## A BILL FOR AN ACT

RELATING TO COLLECTION OF RESTITUTION FOR CRIME VICTIMS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Chapter 706, Hawaii Revised Statutes, is
- 2 amended by adding a new section to part III to be appropriately
- 3 designated and to read as follows:
- 4 "§706- Income withholding for payment of restitution.
- 5 (1) Whenever a person is sentenced to supervision under adult
- 6 client services and a judgment or order is entered establishing,
- 7 modifying, or enforcing restitution, the court shall allow
- 8 ninety days for a defendant to make payment in full. If the
- 9 judgment or order is not satisfied after ninety days, the court
- 10 shall issue an income withholding order that shall operate as an
- 11 assignment, to the clerk of the court in which the order is
- 12 entered, of amounts that are due at times that may be specified
- 13 in the judgment or order, but no less than \$30 per month, from
- 14 the defendant's income that is due or to become due in the
- 15 future from the defendant's employer or successor employers. A
- 16 copy of the income withholding order shall be filed in the
- 17 office of the clerk of the court in which the income withholding
- 18 order was issued.



1 (2) The income withholding order issued pursuant to 2 subsection (1) shall be effective immediately after service upon 3 an employer of a copy of the income withholding order, which 4 service may be effected only by the prosecuting attorney of the 5 county where the offense occurred by regular mail, personal 6 delivery, or transmission through electronic means. Thereafter, 7 for each pay period, the employer shall withhold from the income 8 that is due to the defendant from the employer and that is not 9 required to be withheld by any other federal or state law, and 10 transmit to the clerk of the court in which the order is entered 11 as much as may remain payable for the pay period, up to the 12 amount specified in the order. The employer shall immediately 13 inform the court of any change that would affect the income 14 withholding order. 15 (3) Compliance by an employer with the income withholding 16 order shall operate as a discharge of the employer's liability 17 to the defendant for that portion of the defendant's earnings 18 withheld and transmitted to the clerk of the court from which 19 the order is issued, regardless of whether the employer has 20 withheld the correct amount. For each payment made pursuant to 21 an income withholding order, the employer may deduct and retain

| 1           | as all adil | inistrative fee all additional amount of \$2 from the  |
|-------------|-------------|--|
| 2           | income ow   | red to the defendant. The total amount withheld from   |
| 3           | the defen   | dant's income, including the administrative fee, shall |
| 4           | not excee   | d the maximum amounts permitted under section 303 of   |
| 5           | the Consu   | mer Credit Protection Act (15 U.S.C. §1673).           |
| 6           | (4)         | Any income withholding order made pursuant to this     |
| 7           | section s   | hall:  |
| 8           | <u>(a)</u>  | Have priority as against any garnishment, attachment,  |
| 9           |             | execution, or other income withholding order, or any   |
| 10          |             | other order, except for any order made pursuant to     |
| 11          |             | chapters 571, 576B, 576D, 576E, 580, and 584; and      |
| 12          | <u>(b)</u>  | Not be subject to the exemptions or restrictions       |
| 13          | ,           | contained in part III of chapter 651 and in chapters   |
| 14          |             | 652 and 653.   |
| 15          | (5)         | An employer who fails to comply with an income         |
| 16          | withholdi   | ng order under this section shall be liable to the     |
| 17          | obligee f   | or the full amount of all sums not withheld and        |
| <b>18</b> . | transmitt   | ed as ordered. An employer receiving an income         |
| 19          | withholdi   | ng order shall:  |
| 20          | <u>(a)</u>  | Transmit amounts withheld to the clerk of the court    |
| 21          |             | within five business days after the defendant is paid  |

| . 1 |            | either by cash, cashier's check, money order, or       |
|-----|------------|--|
| 2   |            | commercial check; and                                  |
| 3   | <u>(b)</u> | Begin withholding no later than the first pay period   |
| 4   |            | commencing within seven business days following the    |
| 5   |            | date a copy of the income withholding order is served  |
| 6   |            | upon the employer by regular mail, personal delivery,  |
| 7   |            | or electronic means.                                   |
| 8   | (6)        | An employer who:                                       |
| 9   | <u>(a)</u> | Complies with an income withholding order that is      |
| 10  |            | valid on its face shall not be subject to civil        |
| 11  |            | liability to any person, entity, or agency for conduct |
| 12  |            | in compliance with the order; and                      |
| 13  | <u>(b)</u> | Is required to withhold amounts from the income of     |
| 14  |            | more than one employee, may remit to the clerk of the  |
| 15  |            | court a sum total of all amounts in one lump sum via   |
| 16  |            | cash, cashier's check, money order, or commercial      |
| 17  |            | check, with a listing of the amounts applicable to     |
| 18  |            | each employee. Within twenty-one business days after   |
| 19  |            | receipt of the amounts withheld by the employer, the   |
| 20  |            | clerk of the court shall disburse the amounts to the   |
| 21  |            | obligee.   |

| 1            | (7) An income withholding order shall be terminated by a         |
|--------------|--|
| 2            | court order when appropriate. The court shall promptly refund    |
| 3            | any amount withheld in error to the defendant.                   |
| 4            | (8) If there is more than one restitution judgment or            |
| 5            | order, the amounts withheld from the income of a defendant shall |
| 6            | be allocated among the different restitution judgments or        |
| 7            | orders. If the multiple income withholding orders would cause    |
| 8            | the amounts withheld from the defendant's income to exceed wage  |
| 9            | withholding limitations established under this section, the      |
| 10           | amount withheld shall be allocated so that in no case shall the  |
| 11           | allocation result in a withholding for any of the restitution    |
| 12           | obligations not being implemented.                               |
| 13           | (9) If a defendant changes employment while an income            |
| 14           | withholding order is in effect, the defendant shall notify and   |
| 15           | provide the clerk of the court with the new employer's contact   |
| 16           | information within five business days of the change. The clerk   |
| l <b>7</b> . | of the court shall notify the defendant's new employer of the    |
| 18           | defendant's and the new employer's respective obligations under  |

this section. The new employer shall be bound by the income

withholding order until further court order.

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(10) As used in this section and notwithstanding any other 2 provision of law: 3 "Business day" means a day on which the employer's office 4 is open for regular business. 5 "Employer" means any individual, partnership, association, 6 joint stock company, trust, corporation, personal representative 7 of the estate of a deceased individual, or receiver, trustee, or successor of any of the same, employing any individual, 8 9 including the United States government, State, and any political 10 subdivision thereof, who is or shall become obligated for 11 payment of income; provided that this meaning shall not apply if 12 the employed individual is incarcerated in a correctional 13 facility or engaged in an inmate work furlough program within 14 the State. 15 "Income" includes without limitation salaries, wages, 16 earnings, workers' compensation, commissions, fees, bonuses, 17

independent contractor income, and any other entitlement to

benefit, or moneys from the State or a political subdivision

or any political subdivision thereof under law."

money, including moneys payable as a disability, death, or other

thereof, or from any disability system established by the State

| 1  | SECT              | ION 2. Section 231-52, Hawaii Revised Statutes, is     |  |  |  |  |
|----|-------------------|--|--|--|--|--|
| 2  | amended b         | y amending the definition of "debt " to read as        |  |  |  |  |
| 3  | follows:          |  |  |  |  |  |
| 4  | ""Debt" includes: |  |  |  |  |  |
| 5  | (1)               | Any delinquency in periodic court-ordered or           |  |  |  |  |
| 6  |                   | administrative-ordered payments for child support      |  |  |  |  |
| 7  |                   | pursuant to section 576D-1, in an amount equal to or   |  |  |  |  |
| 8  |                   | exceeding the sum of payments which would become due   |  |  |  |  |
| 9  |                   | over a one-month period;                               |  |  |  |  |
| 10 | (2)               | Any liquidated sum exceeding \$25 which is due and     |  |  |  |  |
| 11 |                   | owing any claimant agency, regardless of whether there |  |  |  |  |
| 12 |                   | is an outstanding judgment for that sum, and whether   |  |  |  |  |
| 13 |                   | the sum has accrued through contract, subrogation,     |  |  |  |  |
| 14 |                   | tort, operation of law, or judicial or administrative  |  |  |  |  |
| 15 |                   | judgment or order;                                     |  |  |  |  |
| 16 | (3)               | Any defaulted education loan note held by the United   |  |  |  |  |
| 17 |                   | Student Aid Funds, Inc. incurred under the federal     |  |  |  |  |
| 18 | 1                 | Higher Education Act of 1965 (Public Law 89-329, 79    |  |  |  |  |
| 19 |                   | Stat. 1219), as amended;                               |  |  |  |  |
| 20 | (4)               | Any federal income taxes due and owing to the United   |  |  |  |  |
|    |                   |  |  |  |  |  |

States Treasurer; [or]

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- 1 (5) Any medicaid overpayment under section 346-59.6[-]; or
- 2 (6) Any unpaid court-ordered restitution enforceable as a
- 3 civil judgment pursuant to section 706-647."
- 4 SECTION 3. Section 706-645, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "\$706-645 Revocation of fine [or restitution]. (1) A
- 7 defendant who has been sentenced to pay a fine [or restitution]
- $oldsymbol{8}$  and who is not in contumacious default in the payment thereof
- 9 may at any time petition the court [which] that sentenced the
- 10 defendant for a revocation of the fine [or restitution] or of
- 11 any unpaid portion thereof.
- 12 (2) If it appears to the satisfaction of the court that
- 13 the circumstances [which] that warranted the imposition of the
- 14 fine [or restitution] have changed, or that it would otherwise
- 15 be unjust to require payment, the court may revoke the fine [ex
- 16 restitution or the unpaid portion thereof in whole or in part.
- 17 Prior to revocation, the court shall afford the prosecuting
- 18 attorney an opportunity to be heard."
- 19 SECTION 4. Section 706-646, Hawaii Revised Statutes, is
- 20 amended to read as follows:

| 1  | "§7(     | 06-646 Victim restitution. (1) As used in this         |
|----|----------|--|
| 2  | section, | "victim" includes any of the following:                |
| 3  | (a)      | The direct victim of a crime including a business      |
| 4  |          | entity, trust, or governmental entity;                 |
| 5  | (b)      | If the victim dies as a result of the crime, a         |
| 6  |          | surviving relative of the victim as defined in chapter |
| 7  |          | 351;   |
| 8  | (c)      | A governmental entity that has reimbursed the victim   |
| 9  |          | for losses arising as a result of the crime or paid    |
| 10 |          | for medical care provided to the victim as a result of |
| 11 |          | the crime; or  |
| 12 | (d)      | Any duly incorporated humane society or duly           |
| 13 |          | incorporated society for the prevention of cruelty to  |
| 14 |          | animals, contracted with the county or State to        |
| 15 |          | enforce animal-related statutes or ordinances, that    |
| 16 |          | impounds, holds, or receives custody of a pet animal   |
| 17 |          | pursuant to section 711-1109.1, 711-1109.2, or         |
| 18 |          | 711-1110.5; provided that this section does not apply  |
| 19 |          | to costs that have already been contracted and         |
| 20 |          | provided for by the counties or State.                 |

- 1 The court shall order the defendant to make 2 restitution for reasonable and verified losses suffered by the 3 victim or victims as a result of the defendant's offense when 4 requested by the victim. The court shall order restitution to 5 be paid to the crime victim compensation commission if the 6 victim has been given an award for compensation under chapter 7 If the court orders payment of a fine in addition to 8 restitution or a compensation fee, or both, the payment of restitution and compensation fee shall be made pursuant to 9 10 section 706-651.
- 11 In ordering restitution, the court shall not consider 12 the defendant's financial ability to make restitution in 13 determining the amount of restitution to order. The court, 14 however, shall consider the defendant's financial ability to 15 make restitution for the purpose of establishing the time and . 16 manner of payment. The court shall specify the time and manner 17 in which restitution is to be paid. While the defendant is in 18 the custody of the department of public safety, restitution 19 shall be collected pursuant to chapter 353 and any court-ordered 20 payment schedule shall be suspended. Restitution shall be a

- 1 dollar amount that is sufficient to reimburse any victim fully
- 2 for losses, including but not limited to:
- 3 (a) Full value of stolen or damaged property, as
- 4 determined by replacement costs of like property, or
- 5 the actual or estimated cost of repair, if repair is
- 6 possible;
- 7 (b) Medical expenses; and
- 8 (c) Funeral and burial expenses incurred as a result of
- 9 the crime.
- 10 (4) In any criminal proceeding before any court, all money
- 11 deposited by the defendant as bail and not declared forfeited
- 12 shall be applied toward payment of any restitution, fines, or
- 13 fees ordered by the court in the same case, consistent with the
- 14 priorities in subsection (2).
- 15 [-(4)-] (5) The restitution ordered shall not affect the
- 16 right of a victim to recover under section 351-33 or in any
- 17 manner provided by law; provided that any amount of restitution
- 18 actually recovered by the victim under this section shall be
- 19 deducted from any award under section 351-33."
- 20 SECTION 5. Section 806-73, Hawaii Revised Statutes, is
- 21 amended by amending subsection (b) to read as follows:

| 1  | "(b) All adult probation records shall be confidential and                   |
|----|--|
| 2  | shall not be deemed to be public records. As used in this                    |
| 3  | section, the term "records" includes $[\tau]$ but is not limited to $[\tau]$ |
| 4  | all records made by any adult probation officer in the course of             |
| 5  | performing the probation officer's official duties. The                      |
| 6  | records, or the content of the records, shall be divulged only               |
| 7  | as follows:  |
| 8  | (1) A copy of any adult probation case record or of a                        |
| 9  | portion of it, or the case record itself, upon                               |
| 10 | request, may be provided to:   |
| 11 | (A) An adult probation officer, court officer, social                        |
| 12 | worker of a Hawaii state adult probation unit, or                            |
| 13 | a family court officer who is preparing a report                             |
| 14 | for the courts; or   |
| 15 | (B) A state or federal criminal justice agency, or                           |
| 16 | state or federal court program that:   |
| 17 | (i) Is providing supervision of a defendant or                               |
| 18 | offender convicted and sentenced by the                                      |
| 19 | courts of Hawaii; or   |
| 20 | (ii) Is responsible for the preparation of a                                 |
| 21 | report for a court;  |

| 1  | (2) | 'I'he | residence address, work address, nome telephone    |
|----|-----|-------|--|
| 2  |     | numb  | er, or work telephone number of a current or       |
| 3  |     | form  | er defendant shall be provided only to:            |
| 4  |     | (A)   | A law enforcement officer as defined in section    |
| 5  |     |       | 710-1000 to locate the probationer for the         |
| 6  |     |       | purpose of serving a summons or bench warrant in   |
| 7  | • . |       | a civil, criminal, or deportation hearing, or for  |
| 8  |     |       | the purpose of a criminal investigation; or        |
| 9  |     | (B)   | A collection agency or licensed attorney           |
| 10 |     |       | contracted by the judiciary to collect any         |
| 11 |     |       | delinquent court-ordered penalties, fines,         |
| 12 |     |       | restitution, sanctions, and court costs pursuant   |
| 13 |     |       | to section 601-17.5[+];[+]                         |
| 14 | (3) | A co  | py of a presentence report or investigative report |
| 15 |     | shal  | l be provided only to:                             |
| 16 |     | (A)   | The persons or entities named in section 706-604;  |
| 17 |     | (B)   | The Hawaii paroling authority;                     |
| 18 |     | (C)   | Any psychiatrist, psychologist, or other           |
| 19 |     |       | treatment practitioner who is treating the         |
| 20 | e e |       | defendant pursuant to a court order or parole      |
| 21 |     |       | order for that treatment;                          |

| 1  |     | (D)              | The         | intake service centers;                       |
|----|-----|------------------|-------------|---|
| 2  |     | (E)              | In a        | ccordance with applicable law, persons or     |
| 3  |     |                  | enti        | ties doing research; and                      |
| 4  |     | (F)              | Any         | Hawaii state adult probation officer or adult |
| 5  |     |                  | prob        | ation officer of another state or federal     |
| 6  |     |                  | juri        | sdiction who:                                 |
| 7  |     |                  | (i)         | Is engaged in the supervision of a defendant  |
| 8  |     |                  |             | or offender convicted and sentenced in the    |
| 9  |     |                  |             | courts of Hawaii; or                          |
| 10 |     |                  | (ii)        | Is engaged in the preparation of a report     |
| 11 |     |                  |             | for a court regarding a defendant or          |
| 12 |     |                  |             | offender convicted and sentenced in the       |
| 13 |     |                  |             | courts of Hawaii;                             |
| 14 | (4) | Acce             | ss to       | adult probation records by a victim, as       |
| 15 |     | defi             | ned i       | n section 706-646 to enforce an order filed   |
| 16 |     | purs             | uant        | to section 706-647, shall be limited to the   |
| 17 |     | [ <del>nam</del> | е] <u>:</u> |   |
| 18 |     | <u>(A)</u>       | Name        | and contact information of the defendant's    |
| 19 |     |                  | adul        | t probation officer;                          |
| 20 |     | <u>(B)</u>       | Comp        | liance record of the defendant with court-    |
| 21 |     |                  | orde        | red payments;                                 |

| 1  |     | (C) Amounts paid by the defendant;                     |
|----|-----|--|
| 2  |     | (D) Dates of the payments made by the defendant;       |
| 3  |     | (E) Payee of payments made by the defendant; and       |
| 4  |     | (F) Remaining unpaid balance;                          |
| 5  |     | without the assessment of a filing fee or surcharge;   |
| 6  | (5) | Upon written request, the victim, or the parent or     |
| 7  |     | guardian of a minor victim or incapacitated victim, of |
| 8  |     | a defendant who has been placed on probation for an    |
| 9  |     | offense under section 580-10(d)(1), 586-4(e), 586-     |
| 10 |     | 11(a), or 709-906 may be notified by the defendant's   |
| 11 |     | probation officer when the probation officer has any   |
| 12 |     | information relating to the safety and welfare of the  |
| 13 |     | victim;  |
| 14 | (6) | Notwithstanding paragraph (3) and upon notice to the   |
| 15 |     | defendant, records and information relating to the     |
| 16 |     | defendant's risk assessment and need for treatment     |
| 17 |     | services; information related to the defendant's past  |
| 18 |     | treatment and assessments, with the prior written      |
| 19 |     | consent of the defendant for information from a        |
| 20 |     | treatment service provider; provided that for any      |
| 21 |     | substance abuse records such release shall be subject  |

| 1  |     | to t | itle 42 Code of Federal Regulations part 2,        |
|----|-----|------|--|
| 2  |     | rela | ting to the confidentiality of alcohol and drug    |
| 3  |     | abus | e patient records; and information that has        |
| 4  |     | ther | apeutic or rehabilitative benefit, may be provided |
| 5  |     | to:  |  |
| 6  |     | (A)  | A case management, assessment[+],[+] or treatment  |
| 7  |     |      | service provider assigned by adult probation to    |
| 8  |     |      | service the defendant; provided that such          |
| 9  |     |      | information shall be given only upon the           |
| 10 |     |      | acceptance or admittance of the defendant into a   |
| 11 |     |      | treatment program;                                 |
| 12 |     | (B)  | Correctional case manager, correctional unit       |
| 13 |     |      | manager, and parole officers involved with the     |
| 14 |     |      | defendant's treatment or supervision; and          |
| 15 |     | (C)  | In accordance with applicable law, persons or      |
| 16 |     |      | entities doing research;                           |
| 17 | (7) | Prob | ation drug test results may be released with prior |
| 18 |     | writ | ten consent of a defendant to the defendant's      |
| 19 |     | trea | ting physician when test results indicate          |
| 20 |     | subs | tance use which may be compromising the            |
| 21 |     | defe | ndant's medical care or treatment;                 |

| 1  | (8)         | Records obtained pursuant to section [+]704-404(9)[+]   |
|----|-------------|---|
| 2  |             | may be made available as provided in that section;      |
| 3  | (9)         | Any person, agency, or entity receiving records, or     |
| 4  |             | contents of records, pursuant to this subsection shall  |
| 5  |             | be subject to the same restrictions on disclosure of    |
| 6  |             | the records as Hawaii state adult probation offices;    |
| 7  |             | and   |
| 8  | (10)        | Any person who uses the information covered by this     |
| 9  |             | subsection for purposes inconsistent with the intent    |
| 10 |             | of this subsection or outside of the scope of the       |
| 11 |             | person's official duties shall be fined no more than    |
| 12 |             | \$500."   |
| 13 | SECT        | ION 6. This Act does not affect rights and duties that  |
| 14 | matured,    | penalties that were incurred, and proceedings that were |
| 15 | begun bef   | ore its effective date.                                 |
| 16 | SECT        | ION 7. If any provision of this Act, or the             |
| 17 | application | on thereof to any person or circumstance, is held       |
| 18 | invalid,    | the invalidity does not affect other provisions or      |
| 19 | application | ons of the Act that can be given effect without the     |
| 20 | invalid p   | rovision or application, and to this end the provisions |
| 21 | of this A   | ct are severable.                                       |



- 1 SECTION 8. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 9. This Act shall take effect on January 7, 2059.

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#### Report Title:

Honolulu Prosecuting Attorney Package; Crime Victims; Restitution; Collection

#### Description:

Creates standards and procedures for income-withholding for purposes of enforcing restitution orders. Clarifies the priority of income withholding orders. Amends the definition of "debt" relating to the recovery of money owed to the State to include court-ordered restitution subject to civil enforcement. Removes the court's ability to revoke restitution ordered as part of the defendant's sentencing. Requires that any bail posted by a defendant be applied toward payment of any court-ordered restitution in the same case. Extends victims' access to adult probation records to include access to payment compliance records without a fee or surcharge. Takes effect on 1/7/2059. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.