# SB 2901

DAVID Y. IGE GOVERNOR OF HAWAII





SUZANNE D. CASE CHAIRPERSON BOARD OF LAND AND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT

> KEKOA KALUHIWA FIRST DEPUTY

JEFFREY T. PEARSON, P.E. DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES BOATING AND OCEAN RECREATION BUREAU OF CONVEYANCES COMMISSION ON WATER RESOURCE MANAGEMENT CONSERVATION AND COASTAL LANDS CONSERVATION AND RESOURCES ENFORCEMENT EXOINEERING FORESTRY AND WILDLIFE HISTORIC PRESERVATION KAHOOLAWE BLAND RESERVE COMMISSION LAND STATE PARKS

#### STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

Testimony of SUZANNE D. CASE Chairperson

#### Before the Senate Committees on WATER, LAND, AND AGRICULTURE and COMMERCE, CONSUMER PROTECTION, AND HEALTH

Friday, February 5, 2016 2:45 P.M. State Capitol, Conference Room 224

#### In consideration of SENATE BILL 2901 RELATING TO COMMERCIAL ACTIVITY FOR OCEAN RECREATION AND COASTAL AREAS.

Senate Bill 2901 proposes to amend the definition of "commercial activity" within Section 200-4(a), Hawaii Revised Statutes (HRS). The Department of Land and Natural Resources (Department) strongly supports this Administration measure.

The Department has experienced difficulty with enforcing unpermitted commercial activities occurring on the state navigable waters and shoreline areas because the courts require that there be an exchange of money in order to deem the activity commercial. Often times, the alleged perpetrator claims that the exchange of money occurred off site so the activity cannot be deemed commercial. This amendment to the commercial definition makes it clear that regardless of the exchange of money if the activities support the commercial operation in any way then the activity is considered commercial and must comply with all HRS and Hawaii Administrative Rule provisions.



#### COMMITTEE ON WATER & LAND Rep. Ryan I. Yamane, Chair Rep. Ty J.K. Cullen, Vice Chair

#### COMMITTEE ON ECONOMIC DEVELOPMENT & BUSINESS Rep. Derek S.K. Kawakami, Chair Rep. Sam Satoru Kong, Vice Chair

Date/Time of Hearing:<br/>Measure No. and Title:February 5, 2016, 2:45 PM (9:00AM HB2372)SB2901 (HB2372)

### TESTIMONY OF THE OCEAN TOURISM COALITION IN THE OPPOSITON TO SB 2901

Chairs, Vice Chairs & Senators of the Various Committees:

My name is Zachary LaPrade, member of the Ocean Tourism Coalition (OTC), speaking in the <u>OPPOSITION TO SB 2901</u>, but only to the extent it exceeds the intended scope of the new proposed definition of commercial activity.

The OTC represents over 300 small ocean tourism businesses state wide. We must have assurance that this amendment to the definition of "Commercial Activity" is not so broad as to capture non-boating revenue that comes from shore side shops and retail sales that may be owned by the same entities that run Ocean Tourism Companies. Only revenue produced and permitted by the Ocean Activity should be subject to DLNR tax.

We recognize the importance of clarifying the definition of "Commercial Activity". However we don't want the definition to be so broad that it will capture non-boating revenue. As such, we suggest the following language be added as the last sentence for Section 200-4(a)(9):

Notwithstanding the foregoing, commercial activity does not include (1) any land based

sports rental or retail providers that rent or sell beach and ocean equipment for recreational use in state ocean waters, including, but not limited to, snorkel equipment, surfboards, paddleboards, wetsuits and fins; and (2) any land based activity provider that advertises or sells vouchers and tickets for activities conducted in state ocean waters.

Sincerely,

Zachary LaPrade, Member



150 Lahainaluna Rd Lahaina, HI 96761 (808) 667-0990 Office (808) 667-6707 Fax

#### COMMITTEE ON WATER & LAND Rep. Ryan I. Yamane, Chair Rep. Ty J.K. Cullen, Vice Chair

#### COMMITTEE ON ECONOMIC DEVELOPMENT & BUSINESS Rep. Derek S.K. Kawakami, Chair Rep. Sam Satoru Kong, Vice Chair

## Date/Time of Hearing:February 5, 2016, 2:45 PM (9:00AM HB2372)Measure No. and Title:SB2901 (HB2372)

#### **OPPOSITION TESTIMONY**

Chairs, Vice Chairs & Senators of Various Committees:

Hawaiian Style Beach Activities and its affiliates (the "Company") employ close to 100 people in Hawaii's boating and tourism industries. Part of our business is renting snorkel gear, paddleboards and surfboard rentals from land based locations. We believe the revised definition of commercial activity could be construed to include our business.

We recognize the importance of clarifying the definition of "Commercial Activity". However we don't want the definition to be so broad that it will capture non-boating revenue. As such, we suggest the following language be added as the last sentence for Section 200-4(a)(9):

Notwithstanding the foregoing, commercial activity does not include (1) any land based sports rental or retail providers that rent or sell beach and ocean equipment for recreational use in state ocean waters, including, but not limited to, snorkel equipment, surfboards, paddleboards, wetsuits and fins; and (2) any land based activity provider that advertises or sells vouchers and tickets for activities conducted in state ocean waters.

We respectfully request that the above language be included in the revised definition of "commercial activity" to prevent an overexpansion of the definition.

Sincerely,

Zachary LaPrade

| From:    | mailinglist@capitol.hawaii.gov                          |
|----------|---|
| То:      | WLA Testimony   |
| Cc:      | jennydant@me.com  |
| Subject: | *Submitted testimony for SB2901 on Feb 5, 2016 14:45PM* |
| Date:    | Thursday, February 04, 2016 12:22:36 PM                 |

Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| Jennifer     | Individual   | Oppose                | No                    |

Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By    | Organization | Testifier<br>Position | Present at<br>Hearing |
|-----------------|--------------|-----------------------|-----------------------|
| Daniel Starsong | Individual   | Oppose                | No                    |

Comments:

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| From:    | mailinglist@capitol.hawaii.gov                          |
|----------|---|
| To:      | WLA Testimony   |
| Cc:      | melanie@fair-wind.com                                   |
| Subject: | *Submitted testimony for SB2901 on Feb 5, 2016 14:45PM* |
| Date:    | Thursday, February 04, 2016 3:03:12 PM                  |

Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By   | Organization | Testifier<br>Position | Present at<br>Hearing |
|----------------|--------------|-----------------------|-----------------------|
| Melanie Eccard | Individual   | Oppose                | No                    |

Comments:

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| From:    | mailinglist@capitol.hawaii.gov                          |
|----------|---|
| To:      | WLA Testimony   |
| Cc:      | christopher@fair-wind.com                               |
| Subject: | *Submitted testimony for SB2901 on Feb 5, 2016 14:45PM* |
| Date:    | Thursday, February 04, 2016 10:26:44 AM                 |

Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By      | Organization      | Testifier<br>Position | Present at<br>Hearing |
|-------------------|-------------------|-----------------------|-----------------------|
| Christopher Blunt | Fair WInd Cruises | Oppose                | No                    |

Comments:

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Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| Fred         | Individual   | Oppose                | No                    |

Comments:

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| From:    | mailinglist@capitol.hawaii.gov                          |
|----------|---|
| To:      | WLA Testimony   |
| Cc:      | jackie@fair-wind.com                                    |
| Subject: | *Submitted testimony for SB2901 on Feb 5, 2016 14:45PM* |
| Date:    | Thursday, February 04, 2016 2:42:02 PM                  |

Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By                   | Organization      | Testifier<br>Position | Present at<br>Hearing |
|--------------------------------|-------------------|-----------------------|-----------------------|
| Jackie Moore-<br>Andresen, PHR | Fair Wind Cruises | Oppose                | No                    |

Comments:

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Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By          | Organization | Testifier<br>Position | Present at<br>Hearing |
|-----------------------|--------------|-----------------------|-----------------------|
| Javier Mendez-Alvarez | Individual   | Oppose                | No                    |

Comments:

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Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By   | Organization | Testifier<br>Position | Present at<br>Hearing |
|----------------|--------------|-----------------------|-----------------------|
| Penn Henderson | Individual   | Oppose                | No                    |

Comments:

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| From:    | mailinglist@capitol.hawaii.gov                          |
|----------|---|
| To:      | WLA Testimony   |
| Cc:      | scott@h2osportshawaii.com                               |
| Subject: | *Submitted testimony for SB2901 on Feb 5, 2016 14:45PM* |
| Date:    | Thursday, February 04, 2016 12:26:57 PM                 |

Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| Scott Ng     | Individual   | Oppose                | No                    |

Comments:

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Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By    | Organization | Testifier Position | Present at<br>Hearing |
|-----------------|--------------|--------------------|-----------------------|
| Alicia Starsong | Individual   | Comments Only      | No                    |

Comments: I am concerned with the redefining of commercial activities to include selling commodities. Request this be clarified & that sales of gift shop items be excluded.

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Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By        | Organization | Testifier<br>Position | Present at<br>Hearing |
|---------------------|--------------|-----------------------|-----------------------|
| Frederick Takahashi | Individual   | Oppose                | No                    |

Comments: Absolutely oppose this legislation. Right now a permit is required to operate a business in state waters. This could end that ability without any real basis such as an environmental study. It is heavy handed and will affect tourism and our intent to be a world class destination.

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Submitted on: 2/3/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By  | Organization | Testifier Position | Present at<br>Hearing |
|---------------|--------------|--------------------|-----------------------|
| James E. Coon | Individual   | Comments Only      | No                    |

Comments: We must have assurance that this amendment to the definition of "Commercial Activity" is not so broad as to capture non-boating revenue that comes from shore side shops and retail sales that may be owned by the same entities that run Ocean Tourism Companies. Only revenue produced and permitted by the Ocean Activity should be subject to DLNR tax

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

| From:    | mailinglist@capitol.hawaii.gov                        |
|----------|---|
| To:      | WLA Testimony   |
| Cc:      | malmaraz@atlantisadventures.com                       |
| Subject: | Submitted testimony for SB2901 on Feb 5, 2016 14:45PM |
| Date:    | Thursday, February 04, 2016 5:04:29 PM                |

Submitted on: 2/4/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| Mark Almaraz | Individual   | Oppose                | No                    |

Comments: I oppose this bill as written particularly in the revision of the term "commercial activity" which I believe is too broad in its definition; specifically with the multiple inclusions of the word "any". I believe the previous definition of commercial activity suffices unless there is a specific intent of this revision which should then be recognized and clearly defined.

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Submitted on: 2/3/2016 Testimony for WLA/CPH on Feb 5, 2016 14:45PM in Conference Room 224

| Submitted By    | Organization | Testifier<br>Position | Present at<br>Hearing |
|-----------------|--------------|-----------------------|-----------------------|
| Richard Kersten | Individual   | Oppose                | No                    |

Comments: Needs to clarify "Commercial Activities" sales not in-house sales of retail items i.e. t-shirt sales etc...

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