### WRITTEN ONLY

### TESTIMONY BY WESLEY K. MACHIDA DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE STATE OF HAWAII TO THE SENATE COMMITTEE ON WAYS AND MEANS ON SENATE BILL NO. 1011, S.D. 1

March 5, 2015

### RELATING TO COLLECTIVE BARGAINING

Senate Bill No. 1011, S.D. 1, repeals the prohibition of using arbitration to resolve impasses or disputes relating to State and county Hawaii Employer-Union Health Benefits Trust Fund (EUTF) contributions and authorizes arbitration panels to decide on EUTF contributions. The bill also repeals the prohibition on the right to strike over EUTF contributions.

The Department of Budget and Finance (B&F) strongly opposes this bill. B&F believes the best way to maintain control of EUTF costs is to leave the final decision for EUTF contributions in the hands of the Legislature if the parties are unable to reach an agreement. While arbitration panels are tasked to consider the employer's ability to pay and overall economic conditions, panels often fail to grasp the complexities of the State budget.

While recent fiscal conditions have made it challenging to reach resolution in collective bargaining negotiations, altering the current process by allowing binding arbitration would take this critical decision out of the hands of elected leaders and put it in the hands of unelected and unaccountable arbitrators. While the Legislature would still have the authority to reject an arbitration award, it appears all cost items would be rejected, not just EUTF contributions. The end result of this bill could result in giving the Legislature a choice of fully conceding control of this significant portion of the budget to arbitration panels or risk unending collective bargaining negotiations.

DAVID Y. IGE GOVERNOR



JAMES K. NISHIMOTO CHIEF NEGOTIATOR

#### STATE OF HAWAII OFFICE OF COLLECTIVE BARGAINING EXECUTIVE OFFICE OF THE GOVERNOR 235 S. BERETANIA STREET, SUITE 1201 HONOLULU, HAWAII 96813-2437

March 4, 2015

### TESTIMONY TO THE SENATE COMMITTEE ON WAYS AND MEANS For Hearing on Thursday, March 5, 2015 1:30 p.m., Conference Room 211

By

### JAMES K. NISHIMOTO OFFICE OF COLLECTIVE BARGAINING, CHIEF NEGOTIATOR

### Senate Bill No. 1011, SD1 Relating to Collective Bargaining

## **DECISION MAKING MEETING / WRITTEN TESTIMONY ONLY**

CHAIRPERSON JILL N. TOKUDA, VICE CHAIR KOUCHI AND MEMBERS OF THE SENATE COMMITTEE ON WAYS AND MEANS:

S.B. No. 1011, SD1 would amend Chapter 89, HRS to repeal the statutory language providing that arbitration shall not be available to resolve disputes regarding EUTF contributions by the State and Counties. The amendment, should it be adopted, takes effect on January 1, 2059.

The Office of Collective Bargaining has concerns regarding this bill.

Allowing an arbitration panel to determine the amount of the employers' contribution toward employees' EUTF premiums through binding arbitration would be a major change in the negotiations impasse resolution process. There may be significant unintended negative consequences, given that the arbitration panel may not be in a position to consider the public employers' legal obligation under applicable laws to

balance their respective budgets. It is strongly recommended that the Legislature study the implications of making this change in the resolution of negotiations impasse, as it relates to the EUTF.

As part of this consideration process, it is requested that consideration be given to amend the section of Chapter 89 relating to the selection of the neutral third party member of the arbitration panel as follows:

Section 89-11 (e) (2) (A) Resolution of disputes; impasses. Arbitration panel. "... The neutral third member of the arbitration panel, who shall chair the arbitration panel, shall be selected by mutual agreement of the parties. In the event that the parties fail to select the neutral third member of the arbitration panel within thirty days from the date of impasse, the board shall [request the American Arbitration Association, or its successor in function, to] furnish a list of five qualified arbitrators from a list, <u>that includes arbitrators from the state, maintained by</u> <u>the board and</u> from which the neutral arbitrator shall be selected."

Thank you for the opportunity to testify on this measure.



The Senate Committee on Ways and Means Thursday, March 5, 2015 1:30 p.m.

### SB 1011, SD1, Relating to Collective Bargaining.

Dear Chairperson Tokuda and Committee Members:

UHPA strongly supports allowing impasse procedures found within H.R.S. Chapter 89 to be used in resolving disputes over EUTF contributions. The failure to allow impasse procedures to resolve these differences unduly impedes the negotiations process on salary and benefits that establish total employee compensation.

UHPA urges the committee to support this measure.

Respectively submitted,

Janselma Vister

Kristeen Hanselman Associate Executive Director

# UNIVERSITY OF HAWAII PROFESSIONAL ASSEMBLY

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### The Twenty-Eighth Legislature, State of Hawaii The Senate Committee on Ways and Means

Testimony by Hawaii Government Employees Association March 5, 2015

### S.B. 1011, S.D. 1 – RELATING TO COLLECTIVE BARGAINING

The Hawaii Government Employees Association, AFSCME Local 152, AFL-CIO strongly supports the purpose and intent of S.B. 1011, S.D. 1, which clarifies that negotiations relating to contributions to the Hawaii Employer-Union Health Benefits Trust Fund (EUTF) shall be subject to the impasse procedure as delineated in Ch. 89, Hawaii Revised Statutes, and makes other technical, conforming amendments.

As currently written, Ch. 89, HRS lacks a dispute resolution mechanism to address the Employee and Employer share of the contributions to medical premiums in the EUTF. If the Employer and the Exclusive Representative cannot agree on the contribution amount, then the pro-rata share shall be determined by the Legislature, while all other negotiable items can proceed to impasse. The amendments contained in S.B. 1011, S.D. 1 allow for the dispute over contributions to be inclusively – similarly to any other negotiable item – resolved via the impasse procedure and subsequently by either interest arbitration or strike, depending upon the bargaining unit. Adoption of this language increases conformity between public-sector and private-sector employee bargaining, as both parties can fully utilize their dispute resolution mechanisms for all negotiable items, and also allows for consideration of a full benefits and compensation package.

Thank you for the opportunity to testify in strong support of S.B. 1011, S.D. 1.

Respectfully submitted.

Randy Perreira Executive Director



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> Wil Okabe President Joan Kamila Lewis Vice President

### TESTIMONY BEFORE THE SENATE ON WAYS AND MEANS

Colleen Pasco Secretary-Treasurer

Wilbert Holck Executive Director

### DATE: THURSDAY, MARCH 5, 2015

### RE: S.B. 1011, S.D. 1 - RELATING TO COLLECTIVE BARGAINING

### PERSON TESTIFYING: WIL OKABE, PRESIDENT HAWAII STATE TEACHERS ASSOCIATION

The Honorable Chair Jill Tokuda, Honorable Vice Chair Ronald Kouchi and Members of the Committee:

The Hawaii State Teachers Association (HSTA) **<u>strongly supports S.B. 1011, S.D. 1</u>**, relating to collective bargaining, which repeals the provision providing that arbitration shall not be available to resolve disputes regarding the employer – Union Health Benefits Trust Fund (EUTF).

The amendments in Senate Bill 1011 clarify negotiations relating to contributions to the EUTF which maybe be subject to the impasse procures as stated in chapter 89, Hawaii Revised Status.

HSTA believes in its commitment to its employees and its need for improvements for prepaid health, dental care, vision, and drug plans for bargaining unit members and their dependents.

As such, the amendments support actions to allow a negotiated resolution for affected employees to address the Employee and Employer share of the contributions to medical rate to be made inclusively - similarly to any other negotiated item - resolved through an impass procedure and subsequently by either interest arbitration or strike depending upon the bargaining unit.

Thank you for the opportunity to testify in strong support of S.B. 1011, S.D. 1.



The Hawaii State Senate The Twenty-Eighth Legislature Regular Session of 2015

<u>COMMITTEE ON WAYS AND MEANS</u> Senator Jill N. Tokuda, Chair Senator Ronald D. Kouchi, Vice Chair

DATE OF HEARING: March 5, 2015 TIME OF HEARING: 1:30 p.m. PLACE OF HEARING: Conference Room 211, State Capitol

# **TESTIMONY ON SB1011 RELATING TO COLLECTIVE BARGAINING**

By Dayton M. Nakanelua, State Director of the United Public Workers, AFSCME, Local 646, AFL-CIO

My name is Dayton M. Nakanelua, and I am the state director of the United Public Workers, AFSCME, Local 646, AFL-CIO (UPW). The UPW is the exclusive representative for approximately 11,000 public employees, which include blue collar, non-supervisory employees in Bargaining Unit 01 and institutional, health and correctional employees in Bargaining Unit 10, in the State of Hawaii and various counties.

The UPW supports SB1011 that Relating to Collective Bargaining repeals provision providing that arbitration shall not be available to resolve disputes regarding EUTF contributions by state and counties.

### <u>SB1011</u> Submitted on: 3/4/2015 Testimony for WAM on Mar 5, 2015 13:30PM in Conference Room 211

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| Chris Wells  | Individual   | Oppose                | No                    |

Comments:

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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