# S.B. NO. 1121

JAN 2 5 2017

## A BILL FOR AN ACT

RELATING TO ENERGY EFFICIENCY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that this body passed Act
- 2 204, Session Laws of Hawaii 2008, which for the benefit of
- 3 consumers required that new homes utilize solar water heating
- 4 except in narrowly limited circumstances. That Act, known as
- 5 the "solar water heater mandate", also created a variance
- 6 process for non-compliant solar water heaters. For the reasons
- 7 described herein, the legislature finds that the variance
- 8 provision currently utilized in the solar water heater mandate
- 9 can be used to circumvent the objectives of Act 204 to the
- 10 detriment of consumers.
- In 2009, attempting in part to clarify elements of Act 204,
- 12 Session Laws of Hawaii 2008, the legislature passed Act 155,
- 13 Session Laws of Hawaii 2009. Act 155 explained that in passing
- 14 Act 204, the legislature "found that retrofitting a home for a
- 15 solar water heater after [the home] was constructed was more
- 16 costly, and that such upfront costs . . . were substantial
- 17 barriers for the average consumer." However, the legislature

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- 1 further explained that "[t]he financial barriers can be
- 2 addressed . . . by including the installation of a solar water
- 3 heater into the purchase price and mortgage of a home, where the
- 4 cost of the system may pay for itself immediately."
- 5 Part VII of Act 155 focused on clarifying the solar water
- 6 heater mandate created under Act 204. The solar water heater
- 7 mandate included a variance process by which a single family
- 8 dwelling can be built without a solar water heater if:
- 9 (1) Installation is impractical due to poor solar
- 10 resource;
- 11 (2) Installation is cost-prohibitive based upon a life
- cycle cost-benefit analysis;
- 13 (3) A renewable energy technology system, such as a solar
- 14 photovoltaic system, is substituted for use as the
- 15 primary energy source for heating water; or
- 16 (4) A demand water heater device approved by Underwriter
- 17 Laboratories, Inc., is installed; provided that at
- least one other gas appliance is installed in the
- dwelling.
- The legislature finds that despite the legislature's intent
- 21 that variances granted under the solar water heater mandate be

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- 1 "rarely granted", the variance process is being used to
- 2 circumvent the legislature's objectives. Moreover, the
- 3 legislature intended that a variance based on the "demand water
- 4 heater device" provision be even rarer, stating "if the
- 5 potential variance applicant is not the party who will
- 6 ultimately pay for the energy cost consumption, then only
- 7 [variance exceptions (1)-(3) under the solar water mandate]
- 8 should apply". However, through December 2016, 4,450 variance
- 9 requests have been filed and more than ninety-nine per cent of
- 10 those requests have been granted, and nearly ninety-four per
- 11 cent of those requests have been for demand water heaters. In
- 12 addition, the variance process is being misused such that it is
- 13 providing benefits to unintended beneficiaries. Over 1,750 of
- 14 the variance requests have been submitted by a single architect
- 15 who ultimately does not incur the costs for energy consumption.
- 16 The legislature therefore finds that it is necessary to
- 17 amend the solar water heater mandate to implement the intent of
- 18 Acts 204 and 155 to better protect consumers. This need is
- 19 particularly sharp at a time when substantial new residential
- 20 tracts are being developed.

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1 Accordingly, the purpose of this Act is to provide 2 housekeeping amendments to close the loophole allowing 3 applicants to circumvent the legislature's stated objectives for solar water heating systems and ensure that the variance for a 4 5 demand water heater may only be granted if solar water heating 6 is impracticable and cost-prohibitive, and if no renewable 7 energy technology system can be substituted for use as the primary energy source for heating water. In addition, a request 8 9 for a variance for a demand water heater may only be granted if 10 applicant attests that the applicant will also be the residentowner of the home. 11 12 SECTION 2. Section 196-6.5, Hawaii Revised Statutes, is 13 amended to read as follows: 14 "\$196-6.5 Solar water heater system required for new 15 single-family residential construction. (a) On or after 16 January 1, 2010, no building permit shall be issued for a new 17 single-family dwelling that does not include a solar water

heater system that meets the standards established pursuant to

section 269-44, unless the coordinator approves a variance. A

variance application shall only be accepted if [submitted]

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| 1  | signed by | an architect or mechanical engineer licensed under     |
|----|-----------|--|
| 2  | chapter 4 | 64, who attests that:                                  |
| 3  | (1)       | Installation is impracticable due to poor solar        |
| 4  |           | resource;  |
| 5  | (2)       | Installation is cost-prohibitive based upon a life     |
| 6  |           | cycle cost-benefit analysis that incorporates the      |
| 7  |           | average residential utility bill and the cost of the   |
| 8  |           | new solar water heater system with a life cycle that   |
| 9  |           | does not exceed fifteen years;                         |
| 10 | (3)       | A renewable energy technology system, as defined in    |
| 11 |           | section 235-12.5, is substituted for use as the        |
| 12 |           | primary energy source for heating water; or            |
| 13 | (4)       | A demand water heater device approved by Underwriters  |
| 14 |           | Laboratories, Inc., is installed; provided that at     |
| 15 |           | least one other gas appliance is installed in the      |
| 16 |           | dwelling. For the purposes of this paragraph, "demand  |
| 17 |           | water heater" means a gas-tankless instantaneous water |
| 18 |           | heater that provides hot water only as it is needed.   |
| 19 | (b)       | All applications for variance under subsection (a)(4)  |

shall also:

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| 1  | (1)   | Be signed by the applicant who shall be the owner and       |
|----|---|---|
| 2  |   | occupant of the dwelling and shall attest that the          |
| 3  |   | applicant shall pay the energy costs for heating water      |
| 4  |   | in the home; and  |
| 5  | (2)   | Include an attestation by an architect or mechanical        |
| 6  |   | engineer licensed under chapter 464 demonstrating that      |
| 7  |   | a variance under subsection (a)(3) would be                 |
| 8  |   | impracticable and cost-prohibitive in accordance with       |
| 9  |   | subsections (a)(1) and (a)(2).                              |
| 10 | [ <del>-(b)</del> -   | ] <u>(c)</u> A request for a variance shall be submitted to |
| 11 | the coord   | inator on an application prescribed by the coordinator      |
| 12 | and shall   | include a description of the location of the property       |
| 13 | and justi   | fication for the approval of a variance using the           |
| 14 | criteria  | established in subsection (a). The coordinator may          |
| 15 | exercise  | discretion in denying any variance application deemed       |
| 16 | incomplete or insufficient to satisfy the criteria in           |   |
| 17 | subsections (a) and (b). A variance shall be deemed approved in |   |
| 18 | not denie   | d within thirty working days after receipt of the           |
| 19 | variance  | application. The coordinator shall publicize:               |
| 20 | (1)   | All applications for a variance within seven days           |
| 21 |   | after receipt of the variance application; and              |

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- (2) The disposition of all applications for a variance
  within seven days of the determination of the variance
  application.
- 4 [<del>(c)</del>] (d) The director of business, economic development,
- 5 and tourism may adopt rules pursuant to chapter 91 to impose and
- 6 collect fees to cover the costs of administering variances under
- 7 this section [-], and to impose appropriate penalties or fines
- 8 for false attestations in variance applications. The fees,
- 9 fines, or penalties, if any, shall be deposited into the energy
- 10 security special fund established under section 201-12.8.
- 11 [<del>(d)</del>] (e) Nothing in this section shall preclude any
- 12 county from establishing procedures and standards required to
- 13 implement this section.
- 14 [<del>(e)</del>] (f) Nothing in this section shall preclude
- 15 participation in any utility demand-side management program or
- 16 public benefits fee program under part VII of chapter 269."
- 17 SECTION 3. This Act does not affect rights and duties that
- 18 matured, penalties that were incurred, and proceedings that were
- 19 begun before its effective date.
- 20 SECTION 4. Statutory material to be repealed is bracketed
- 21 and stricken. New statutory material is underscored.

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1 SECTION 5. This Act shall take effect on July 1, 2017.

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INTRODUCED BY:



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#### Report Title:

Energy; Solar Water Heater Mandate; Variance

### Description:

Amends the solar water heater mandate to ensure that the variance for a demand water heater may only be granted if solar water heating is impracticable and cost-prohibitive, and if no renewable energy technology system can be substituted for use as the primary energy source for heating water. Clarifies that a request for a variance for a demand water heater may only be granted if the applicant attests that the applicant will also be the resident-owner of the home.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.