### A BILL FOR AN ACT

RELATING TO THE COMMUNITY COURT OUTREACH PROJECT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that hundreds of Honolulu 2 residents are cited or arrested for offenses such as drinking 3 liquor in public, being in public parks after hours of closure, 4 and camping on sidewalks, beaches, and other restricted public 5 places. Many of those cited do not come to court, which leads to the issuance of bench warrants for their arrest. Time and 6 7 resources are then expended to bring these individuals to court. 8 The legislature also finds that once these offenders are 9 brought into court, the sentences imposed are often monetary 10 fines, as the offenses are not usually serious enough to warrant 11 incarceration. However, most offenders have little or no income 12 and are unable to pay the fines. This noncompliance leads to 13 another bench warrant, which repeats the cycle and keeps the 14 offenders in the system without offering any rehabilitative 15 measures. In addition, the prosecution of these cases burdens 16 and congests the court system without producing a meaningful 17 resolution that will prevent recurrence of the offenses.

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2 of the city and county of Honolulu has worked with the judiciary 3 and the public defender on a community court outreach project, 4 which is described as the criminal justice system's response to 5 the many nonviolent offenses that overburden the courts and law 6 enforcement. The goal of the project is to help nonviolent 7 offenders who face problems such as drug abuse and mental health 8 challenges to obtain basic services and necessities, like food 9 and shelter. 10 The community court is intended to function as a mobile 11 justice system that travels to neighborhoods and resolves cases **12** against offenders who may suffer psychological conditions that 13 make it difficult for them to attend a traditional court setting 14 or pay fines imposed. The community court is also intended to 15 impose alternative sentences such as community service and 16 mandatory participation in programs deemed appropriate for **17** individual offenders based on their need for specific mental health services, substance abuse treatment, sustenance, and 18 19 shelter. 20 The purpose of this Act is to support these efforts by 21 establishing a community court outreach project in the city and

The legislature further finds that the prosecuting attorney

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- 1 county of Honolulu to offer combined accountability and
- 2 treatment options to offenders that will reduce crime and
- 3 recidivism. The legislature intends to evaluate the community
- 4 court outreach project during its operational period and
- 5 determine whether the project should be expanded to other
- 6 counties of the State.
- 7 SECTION 2. **Definitions.** For the purposes of this Act:
- 8 "Community court outreach project" or "project" means the
- 9 community court outreach project established by this Act.
- 10 "Prosecuting attorney" means the prosecuting attorney of
- 11 the city and county of Honolulu.
- 12 "Public defender" means the public defender of the State.
- 13 SECTION 3. Community court outreach project;
- 14 establishment; purpose. (a) There is established the community
- 15 court outreach project to help nonviolent offenders who face
- 16 problems such as drug abuse and mental health challenges to
- 17 obtain basic services and necessities, like food and shelter.
- 18 The program shall be administered and operated by the judiciary
- 19 in the city and county of Honolulu from July 1, 2017, until June
- 20 30, 2020, subject to section 5 of this Act.

| 1  | (b)       | The purpose of the project shall be to operate a         |
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| 2  | mobile co | ourt that:   |
| 3  | (1)       | Travels to communities where defendants who:             |
| 4  |           | (A) Have been cited or arrested for certain              |
| 5  |           | nonviolent offenses; and                                 |
| 6  |           | (B) Do not pose a threat to the public; and              |
| 7  | (2)       | Disposes of the cases of defendants who enter plea       |
| 8  |           | agreements after negotiations between the prosecuting    |
| 9  |           | attorney and public defender.                            |
| 10 | SECT      | ION 4. Project process. (a) Under the project, the       |
| 11 | court sha | .ll hold hearings at community sites to dispose of cases |
| 12 | for which | the prosecuting attorney and public defender have        |
| 13 | negotiate | ed and reached plea agreements on the disposition of the |
| 14 | defendant | .s.  |
| 15 | (b)       | Only cases involving nonviolent, nonfelony offenses      |
| 16 | under sta | te law and city ordinance may be heard and disposed of   |
| 17 | under the | project.   |
| 18 | (c)       | The public defender shall engage a social service or     |
| 19 | health ca | re professional to provide outreach services to          |
| 20 | defendant | a abarged with the identified offences who.              |

(1) Are willing to participate in the project;

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- 1 (2) Are willing to be represented by the public defender;
- 2 and
- 3 (3) May benefit from participation in the project.
- 4 After consulting with the social service or health care
- 5 professional, the public defender shall develop a list of the
- 6 defendants who are potential participants in the project and
- 7 transmit the list to the prosecuting attorney.
- **8** (d) The prosecuting attorney shall review the list and may
- 9 select from the list those defendants who the prosecuting
- 10 attorney determines may be appropriate for participation in the
- 11 project. The prosecuting attorney shall enter into plea
- 12 agreement negotiations with the public defender for disposition
- 13 of those defendants.
- (e) The plea agreement for a defendant may include a
- 15 proposed fine, community service, court-ordered treatment, other
- 16 court-ordered condition, or any other action that the court has
- 17 the authority to take.
- 18 (f) At the hearing, the court may finalize the plea
- 19 agreement by court order or judgment; provided that the court
- 20 shall not be bound by the proposed disposition in the plea
- 21 agreement.

| 1  | SECT      | ION 5. Project; subject to the availability of funds   |
|----|-----------|--|
| 2  | and memor | anda of agreement with the prosecuting attorney and    |
| 3  | public de | fender. (a) The judiciary shall administer and         |
| 4  | operate t | he project; provided that:                             |
| 5  | (1)       | The chief justice determines that sufficient funds are |
| 6  |           | available to administer and operate the project,       |
| 7  |           | either through a specific appropriation for the        |
| 8  |           | project, another appropriation in the judiciary budget |
| 9  |           | act, or a federal or other grant;                      |
| 10 | (2)       | The chief justice and prosecuting attorney enter into  |
| 11 |           | a memorandum of agreement specifying the terms and     |
| 12 |           | conditions of the prosecuting attorney's participation |
| 13 |           | in the project and the funding to be provided by the   |
| 14 |           | judiciary to the prosecuting attorney for the project  |
| 15 |           | and  |
| 16 | (3)       | The chief justice and public defender enter into a     |
| 17 |           | memorandum of agreement specifying the terms and       |
| 18 |           | conditions of the public defender's participation in   |
| 19 |           | the project and the funding to be provided by the      |

judiciary to the public defender for the project.

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- 1 If all of the conditions under paragraphs (1) to (3) are
- 2 not met for a fiscal year, the chief justice shall not
- 3 administer or operate the project during that fiscal year.
- 4 (b) The chief justice shall transfer the entire amount of
- 5 funds for a fiscal year specified in the memoranda of agreement
- 6 with the prosecuting attorney and the public defender to each of
- 7 them by September 1 of that fiscal year.
- 8 If the entire amount of funds for a fiscal year is not
- 9 transferred to the prosecuting attorney or public defender by
- 10 the deadline set under this subsection, the prosecuting attorney
- 11 or public defender, as applicable, may choose to decline
- 12 participation in the project.
- 13 If, despite not receiving the entire amount of funds by the
- 14 deadline, the prosecuting attorney or public defender
- 15 participates or continues to participate in the project, the
- 16 prosecuting attorney or public defender may collect the amount
- 17 in accordance with any remedies set forth in the applicable
- 18 memorandum of agreement.
- 19 (c) If the project is not operated during a fiscal year,
- 20 any specific appropriation to the judiciary for the project for
- 21 that fiscal year shall not be expended, and the entirety of the

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- 1 specific appropriation shall lapse on June 30 of that fiscal
- 2 year.
- 3 (d) Notwithstanding section 5(b) of this Act, for fiscal
- 4 year 2017-2018, the chief justice shall transfer the funds to
- 5 the prosecuting attorney and public defender within thirty days
- 6 of entering into the latter dated of the memoranda of agreement
- 7 with each of them.
- 8 SECTION 6. Annual report. The chief justice shall submit
- 9 a report on the project to the legislature and the governor at
- 10 least twenty days prior to the convening of the regular sessions
- 11 of 2018, 2019, and 2020. The report shall include a
- 12 quantification and discussion of program measures and outcomes.
- 13 In any report, the chief justice may recommend that this Act be
- 14 amended, expanded to other counties or made permanent with
- 15 expansion to other counties. The report shall also include the
- 16 comments and recommendations of the prosecuting attorney and
- 17 public defender.
- 18 SECTION 7. There is appropriated out of the general
- 19 revenues of the State of Hawaii the sum of \$ or so much
- 20 thereof as may be necessary for fiscal year 2017-2018 for the
- 21 establishment, administration, and operation of the community

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1 court outreach project; provided that the chief justice shall 2 transfer: 3 (1) to the prosecuting attorney for 4 participation in the project during fiscal year 2017-2018; and 5 6 (2) to the public defender for participation in 7 the project during fiscal year 2017-2018. 8 The sum appropriated shall be expended by the judiciary for 9 the purposes of this Act. **10** SECTION 8. This Act shall take effect on July 1, 2050, and

shall be repealed on June 30, 2020.

#### Report Title:

Community Court Outreach Project; Nonviolent Criminal Offenders; Appropriation

#### Description:

Establishes a community court outreach project in the City and County of Honolulu, subject to the availability of funds and memoranda of agreements from the Judiciary, Prosecuting Attorney, and the Public Defender. Appropriates funds. (SB718 HD1)

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