## HAWAII STATE COMMISSION ON THE STATUS OF WOMEN



Chair LESLIE WILKINS

**COMMISSIONERS:** 

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Executive Director Catherine Betts

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235 S. Beretania #407 Honolulu, HI 96813 Phone: 808-586-5758 FAX: 808-586-5756 March 17, 2016



To: Representative Karl Rhoads, Chair

Representative Joy San Buenaventura, Vice Chair Members of the House Committee on Judiciary

From: Cathy Betts, Executive Director

Hawaii State Commission on the Status of Women

Re: Testimony in Support, SB 2310

The Commission supports SB 2310 which would prohibit courts from issuing mutual protective orders in instances where the respondent has not filed the requisite cross petition alleging details to substantiate the need for a protective order.

Through multiple community discussions with victims and victim service providers, we have been notified of numerous instances where a court has either threatened to issue or actually issued "mutual" protective orders even though only one petition for a restraining order was filed. This negates the purpose of the initial petition for a temporary restraining order and undermines basic fundamental rights to notice and due process for the initial petitioning party. Additionally, it allows the court to avoid the process of fact finding, thereby deeming both parties as "potentially abusive". This has serious implications for child custody proceedings and child welfare proceedings.

Most victims do not ever file a petition for a restraining order, nor do they ever seek outside resources or help. For those that are able to make that step, encountering a court that oversteps boundaries can endanger their safety. The Commission respectfully requests that this Committee pass this measure.

Thank you for this opportunity to testify.

#### DEPARTMENT OF THE PROSECUTING ATTORNEY

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# THE HONORABLE KARL RHOADS, CHAIR HOUSE COMMITTEE ON JUDICIARY

Twenty-Eighth State Legislature Regular Session of 2016 State of Hawai`i

March 18, 2016

#### RE: S.B. 2310; RELATING TO DOMESTIC ABUSE PROTECTIVE ORDERS.

Chair Rhoads, Vice-Chair San Buenaventura, members of the House Committee on Judiciary, the Department of the Prosecuting Attorney of the City and County of Honolulu submits the following testimony in support of S.B. 2310.

The purpose of S.B. 2310 is to prohibit the practice of issuing mutual protective orders. The issuance of mutual Protective Order typically occurs under circumstances where victims of domestic abuse are convinced, without the advice of an attorney, that it is beneficial to them agree to a mutual Order and avoid a full trial on the issue of granting the petitioner a full Protection Order. The problems with issuance of mutual orders are twofold. First a mutual order leaves the impression that the abuse committed was mutual, which is typically not the case and has clearly not been adjudicated as such. Ultimately the victim may be blamed for or feeling like the violence committed against them was their fault. Secondly the enforcement of violations of a mutual Protective are very problematic because perpetrators will frequently file cross complaints with the police under circumstances where they have violated the Protective Order arguing that the victim is also in violation of the order since it is mutual. This type of circumstance often stymies prosecutors and discourages police from enforcing or even knowing how to effectively enforce such orders. Mutual Protective Orders become an obstacle for victims seeking safety not the protection that they are seeking when they apply for a Protective Order. While protective orders are intended to protect a victim of abuse from imminent threat of abuse or further domestic abuse, mutual protective orders can present a variety of problems that may be contrary to the purpose of a protective order.

For all of the reasons stated above, the Department of the Prosecuting Attorney of the City and County of Honolulu <u>supports</u> S.B. 2310. Thank you for the opportunity to testify on this matter.



TO: Chair Karl Rhoads

Vice Chair Joy San Buenaventura

Members of the Committee on Judiciary

FR: Nanci Kreidman, MA
Chief Executive Officer

RE: SB 2310

Aloha. Thank you for the opportunity to provide our perspective on this important Bill. Seeking a protective order is one of the most difficult and frightening decisions a survivor of domestic violence makes. Detailing the private, and embarrassing events that are perpetrated against her by her abuser is a distressing experience.

To face her abuser in court, and feel the intimidation and shame are a test most of us cannot imagine. It is important that this process is preserved for the survivors who really need the court's protection and have taken the bold steps necessary to file the petition, have it served and appear in court to seek its issuance (after the ex parte stage). Survivors who have been tormented by their abusers fear they will not be believed, and they have been threatened with that potential by the abuser. If she gets to court, and the court grants an order against her, the message she receives from the Court, to whom she has gone for protection, reinforces his message that she cannot expect support from the system – which is, in fact, designed to increase safety and accountability.

We support this proposal to eliminate the availability of a mutual protection order at the time of the Order to Show Cause Hearing, issued spontaneously by a judge. If there is sufficient reason to fear the other party, or there is real danger, it would seem appropriate to expect that person (often the abuser) to file a petition, as well.

Our system makes it a priority to uphold due process rights for parties in court proceedings. This measure matches that commitment.

Thank you for acting favorably to pass SB 2310. We appreciate the opportunity to provide this testimony today.





March 16, 2016

To: Hawaii State House Committee on Judiciary

Hearing Date/Time: Friday, March 8, 2016 (2:00 p.m.) Place: Hawaii State Capitol, Rm. 325

Re: Testimony of American Association of University Women –

Hawaii in support of S.B. 2310, relating to domestic abuse

protective orders

Dear Representative Karl Rhoads (Chair), and Representative Joy A San Buenaventura (Vice Chair), and Members of the Committee,

I am grateful for this opportunity to testify in **strong support of S.B. 2310**, relating to domestic abuse protective orders.

My testimony is on behalf of the close to 450 members of the American Association of University Women (AAUW) in Hawaii, who list gender-based violence as an important current concern. My area of expertise is gender violence, and I worked for many years with survivors of domestic violence in New Zealand. I now teach online for the University of Hawaii at Manoa, offering an undergraduate course on gender violence. In the past, I taught at the Manoa campus, where students brought their personal experiences with police and courts to class.

Based on my understanding of gender violence in Hawaii and elsewhere, I argue that passage of S.B. 2310 is important, with great potential to smooth the path of domestic violence survivors in court. At the time that I lived in New Zealand, and accompanied women to court, judges were <u>not</u> issuing mutual restraining orders because of the unfortunate manner in which the court mechanism had been used previously by perpetrators to inflict additional abuse on their victims. Based on discussions with women in Hawaii, I understand that mutual protection orders are being utilized in harmful ways here against survivors of violence. I ask committee members to listen carefully to the voices of survivors, and please diminish the use of mutual restraining orders.

In conclusion, passage of S.B. 2310 is an important step in increasing access to justice for survivors of violence in Hawaii, and improving the health and wellbeing of our community.

Thank you for the opportunity to testify.

Sincerely Susan J. Wurtzburg, Ph.D. Policy Chair March 16, 2016

To: House Committee on Judiciary Representative Karl Rhoads, Chair Representative Joy A. San Buenaventura, Vice Chair

From: Michelle Rocca, Training and Technical Assistance Director Hawaii State Coalition Against Domestic Violence

#### Re: Testimony in Support of SB 2310

Good morning Chair Rhoads, Vice Chair San Buenaventura, and members of the committee. On behalf of the Hawaii State Coalition Against Domestic Violence we thank you for the opportunity to share our testimony in <u>support of SB 2310</u> relating to domestic abuse protective orders.

The process that a victim/survivor engages in to obtain a restraining order can feel ambiguous, frightening, and vulnerable. Pursuing a restraining order against an intimate partner is a step in the direction to seek safety and peace, and most certainly requires courage. When a victim takes this courageous step and ultimately has the unfortunate outcome of a mutual restraining order issued against her as well, the message to the victim is devastating. The consequences of this action not only include a negative experience for the victim for seeking Court protection but may also include a variety of other challenges for the petitioner as well.

In the instance that both parties are truly a safety concern to one another, it is reasonable to expect the same process be followed for a protective order to be issued by the courts. We simply urge this committee to eliminate the spontaneous issuance of a mutual protective order at an Order to Show Cause Hearing and instead expect each citizen of this community to follow the same process should they require assistance from the Courts in the form of a protective order.

This bill highlights, enhances, and underlines our criminal justice's commitment to due process rights in court proceedings and strengthens the Court's response to those who have the need, and the courage to seek a protective order as a vehicle to safety.

Thank you for your consideration and for the opportunity to provide testimony on this matter.



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#### TESTIMONY OF THOMAS D. FARRELL

Regarding Senate Bill 2310 Relating to Domestic Abuse Protective Orders
House Committee on Judiciary
Representative Karl Rhoads, Chair

Friday, March 18, 2016 2:00 p.m. Conference Room 325, State Capitol

SB2310 is unnecessary as the practice that it seeks to prohibit is not occurring.

I appear on the FC-DA calendar in the Family Court on a regular basis, and have handled hundreds of these cases over the past twenty years. Many years ago, there were occasional cases when, after trial, the court entered a mutual Order for Protection. Sometimes, the parties would even agree to mutual orders.

That practice was abandoned many years ago. Today, if the respondent in case number 1 wants a protective order against the petitioner, he must file his own petition as petitioner in case number 2.

I suppose the bill does no harm that I can discern, but I am not in favor of enacting unnecessary legislation.

Divorce ♦ Paternity ♦ Custody ♦ Child Support ♦ TROs ♦ Arbitration also handling national security cases involving revocation or denial of security clearances

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Sent: Wednesday, March 16, 2016 2:38 PM

To: JUDtestimony

**Cc:** breaking-the-silence@hotmail.com

**Subject:** \*Submitted testimony for SB2310 on Mar 18, 2016 14:00PM\*

**SB2310** 

Submitted on: 3/16/2016

Testimony for JUD on Mar 18, 2016 14:00PM in Conference Room 325

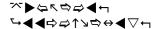
Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Dara Carlin, M.A.	Individual	Support	No

#### Comments:

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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FW: Submitted testimony for SB2310 on Mar 18, 2016 14:00PM SW797\_syllabus\_JGuo\_Spring2016\_001\_\_Thursday\_final.pdf

### **SB2310**

Submitted on: 3/15/2016

Testimony for JUD on Mar 18, 2016 14:00PM in Conference Room 325

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Maxine Anderson	Individual	Support	No

#### Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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