply:

14 (1) If the member or former member was married or had a 15 reciprocal beneficiary at the time the member or former member last provided information to the system 16 17 about the member's or former member's marital or 18 reciprocal beneficiary status, it shall be presumed that the member or former member is still married to 19 20 the same spouse or is in the same reciprocal 21 beneficiary relationship. If the system does not have 22 information as to the age of the spouse or reciprocal 23 beneficiary, the spouse or reciprocal beneficiary

BUF-18(17)

<u>H</u>.B. NO. 1063

1 shall be presumed to be forty years younger than the 2 member or former member for purposes of computing the 3 member's or former member's benefit; and 4 (2) If the member or former member was unmarried and did 5 not have a reciprocal beneficiary at the time the 6 member or former member last provided information to 7 the system about the [member] member's or former 8 member's marital or reciprocal beneficiary status, it 9 shall be presumed that the member or former member is 10 married and that the spouse of the member or former 11 member is forty years younger than the member or 12 former member.

13 The presumptions of subsection (f) shall cease to (q) 14 apply when the member or former member provides the system with 15 current information as to the member's or former member's 16 marital or reciprocal beneficiary status and the age of the 17 [member] member's or former member's spouse or reciprocal 18 beneficiary, if any, on the member's or former member's required 19 beginning date. The information shall be provided in a form 20 satisfactory to the system. At that time, the member's or 21 former member's retirement allowance shall be recomputed, 22 retroactive to the member's or former member's required 23 beginning date, based on the updated information; provided that,

1 except as provided in subsection (e), the member or former 2 member shall not be permitted to change the member's or former 3 member's retirement allowance option election or beneficiary; 4 provided further that the benefit being paid to any member or 5 former member who, on the member's or former member's required 6 beginning date, was unmarried and did not have a reciprocal 7 beneficiary, but who was deemed to elect option 3 or option A 8 with an assumed spouse or reciprocal beneficiary, shall be 9 converted to the maximum retirement allowance retroactive to the 10 member's or former member's required beginning date. The amount 11 of any underpayment resulting from recomputing the benefit shall 12 bear regular interest. If recomputing the benefit results in an 13 overpayment, payments shall be adjusted so that the actuarial 14 equivalent of the benefit to which the member or former member 15 was correctly entitled shall be paid.

16 If the system cannot locate the member or former (h) 17 member, [the member's or former member's benefit shall be 18 payable only until the end of the member's or former-member's 19 life expectancy, as determined at the member's or former 20 member's required beginning date. If the member of former 21 member has not by that time made a claim for benefits, the 22 member or former member shall be deemed to be deceased at that 23 time. Interest under subsection (d) shall cease on benefits

<u>H</u>.B. NO. 1063

1	presumed to be abandoned property, pursuant to part I of chapter
2	523A, upon payment of the property to the administrator under
3	part I of chapter 523A] by April 1 of the year following the
4	member's or former member's required beginning date, the
5	member's or former member's benefit, including accumulated
6	contributions, hypothetical account balance, and payment of the
7	benefits payable under part II, VII, or VIII of this chapter, if
8	any, shall be forfeited to the system and shall not escheat
9	under the laws of any state; provided that the benefit forfeited
10	shall be restored if the member or former member makes a proper
11	application to the system for restoration of the benefit. Any
12	benefit that is restored shall be without interest, earnings, or
13	losses for the time period that the benefit was forfeited. All
14	applications for restoration of a forfeited benefit shall be in
15	a form satisfactory to the system.
16	(i) If after commencing the payment of benefits payable
17	under part II, VII, or VIII of this chapter, the system cannot
18	locate the retirant, beneficiary, or other person or entity
19	entitled to payment of those benefits, the further payment of
20	those benefits shall be forfeited to the system and shall not
21	escheat under the laws of any state; provided that the benefit
22	forfeited shall be restored if the retirant, beneficiary, or
23	other person or entity entitled to payment of the forfeited

1 benefit makes a proper application to the system for restoration 2 of the benefit. Any benefit that is restored shall be without 3 interest, earnings, or losses for the time period that the 4 benefit was forfeited. All applications for restoration of a 5 forfeited benefit shall be in a form satisfactory to the system. 6 [(i)] (j) Rules necessary for the purposes of this section 7 shall be adopted as provided in section 88-22.5." 8 SECTION 2. Section 88-96, Hawaii Revised Statutes, is 9 amended to read as follows: 10 "§88-96 Rights of members separated from service. (a) 11 Any member who ceases to be an employee and who became a member 12 before July 1, 2012, and has fewer than five years of credited 13 service, excluding unused sick leave, or who becomes a member 14 after June 30, 2012, and has fewer than ten years of credited 15 service, excluding unused sick leave, shall, upon application to 16 the board, be paid all of the member's accumulated contributions 17 and the member's membership shall thereupon terminate and all 18 credited service shall be forfeited; provided that a member 19 shall not be paid the member's accumulated contributions: 20 (1) If the member becomes an employee again within fifteen 21 calendar days from the date the member ceased to be an 22 employee; or

BUF-18(17)

If, at the time the application for return of 1 (2) 2 accumulated contributions is received by the board, 3 the member has become an employee again. 4 Regular interest shall be credited to the former employee's 5 account until the former employee's accumulated contributions 6 are returned to the former employee; provided that the former 7 employee's membership shall not continue after the fourth full 8 year following the calendar year in which the individual's 9 employment terminates. Upon termination of the former 10 employee's membership, the former employee's credited service 11 shall be forfeited and, if the former employee's accumulated 12 contributions are \$1,000 or less at the time of distribution, 13 the system shall return the former employee's contributions to 14 the former employee. If the former employee does not become an 15 employee again and if the former employee's accumulated 16 contributions have not been withdrawn by the former employee or 17 previously returned by the system to the former employee, the 18 system shall return the former employee's accumulated 19 contributions to the former employee as soon as possible after 20 the later of: (A) the former employee attaining age sixty-two; 21 or (B) the termination of the former employee's membership. 22 (b) Any member who ceases to be an employee and who became 23 a member before July 1, 2012, and has more than five years of

1	credited service, excluding unused sick leave, or who becomes a
2	member after June 30, 2012, and has more than ten years of
3	credited service, excluding <u>unused</u> sick leave, shall, upon
4	application to the board, be paid all of the member's
5	accumulated contributions and thereupon the former employee's
6	membership shall terminate and all credited service shall be
7	forfeited; provided that the member shall not be paid the
8	member's accumulated contributions:
9	(1) If the member becomes an employee again within fifteen
10	calendar days from the date the member ceased to be an
11	employee; or
12	(2) If, at the time the application for return of the
13	member's accumulated contributions is received by the
14	board, the member has become an employee again.
15	If the contributions are not withdrawn by the former
16	employee within four calendar years following the calendar year
17	in which the former employee's employment terminates, the former
18	employee shall have established vested benefit status and shall
19	be eligible for the service retirement benefit in effect at the
20	time of the former employee's retirement, payable in accordance
21	with this chapter; provided that if the former employee
22	withdraws the former employee's accumulated contributions, the

Page 11

H.B. NO. 1063

1	former employee's vested benefit status shall terminate and all
2	credited service shall be forfeited.
3	[(c) In the case of the death of any former member after
4	the termination of service, the former member's accumulated
5	contributions shall be payable to the former member's estate or
6	to such person as the former member has nominated by written
7	designation duly executed and filed with the board.]
8	(c) If the system cannot locate a former employee at the
9	time the former employee's accumulated contributions are to be
10	returned under this section, the system's obligation to return
11	the accumulated contributions shall be suspended and regular
12	interest shall cease to be credited to the former employee's
13	account. If the system cannot locate the former employee by
14	April 1 of the calendar year following the calendar year in
15	which the system's obligation to return the accumulated
16	contributions was suspended, the accumulated contributions and
17	interest on the former employee's account shall be forfeited to
18	the system; provided that the accumulated contributions and
19	interest forfeited shall be restored if the former employee
20	makes a proper application to the system for restoration of the
21	benefit. Any contributions and interest that are restored under
22	this subsection shall be without interest, earnings, or losses
23	for the time period that the contributions and interest were

Page 12

<u>H</u>.B. NO. 1063

forfeited. All applications for restoration shall be in a form
 satisfactory to the system.

3 (d) In the case of the death after the termination of
4 service and prior to retirement of a former member who has not
5 withdrawn the former member's contributions, the former member's
6 accumulated contributions shall upon application be paid to the
7 former member's estate or to such person as the former member
8 has nominated by written designation duly executed and filed
9 with the board."

10 SECTION 3. Section 88-341, Hawaii Revised Statutes, is 11 amended to read as follows:

12 "§88-341 Rights of members separated from service. (a) 13 Any class H member who ceases to be an employee and who became a 14 member before July 1, 2012, and has fewer than five years of 15 credited service, excluding unused sick leave, or who becomes a member after June 30, 2012, and has fewer than ten years of 16 17 credited service, excluding unused sick leave, shall, upon 18 application to the board, be paid all of the former employee's 19 accumulated contributions, and the former employee's membership 20 shall thereupon terminate and all credited service shall be 21 forfeited; provided that an individual shall not be paid the 22 individual's accumulated contributions if either:

- (1) The individual becomes an employee again within
 fifteen calendar days from the date the individual
 ceased to be an employee; or
- 4 (2) At the time the application for return of accumulated
 5 contributions is received by the board, the individual
 6 has become an employee again.

Regular interest shall be credited to the former employee's 7 account until the former employee's accumulated contributions 8 9 are withdrawn; provided that the former employee's membership 10 shall not continue after the fourth full year following the 11 calendar year in which the individual's employment terminates. 12 If the former employee does not become an employee again and has 13 not withdrawn the former employee's accumulated contributions, 14 the system shall return the former employee's accumulated 15 contributions to the former employee as soon as possible after 16 the later of: (A) the former employee attaining age sixty-two; 17 or (B) the termination of the former employee's membership.

(b) Any class H member who ceases to be an employee and
who became a member before July 1, 2012, and has more than five
years of credited service, excluding <u>unused</u> sick leave, or who
becomes a member after June 30, 2012, and has more than ten
years of credited service, excluding unused sick leave, shall,
upon application to the board, be paid an amount equal to the

1 former employee's hypothetical account balance and the former 2 employee's membership shall thereupon terminate and all credited 3 service shall be forfeited; provided that the individual shall 4 not be paid the individual's hypothetical account balance if 5 either:

- 6 (1) The individual becomes an employee again within
 7 fifteen calendar days from the date the individual
 8 ceased to be an employee; or
- 9 (2) At the time the application for payment of the
 10 individual's hypothetical account balance is received
 11 by the board, the individual has become an employee
 12 again.

13 If the contributions are not withdrawn by the former 14 employee after the individual's employment terminates, the 15 former employee shall have vested benefit status and shall be 16 eligible for the service retirement benefit in effect at the 17 time of the former employee's retirement, payable in accordance 18 with this chapter.

19 [(c) In case of the death after the termination of service 20 and prior to retirement of any former class H member who has not 21 withdrawn the member's contributions, there shall be paid to the 22 former member's estate or to the person that the former member Page 15

H.B. NO. 1063

1	has nominated by written designation duly executed and filed
2	with the board:
3	(1) The former member's accumulated contributions, if the
4	former member became a member before July 1, 2015, and
5	had fewer than five years of credited service at the
6	time of death or if the former member became a member
7	after June 30, 2015, and had fewer than ten years of
8	credited service at the time of death; or
9	(2) The former member's hypothetical account balance, if
10	the former member became a member before July 1, 2015,
11	and had five or more years of credited service at the
12	time of death or if the former member became a member
13	after June 30, 2015, and had ten or more years of
14	credited service at the time of death.]
15	(c) If the system cannot locate a former employee at the
16	time the former employee's accumulated contributions are to be
17	returned under this section, the system's obligation to return
18	the accumulated contributions shall be suspended and regular
19	interest shall cease to be credited to the former employee's
20	account. If the system cannot locate the former employee by
21	April 1 of the calendar year following the calendar year in
22	which the system's obligation to return the accumulated
23	contributions was suspended, the accumulated contributions and

1	interest on the former employee's account shall be forfeited to
2	the system; provided that the accumulated contributions and
3	interest forfeited shall be restored if the former employee
4	makes a proper application to the system for restoration of the
5	benefit. Any contributions and interest that are restored under
6	this subsection shall be without interest, earnings, or losses
7	for the time period that the contributions and interest were
8	forfeited. All applications for restoration shall be in a form
9	satisfactory to the system.
10	(d) In the case of the death after termination of service
11	and prior to retirement of any former class H member who has not
12	withdrawn the member's contributions, upon application, there
13	shall be paid to the former member's estate or to the person
14	that the former member has nominated by written designation duly
15	executed and filed with the board:
16	(1) The former member's accumulated contributions, if the
17	former member became a member before July 1, 2015, and
18	had fewer than five years of credited service at the
19	time of death or if the former member became a member
20	after June 30, 2015, and had fewer than ten years of
21	credited service at the time of death; or
22	(2) The former member's hypothetical account balance, if
23	the former member became a member before July 1, 2015,

Page 16

BUF-18(17)

1	and had five or more years of credited service at the
2	time of death or if the former member became a member
3	after June 30, 2015, and had ten or more years of
4	credited service at the time of death."
5	SECTION 4. Statutory material to be repealed is bracketed
6	and stricken. New statutory material is underscored.
7	SECTION 5. This Act shall take effect upon its approval.
8	
9	INTRODUCED BY:
10	BY REQUEST
	JAN 2 3 2017

Report Title:

Employees' Retirement System; Unclaimed Property

Description:

Preserves the Employees' Retirement System's use and control of unclaimed member contributions and benefit payments.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

HB 1063

JUSTIFICATION SHEET

DEPARTMENT: DEPARTMENT OF BUDGET AND FINANCE

TITLE: A BILL FOR AN ACT RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM

- PURPOSE: To preserve the use and control by the Employees' Retirement System (ERS) of unclaimed member benefits and contributions that would otherwise be paid to the State's Unclaimed Property Program or escheated to other states.
- MEANS: Amend sections 88-74.7, 88-96, and 88-341, Hawaii Revised Statutes (HRS).

Under sections 88-74.7, 88-96, and 88-341, JUSTIFICATION: the ERS is required to return member contributions and to commence the payment of benefits to members, former members, beneficiaries, or other persons or entities at certain required distribution dates. Despite a reasonably diligent search, the ERS sometimes cannot locate the member, former member, beneficiary, person or entity to be paid by or at the required distribution dates. In addition, after the ERS has started paying benefits to a retired member or beneficiary, the ERS sometimes ceases to be able to locate and make payments to them, e.g., checks or electronic payments are returned without a forwarding address. Under the State's Uniform Unclaimed Property Act, the unclaimed member contributions and benefit payments are presumed abandoned after a period of time and are required to be paid to the State's Unclaimed Property Program. See part I of chapter 523A, HRS. If the person or entity to be paid is under the jurisdiction of another state, the unclaimed member contributions and benefit payments may have to be paid to that state. See Section 523A-14, HRS.

This bill would preserve the ERS's use and control of unclaimed member contributions and benefit payments by suspending and forfeiting them to the ERS prior to the time that they would be required to be paid to the State's Unclaimed Property Program or escheated to another state. In addition, the bill preserves the ability of the member, former member, beneficiary, or other person or entity to recover the forfeited contributions or benefit payments by providing a means for those persons or entities to apply to the ERS for recovery of those forfeited contributions and benefit payments.

The bill would also ease the ERS's administrative burdens of complying with the Uniform Unclaimed Property Act, which can be complicated when long term monthly benefit payments are involved.

Impact on the public: None.

Impact on the department and other agencies: Would eliminate the ERS's payment of unclaimed member contributions and benefits to the State's Unclaimed Property Program.

GENERAL FUND: None.

OTHER FUNDS: Would reduce amounts paid by the ERS to the State's unclaimed property trust fund.

PPBS PROGRAM DESIGNATION:

BUF-141/Retirement.

OTHER AFFECTED AGENCIES:

Unclaimed Property Program in the Department of Budget and Finance.

EFFECTIVE DATE: Upon approval.

THOMAS WILLIAMS EXECUTIVE DIRECTOR

KANOE MARGOL DEPUTY EXECUTIVE DIRECTOR

STATE OF HAWAII EMPLOYEES' RETIREMENT SYSTEM

TESTIMONY BY THOMAS WILLIAMS EXECUTIVE DIRECTOR, EMPLOYEES' RETIREMENT SYSTEM STATE OF HAWAII

TO THE HOUSE COMMITTEE ON LABOR AND PUBLIC EMPLOYMENT ON

HOUSE BILL NO. 1063

FEBRUARY 9, 2017, 8:30 A.M.

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM

Chair Johanson, Vice Chair Holt and Members of the Committee,

H.B. 1063 proposes to amend sections 88-74.7, 88-96, and 88-341, Hawaii Revised Statutes (HRS) to preserve until otherwise claimed the use and control by the Employees' Retirement System (ERS) of unclaimed member benefits and contributions that would otherwise be paid to the State's Unclaimed Property Program or escheated to other states. The level of such unclaimed member benefits varies greatly from year to year but generally ranges between \$500,000 and \$1,000,000 annually.

Under sections 88-74.7, 88-96, and 88-341, the ERS is required to return member contributions and to commence the payment of benefits to members, former members, beneficiaries, or other persons or entities at certain required distribution dates. Despite a reasonably diligent search, the ERS sometimes cannot locate the member, former member, beneficiary, person or entity to be paid by or at the required distribution dates. In addition, after the ERS has started paying benefits to a retired member or beneficiary, despite our best efforts the ERS sometimes ceases to be able to locate and make payments, e.g., checks or electronic payments are returned



Employees' Retirement System of the State of Hawaii

City Financial Tower • 201 Merchant Street, Suite 1400 • Honolulu, Hawaii 96813-2980 Telephone (808) 586-1735 • Fax (808) 586-1677 • http://ers.ehawaii.gov

DAVID Y. IGE GOVERNOR without a forwarding address. Under the State's Uniform Unclaimed Property Act, the unclaimed member contributions and benefit payments are presumed abandoned after a period of time and are required to be paid to the State's Unclaimed Property Program.

This bill would preserve the ERS's use and control of unclaimed member contributions and benefit payments by suspending the requirement that they be paid to the State's Unclaimed Property Program or escheated to another state. Irrespective of our retention of such unclaimed funds, the bill preserves the ability of the member, former member, beneficiary, or other person or entity to recover the forfeited contributions or benefit payments by submitting a valid request for repayment.

The bill would also ease the ERS's administrative burdens of complying with the Uniform Unclaimed Property Act, which can be complicated when lifelong monthly benefit payments are involved.

The Board of Trustees of the Employees' Retirement System supports this legislation.

Thank you for this opportunity to provide testimony on H.B. 1063.

HB 1063 Late testimony