

March 4, 2015

The Honorable Gilbert S. C. Keith-Agaran, Chair The Honorable Maile S. L. Shimabukuro, Vice Chair Honorable Members Senate Committee on Judiciary and Labor Hawaii State Capitol, Room 221 415 South Beretania Street Honolulu, Hawaii 96813

Re: Testimony on S.B. No. 476, Relating to Disclosures

- Hearing: Wednesday, March 4, 2015, 9:00 a.m. State Capitol, Conference Room 016
- Testifying: Leslie H. Kondo, Executive Director Hawaii State Ethics Commission

Thank you for the opportunity to testify today on S.B. No. 476, Relating to Disclosures. The Hawaii State Ethics Commission ("Commission") has strong reservations about this bill, which requires the Commission to provide a copy of a board member's current financial disclosure statement to the Governor, the executive director of the member's board, and every other member of the board.

The State Ethics Code's financial disclosure law, Hawaii Revised Statutes ("HRS") section 84-17, requires annual financial disclosure statements to be filed with the Commission by "[t]he members of every state board or commission whose original terms of office are for periods exceeding one year and whose functions are not solely advisory."¹ Currently there are over 800 members of over 100 boards and commissions who file financial disclosure statements with the Commission. By law, the financial disclosure statements of most board and commission members are confidential.² It appears that S.B. No. 476 is intended to apply to these confidential disclosure statements.

¹ HRS section 84-17(c)(9).

² The financial disclosure statements of seventeen boards and commissions are public records pursuant to HRS section 84-17(d). The financial disclosure statements of all other boards and commissions are confidential.

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The stated purpose of S.B. No. 476 is to enable the Governor, executive director of a board or commission, and other board or commission members "to determine if any member may have a conflict of interest in voting on any particular matter." The bill, however, is completely silent as to what the Governor, executive director, and board members must do with the confidential financial disclosure statements they receive. For example, the bill does not address any of the following issues: (1) how are individuals to review financial disclosure statements to determine whether a board member has a "conflict of interest;" (2) if individuals believe a board member has a conflict of interest; (2) if individuals believe a board member has a conflict of interest; (3) what happens if the affected board member disagrees that he or she has a conflict of interest; (4) must individuals report what they believe to be conflicts of interests to the Commission; and (5) are there penalties for failing to address conflicts of interests or failing to report conflicts of interests to the Commission.

Contrary to the stated purpose of the bill, S.B. No. 476 does <u>not</u> inform the public about potential conflicts of interests by board members and does <u>not</u> assure the public that such conflicts are being properly addressed. The bill states that a board member's confidential financial disclosure statement "shall be held in the strictest confidence at all times" and that any person who releases confidential information contained in a financial disclosure statement shall be subject to enforcement proceedings and fines for violating the State Ethics Code. Thus, anyone who receives a copy of a board member's financial disclosure statement as provided by this bill is expressly prohibited from publicly discussing or debating whether confidential information contained in the disclosure statement indicates a possible conflict of interest. Individuals who attempt to address this at a public meeting of the board may be accused of divulging confidential information and may be subject to ethics charges. Instead of promoting public confidence, this bill may generate complaints that board members are keeping information from the public about possible conflicts of interests by their fellow board members.

For the above-stated reasons, the Commission has strong reservations about S.B. No. 476 and recommends that the bill be held by this Committee. We appreciate the opportunity to testify on S.B. No. 476 and we thank this Committee for its consideration of our testimony.



Written Statement of

KARL FOOKS President Hawaii Strategic Development Corporation

Before the COMMITTEE ON JUDICIARY AND LABOR

March 4, 2015 9:00 AM State Capitol, Conference Room 016

In consideration of SB 476 RELATING TO DISCLOSURES

Chair Keith-Agaran, Vice Chair Shimabukuro, and Members of the Committee on Judiciary and Labor:

The Hawaii Strategic Development Corporation (HSDC) respectfully submits testimony opposing SB 476, legislation that requiring the State Ethics Commission to provide a confidential copy of board and commission members' most recent financial disclosures to the governor, all other members of the filer's board or commission, and executive director.

The State Ethics Commission has the responsibility to monitor and track the confidential financial disclosures of members of state boards. By providing the financial disclosures to other board members the board members will now be accountable for monitoring and tracking conflicts of interest. This will have a chilling effect on the willingness of private citizens to serve as volunteers on public boards.

Thank you for the opportunity to provide testimony.

| From: | mailinglist@capitol_hawaii.gov |
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| To: | JDL Testimony |
| Cc: | |
| Subject: | *Submitted testimony for SB476 on Mar 4, 2015 09:00AM* |
| Date: | Wednesday, February 25, 2015 9:10:05 PM |

<u>SB476</u>

Submitted on: 2/25/2015 Testimony for JDL on Mar 4, 2015 09:00AM in Conference Room 016

| Submitted By | Organization | Testifier Position | Present at Hearing |
|-----------------------|--------------|-----------------------|-----------------------|
| Javier Mendez-Alvarez | Individual | Support | No |

Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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