A BILL FOR AN ACT

RELATING TO THE HAWAII COMMUNITY DEVELOPMENT AUTHORITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Chapter 206E, Hawaii Revised Statutes, is 2 amended by adding a new part to be appropriately designated and 3 to read as follows: 4 TRANSIT ORIENTED REDEVELOPMENT COMMUNITY DISTRICTS 5 §206E-A Definitions. As used in this part: 6 "District" means a transit-oriented redevelopment community 7 district. 8 §206E-B Transit-oriented redevelopment community district; 9 purpose. The legislature finds that many low density areas along 10 the Honolulu rail transit project corridor will be underutilized 11 when the project is completed. These areas provide opportunity 12 for redevelopment that will increase the availability of 13 workforce housing, mixed-use facilities and shared recreational 14 spaces. In order to achieve this purpose, the authority shall 15 plan a mixed-use district whereby industrial, commercial, 16 residential, and public uses may coexist compatibly within the 17 same area.

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         §206E-C Prohibitions. Notwithstanding any law to the
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    contrary, the authority is prohibited from selling or otherwise .
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    assigning the fee simple interest in any lands in the transit-
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    oriented redevelopment community districts to which the
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    authority in its corporate capacity holds title, except with
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    respect to:
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         (1)
              Utility easements;
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         (2)
              Remnants as defined in section 171-52;
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         (3) Grants to any state or county department or agency;
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         (4) Private entities for purposes of any easement,
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              roadway, or infrastructure improvements; or
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              Reserved housing as defined in section 206E-101.
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         §206E-D Lease of projects. (a) Notwithstanding any law to
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    the contrary, including section 206E-14, except as prohibited by
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    section 206E-C, the authority may, without recourse to public
    auction or public notice for sealed bids, lease for a term not
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    exceeding ninety-nine years, all or any portion of the real or
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    personal property constituting a project to any person, upon
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    terms and conditions as may be approved by the authority, if the
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    authority finds that the lease is in conformity with the
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    community development plan.
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1 In the case of any sale of the leasehold interest in 2 the project, the terms of the sale shall provide for the 3 repurchase of the leasehold property by the authority at its 4 option, in the event that the purchaser, if other than a state 5 agency, desires to sell the property within ten years; provided 6 that this requirement may be waived by the authority if the 7 authority determines that a waiver will not be contrary to the 8 community development plan. The authority shall establish at 9 the time of original sale a formula setting forth a basis for a 10 repurchase price based on market considerations including but 11 not limited to interest rates, land values, construction costs, 12 and federal tax laws. 13 If the purchaser in a residential project is a state 14 agency, the authority may include as a term of the sale a 15 provision for the repurchase of the property in conformance with 16 this section. **17** §206E-E Transit-oriented redevelopment community districts 18 established; boundaries. (a) The transit-oriented

redevelopment community districts are established.

district shall include the area that is within a one-half mile

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| 1 | radius of each of the following boundaries of transit stations |
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| 2 | where there are significant state-owned land interests: |
| 3 | (1) Leeward Community College transit station; |
| 4 | (2) Kapalama transit station; and |
| 5 | (3) Aloha Stadium transit station; and |
| 6 | §206E-F Transit-oriented redevelopment community district; |
| 7 | development guidance policies. The following shall be the |
| 8 | development guidance policies generally governing the |
| 9 | authority's action in the transit-oriented redevelopment |
| 10 | community districts: |
| 11 | (1) Development shall result in a community which permits |
| 12 | an appropriate land mixture of residential, |
| 13 | commercial, industrial, and other uses. In view of |
| 14 | the innovative nature of the mixed use approach, urban |
| 15 | design policies should be established to provide |
| 16 | guidelines for the public and private sectors in the |
| 17 | proper development of the district. While the |
| 18 | authority's development responsibilities apply only to |
| 19 | the area within the district, the authority may engage |
| 20 | in any studies or coordinative activities permitted in |
| 21 | this chapter which affect areas lying outside the |

| 1 | | district, where the authority in its discretion |
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| 2 | | decides that those activities are necessary to |
| 3 | | implement the intent of this chapter; provided that |
| 4 | | the studies or coordinative activities shall be |
| 5 | | limited to facility systems, resident and industrial |
| 6 | | relocation, and other activities with the counties and |
| 7 | | appropriate state agencies. The authority may engage |
| 8 | | in construction activities outside of the district; |
| 9 | | provided that such construction relates to |
| 10 | | infrastructure development or residential or business |
| 11 | | relocation activities; provided further, |
| 12 | | notwithstanding section 206E-7, that such construction |
| 13 | | shall comply with the general plan, development plan, |
| 14 | | ordinances, and rules of the county in which the |
| 15 | | district is located; |
| 16 | (2) | Existing and future industrial uses shall be permitted |
| 17 | | and encouraged in appropriate locations within the |
| 18 | | district. No plan or implementation strategy shall |
| 19 | | prevent continued activity or redevelopment of |
| 20 | | industrial and commercial uses that meet reasonable |
| 21 | | performance standards; |

| 1 | (3) | Activities shall be located so as to provide primary |
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| 2 | | reliance on public transportation and pedestrian |
| 3 | | facilities for internal circulation within the |
| 4 | | district or designated subareas; |
| 5 | (4) | Major view planes, view corridors, and other |
| 6 | | environmental elements such as natural light and |
| 7 | | prevailing winds, shall be preserved through necessary |
| 8 | | regulation and design review; |
| 9 | (5) | Redevelopment of the district shall be compatible with |
| 10 | | plans and special districts established for the Hawaii |
| 11 | | Capital District; |
| 12 | (6) | Historic sites and culturally significant facilities, |
| 13 | | settings, or locations shall be preserved; |
| 14 | (7) | Land use activities within the district, where |
| 15 | | compatible, shall to the greatest possible extent be |
| 16 | | mixed horizontally, that is, within blocks or other |
| 17 | | land areas, and vertically, as integral units of |
| 18 | | multi-purpose structures; |
| 19 | (8) | Residential development may require a mixture of |
| 20 | | densities, building types, and configurations in |
| 21 | | accordance with appropriate urban design guidelines; |

| 1 | | integration both vertically and horizontally of |
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| 2 | | residents of varying incomes, ages, and family groups; |
| 3 | | and an increased supply of housing for residents of |
| 4 | | low- or moderate-income may be required as a condition |
| 5 | | of redevelopment in residential use. Residential |
| 6 | | development shall provide necessary community |
| 7 | | facilities, such as open space, parks, community |
| 8 | | meeting places, child care centers, and other |
| 9 | | services, within and adjacent to residential |
| 10 | | development; and |
| 11 | (9) | Public facilities within the district shall be |
| 12 | | planned, located, and developed so as to support the |
| 13 | | redevelopment policies for the district established by |
| 14 | | this chapter and plans and rules adopted pursuant to |
| 15 | | it. |
| 16 | §206 | E-G Rules; adoption. The authority shall adopt rules |
| 17 | in accord | ance with chapter 91 to carry out the purposes of this |
| 18 | part." | |
| 19 | SECT | ION 2. Section 206E-6, Hawaii Revised Statutes, is |
| 20 | amended t | o read as follows: |

1 "§206E-6 District-wide improvement program. The 2 authority shall develop a district-wide improvement program to 3 identify necessary district-wide public facilities within a 4 community development district. 5 Whenever the authority shall determine to undertake, 6 or cause to be undertaken, any public facility as part of the 7 district-wide improvement program, the cost of providing the 8 public facilities shall be assessed against the real property in 9 the community development district specially benefiting from 10 such public facilities. The authority shall determine the areas 11 of the community development district which will benefit from 12 the public facilities to be undertaken and, if less than the 13 entire community development district benefits, the authority 14 may establish assessment areas within the community development 15 district. The authority may issue and sell bonds in such 16 amounts as may be authorized by the legislature to provide funds **17** to finance such public facilities. The authority shall fix the 18 assessments against real property specially benefited. All 19 assessments made pursuant to this section shall be a statutory 20 lien against each lot or parcel of land assessed from the date of the notice declaring the assessment until paid and such lien 21

- 1 shall have priority over all other liens except the lien of
- 2 property taxes. As between liens of assessments, the earlier
- 3 lien shall be superior to the later lien.
- 4 (c) Bonds issued to provide funds to finance public
- 5 facilities shall be secured solely by the real properties
- 6 benefited or improved, the assessments thereon, or by the
- 7 revenues derived from the program for which the bonds are
- 8 issued, including reserve accounts and earnings thereon,
- 9 insurance proceeds, and other revenues, or any combination
- 10 thereof. The bonds may be additionally secured by the pledge or
- 11 assignment of loans and other agreements or any note or other
- 12 undertaking, obligation, or property held by the authority.
- 13 Bonds issued pursuant to this section and the income therefrom
- 14 shall be exempt from all state and county taxation, except
- 15 transfer and estate taxes. The bonds shall be issued according
- 16 and subject to the provisions of the rules adopted pursuant to
- 17 this section.
- 18 (d) Any other law to the contrary notwithstanding, in
- 19 assessing real property for public facilities, the authority
- 20 shall assess the real property within an assessment area
- 21 according to the special benefits conferred upon the real

- 1 property by the public facilities. These methods may include
- 2 assessment on a frontage basis or according to the area of real
- 3 property within an assessment area or any other assessment
- 4 method which assesses the real property according to the special
- 5 benefit conferred, or any combination thereof. No such
- 6 assessment levied against real property specially benefited as
- 7 provided by this chapter shall constitute a tax on real property
- 8 within the meanings of any constitutional or statutory
- 9 provisions.
- (e) The authority shall adopt rules pursuant to chapter
- 11 91, and may amend the rules from time to time, providing for the
- 12 method of undertaking and financing public facilities in an
- 13 assessment area or an entire community development district.
- 14 The rules adopted pursuant to this section shall include, but
- 15 are not limited to, the following: methods by which the
- 16 authority shall establish assessment areas; the method of
- 17 assessment of real properties specially benefited; the costs to
- 18 be borne by the authority, the county in which the public
- 19 facilities are situated, and the property owners; the procedures
- 20 before the authority relating to the creation of the assessment
- 21 areas by the owners of real property therein, including

- 1 provisions for petitions, bids, contracts, bonds, and notices;
- 2 provisions relating to assessments; provisions relating to
- 3 financing, such as bonds, revolving funds, advances from
- 4 available funds, special funds for payment of bonds, payment of
- 5 principal and interest, and sale and use of bonds; provisions
- 6 relating to funds and refunding of outstanding debts; and
- 7 provisions relating to limitations on time to sue, and other
- 8 related provisions.
- 9 (f) Any provisions to the contrary notwithstanding, the
- 10 authority may, in its discretion, enter into any agreement with
- 11 the county in which the public facilities are located, to
- 12 implement all or part of the purposes of this section.
- 13 (q) All sums collected under this section shall be
- 14 deposited in the Hawaii community development revolving fund
- 15 established by section 206E-16; except that notwithstanding
- 16 section 206E-16, all moneys collected on account of assessments
- 17 and interest thereon for any specific public facilities financed
- 18 by the issuance of bonds shall be set apart in a separate
- 19 special fund and applied solely to the payment of the principal
- 20 and interest on these bonds, the cost of administering,
- 21 operating, and maintaining the program, the establishment of



- 1 reserves, and other purposes as may be authorized in the
- 2 proceedings providing for the issuance of the bonds. If any
- 3 surplus remains in any special fund after the payment of the
- 4 bonds chargeable against such fund, it shall be credited to and
- 5 become a part of the Hawaii community development revolving
- 6 fund. Moneys in the Hawaii community development revolving fund
- 7 may be used to make up any deficiencies in the special fund.
- 8 (h) If the public facilities to be financed through bonds
- 9 issued by the authority may be dedicated to the county in which
- 10 the public facilities are to be located, the authority shall
- 11 ensure that the public facilities are designed and constructed
- 12 to meet county requirements.
- 13 (i) Notwithstanding any law to the contrary, whenever as
- 14 part of a district-wide improvement program it becomes necessary
- 15 to remove, relocate, replace, or reconstruct public utility
- 16 facilities, the authority shall establish by rule the allocation
- 17 of cost between the authority, the affected public utilities,
- 18 and properties that may specially benefit from such improvement,
- 19 if any. In determining the allocation of cost, the authority
- 20 shall consider the cost allocation policies for improvement

| 1 | districts established by the county in which the removal, |
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| 2 | relocation, replacement, or reconstruction is to take place. " |
| 3 | (j) Notwithstanding any law to the contrary, the authority |
| 4 | may enter into a partnership agreement with any private investor |
| 5 | for the leasing of public infrastructure to the private |
| 6 | investor; provided that the partnership agreement contains the |
| 7 | following requirements: |
| 8 | (1) The authority shall lease the infrastructure facility |
| 9 | to the private investor, who shall: |
| 10 | (A) Renovate, improve, or construct for the authority |
| 11 | public infrastructure, pursuant to a ground lease |
| 12 | or easement, and may maintain the facility; and |
| 13 | (B) Lease back the public infrastructure to the |
| 14 | authority, pursuant to a lease or easement; |
| 15 | (2) The land upon which the public infrastructure rests |
| 16 | shall not be sold to the private investor; provided |
| 17 | that the land may be leased at a nominal rate to the |
| 18 | private investor for a term that would, at a minimum, |
| 19 | allow the private investor to recover the capital |
| 20 | investment that has been made to the public |
| 21 | infrastructure, including depreciation; and |

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| 1 | (3) The authority shall have the option of purchasing the |
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| 2 | public infrastructure from the private investor for |
| 3 | the remaining balance of the debt service costs |
| 4 | incurred by the private investor at any time; provided |
| 5 | that the lease shall terminate concurrently." |
| 6 | SECTION 3. The director of finance is authorized to issue |
| 7 | general obligation bonds in the sum of \$100,000,000 or so much |
| 8 | thereof as may be necessary and the same sum or so much thereof |
| 9 | as may be necessary is appropriated for fiscal year 2017-18 for |
| 10 | infrastructure improvements within a transit-oriented |
| 11 | redevelopment community district pursuant to this Act. |
| 12 | The sum appropriated shall be expended by the Hawaii |
| 13 | community development authority for the purposes of this Act. |
| 14 | SECTION 4. In codifying the new sections added by section |
| 15 | 1 of this Act, the revisor of statutes shall substitute |
| 16 | appropriate section numbers for the letters used in designating |
| 17 | the new sections in this Act. |
| 18 | SECTION 5. New statutory material is underscored. |
| 19 | SECTION 6. This Act shall take effect upon its approval. |
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INTRODUCED BY:

JAN 2 5 2017

Report Title:

Transit-Oriented Redevelopment Community Districts

Description:

Establishes Transit-Oriented Redevelopment Community Districts within the Hawaii Community Development Authority (HCDA) to develop districts along certain rail stations in the Honolulu rail station transit corridor. Allows the HCDA to enter into public-private partnerships for a lease-back arrangement of lands. Provides general obligation bond financing for infrastructure improvements in Transit-Oriented Redevelopment Community Districts.

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