

DAVID Y. IGE GOVERNOR

July 11, 2017

GOV. MSG. NO. 1262

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Twenty-Ninth State Legislature
State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Scott D. Saiki, Speaker and Members of the House Twenty-Ninth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

I am transmitting herewith HB2 HD2 SD1 CD1, without my approval, and with the statement of objections relating to the measure.

HB2 HD2 SD1 CD1

RELATING TO AGRICULTURE

Sincerely,

Governor, State of Hawaii

EXECUTIVE CHAMBERS
HONOLULU
July 11, 2017

STATEMENT OF OBJECTIONS TO HOUSE BILL NO. 2

Honorable Members Twenty-Ninth Legislature State of Hawai'i

Pursuant to Section 16 of Article III of the Constitution of the State of Hawai'i, I am returning herewith, without my approval, House Bill No. 2, entitled "A Bill for an Act Relating to Agriculture."

The purpose of this bill is to authorize the placement of "tiny homes" of 500 square feet of living space or less within the State agricultural district in Hawaii County for farm workers or their immediate family members on farms currently engaged in agricultural production.

This bill is objectionable because the State Land Use Law, chapter 205, Hawaii Revised Statutes, and Hawaii County Zoning Code chapter 25 already allow for "employee housing" and/or "farm dwellings" of any size as permitted uses of agricultural-zoned lands. "Tiny homes" as defined in this bill are a subset of either employee housing or farm dwellings. As the law already allows "tiny homes," there is no need for this bill.

For the foregoing reason, I am returning House Bill No. 2 without my approval.

Respectfully,

Governor of Hawai'i

PROCLAMATION

WHEREAS, under Section 16 of Article III of the Constitution of the State of Hawai'i, the Governor is required to give notice, by a proclamation, of the Governor's plan to return with the Governor's objections any bill presented to the Governor less than ten days before adjournment sine die or presented to the Governor after adjournment sine die of the Legislature; and

WHEREAS, House Bill No. 2, entitled "A Bill for an Act Relating to Agriculture," passed by the Legislature, was presented to the Governor within the aforementioned period; and

WHEREAS, House Bill No. 2 is unacceptable to the Governor of the State of Hawai'i;

NOW, THEREFORE, I, DAVID Y. IGE, Governor of the State of Hawai'i, do hereby issue this proclamation, pursuant to the provisions of Section 16 of Article III of the Constitution of the State of Hawai'i, giving notice of my plan to return House Bill No. 2 with my objections thereon to the Legislature as provided by said Section 16 of Article III of the Constitution.

DONE at the State Capitol, Honolulu,
State of Hawai'i, this _____1 1
day of July, 2017.

Governor of Hawai'i

ORIGINAL

HOUSE OF REPRESENTATIVES TWENTY-NINTH LEGISLATURE, 2017 STATE OF HAWAII H.B. NO.

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A BILL FOR AN ACT

RELATING TO AGRICULTURE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that a lack of affordable
- 2 housing for farm workers has made it difficult for working farms
- 3 to attract and retain employees and to operate farms in an
- 4 economical manner. The production of locally grown crops is
- 5 important to the economy, food security, and health of the State
- 6 and its population. Authorizing the construction and use of
- 7 "tiny homes" as affordable housing for farm workers will
- 8 encourage healthy and productive farming. "Tiny homes" are
- 9 small dwelling units of less than five hundred square feet,
- 10 built on the ground or on a mobile trailer base, that can be
- 11 constructed faster and at a more affordable cost than
- 12 traditional homes.
- Accordingly, the purpose of this Act is to authorize the
- 14 construction of tiny homes within agricultural districts, on
- 15 farms that are currently engaged in agricultural production, in
- 16 a county with a population of more than one hundred eighty
- 17 thousand but less than two hundred fifty thousand.



1	SECT	ION 2. Section 205-4.5, Hawaii Revised Statutes, is
2	amended by	y amending subsection (a) to read as follows:
3	"(a)	Within the agricultural district, all lands with soil
4	classifie	d by the land study bureau's detailed land
5	classific	ation as overall (master) productivity rating class A
6	or B and	for solar energy facilities, class B or C, shall be
7	restricte	d to the following permitted uses:
8	(1)	Cultivation of crops, including crops for bioenergy,
9		flowers, vegetables, foliage, fruits, forage, and
10		timber;
11	(2)	Game and fish propagation;
12	(3)	Raising of livestock, including poultry, bees, fish,
13		or other animal or aquatic life that are propagated
14		for economic or personal use;
15	(4)	Farm dwellings, employee housing, farm buildings, or
16		activities or uses related to farming and animal
17		husbandry. "Farm dwelling", as used in this
18		paragraph, means a single-family dwelling located on
19		and used in connection with a farm, including:
20		(A) [clusters] Clusters of single-family farm
21		dwellings permitted within agricultural parks

1	developed by the State, or where agricultural
2	activity provides income to the family occupying
3	the dwelling; and
4	(B) Tiny homes, in a county with a population of more
5	than one hundred eighty thousand but less than
6	two hundred fifty thousand; provided that:
7	(i) The county council may adopt ordinances for
8	the oversight of tiny homes;
9	(ii) Tiny homes shall be occupied only by farm
10	workers or their immediate family members or
11	farms that have obtained a business license
12	and are currently engaged in agricultural
13	production;
14	(iii) All tiny homes shall be removed from a
15	property when that property is no longer in
16	agricultural use.
17	"Tiny home", as used in this paragraph, means a
18	dwelling that is either stationary or mobile and
19	includes less than five hundred square feet of living
20	space;

1	(5)	Public institutions and bulldings that are necessary
2		for agricultural practices;
3	(6)	Public and private open area types of recreational
4		uses, including day camps, picnic grounds, parks, and
5		riding stables, but not including dragstrips,
6		airports, drive-in theaters, golf courses, golf
7		driving ranges, country clubs, and overnight camps;
8	(7)	Public, private, and quasi-public utility lines and
9		roadways, transformer stations, communications
10		equipment buildings, solid waste transfer stations,
11		major water storage tanks, and appurtenant small
12		buildings such as booster pumping stations, but not
13		including offices or yards for equipment, material,
14		vehicle storage, repair or maintenance, treatment
15		plants, corporation yards, or other similar
16		structures;
17	(8)	Retention, restoration, rehabilitation, or improvement
18		of buildings or sites of historic or scenic interest;
19	(9)	Agricultural-based commercial operations as described
20		in section 205-2(d)(15);

1	(10)	Buildings and uses, including mills, storage, and
2		processing facilities, maintenance facilities,
3	1	photovoltaic, biogas, and other small-scale renewable
4		energy systems producing energy solely for use in the
5		agricultural activities of the fee or leasehold owner
6		of the property, and vehicle and equipment storage
7		areas that are normally considered directly accessory
8		to the above-mentioned uses and are permitted under
9		section 205-2(d);
10	(11)	Agricultural parks;
11	(12)	Plantation community subdivisions, which as used in
12		this chapter means an established subdivision or
13		cluster of employee housing, community buildings, and
14		agricultural support buildings on land currently or
15		formerly owned, leased, or operated by a sugar or
16		pineapple plantation; provided that the existing
17		structures may be used or rehabilitated for use, and
18		new employee housing and agricultural support
19		buildings may be allowed on land within the
20		subdivision as follows:

1		(A) The employee housing is occupied by employees or			
2		former employees of the plantation who have a			
3		property interest in the land;			
4		(B) The employee housing units not owned by their			
5		occupants shall be rented or leased at affordabl			
6		rates for agricultural workers; or			
7		(C) The agricultural support buildings shall be			
8		rented or leased to agricultural business			
9		operators or agricultural support services;			
10	(13)	Agricultural tourism conducted on a working farm, or a			
11		farming operation as defined in section 165-2, for the			
12		enjoyment, education, or involvement of visitors;			
13		provided that the agricultural tourism activity is			
14	,	accessory and secondary to the principal agricultural			
15		use and does not interfere with surrounding farm			
16		operations; and provided further that this paragraph			
17		shall apply only to a county that has adopted			
18		ordinances regulating agricultural tourism under			
19		section 205-5;			
20	(14)	Agricultural tourism activities, including overnight			
21		accommodations of twenty-one days or less for any one			

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1		stay within a county; provided that this paragraph
2		shall apply only to a county that includes at least
3		three islands and has adopted ordinances regulating
4		agricultural tourism activities pursuant to section
5		205-5; provided further that the agricultural tourism
6		activities coexist with a bona fide agricultural
7		activity. For the purposes of this paragraph, "bona
8		fide agricultural activity" means a farming operation
9		as defined in section 165-2;
10	(15)	Wind energy facilities, including the appurtenances
11		associated with the production and transmission of
12		wind generated energy; provided that the wind energy
13		facilities and appurtenances are compatible with
14		agriculture uses and cause minimal adverse impact on
15		agricultural land;
16	(16)	Biofuel processing facilities, including the
17		appurtenances associated with the production and
18		refining of biofuels that is normally considered
19		directly accessory and secondary to the growing of the
20		energy feedstock; provided that biofuel processing

facilities and appurtenances do not adversely impact

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1		agricultural land and other agricultural uses in the
2		vicinity.
3		For the purposes of this paragraph:
4		"Appurtenances" means operational infrastructure
5		of the appropriate type and scale for economic
6		commercial storage and distribution, and other similar
7		handling of feedstock, fuels, and other products of
8		biofuel processing facilities.
9		"Biofuel processing facility" means a facility
10		that produces liquid or gaseous fuels from organic
11		sources such as biomass crops, agricultural residues,
12		and oil crops, including palm, canola, soybean, and
13		waste cooking oils; grease; food wastes; and animal
14		residues and wastes that can be used to generate
15		energy;
16	(17)	Agricultural-energy facilities, including
17		appurtenances necessary for an agricultural-energy
18		enterprise; provided that the primary activity of the
19		agricultural-energy enterprise is agricultural
20		activity. To be considered the primary activity of an
21		agricultural-energy enterprise, the total acreage

1	devoted to agricultural activity shall be not less
2	than ninety per cent of the total acreage of the
3	agricultural-energy enterprise. The agricultural-
4	energy facility shall be limited to lands owned,
5	leased, licensed, or operated by the entity conducting
6	the agricultural activity.
7	As used in this paragraph:
8	"Agricultural activity" means any activity
9	described in paragraphs (1) to (3) [of this
10	subsection].
11	"Agricultural-energy enterprise" means an
12	enterprise that integrally incorporates an
13	agricultural activity with an agricultural-energy
14	facility.
15	"Agricultural-energy facility" means a facility
16	that generates, stores, or distributes renewable
17	energy as defined in section 269-91 or renewable fuel
18	including electrical or thermal energy or liquid or
19	gaseous fuels from products of agricultural activities
20	from agricultural lands located in the State.

from agricultural lands located in the State.

1		"Appurtenances" means operational infrastructure
2		of the appropriate type and scale for the economic
3		commercial generation, storage, distribution, and
4		other similar handling of energy, including equipment,
5		feedstock, fuels, and other products of agricultural-
6		energy facilities;
7	(18)	Construction and operation of wireless communication
8		antennas; provided that, for the purposes of this
9		paragraph, "wireless communication antenna" means
10		communications equipment that is either freestanding
11		or placed upon or attached to an already existing
12		structure and that transmits and receives
13		electromagnetic radio signals used in the provision of
14		all types of wireless communications services;
15		provided further that nothing in this paragraph shall
16		be construed to permit the construction of any new
17		structure that is not deemed a permitted use under
18		this subsection;
19	(19)	Agricultural education programs conducted on a farming
20		operation as defined in section 165-2, for the
21		education and participation of the general public:

1		provided that the agricultural education programs are			
2		accessory and secondary to the principal agricultural			
3		use of the parcels or lots on which the agricultural			
4		education programs are to occur and do not interfere			
5		with surrounding farm operations. For the purposes of			
6		this paragraph, "agricultural education programs"			
7		means activities or events designed to promote			
8		knowledge and understanding of agricultural activities			
9		and practices conducted on a farming operation as			
10		defined in section 165-2;			
11	(20)	Solar energy facilities that do not occupy more than			
12		ten per cent of the acreage of the parcel, or twenty			
13		acres of land, whichever is lesser or for which a			
14		special use permit is granted pursuant to section 205-			
15		6; provided that this use shall not be permitted on			
16		lands with soil classified by the land study bureau's			
17		detailed land classification as overall (master)			
18		productivity rating class A unless the solar energy			
19		facilities are:			
20		(A) Located on a paved or unpaved road in existence			
21		as of December 31, 2013, and the parcel of land			

1			upon which the paved or unpaved road is located			
2			has a valid county agriculture tax dedication			
3			status or a valid agricultural conservation			
4			easement;			
5		(B)	Placed in a manner that still allows vehicular			
6			traffic to use the road; and			
7		(C)	Granted a special use permit by the commission			
8			pursuant to section 205-6;			
9	(21)	Sola	r energy facilities on lands with soil classified			
10		by the land study bureau's detailed land				
11		classification as overall (master) productivity rating				
12		B or	B or C for which a special use permit is granted			
13		purs	pursuant to section 205-6; provided that:			
14		(A)	The area occupied by the solar energy facilities			
15			is also made available for compatible			
16			agricultural activities at a lease rate that is			
17			at least fifty per cent below the fair market			
18			rent for comparable properties;			
19		(B)	Proof of financial security to decommission the			
20			facility is provided to the satisfaction of the			
21			appropriate county planning commission prior to			

1		date	e of commencement of commercial generation;
2		and	
3		(C) Sola	r energy facilities shall be decommissioned
4		at t	the owner's expense according to the following
5		requ	irements:
6		(i)	Removal of all equipment related to the
7			solar energy facility within twelve months
8			of the conclusion of operation or useful
9			life; and
10		(ii)	Restoration of the disturbed earth to
11			substantially the same physical condition as
12			existed prior to the development of the
13			solar energy facility.
14		For the p	ourposes of this paragraph, "agricultural
15		activitie	es" means the activities described in
16		paragraph	ns (1) to (3);
17	(22)	Geotherma	al resources exploration and geothermal
18		resources	development, as defined under section 182-1;
19		or	
20	(23)	Hydroeled	ctric facilities, including the appurtenances
21		associate	ed with the production and transmission of

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1	hydroelectric energy, subject to section 205-2;
2	provided that the hydroelectric facilities and their
3	appurtenances:
4	(A) Shall consist of a small hydropower facility as
5	defined by the United States Department of
6	Energy, including:
7	(i) Impoundment facilities using a dam to store
8	water in a reservoir;
9	(ii) A diversion or run-of-river facility that
10	channels a portion of a river through a
11	canal or channel; and
12	(iii) Pumped storage facilities that store energy
13	by pumping water uphill to a reservoir at
14	higher elevation from a reservoir at a lower
15	elevation to be released to turn a turbine
16	to generate electricity;
17	(B) Comply with the state water code, chapter 174C;
18	(C) Shall, if over five hundred kilowatts in
19	hydroelectric generating capacity, have the
20	approval of the commission on water resource
21	management, including a new instream flow

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1		standard established for any new hydroelectric
2		facility; and
3	(D)	Do not impact or impede the use of agricultural
4		land or the availability of surface or ground
5		water for all uses on all parcels that are served
6	-	by the ground water sources or streams for which
7		hydroelectric facilities are considered."
8	SECTION 3	. Statutory material to be repealed is bracketed
9	and stricken.	New statutory material is underscored.
10	SECTION 4	. This Act shall take effect upon approval;
1	provided that	the amendments made to section 205-4.5(a), Hawaii
12	Revised Statut	es, by section 2 of this Act shall not be repealed
13	when that sect	ion is reenacted on June 30, 2019, pursuant to
L4	section 3(1) o	f Act 52, Session Laws of Hawaii 2014.

APPROVED this day of

, 2017

GOVERNOR OF THE STATE OF HAWAII

HB No. 2, HD 2, SD 1, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 2, 2017 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Twenty-Ninth Legislature of the State of Hawaii, Regular Session of 2017.

Joseph M. Souki

Speaker

House of Representatives

Mi L. I lehit

Brian L. Takeshita

Chief Clerk

House of Representatives

THE SENATE OF THE STATE OF HAWAII

Date: May 2, 2017 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Twenty-ninth Legislature of the State of Hawaii, Regular Session of 2017.

President of the Senate

Clerk of the Senate