A BILL FOR AN ACT

RELATING TO LAW ENFORCEMENT CAMERAS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that an increasing number

2 of states are addressing the issue of law enforcement agencies'

3 use of body-worn video cameras and vehicle cameras as a means to

4 protect civilians and law enforcement officers. A body-worn

5 video camera worn by a law enforcement officer acts as a third-

6 party, independent witness in disputes by clarifying testimony

7 obtained in the field. Vehicle cameras are video cameras that

are typically mounted on a vehicle's dashboard.

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9 The legislature further finds that people who are aware

10 that they are being videotaped are more inclined to alter their

11 behavior, as they know that they will likely be held accountable

12 for their actions. In light of the recent incidents involving

13 law enforcement officers and the alleged use of unnecessary

14 force, body-worn video cameras and vehicle cameras can provide

15 law enforcement officers and civilians the security of knowing

16 that a law enforcement officer's or civilian's statements about

17 an incident may be corroborated by the video or audio recording

18 obtained through the body-worn video camera or vehicle camera.



1	Law enforcement agencies in this country spend
2	approximately \$2,000,000,000 annually investigating complaints
3	against law enforcement officers. The use of body-worn video
4	cameras and vehicle cameras may reduce complaints against law
5	enforcement officers and allow complaints to be resolved more
6	quickly, thus freeing up valuable resources and reducing
7	financial losses.
8	The legislature also finds that the use of body-worn video
9	cameras and vehicle cameras can assist law enforcement agencies
10	with training, assessment, and disciplinary decisions.
11	Accordingly, the purpose of this Act is to promote
12	transparency, accountability, and protection for law enforcement
13	officers and civilians by:
14	(1) Establishing requirements for the use of body-worn
15	cameras and vehicle cameras; and
16	(2) Appropriating funds to each county for the purchase of
17	body-worn cameras and vehicle cameras.
18	SECTION 2. Chapter 52D, Hawaii Revised Statutes, is
19	amended by adding a new part to be appropriately designated and
.20	to read as follows:

LAW ENFORCEMENT CAMERAS

"PART

1	§52D-A Definitions. As used in this part:
2	"Body-worn camera" means a recording device that is:
3	(1) Capable of recording video and audio or transmitting
4	video and audio to be recorded remotely; and
5	(2) Worn on the person of a law enforcement officer, and
6	shall include being attached to the law enforcement
7	officer's clothing or worn as glasses.
8	"Subject of the video footage" means any law enforcement
9	officer or any suspect, victim, detainee, person engaged in a
10	conversation, injured party, or other similarly situated person
11	who appears on a body camera recording, and shall not include
12	individuals who only incidentally appear on a recording.
13	"Vehicle camera" means a recording device that is:
14	(1) Capable of recording video or audio or transmitting
15	video or audio to be recorded remotely; and
16	(2) Mounted in or on a law enforcement vehicle.
17	§52D-B Use of body-worn cameras for law enforcement
18	officers. (a) While on duty, law enforcement officers shall
19	wear and use body-worn cameras and vehicle cameras only in
20	accordance with this part. Body-worn cameras shall be worn in
21	location and manner that maximizes the camera's ability to

- 1 capture video footage of the law enforcement officer's
- 2 activities.
- 3 (b) Except as provided in subsection (d), both the audio
- 4 and video recording functions of the body-worn camera shall be
- 5 activated:
- 6 (1) Whenever a law enforcement officer responds to a call
- for service; and
- 8 (2) At the initiation of any law enforcement or
- 9 investigative encounter between a law enforcement
- officer and a member of the public;
- 11 provided that when an immediate threat to the law enforcement
- 12 officer's life or safety makes activating the camera impossible
- 13 or dangerous, the law enforcement officer shall activate the
- 14 camera at the first reasonable opportunity to do so. The body-
- 15 worn camera shall not be deactivated until the call for service
- 16 or encounter has fully concluded and the law enforcement officer
- 17 leaves the scene.
- (c) A law enforcement officer who is wearing a body-worn
- 19 camera shall notify the subjects of the video footage that the
- 20 subjects are being recorded by a body-worn camera as close to
- 21 the inception of the encounter as is reasonably possible.

1	(d)	Notwithstanding the requirements of subsection (b):
2	(1)	Prior to entering a private residence without a
3		warrant or in non-exigent circumstances, a law
4		enforcement officer shall ask the occupant if the
5		occupant wants the law enforcement officer to
6		discontinue use of the law enforcement officer's body-
7		worn camera. If the occupant responds affirmatively,
8		the law enforcement officer shall immediately
9		discontinue use of the body-worn camera;
10	(2)	When interacting with an apparent crime victim, a law
11		enforcement officer shall, as soon as practicable, ask
12		the apparent crime victim if the apparent crime victim
13		wants the law enforcement officer to discontinue use
14		of the law enforcement officer's body-worn camera. If
15		the apparent crime victim responds affirmatively, the
16		law enforcement officer shall immediately discontinue
17		use of the body-worn camera; and
18	(3)	When interacting with a person seeking to anonymously
19		report a crime or assist in an ongoing law enforcement
20		investigation, a law enforcement officer shall, as

soon as practicable, ask the person seeking to remain

1		anonymous if the person wants the law enforcement
2		officer to discontinue use of the body-worn camera.
3		If the person responds affirmatively, the law
4		enforcement officer shall immediately discontinue use
5		of the body-worn camera.
6	(e)	All law enforcement officers' offers to discontinue
7	the use o	f a body-worn camera made pursuant to subsection (d),
8	and the r	esponses thereto, shall be recorded by the body-worn
9	camera pr	ior to discontinuation of use of the body-worn camera.
10	§52D	-C Prohibited acts. (a) No police officer on duty
11	shall ope	rate a body-worn camera or vehicle camera that is not
12	issued an	d maintained by the applicable county police
13	departmen	t.
14	(b)	No police officer on duty shall use a body-worn
15	camera:	
16	(1)	Surreptitiously;
17	(2)	To gather intelligence information for the exercise of
18		a privilege protected by the First Amendment of the
19		Constitution of the United States;
20	(3)	To record activity that is unrelated to a response to
21		a call for service or unrelated to a law enforcement

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1		or investigative encounter between a law enforcement
2		officer and a member of the public; or
2	(4)	On the grounds of any public private or parochial

- elementary or secondary school, except when a law enforcement officer is responding to a call for service or during an enforcement encounter.
- 7 (c) No person shall tamper with, delete, or make an 8 unauthorized copy of data obtained through the use of a body9 worn camera or vehicle camera under this part.
- (d) No person shall release a recording created with a body-worn camera under this part unless the person first obtains the permission of the applicable county police department.
 - §52D-D Training. (a) No law enforcement officer shall use a body-worn camera or vehicle camera without first being trained by the applicable county police department on the proper use of the body-worn camera or vehicle camera.
- 17 (b) No law enforcement personnel shall come into contact
 18 with data obtained from the use of a body-worn camera or vehicle
 19 camera without first being trained by the applicable county
 20 police department on the proper handling of the data.

1	(c) The department of the attorney general shall develop
2	or approve a curriculum for training programs under this
3	section.
4	§52D-E Body-worn camera video footage; retention and
5	deletion. (a) Body-worn camera video footage shall be retained
6	by the agency that employs the law enforcement officer whose
7	camera captured the video footage, or an authorized agent
8	thereof, for one year for non-criminal cases from the date it
9	was recorded. Video footage for criminal cases shall be
10	retained for the period of the applicable criminal statute of
11	limitations. After expiration of this applicable period, the
12	video footage shall be permanently deleted.
13	(b) Notwithstanding the retention and deletion
14	requirements in subsection (a):
15	(1) Body-worn camera video footage shall be automatically
16	retained for no less than three years from the date it
17	was recorded if the video footage captures images
18	involving:
19	(A) Any use of force;

1		(B)	Events leading up to and including an arrest for
2			a felony-level offense, or events that constitute
3			a felony-level offense; or
4		(C)	An encounter about which a complaint has been
5			registered by a subject of the video footage;
6	(2)	Body	-worn camera video footage shall be retained for
7		no l	ess than three years from the date it was recorded
8		if t	he longer retention period is requested by:
9		(A)	The law enforcement officer whose body-worn
10			camera recorded the video footage, if that
11			officer reasonably asserts the video footage has
12			evidentiary or exculpatory value;
13		(B)	Any law enforcement officer who is a subject of
14			the video footage, if that officer reasonably
15			asserts the video footage has evidentiary or
16			exculpatory value;
17		(C)	Any superior officer of a law enforcement officer
18		٠	whose body-worn camera recorded the video footage
19			or who is a subject of the video footage, if that
20			superior officer reasonably asserts the video

footage has evidentiary or exculpatory value;

1		(D) Any law enforcement officer, if the video footage
2		is being retained solely and exclusively for
3		police training purposes;
4		(E) Any individual who is a subject of the video
5		footage;
6		(F) Any parent or legal guardian of a minor who is a
7		subject of the video footage; or
8		(G) A deceased subject of the video footage's next of
9		kin or legally authorized designee.
10		Any individual who is a subject of the video footage,
11		parent or legal guardian of a minor who is a subject
12		of the video footage, or deceased subject's next of
13		kin or legally authorized designee shall be permitted
14	,	to review the relevant video footage prior to
15		submitting a request pursuant to subparagraph (E),
16		(F), or (G); and
17	(3)	No body-worn camera video footage documenting an
18		incident that involves the use of deadly force by a
19		law enforcement officer or that is otherwise related
20		to an administrative or criminal investigation of a

1		law enforcement officer shall be deleted or destroyed
2		without court order.
3	(c)	The following video footage shall be exempt from the
4	public in	spection requirements of chapter 92F:
5	(1)	Video footage not subject to a minimum three-year
6		retention period pursuant to subsection (b);
7	(2)	Video footage that is subject to a minimum three-year
8		retention period solely and exclusively pursuant to
9		subsection (b)(1)(C), if the subject of the video
10		footage making the complaint requests the video
11		footage not be made available to the public;
12	(3)	Video footage that is subject to a minimum three-year
13		retention period solely and exclusively pursuant to
14		subsection (b)(2)(A), (B), (C), or (D); and
15	(4)	Video footage that is subject to a minimum three-year
16		retention period solely and exclusively pursuant to
17		subsection (b)(2)(E), (F), or (G), if the person
18		making the request requests the video footage not be
19		made available to the public.
20	§52D	-F Video footage; prohibitions on use. (a) No law
21	enforceme	nt officer shall review or receive an accounting of any

- 1 body-worn camera video footage that is subject to an automatic
- 2 minimum three-year retention period pursuant to section 52D-E
- 3 (b) (1) prior to completing any required initial reports,
- 4 statements, and interviews regarding the recorded event.
- 5 (b) Video footage not subject to a minimum three-year
- 6 retention period shall not be viewed by any immediate supervisor
- 7 of a law enforcement officer whose body-worn camera recorded the
- 8 video footage without a specific allegation of misconduct, nor
- 9 shall the video footage be subject to automated analysis or
- 10 analytics of any kind. Each law enforcement agency may set
- 11 policies for random auditing by the agency's respective internal
- 12 affairs section.
- (c) Video footage shall not be divulged or used by any law
- 14 enforcement agency for any commercial or other non-law
- 15 enforcement purpose.
- 16 §52D-G Violation of recording or retention requirements.
- 17 (a) If any law enforcement officer, employee, or agent fails to
- 18 adhere to the recording or retention requirements in section
- 19 52D-E or intentionally interferes with a body-worn camera's
- 20 ability to accurately capture video footage:

1	(1)	Appropriate disciplinary action shall be taken against
2		the individual law enforcement officer, employee, or
3		agent;
4	(2)	A rebuttable evidentiary presumption shall be adopted
5		in favor of criminal defendants who reasonably assert
6		that exculpatory evidence was destroyed or not
7		captured; and
8	(3)	A rebuttable evidentiary presumption shall be adopted
9		on behalf of civil plaintiffs who reasonably assert
10		that evidence supporting their claim was destroyed or
11		not captured in a civil suit against the State, a
12		county, a state or county agency, or a law enforcement
13		officer for damages based on officer misconduct.
14	(b)	The disciplinary action requirement and rebuttable
15	presumpti	ons in subsection (a) may be overcome by contrary
16	evidence	or proof of exigent circumstances that made compliance
17	impossibl	e."
18	SECT	ION 3. Chapter 52D, Hawaii Revised Statutes, is

amended by designating sections 52D-1 to 52D-16 as "Part I.

General Provisions".

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         SECTION 4. There is appropriated out of the general
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    revenues of the State of Hawaii the sum of $
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    much thereof as may be necessary for fiscal year 2017-2018 for a
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    grant in aid to each county for the purchase of body-worn video
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    cameras and law enforcement vehicle cameras to be used by each
    county police department to be allocated as follows:
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                     to the city and county of Honolulu;
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                    to the county of Maui;
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                    to the county of Hawaii; and
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                     to the county of Kauai;
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    provided that no funds appropriated to a county under this Act
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    shall be expended unless matched dollar-for-dollar by the
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    county.
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         The sums appropriated shall be expended by each county for
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    the purposes of this Act.
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         SECTION 5. There is appropriated out of the general
    revenues of the State of Hawaii the sum of $
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                                                           or so
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    much thereof as may be necessary for fiscal year 2017-2018 and
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    the same sum or so much thereof as may be necessary for fiscal
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    year 2018-2019 for costs incurred by the department of public
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    safety or other state agencies for the purchase of body-worn
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- 1 video cameras and law enforcement vehicle cameras to be used by
- 2 state law enforcement officers.
- 3 The sums appropriated shall be expended by the department
- 4 of public safety for the purposes of this Act.
- 5 SECTION 6. Each county police department that receives a
- 6 grant-in-aid pursuant to section 4 of this Act shall submit to
- 7 the legislature reports no later than twenty days prior to the
- 8 convening of the regular sessions of 2018 through 2022, which
- 9 shall include the costs of implementing and maintaining the
- 10 body-worn camera and vehicle camera program and the equipment,
- 11 data storage, and other costs of the program.
- 12 SECTION 7. This Act shall take effect on January 1, 2018;
- 13 provided that sections 4 and 5 of this Act shall take effect on
- 14 July 1, 2017.

Report Title:

Body-worn Cameras; Vehicle Cameras; Law Enforcement; Grant-in-Aid; Appropriation

Description:

Establishes requirements for body-worn cameras and vehicle cameras for law enforcement officers. Establishes policy guidelines for the use and discontinuance of use of body-worn cameras by law enforcement officers. Establishes certain restrictions on the use of body-worn cameras by on-duty law enforcement officers. Adds retention and deletion requirements for body-worn camera footage. Prohibits certain uses of bodyworn camera video footage. Establishes violations of recording and retention requirements. Appropriates funds as a grant-inaid to each county for the purchase of body-worn video cameras and law enforcement vehicle cameras; provided that no funds appropriated to a county shall be expended unless matched dollar-for-dollar by the county. Appropriates funds for the purchase of cameras by state law enforcement officers. Requires the county police departments to report costs of implementing and maintaining the body-worn camera and vehicle camera program to the legislature. Takes effect on 1/1/2018. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.