#### THE SENATE TWENTY-NINTH LEGISLATURE, 2017 STATE OF HAWAII

S.B. NO. 717

JAN 2 0 2017

#### A BILL FOR AN ACT

RELATING TO PUBLIC REAL PROPERTY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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#### PART I

2 SECTION 1. The purpose of this part is to provide for the
3 removal from state real property of debris and litter deposited
4 by occupants of illegal encampments.

5 More specifically, this part requires a department designated by the governor to establish a temporary program for 6 7 the removal of debris and litter from state real property after the departure of persons known or suspected to have illegally or 8 9 without permission camped or lodged on the state real property. The program applies to state real property under the control and 10 11 management of state agencies, including the judiciary, that 12 choose to participate in the program.

13 The legislature intends that the temporary program take a 14 consolidated approach to cleaning state real property after the 15 departure of persons who illegally or without permission camped 16 or lodged there. At present, many different state agencies 17 control and manage state real property. The legislature finds



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1 that consolidating cleanup efforts should result in efficiencies 2 and cost savings to the State. The legislature further finds 3 that the governor is the appropriate authority to designate the 4 state executive department that should be responsible for the 5 program.

6 The legislature also intends that the temporary cleanup 7 program under this part be operated in conjunction and 8 coordination with the temporary sheriff patrol program under 9 part II of this Act.

10 The legislature further intends to later evaluate the 11 temporary program to determine whether it should be extended, 12 permanently established, or terminated.

13 SECTION 2. Definitions. For the purpose of this part: 14 "Designated state department" means the state executive 15 department designated by the governor to establish and operate 16 the temporary cleanup program established under this part.

17 "State real property" means real property under the 18 ownership, control, or management of the State, except real 19 property leased, assigned, or otherwise conveyed by a state 20 agency to the federal government, a county government, or a 21 private person.



1	SECT	ION 3	. Temporary cleanup program; state department	
2	designati	on, e	stablishment, operation. (a) The governor shall	
3	designate a state executive department to establish a temporary			
4	cleanup program for state real property.			
5	(b)	Unde	r the temporary cleanup program, the designated	
6	state department shall be responsible for:			
7	(1)	The	cleanup of state real property of debris and	
8		litt	er after the departure of persons known or	
9		susp	ected to have illegally or without permission	
10		camp	ed or lodged on the state real property; and	
11	(2)	The:		
12		(A)	Temporary storage of personal property collected	
13			during the cleanup of the state real property	
14			until claimed by the owner of the personal	
15			property;	
16		(B)	Establishment of a maximum time period that the	
17			designated state department will store the	
18			personal property collected during the cleanup of	
19			the state real property; and	



1		(C) Disposal of personal property that is unclaimed
2		upon the expiration of the time period
3		established in subparagraph (B).
4		The designated state department shall consult with the
5		department of the attorney general when setting the
6		time period to be established pursuant to subparagraph
7		(B).
8	(c)	The designated state department may:
9	(1)	Operate the program directly; or
10	(2)	Enter into a memorandum of agreement with a county
11		agency to perform the cleanup and temporary storage of
12		personal property on behalf of the designated state
13		department.
14	(d)	The designated state department shall operate the
15	temporary	cleanup program in conjunction and coordination with
16	the tempo:	rary sheriff patrol program established under part II
17	of this A	ct.
18	SECT	ION 4. State real property subject to temporary
19	cleanup p	rogram. (a) The temporary cleanup program shall apply
20	to:	



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1	(1)	State real property under the control and management
2		of the designated state department; and
3	(2)	State real property under the ownership, control, or
4		management of any other state agency that enters into
5		a memorandum of agreement with both the:
6		(A) Designated state department to participate in the
7		temporary cleanup program; and
8		(B) Department of public safety to participate in the
9		temporary sheriff patrol program established
10		under part II of this Act.
11		For the purpose of this paragraph, "state agency"
12		includes the judiciary, but excludes the office of
13		Hawaiian affairs.
14	(b)	Nothing in this part shall prohibit a state agency
15	from enga	ging in the cleanup of its own state real property or
16	require a	state agency to participate in the temporary program.
17	SECT	ION 5. No charge to other state agencies. For the
18	duration	of the temporary cleanup program, the designated state
19	departmen	t shall not charge any participating state agency for
20	the clean	up of the state real property under the ownership,
21	control,	or management of the state agency.



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SECTION 6. Temporary cleanup program; planning and 1 preparation, commencement, termination. (a) Before August 1, 2 3 2017, the governor shall designate the state executive department to serve as the "designated state department" 4 5 referenced in this part. 6 (b) As of the effective date of the designation, the designated state department shall plan and prepare to implement 7 the temporary cleanup program established under this part. 8 9 The designated state department shall commence (C) operation of the temporary cleanup program in accordance with 10 11 this part on January 1, 2018. The designated state department shall operate the temporary 12 cleanup program until June 30, 2019. The temporary program 13 shall terminate on June 30, 2019. 14 15 SECTION 7. Appropriations. (a) There is appropriated out of the general revenues of the State of Hawaii the sum of 16 17 \$787,500 or so much thereof as may be necessary for fiscal year 2017-2018 as follows: 18 \$50,000 to be expended from July 1, 2017, to 19 (1)

December 31, 2017, for planning and preparation for

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implementation of the temporary program to clean state real property established under this part; and (2) \$737,500 for implementation and operation of the temporary program from January 1, 2018, until June 30, 2018.

7 the State of Hawaii the sum of \$1,475,000 or so much thereof as 8 may be necessary for fiscal year 2018-2019 for the operation of 9 the temporary cleanup program from July 1, 2018 to June 30, 10 2019, and the preparation of the report required under section 8 11 of this Act.

12 (c) The sums appropriated under subsections (a) and (b)
13 shall be expended by the designated state department for the
14 purposes of this part.

15 SECTION 8. Report, recommendation on temporary cleanup 16 program and temporary sheriff patrol program. (a) No later 17 than twenty days prior to the convening of the regular session 18 of 2019, the designated state department shall submit a report 19 to the legislature regarding the implementation of the temporary 20 cleanup program established under this part and the temporary 21 sheriff patrol program established under part II of this Act.



The report shall include a recommendation on whether to extend 1 2 the temporary programs, permanently establish the programs, or 3 terminate the programs. 4 If the designated state department recommends that the (b) 5 programs be permanently established, the report shall include 6 the: 7 Projected annual cost of operating the permanent (1) 8 programs; Number and type of positions needed for the permanent 9 (2) 10 programs; and 11 Method proposed to deliver the consolidated cleanup (3) 12 and patrol services of the programs, whether by the 13 designated state department and department of public 14 safety, another state agency, contract with a county, 15 or contract with a private entity. When preparing the report, the designated state 16 (C) department shall consult with the department of public safety. 17 18 PART II SECTION 9. The legislature finds that if laws and rules 19 20 are not enforced, violators may believe that there are no 21 consequences to the violations, may become more brazen and



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continue the violations, or may feel emboldened to violate
 other, more serious laws and rules. The result is detrimental
 to public safety and should not be tolerated.

The purpose of this part is to require the department of public safety to establish a temporary sheriff patrol program for the enforcement of laws and rules prohibiting trespassing, camping, or being present after closing hours on state real property. The temporary program is intended to apply to state real property under the ownership, control, or management of state agencies that choose to participate in the program.

11 The legislature intends that the temporary program take a 12 consolidated approach to enforcing the laws and rules for 13 participating state agencies. The legislature finds that the 14 consolidated approach may result in efficiencies and cost 15 savings to the State.

16 The legislature also intends that the temporary sheriff 17 patrol program be operated in conjunction and coordination with 18 the temporary state real property cleanup program under part I 19 of this Act.



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The legislature further intends to later evaluate the
 temporary program to determine whether it should be extended,
 permanently established, or terminated.

SECTION 10. Definitions. For the purpose of this part:
"Law prohibiting an individual from trespassing on state
real property" means an offense under section 708-813, 708-814,
708-814.5, or 708-815, Hawaii Revised Statutes.

8 "Law or rule prohibiting an individual from being present 9 after closing hours on state real property" means any statute or 10 rule that prohibits an individual from being on the state real 11 property when closed to the public; provided that this does not 12 include laws prohibiting an individual from trespassing on state 13 real property.

14 "Law or rule prohibiting an individual from camping on 15 state real property" means any statute or rule that prohibits 16 camping on state real property, even when the state real 17 property is open to the public for non-camping use.

18 "State real property" has the same meaning as in section 219 of this Act.

20 SECTION 11. Temporary sheriff patrol program;
21 establishment, operation. (a) The department of public safety



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shall establish a temporary sheriff patrol program to enforce
 laws and rules prohibiting an individual from trespassing,
 camping, or being present after closing hours on state real
 property.

5 The department of public safety shall operate the temporary 6 sheriff patrol program in conjunction and coordination with the 7 temporary state real property cleanup program under part I of 8 this Act.

9 (b) The department of public safety shall operate the 10 temporary sheriff patrol program by creating a team of deputy 11 sheriffs to patrol among state real property that is subject to 12 the temporary program and enforce laws and rules prohibiting 13 trespassing, camping, or being present after closing hours on 14 the state real property. The teams shall enforce violations of 15 the laws or rules with or without receipt of complaints.

16 (c) To the extent possible, when observing or discovering 17 a violation of a law or rule prohibiting trespassing, camping, 18 or being present after closing hours on state real property, the 19 deputy sheriffs first shall request the violator to leave the 20 state real property. If the violator refuses to leave the state 21 real property or leaves and then returns to the state real



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property in violation of the law or rule, the deputy sheriffs
 shall cite or arrest the violator.

3 (d) The team of deputy sheriffs may also enforce laws and
4 rules other than those prohibiting trespassing, camping, or
5 being present after closing hours on state real property.

6 SECTION 12. State real property subject to temporary
7 sheriff patrol program. (a) The temporary sheriff patrol
8 program shall apply to state real property under the ownership,
9 control, or management of any state agency that enters into a
10 memorandum of agreement with both the:

11 (1) Department of public safety to participate in the
12 temporary sheriff patrol program; and

13 (2) Designated state department to participate in the
14 temporary cleanup program established under part I of
15 this Act.

16 For the purpose of this subsection, "state agency" includes17 the judiciary, but excludes the office of Hawaiian affairs.

18 (b) Nothing in this part shall prohibit any state or
19 county agency from engaging in its own effort to enforce laws
20 prohibiting trespassing, camping, or being present after closing



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hours on state real property under the state agency's ownership,
 control, or management.

3 SECTION 13. No charge to other state agencies. For the
4 duration of the temporary sheriff patrol program, the department
5 of public safety shall not charge any participating state agency
6 for participation in the temporary program.

SECTION 14. Temporary sheriff patrol program; planning and
preparation, commencement, termination. (a) Beginning on
July 1, 2017, the department of public safety shall plan and
prepare to implement the temporary sheriff patrol program
established under this part.

12 (b) The department of public safety shall commence
13 operation of the temporary sheriff patrol program in accordance
14 with this part on January 1, 2018.

15 The department of public safety shall operate the temporary 16 sheriff patrol program until June 30, 2019. The temporary 17 program shall terminate on June 30, 2019.

18 SECTION 15. Appropriations. (a) There is appropriated 19 out of the general revenues of the State of Hawaii the sum of 20 \$225,000 or so much thereof as may be necessary for fiscal year



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2017-2018 for the operation of the temporary sheriff patrol
 program from January 1, 2018 until June 30, 2018.

3 (b) There is appropriated out of the general revenues of
4 the State of Hawaii the sum of \$450,000 or so much thereof as
5 may be necessary for fiscal year 2018-2019 for the operation of
6 the temporary sheriff patrol program from July 1, 2018 until
7 June 30, 2019.

8 (c) The sums appropriated under subsections (a) and (b)
9 shall be expended by the department of public safety for the
10 purposes of this part.

11 SECTION 16. Temporary positions, authorized. The 12 department of public safety may establish 2.00 temporary full-13 time equivalent deputy sheriff positions, the compensation of 14 which may be paid from the appropriations under section 15 of 15 The department of public safety shall use the this Act. 16 temporary positions to employ deputy sheriffs for the temporary 17 sheriff patrol program or to backfill for other deputy sheriffs 18 assigned to the temporary program.

19 SECTION 17. Report by designated state department;
20 assistance. The department of public safety shall assist the
21 designated state department in the preparation of the report



required to be submitted to the legislature under section 8 of
 this Act.

When data are requested by the designated state department on costs and personnel to operate and performance measures of the temporary sheriff patrol program, the department of public safety shall provide the data to the extent possible.

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#### PART III

8 SECTION 18. The purpose of this part is to appropriate 9 funds for the cleanup of state real property by separate state agencies during the first half of fiscal year 2017-2018. 10 The 11 legislature intends that, during the second half of fiscal year 12 2017-2018, the designated state department be responsible for 13 the cleanup of state real property under the temporary program 14 commencing on January 1, 2018 and funded under part I of this 15 Act.

16 SECTION 19. There is appropriated out of the general 17 revenues of the State of Hawaii the sum of \$600,000 or so much 18 thereof as may be necessary for fiscal year 2017-2018 for the 19 removal of debris and litter left on the real property of the 20 department of transportation after the departure of persons



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known or suspected to have illegally or without permission
 camped or lodged on the real property.

3 The sum appropriated shall be expended by the department of4 transportation for the purposes of this Act.

5 SECTION 20. There is appropriated out of the general 6 revenues of the State of Hawaii the sum of \$37,500 or so much 7 thereof as may be necessary for fiscal year 2017-2018 for the 8 removal of debris and litter left on the real property of the 9 Hawaii community development authority after the departure of 10 persons known or suspected to have illegally or without 11 permission camped or lodged on the real property.

12 The sum appropriated shall be expended by the Hawaii13 community development authority for the purposes of this Act.

14 SECTION 21. There is appropriated out of the general 15 revenues of the State of Hawaii the sum of \$100,000 or so much 16 thereof as may be necessary for fiscal year 2017-2018 for the 17 removal of debris and litter left on the real property of the 18 department of land and natural resources after the departure of 19 persons known or suspected to have illegally or without 20 permission camped or lodged on the real property.



1	The sum appropriated shall be expended by the department of
2	land and natural resources for the purposes of this Act.
3	PART IV
4	SECTION 22. This Act shall take effect on July 1, 2017;
5	provided that parts I and II shall be repealed on June 30, 2019.
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INTRODUCED BY:

MMM.M.



Report Title: State Property Cleanup P

State Property Cleanup Program; Sheriff Patrol Program; Appropriation

#### Description:

Establishes a temporary program to clean up state real property after the departure of persons who have illegally camped or lodged on state real property. Requires the Governor to designate the state executive department responsible for the program. Establishes a temporary sheriff patrol program to enforce laws against illegally camping, trespassing, or being present on state real property. Makes appropriations.

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