DAVID Y. IGE GOVERNOR



KATHRYN S. MATAYOSHI SUPERINTENDENT

STATE OF HAWAI'I DEPARTMENT OF EDUCATION P.O. BOX 2360 HONOLULU, HAWAI'I 96804

> Date: 04/14/2016 Time: 02:00 PM Location: 309 Committee: House Education

Department:	Education		
Person Testifying:	Kathryn S. Matayoshi, Superintendent of Education		
Title of Resolution:	SCR 153, SD1 REQUESTING THE DEPARTMENT OF EDUCATION TO CONDUCT A TWO-YEAR PILOT PROJECT TO IMPLEMENT CONTRACTS FOR SERVICES FOR STUDENTS WITH DISABILITIES ON A BLOCK BASIS IN ADDITION TO ON A ONE-TO-ONE BASIS.		
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Purpose of Resolution:

#### **Department's Position:**

The Department of Education (Department) supports SCR 153 SD1.

The Department welcomes the opportunity to collaboratively work with stakeholders to explore contracted services on a block basis to better address a least restrictive environment for special education students.

Thank you for this opportunity to testify on this measure.



STATE OF HAWAII STATE COUNCIL ON DEVELOPMENTAL DISABILITIES 919 ALA MOANA BOULEVARD, ROOM 113 HONOLULU, HAWAII 96814 TELEPHONE: (808) 586-8100 FAX: (808) 586-7543 April 14, 2016

The Honorable Roy M. Takumi, Chair House Committee on Education and The Honorable Dee Morikawa, Chair House Committee on Human Services Twenty-Eighth Legislature State Capitol State of Hawaii Honolulu, Hawaii 96813

Dear Representatives Takumi and Morikawa, and Members of the Committees:

SUBJECT: SCR 153 SD1 – REQUESTING THE DEPARTMENT OF EDUCATION TO CONDUCT A TWO-YEAR PILOT PROJECT TO IMPLEMENT CONTRACTS FOR SERVICES FOR STUDENTS WITH DISABILITIES ON A BLOCK BASIS IN ADDITION TO A ONE-TO-ONE BASIS

The State Council on Developmental Disabilities **SUPPORTS SCR 153 SD1**. The resolution calls for the Department of Education (DOE) to conduct a pilot project to implement contracts for services for students with disabilities on a block basis in addition to a one-to-one basis.

The pilot project provides opportunity for DOE to demonstrate a cost benefit analysis of contracting services through a block contract model and an employee-based model. Block contracting offers flexibility in the delivery of services to directly address multiple and diverse needs of students through one-on-one and group settings specific to the individual's education plan.

The results of the pilot project would provide useful data and shed light on the most cost efficient use of funds and use of DOE personnel with the maximum benefit to students with disabilities in the delivery of services. With limited funds for special education services and low academic performance of students with disabilities, it is in the best interest of DOE to implement the pilot project.

The Council supports the request in the resolution that ask DOE to convene a working group to assist in the pilot project. We welcome the opportunity to work with DOE, parents, and community stakeholders indicated on Page 2 to carry out the activities to implement the pilot project.

The Honorable Roy M. Takumi The Honorable Dee Morikawa Page 2 April 14, 2016

Thank you for the opportunity to submit testimony in support of SCR 153 SD1.

Sincerely,

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Waynette K.Y. Cabral, MSW Executive Administrator

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Josephine C. Woll Chair



# **DISABILITY AND COMMUNICATION ACCESS BOARD**

919 Ala Moana Boulevard, Room 101 • Honolulu, Hawaii 96814 Ph. (808) 586-8121 (V/TDD) • Fax (808) 586-8129

#### April 14, 2016

#### TESTIMONY TO THE HOUSE COMMITTEES ON EDUCATION AND HUMAN SERVICES

Senate Concurrent Resolution 153, SD1 – Requesting the Department of Education to Conduct a Two-Year Pilot Project to Implement Contracts for Services for Students with Disabilities on a Block Basis in Addition to on a One-to-One Basis

The Disability and Communication Access Board (DCAB) supports Senate Concurrent Resolution 153, SD1 to request the Department of Education to conduct a two-year pilot project to implement contracts for services for students with disabilities on a block basis in addition to on a one-to-one basis.

The Senate joint Committees on Education and Human Services incorporated our concern regarding some students needing one to one assistance that may not benefit in a block services basis, and by including an adult with disabilities who has gone through the public school system to serve on the working group in SD1.

With the amendments in SD1, we anticipate the working group will develop and implement a pilot project that will assist the Department of Education provide improved and more cost effective services for students with disabilities.

Thank you for the opportunity to testify.

Respectfully submitted,

BARBARA FISCHLOWITZ-LEONG Chairperson Legislative Committee

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Special Education Advisory Council

Ms. Martha Guinan, Chair

Ms. Brendelyn Ancheta Dr. Tammy Bopp Dr. Robert Campbell, liaison to the military Ms. Deborah Cheeseman Ms. Annette Cooper Ms. Gabriele Finn Mr. Sage Goto Ms. Valerie Johnson Ms. Deborah Kobayakawa Ms. Bernadette Lane Ms. Dale Matsuura Ms. Stacey Oshio Ms. Zaidarene Place Ms. Barbara Pretty Ms. Kau'i Rezentes Ms. Rosie Rowe Dr. Patricia Sheehey Ms. Ivalee Sinclair Ms. Lani Solomona Dr. Todd Takahashi Dr. Daniel Ulrich Dr. Amy Wiech Ms. Jasmine Williams Ms. Susan Wood

Amanda Kaahanui, Staff Susan Rocco, Staff S E A C Special Education Advisory Council 919 Ala Moana Blvd., Room 101 Honolulu, HI 96814 Phone: 586-8126 Fax: 586-8129 email: spin@doh.hawaii.gov April 14, 2016

Representative Roy Takumi, Chair Committee on Education Representative Dee Morikawa, Chair Committee on Human Services State Capitol Honolulu, HI 96813

# RE: SCR 153, SD 1 - REQUESTING THE DEPARTMENT OF EDUCATION TO CONDUCT A TWO-YEAR PILOT PROJECT TO IMPLEMENT CONTRACTS FOR SERVICES FOR STUDENTS WITH DISABILITIES ON A BLOCK BASIS IN ADDITION TO ON A ONE-TO-ONE BASIS

Dear Chairs Takumi and Morikawa and Members of the Committees,

The Special Education Advisory Council (SEAC), Hawaii's State Advisory Panel under the Individuals with Disabilities Education Act (IDEA), **strongly supports** SCR 153 SD 1 that creates a pilot program within the Department of Education to implement contracts for supports for students with disabilities on a block basis. Block basis refers to a flexible unit of service to address the diverse needs of one or more students based on each student's Individualized Education Program. It includes both one-to-one services and group services as appropriate for the identified needs of the students served.

This resolution originated from the community. The Coalition on Children with Special Needs, of which SEAC is a participating member, has been on record for several years in advising the Department on maintaining continuity of quality support to students with disabilities through more cost effective utilization of contracted personnel. Given our interest, we are pleased to be included in the working group outlined in the legislation.

At a time when legislators and other policy makers are focusing on appropriate supports to improve the dismal academic performance of students with disabilities, as well as the efficient use of special education funds, SCR 153, SD 1 offers an opportunity to address three drawbacks of the current contracting system:



- the potentially negative (although unintentional) effects on some students with disabilities receiving one-to-one contracted paraprofessional services. A number of educational studies have documented the unintended detrimental effects of "excessive paraprofessional proximity" including, but not limited to:
  - separation from classmates,
  - unnecessary dependence,
  - limited access to appropriate instruction,
  - interference with the engagement of teachers,
  - provocation of problem behaviors,
  - interference with peer interactions, and
  - loss of personal control (Giangreco et al., 2005);
- 2) the lack of flexibility for efficient use of classroom personnel in group instruction; and
- 3) the high cost of one-to-one programming.

In the pilot project students requiring one-to-one services per their IEP will continue to receive those services, while other students needing intermittent support and opportunities to learn alongside their typically developing peers will also benefit from receiving appropriate services through flexible service delivery models. SEAC anticipates the two-year pilot will demonstrate substantial cost savings to the Department through more efficient use of contract funds. The flexible use of contracted personnel may also help to mitigate the missing supports resulting from a chronic shortage of Educational Assistants. In addition, the working group and pilots will help to research and determine evidence-based models for providing flexible and effective supports to students per their IEPs.

SEAC is aware of the issue of families and providers mistrusting the intentions of the Department and is committed to working collaboratively with the Department, providers and families to ensure robust communication, transparency and positive outcomes for students with disabilities. In addition, there is a general perception that contract costs are inherently more expensive than employee-based service delivery models. SEAC anticipates that the required cost-benefit analysis and comparison of a block contract model vs. an employee-based model may reveal a number of hidden costs in the employee-based model, making the expenditures comparable. The data provided by the analysis will help to provide greater clarity for decision-making about service delivery models that are beneficial to the student in terms of continuity and quality of support, while at the same time being cost effective.

Thank you for the opportunity to provide testimony on this important legislation. If you have questions or concerns, please contact me.

Respectfully Martha Quinan, Chair

Mandated by the Individuals with Disabilities Education Act



April 14th, 2016

# TO: Committees on Education and Human Services – State Capitol

# RE: SCR153 – REQUESTING THE DEPARTMENT OF EDUCATION TO CONDUCT A TWO-YEAR PILOT PROJECT TO IMPLEMENT CONTRACTS FOR SERVICES FOR STUDENTS WITH DISABILITIES ON A BLOCK BASIS RATHER THAN ON A ONE-TO-ONE BASIS.

Dear Chairs Takumi and Morikawa, Vice-Chair Ohno and Kobayashi, and Members of the Committee,

The Community Children's Councils (CCC's) **supports SCR153** which requests the DOE to conduct a 2 year pilot project to implement contracts for students with disabilities on a block bases rather than on a one-to-one basis.

The CCC's support the testimony of SEAC. We are aware of the potentially significant negative consequences of an over reliance on 1:1 paraprofessional services. Block services will allow children whose IEP services support group instruction to be grouped together with students having similar needs which provides greater flexibility for delivery of services to expand social, communication, life skills and academic goals. We recognize there are some reservations by community members, however we are committed to see the success of this pilot. The provision of services is based upon the child's IEP which will determine if group services are appropriate.

The CCC's are delighted to be a part of the workgroup with other community organizations, SEAC and DD Council. We look forward to continuing this work and collaborating with the Department on this important issue.

The 17 CCCs are community-based bodies comprised of parents, professionals in both public and private agencies and other interested persons who are concerned with specialized services provided to Hawaii's students. Membership is diverse, voluntary and advisory in nature. The CCCs are in rural and urban communities organized around the Complexes in the Department of Education.

Should you have any questions or need additional information, please contact the Community Children's Council Office (CCCO) at 586-5363.

Thank you for considering our testimony, Jessica Wong-Sumida, Chair

(Original signature are on file with the CCCO)

From:	mailinglist@capitol.hawaii.gov
Sent:	Wednesday, April 13, 2016 9:19 PM
То:	EDNtestimony
Cc:	louis@hawaiidisabilityrights.org
Subject:	Submitted testimony for SCR153 on Apr 14, 2016 14:00PM

### <u>SCR153</u>

Submitted on: 4/13/2016 Testimony for EDN/HUS on Apr 14, 2016 14:00PM in Conference Room 309

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Louis Erteschik	Individual	Oppose	Yes

Comments: We continue to oppose this. We have tried to discuss the issue with stakeholders who support the measure. However, in our view they still have not presented any valid rationale for this proposal and we are still of the belief that it will inevitably lead to an attempt by the DOE to curtail the services they are required by federal law to provide to students under the IDEA.

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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