# A BILL FOR AN ACT

RELATING TO PUBLIC LANDS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. The legislature finds that public land leases
  are statutorily limited to sixty-five years without the
  possibility of renewing the terms of the lease, which leaves
- 4 businesses that have existed in the community for decades with
- 5 limited options. Additionally, in Act 142, Session Laws of
- 6 Hawaii 2015, the legislature expressed concern that one of the
- 7 consequences of the State's public land lease law is that
- 8 existing lessees may have little incentive to make, or the
- 9 ability to finance, major repairs or improvements to their
- 10 leasehold properties during the last five to fifteen years of
- 11 the lease, which sometimes results in the deterioration of
- 12 infrastructure and facilities.
- The legislature therefore concludes that creating a
- 14 mechanism to assist these lessees and encourage economic
- 15 development in leasehold properties is in the public interest.
- 16 Allowing lessees to relinquish their lease in the final decade
- 17 of the lease term will incentivize lessees to maintain the land

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- 1 and buildings at a high standard. Furthermore, allowing the
- 2 relinquishing lessee to bid on a new lease encourages long-term
- 3 business growth and development, which benefits communities.
- 4 Finally, requiring lands to be disposed of at public auction
- 5 ensures that the State meets its fiduciary duty to manage state
- 6 lands in the best interests of the public.
- 7 The purpose of this Act is to best serve the public use and
- 8 public purpose of state lands that are being used for commercial
- 9 purposes by allowing the lessees of state lands who are within
- 10 the last ten years of their land lease to voluntarily request
- 11 that the lease be put up to bid at a public auction and by
- 12 allowing the lessee to bid on a new lease.
- 13 SECTION 2. Chapter 171, Hawaii Revised Statutes, is
- 14 amended by adding a new section to be appropriately designated
- 15 and to read as follows:
- 16 "§171- Leases; relinquishment. (a) Notwithstanding any
- 17 provision of law to the contrary, a lessee of public land that
- 18 is subject to the management, administration, or control of the
- 19 department may relinquish a lease during the last ten years of
- 20 the term of the lease, as provided in this section.
- 21 (b) Prior to relinquishing the lease, the lessee shall:

1	(1)	Provide the board with no less than ninety days'	
2		written notice of the intent to relinquish the lease;	
3	(2)	Contract with a real estate appraiser licensed or	
4		certified pursuant to chapter 466K to determine the	
5		current depreciated or residual value of any	
6		improvements to the land; and	
7	(3)	Contract with a real estate appraiser licensed or	
8		certified pursuant to chapter 466K to determine the	
9		fair market value of the land.	
10	If the board fails to agree to the appraised value determined		
11	pursuant	to paragraph (2) or (3), the department may contract	
12	with an a	ppraiser licensed or certified pursuant to chapter 466K	
13	and agree	d to by the lessee, and the value or values not agreed	
14	to by the	board shall be determined by arbitration as provided	
15	in chapte	r 658A. If the lessee disagrees with the department's	
16	selection of the appraiser, the board shall select the		
17	appraiser	. The cost of contracting with the appraiser shall be	
18	borne ent	irely by the lessee.	
19	(c)	Unless specifically required to do so by the board, a	
20	relinquis	hing lessee shall not be required to remove	
21	improveme	nts or restore the land to a vacant condition; provided	

- 1 that, without prejudice to any other rights or remedies that
- 2 either party may have, this subsection shall not alter any
- 3 obligation of a relinquishing lessee to indemnify, defend, and
- 4 hold the State harmless from any claims regarding pollution or
- 5 contamination of the land with potentially hazardous substances.
- 6 (d) Upon relinquishment of the lease, the board shall
- 7 dispose of the land by public auction as provided in section
- 8 171-14; provided that the auction upset price shall be the
- 9 greater of the current ground rent or the appraised fair market
- 10 rent, as if the land were vacant and unimproved. The
- 11 relinquishing lessee may bid on the new lease at the public
- 12 auction; provided that, if the relinquishing lessee does not bid
- 13 or is not awarded the lease after the public auction, the
- 14 relinquishing lessee shall vacate the land within one hundred
- 15 twenty days, unless the department agrees to allow a longer term
- 16 to vacate.
- 17 (e) Lease terms for the new lease shall be determined by
- 18 the board; provided that if the lease is awarded after public
- 19 auction to any party other than the relinquishing lessee, the
- 20 lease rent shall include a premium equal to the residual value
- 21 of any improvements to the land, as determined pursuant to

1	subsectio	n (b), which shall be paid to the relinquishing lessee
2	prior to	transfer of the land and improvements to the new
3	lessee.	
4	<u>(f)</u>	The lease rent established in any new lease issued
5	pursuant	to this section shall not be less than the greater of
6	the curre	nt ground rent or the appraised fair market rent of the
7	lease bei	ng relinquished pursuant to this section.
8	<u>(g)</u>	This section shall not apply to:
9	(1)	Any lessee who is in arrears in the payment of taxes,
10		rents, or other obligations owing to the State or any
11		county or who has had, during the five years preceding
12		the anticipated disposition of the public land at a
13		public auction, a sale, lease, license, permit, or
14		easement covering other public lands canceled for
15		failure to satisfy the terms and conditions thereof;
16		<u>or</u>
17	(2)	Any lease that is subject to cancellation for failure
18		to satisfy the terms or conditions of a lease,
19		license, permit, or easement covering the public
20		lands.

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- 1 (h) As used in this section, "improvements" means all 2 physical improvements constructed, owned, or constructed and 3 owned by the lessee during the lease term and shall exclude all infrastructure constructed, owned, or constructed and owned by 4 5 third parties, such as water and sewer pipes, electricity and 6 telephone lines and cables, or other infrastructure." 7 SECTION 3. There is appropriated out of the general 8 revenues of the State of Hawaii the sum of \$ 9 much thereof as may be necessary for fiscal year 2017-2018 and **10** the same sum or so much thereof as may be necessary for fiscal 11 year 2018-2019 for costs incurred in the implementation of this 12 Act. 13 The sums appropriated shall be expended by the department 14 of land and natural resources for the purposes of this Act. 15 SECTION 4. This Act does not affect rights and duties that 16 matured, penalties that were incurred, and proceedings that were
- SECTION 5. If any provision of this Act, or the

  application thereof to any person or circumstance, is held

  invalid, the invalidity does not affect other provisions or

  applications of the Act that can be given effect without the

begun before its effective date.

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- 1 invalid provision or application, and to this end the provisions
- 2 of this Act are severable.
- 3 SECTION 6. New statutory material is underscored.
- 4 SECTION 7. This Act shall take effect on March 15, 2099.

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### Report Title:

Public Lands; Leases; Relinquishment; Appropriation

#### Description:

Allows lessees of certain public land to relinquish a lease during the last ten years of the term of the lease, subject to certain conditions, and allows the lessee to bid on the new lease at public auction. Appropriates funds to DLNR. Effective 3/15/2099. (SD1)

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