#### THE SENATE TWENTY-NINTH LEGISLATURE, 2017 STATE OF HAWAII

#### S.B. NO. <sup>717</sup> <sup>5.D. 2</sup> <sup>H.D. 2</sup>

# A BILL FOR AN ACT

RELATING TO PUBLIC REAL PROPERTY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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# PART I

SECTION 1. The purpose of this part is to provide for the
removal from state real property of debris and litter deposited
by occupants of illegal encampments.

5 More specifically, this part requires a department 6 designated by the governor to establish a temporary program for 7 the removal of debris and litter from state real property after 8 the departure of persons known or suspected to have illegally or 9 without permission camped or lodged on the state real property. 10 The program applies to state real property under the control and 11 management of state agencies, including the judiciary, 12 University of Hawaii, department of education, and stadium 13 authority, that choose to participate in the program. 14 The legislature intends that the temporary program take a 15 consolidated approach to cleaning state real property. At 16 present, many different state agencies control and manage state

17 real property. The legislature finds that consolidating cleanup



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efforts should result in efficiencies and cost savings to the
 State. The legislature further finds that the governor is the
 appropriate authority to designate the state executive
 department that should be responsible for the program.

5 The legislature also intends that the temporary cleanup 6 program under this part be operated in conjunction and 7 coordination with the temporary sheriff patrol program under 8 part II of this Act.

9 The legislature further intends to later evaluate the
10 temporary program to determine whether it should be extended,
11 permanently established, or terminated.

SECTION 2. Definitions. For the purpose of this part: "Designated state department" means the state executive department designated by the governor to establish and operate the temporary cleanup program established under this part.

16 "State agency" includes executive departments and 17 instrumentalities, judiciary, University of Hawaii, department 18 of education, and stadium authority, but excludes the Office of 19 Hawaiian Affairs.

20 "State real property" means real property under the
21 ownership, control, or management of the State, except real



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property leased, assigned, or otherwise conveyed by a state
 agency to the federal government, a county government, or a
 private person.

SECTION 3. Temporary cleanup program; state department
designation, establishment, operation. (a) The governor shall
designate a state executive department to establish a temporary
cleanup program for state real property.

8 (b) Under the temporary cleanup program, the designated9 state department shall be responsible for:

10 The cleanup of state real property of debris and (1) 11 litter after the departure of persons known or 12 suspected to have illegally or without permission 13 camped or lodged on the state real property; 14 (2)The temporary storage of personal property collected 15 during the cleanup of the state real property until 16 claimed by the owner of the personal property; 17 (3) Establishment of a minimum time period for which the 18 designated state department will store the personal 19 property collected during the cleanup of the state 20 real property; and



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1	(4)	Disposal of personal property that is unclaimed upon
2		the expiration of the time period established in
3		paragraph (3).
4	The o	designated state department shall consult with the
5	departmen	t of the attorney general when setting the time period
6	to be esta	ablished pursuant to paragraph (3).
7	(c)	The designated state department may:
8	(1)	Operate the program directly; or
9	(2)	Enter into a memorandum of agreement with a county
10		agency to perform the cleanup and temporary storage of
11		personal property on behalf of the designated state
12		department.
13	(d)	The designated state department shall operate the
14	temporary	cleanup program in conjunction and coordination with
15	the tempo	rary sheriff patrol program established under part II
16	of this A	ct.
17	SECT	ION 4. State real property subject to temporary
18	cleanup p	rogram. (a) The temporary cleanup program shall apply
19	to:	
20	(1)	State real property under the control and management
21		of the designated state department; and



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1	(2)	State real property under the ownership, control, or
2		management of any other state agency that enters into
3		a memorandum of agreement with both the:
4		(A) Designated state department to participate in the
5		temporary cleanup program; and
6		(B) Department of public safety to participate in the
7		temporary sheriff patrol program established
8		under part II of this Act.
9	(b)	Nothing in this part shall prohibit a state agency
10	from enga	ging in the cleanup of its own state real property or
11	require a	state agency to participate in the temporary program.
12	SECT	ION 5. No charge to other state agencies. For the
13	duration	of the temporary cleanup program, the designated state
14	departmen	t shall not charge any participating state agency for
15	the clean	up of the state real property under the ownership,
16	control,	or management of the state agency.
17	SECT	ION 6. Temporary cleanup program; planning and
18	preparati	on, commencement, termination. (a) Before August 1,
19	2017, the	governor shall designate the state executive
20	departmen	t to serve as the "designated state department"
21	reference	ed in this part.



1	(b)	As of the effective date of the designation, the
2	designated	d state department shall plan and prepare to implement
3	the tempor	cary cleanup program established under this part.
4	(c)	The designated state department shall commence
5	operation	of the temporary cleanup program in accordance with
6	this part	on January 1, 2018.
7	The d	designated state department shall operate the temporary
8	cleanup pr	cogram until June 30, 2019. The temporary program
9	shall term	ninate on June 30, 2019.
10	SECTI	ION 7. Appropriations. (a) There is appropriated out
11	of the ger	neral revenues of the State of Hawaii the sum of
12	\$	or so much thereof as may be necessary for fiscal year
13	2017-2018	as follows:
14	(1)	\$ to be expended from July 1, 2017, to
15		December 31, 2017, for planning and preparation for
16		implementation of the temporary program to clean state
17		real property established under this part; and
18	(2)	\$ for implementation and operation of the
19		temporary program from January 1, 2018, until June 30,
20		2018.



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(b) There is appropriated out of the general revenues of
the State of Hawaii the sum of \$ or so much thereof as
may be necessary for fiscal year 2018-2019 for the operation of
the temporary cleanup program from July 1, 2018 to June 30,
2019, and the preparation of the report required under section 8
of this Act.

7 (c) The sums appropriated under subsections (a) and (b)
8 shall be expended by the designated state department for the
9 purposes of this part.

10 SECTION 8. Report; recommendation on temporary cleanup 11 program and temporary sheriff patrol program. (a) No later 12 than twenty days prior to the convening of the regular session 13 of 2019, the designated state department shall submit a report 14 to the legislature regarding the implementation of the temporary 15 cleanup program established under this part and the temporary sheriff patrol program established under part II of this Act. 16 17 The report shall include a recommendation on whether to extend 18 the temporary programs, permanently establish the programs, or 19 terminate the programs.



1 (b) If the designated state department recommends that the 2 programs be permanently established, the report shall include 3 the: 4 (1) Projected annual cost of operating the permanent 5 programs; 6 (2) Number and type of positions needed for the permanent 7 programs; and Method proposed to deliver the consolidated cleanup 8 (3) 9 and patrol services of the programs, whether by the 10 designated state department and department of public safety, another state agency, contract with a county, 11 12 or contract with a private entity. 13 When preparing the report, the designated state (C) 14 department shall consult with the department of public safety. 15 PART II The legislature finds that if laws and rules 16 SECTION 9. are not enforced, violators may believe that there are no 17 18 consequences to the violations, may become more brazen and 19 continue the violations, or may feel emboldened to violate other, more serious laws and rules. The result is detrimental 20 21 to public safety and should not be tolerated.



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1 The purpose of this part is to require the department of 2 public safety to establish a temporary sheriff patrol program 3 for the enforcement of laws and rules prohibiting trespassing, 4 camping, or being present after closing hours on state real 5 property. The temporary program is intended to apply to state 6 real property under the ownership, control, or management of 7 state agencies that choose to participate in the program.

8 The legislature intends that the temporary program take a 9 consolidated approach to enforcing the laws and rules for 10 participating state agencies. The legislature finds that the 11 consolidated approach may result in efficiencies and cost 12 savings to the State.

13 The legislature also intends that the temporary sheriff 14 patrol program be operated in conjunction and coordination with 15 the temporary state real property cleanup program under part I 16 of this Act.

17 The legislature further intends to later evaluate the
18 temporary program to determine whether it should be extended,
19 permanently established, or terminated.

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SECTION 10. Definitions. For the purpose of this part:



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"Laws prohibiting an individual from trespassing on state
 real property" include any offenses relating to trespass onto
 state lands, as codified in part II of chapter 708, Hawaii
 Revised Statutes.

5 "Laws or rules prohibiting an individual from being present 6 after closing hours on state real property" means any statute or 7 rule that prohibits an individual from being on the state real 8 property when closed to the public; provided that this does not 9 include laws prohibiting an individual from trespassing on state 10 real property.

11 "Laws or rules prohibiting an individual from camping on 12 state real property" means any statute or rule that prohibits 13 camping on state real property, even when the state real 14 property is open to the public for non-camping use.

15 "State agency" has the same meaning as in section 2 of this 16 Act.

17 "State real property" has the same meaning as in section 218 of this Act.

19 SECTION 11. Temporary sheriff patrol program;
20 establishment, operation. (a) The department of public safety
21 shall establish a temporary sheriff patrol program to enforce



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laws prohibiting an individual from trespassing on state real
 property, laws and rules prohibiting an individual from being
 present after closing hours on state real property, and laws or
 rules prohibiting an individual from camping on state real
 property.

6 The department of public safety shall operate the temporary
7 sheriff patrol program in conjunction and coordination with the
8 temporary state real property cleanup program under part I of
9 this Act.

(b) The department of public safety shall operate the
temporary sheriff patrol program by creating a team of deputy
sheriffs to patrol state real property that is subject to the
temporary program and enforce laws and rules prohibiting
trespassing, camping, or being present after closing hours on
the state real property. The teams shall enforce violations of
the laws or rules with or without receipt of complaints.

(c) To the extent possible, when observing or discovering a violation of a law or rule prohibiting trespassing, camping, or being present after closing hours on state real property, the deputy sheriffs first shall request the violator to leave the state real property. If the violator refuses to leave the state



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real property or leaves and then returns to the state real
 property in violation of the law or rule, the deputy sheriffs
 shall take appropriate steps necessary in accordance with the
 law.

5 (d) The team of deputy sheriffs may also enforce laws and
6 rules other than those prohibiting trespassing, camping, or
7 being present after closing hours on state real property.

8 SECTION 12. State real property subject to temporary
9 sheriff patrol program. (a) The temporary sheriff patrol
10 program shall apply to state real property under the ownership,
11 control, or management of any state agency that enters into a
12 memorandum of agreement with both the:

13 (1) Department of public safety to participate in the14 temporary sheriff patrol program; and

15 (2) Designated state department to participate in the
16 temporary cleanup program established under part I of
17 this Act.

18 (b) Nothing in this part shall prohibit any state or
19 county agency from engaging in its own effort to enforce laws
20 and rules prohibiting trespassing, camping, or being present



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after closing hours on state real property under the state
 agency's ownership, control, or management.

3 SECTION 13. No charge to other state agencies. For the
4 duration of the temporary sheriff patrol program, the department
5 of public safety shall not charge any participating state agency
6 for participation in the temporary program.

7 SECTION 14. Temporary sheriff patrol program; planning and 8 preparation, commencement, termination. (a) Beginning on 9 July 1, 2017, the department of public safety shall plan and 10 prepare to implement the temporary sheriff patrol program 11 established under this part.

12 (b) The department of public safety shall commence
13 operation of the temporary sheriff patrol program in accordance
14 with this part on January 1, 2018.

15 The department of public safety shall operate the temporary
16 sheriff patrol program until June 30, 2019. The temporary
17 program shall terminate on June 30, 2019.

18 SECTION 15. Appropriations. (a) There is appropriated 19 out of the general revenues of the State of Hawaii the sum of 20 \$ or so much thereof as may be necessary for fiscal year



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2017-2018 for the operation of the temporary sheriff patrol
 program from January 1, 2018 until June 30, 2018.

3 (b) There is appropriated out of the general revenues of
4 the State of Hawaii the sum of \$ or so much thereof as
5 may be necessary for fiscal year 2018-2019 for the operation of
6 the temporary sheriff patrol program from July 1, 2018 until
7 June 30, 2019.

8 (c) The sums appropriated under subsections (a) and (b)
9 shall be expended by the department of public safety for the
10 purposes of this part.

11 SECTION 16. Temporary positions, authorized. The 12 department of public safety may establish 2.00 temporary full-13 time equivalent deputy sheriff positions, the compensation of 14 which may be paid from the appropriations under section 15 of 15 this Act. The department of public safety shall use the 16 temporary positions to employ deputy sheriffs for the temporary 17 sheriff patrol program or to backfill for other deputy sheriffs 18 assigned to the temporary program.

19 SECTION 17. Report by designated state department;
20 assistance. The department of public safety shall assist the
21 designated state department in the preparation of the report



required to be submitted to the legislature under section 8 of
 this Act.

When data are requested by the designated state department on costs and personnel to operate and performance measures of the temporary sheriff patrol program, the department of public safety shall provide the data to the extent possible.

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#### PART III

SECTION 18. The purpose of this part is to appropriate 8 9 funds for the cleanup of state real property by separate state 10 agencies during the first half of fiscal year 2017-2018. The 11 legislature intends that, during the second half of fiscal year 12 2017-2018, the designated state department be responsible for 13 the cleanup of state real property under the temporary program 14 commencing on January 1, 2018 and funded under part I of this 15 Act.

SECTION 19. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ or so much thereof as may be necessary for fiscal year 2017-2018 for the removal of debris and litter left on the real property of the department of transportation after the departure of persons





known or suspected to have illegally or without permission
 camped or lodged on the real property.

3 The sum appropriated shall be expended by the department of4 transportation for the purposes of this Act.

5 SECTION 20. There is appropriated out of the general 6 revenues of the State of Hawaii the sum of \$ or so much 7 thereof as may be necessary for fiscal year 2017-2018 for the 8 removal of debris and litter left on the real property of the 9 Hawaii community development authority after the departure of 10 persons known or suspected to have illegally or without 11 permission camped or lodged on the real property.

12 The sum appropriated shall be expended by the Hawaii13 community development authority for the purposes of this Act.

SECTION 21. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ or so much thereof as may be necessary for fiscal year 2017-2018 for the removal of debris and litter left on the real property of the department of land and natural resources after the departure of persons known or suspected to have illegally or without permission camped or lodged on the real property.

# SB717 HD2 HMS 2017-3285

1	The sum appropriated shall be expended by the department of
2	land and natural resources for the purposes of this Act.
3	PART IV
4	SECTION 22. This Act shall take effect on July 1, 2055;
5	provided that parts I and II shall be repealed on June 30, 2019.



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#### Report Title:

State Property Cleanup Program; Sheriff Patrol Program; Appropriation

#### Description:

Establishes a temporary program to clean up state real property after the departure of persons who have illegally camped or lodged on state real property. Requires the Governor to designate the state executive department responsible for the program. Establishes a temporary sheriff patrol program to enforce laws against illegally camping, trespassing, or being present on state real property. Makes appropriations. (SB717 HD2)

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