

STATE OF HAWAII

DEPARTMENT OF HUMAN SERVICES HAWAII PUBLIC HOUSING AUTHORITY 1002 NORTH SCHOOL STREET Honolulu, Hawaii 96817

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Statement of
Hakim Ouansafi
Hawaii Public Housing Authority
Before the

HOUSE COMMITTEE ON HOUSING

February 2, 2015 8:30 A.M. Room 329, Hawaii State Capitol

In consideration of

House Bill 767

Relating to the Hawaii Public Housing Authority

Honorable Chair Hashem and Members of the House Committee on Housing, thank you for this opportunity to provide comments regarding House Bill (H.B.) 767, relating to the Hawaii Public Housing Authority.

The Hawaii Public Housing Authority (HPHA) <u>strongly supports the intent</u> of this measure to clarify trespassing in the second degree at HPHA housing projects. We believe that this measure is necessary for the safety and well-being of our residents who have the right to peacefully enjoy their homes without fear of unauthorized intruders at all hours of the day.

The HPHA continues to work with the Department of the Attorney General to craft language that effectuates the purpose of the bill while carefully considering potential constitutional and enforcement issues. The HPHA therefore provides a <u>proposed H.B. 767</u>, House <u>Draft (H.D.) 1</u> (see attached), for your consideration.

The proposed H.D. 1 does the following:

1. Closes all HPHA housing projects to the public and requires signage indicating that the property is closed. "Public" does not include tenants; household members; guests of tenants; HPHA directors, officers, employees, agents, representatives or contractors; HUD employees, agents or contractors; persons carrying out governmental duties; persons participating in a HPHA authorized program; and persons engaging in constitutionally protected door-to-door communications and pamphleteering between 9am and 8pm.

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2. Expands criminal trespass in the second degree to include non-tenants who are members of the public who enter or remain unlawfully or without authorization, after a reasonable warning or request to leave.

The HPHA appreciates the opportunity to provide the House Committee on Housing with the agency's position regarding H.B. 767. We respectfully request the Committee to pass the proposed H.B. 767, H.D. 1, and we thank you very much for your dedicated support.

Proposed H.B. NO. 767, H.D. 1

A BILL FOR AN ACT

RELATING TO HAWAII PUBLIC HOUSING AUTHORITY PROJECTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Chapter 356D, Hawaii Revised Statutes, is 1 amended by adding to part I a new section to be appropriately 2 3 designated and to read as follows: Closed to the Public. (a) Any area within a 4 housing project that is not a public street, road, highway, 5 sidewalk, or county or state bus stop, is closed to the public 6 7 where signs are displayed that read: "Closed to the Public - No Trespassing", or a substantially similar message; provided that 8 9 the signs shall contain letters not less than two inches in **10** height and be placed at reasonable intervals along the boundary 11 line of the areas that are closed to the public in a manner and position as to be clearly noticeable from outside the boundary 12 13 line. 14 (b) For the purposes of this section: "Housing project" means a public housing project or elder 15 or elderly housing, as defined in section 356D-1, or state low-16 income housing project, as defined in section 356D-51. 17

"Public" does not include the following persons:

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1	(1)	A tenant as defined in section 356D-1 or section
2		356D-51 who leases a unit in the subject housing
3		project;
4	(2)	A household member as defined in section 356D-1
5		who, as a household member, occupies a unit in
6		the subject housing project;
7	(3)	A guest of the tenant of the subject housing
8		project;
9	(4)	A director, officer, employee, agent,
10		representative, or contractor of the authority;
11		provided that the person is acting within the
12		scope of employment or work, or discharging an
13		official duty for the authority;
14	(5)	An employee, agent, or contractor of the United
15		States Department of Housing and Urban
16		Development;
17	(6)	A person carrying out governmental duties
18		including but not limited to law enforcement and
19		emergency medical services;
20	(7)	A person participating in a program authorized by
21		the authority; and

1		(8) A person engaging in constitutionally protected
2		door-to-door communications or pamphleteering
3		between 9:00 a.m. and 8:00 p.m.
4	SECT	ION 2. Section 708-814, Hawaii Revised Statutes, is
5	amended t	o read as follows:
6	"§70	8-814 Criminal trespass in the second degree. (1)
7	person co	mmits the offense of criminal trespass in the second
8	degree if	:
9	(a)	The person knowingly enters or remains unlawfully in
10		or upon premises that are enclosed in a manner
11		designed to exclude intruders or are fenced;
12	(b)	The person enters or remains unlawfully in or upon
13		commercial premises after a reasonable warning or
14		request to leave by the owner or lessee of the
15		commercial premises, the owner's or lessee's
16		authorized agent, or a police officer; provided that
17		this paragraph shall not apply to any conduct or
18		activity subject to regulation by the National Labor
19		Relations Act.
20		For the purposes of this paragraph, "reasonable
21		warning or request" means a warning or request

1	comm	unicated in writing at any time within a one-year
2	peri	od inclusive of the date the incident occurred,
3	whic	th may contain but is not limited to the following
4	info	rmation:
5	(i)	A warning statement advising the person that the
6		person's presence is no longer desired on the
7		property for a period of one year from the date
8		of the notice, that a violation of the warning
9		will subject the person to arrest and prosecution
10		for trespassing pursuant to section 708-814(1)(b),
11		and that criminal trespass in the second degree
12		is a petty misdemeanor;
13	(ii)	The legal name, any aliases, and a photograph, if
14		practicable, or a physical description, including
15		but not limited to sex, racial extraction, age,
16		height, weight, hair color, eye color, or any
17		other distinguishing characteristics of the
18		person warned;
19	(iii)	The name of the person giving the warning along
20		with the date and time the warning was given; and

1		(iv) I	he signature of the person giving the warning,
2		t	the signature of a witness or police officer who
3		V	was present when the warning was given and, if
4		I	possible, the signature of the violator;
5	(c)	The pe	erson enters or remains unlawfully on
6		agricu	ultural lands without the permission of the owner
7		of the	e land, the owner's agent, or the person in
8		lawful	possession of the land, and the agricultural
9		lands	
10		(i)	Are fenced, enclosed, or secured in a manner
11			designed to exclude intruders;
12		(ii)	Have a sign or signs displayed on the
13			unenclosed cultivated or uncultivated
14			agricultural land sufficient to give notice
15			and reading as follows: "Private Property".
16			The sign or signs, containing letters not
17			less than two inches in height, shall be
18			placed along the boundary line of the land
19			and at roads and trails entering the land in
20			a manner and position as to be clearly

1			noticeable from outside the boundary line;
2			or
3		(iii)	At the time of entry, are fallow or have a
4			visible presence of livestock or a crop:
5			(A) Under cultivation;
6			(B) In the process of being harvested; or
7			(C) That has been harvested;
8	(d)	The perso	n enters or remains unlawfully on unimproved
9		or unused	lands without the permission of the owner of
10		the land,	the owner's agent, or the person in lawful
11		possessio	n of the land, and the lands:
12		(i)	Are fenced, enclosed, or secured in a manner
13			designed to exclude the general public; or
14		(ii)	Have a sign or signs displayed on the
15			unenclosed, unimproved, or unused land
16			sufficient to give reasonable notice and
17			reads as follows: "Private Property - No
18			Trespassing", "Government Property - No
19			Trespassing", or a substantially similar
20			message; provided that the sign or signs
21			shall contain lottors not loss than two

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H.B. NO. 767, H.D. 1

inches in height and shall be placed at reasonable intervals along the boundary line of the land and at roads and trails entering the land in a manner and position as to be clearly noticeable from outside the boundary line.

For the purposes of this paragraph, "unimproved or unused lands" means any land upon which there is no improvement; construction of any structure, building, or facility; or alteration of the land by grading, dredging, or mining that would cause a permanent change in the land or that would change the basic natural condition of the land. Land remains "unimproved or unused land" under this paragraph notwithstanding minor improvements, including the installation or maintenance of utility poles, signage, and irrigation facilities or systems; minor alterations undertaken for the preservation or prudent management of the unimproved or unused land, including the installation or maintenance of fences, trails, or pathways; maintenance activities, including forest

1		plantings and the removal of weeds, brush, rocks,
2		boulders, or trees; and the removal or securing of
3		rocks or boulders undertaken to reduce risk to
4		downslope properties; or
5	[-(e)-	The person enters or remains unlawfully in or upon the
6		premises of any public housing project or state low-
7		income housing project, as defined in section 356D-1,
8		356D-51, or 356D-91, after a reasonable warning or
9		request to leave by housing authorities or a police
10		officer, based upon an alleged violation of law or
11		administrative rule; provided that a warning or
12		request to leave shall not be necessary between 10:00
13		p.m. and 5:00 a.m. at any public housing project or
14		state low-income housing project that is closed to the
15		public during those hours and has signs, containing
16		letters not less than two inches in height, placed
17		along the boundary of the project property, at all
18		entrances to the property, in a manner and position to
19		be clearly noticeable from outside the boundary of the
20		project property and to give sufficient notice that

1		the	public housing project or state low-income housing
2		proj	ect is closed to the public during those hours.
3	(e)	The	person is a non-tenant:
4		<u>(i)</u>	And a member of the public who enters or remains
5			without authorization in or upon any area of a
6			housing project that is not a public street,
7			road, highway, sidewalk, or city or state bus
8			stop, and is closed to the public as set forth in
9			section 356D- where signs, containing letters
10			not less than two inches in height, are displayed
11			that read: "Closed to the Public - No
12			Trespassing", or a substantially similar message;
13			provided that the signs are placed at reasonable
14			intervals along the boundary line of the areas
15			that are closed to the public in a manner and
16			position as to be clearly noticeable from outside
17			the boundary line; or
18		<u>(ii)</u>	Who enters or remains unlawfully in or upon any
19			area of a housing project, that is not a public
20			street, road, highway, sidewalk, or city or state
21			bus stop, and is closed to the public as set

1	forth in section 356D, after a reasonable
2	warning or request to leave by the housing
3	authority or a police officer, based upon an
4	alleged violation of law or administrative rule,
5	notwithstanding any authorization provided by a
6	tenant of the subject housing project to the
7	person.
8	[(2) As used in this section, "housing authorities" means
9	resident managers or managers, tenant monitors, security guards,
10	or others officially designated by the Hawaii public housing
11	authority.]
12	(2) For the purposes of subsection (1)(e):
13	"Authorization" means permission given to a non-tenant to
14	enter the subject housing project, which is given either by a
15	tenant of the subject housing project, or housing authority.
16	"Housing authority" means a property manager, resident
17	manager, tenant monitors, security guards, or others officially
18	designated by the Hawaii public housing authority, for the
19	subject housing project.

1	"Housing p	roject" means a public housing project or elder
2	or elderly hous	ing, as defined in section 356D-1, or state low-
3	income housing	project, as defined in section 356D-51.
4	"Member of	the public" means a person who is not:
5	<u>(i)</u>	A tenant as defined in section 356D-1 or section
6		356D-51 who leases a unit in the subject housing
7		project;
8	<u>(ii)</u>	A household member as defined in section 356D-1
9		who, as a household member, occupies a unit in
10		the subject housing project;
11	<u>(iii)</u>	A guest of the tenant of the subject housing
12		project;
13	(iv)	A Hawaii public housing authority director,
14		employee, authorized agent, representative or
15		contractor; provided that the person is acting
16		within the scope of employment or work, or
17		discharging an official duty for the authority;
18	(v)	An employee, agent or contractor of the United
19		States Department of Housing and Urban
20		Development;

1	(vi)	A person carrying out governmental duties
2		including but not limited to law enforcement and
3		emergency medical services;
4	(vii)	A person participating in a program authorized by
5		the Hawaii public housing authority; and
6	(viii)	A person engaging in constitutionally protected
7		door-to-door communications and pamphleteering
8		between 9:00 a.m. and 8:00 p.m.
9	"Non-tena	ant" means a person who is not a tenant as defined
10	in section 35	6D-1 or section 356D-51, or household member as
11	defined in sec	ction 356D-1, at the subject housing project.
12	"Reasonal	ole warning or request" means a warning or request
13	communicated :	in writing at any time within a one-year period
14	inclusive of	the date the incident occurred, which may contain
15	but is not lin	mited to the following information:
16	<u>(i)</u>	A warning statement advising the person that the
17		person's presence is no longer desired in or on
18		the areas of the subject housing project that are
19		closed to the public for a period of one year
20		from the date of the notice, that a violation of
21		the warning will subject the person to arrest and

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1		prosecution for trespassing pursuant to section
2		708-814(1)(e), and that criminal trespass in the
3		second degree is a petty misdemeanor;
4	<u>(ii)</u>	The legal name, any aliases, and a photograph, if
5		practicable, or a physical description, including
6		but not limited to sex, racial extraction, age,
7		height, weight, hair color, eye color, or any
8		other distinguishing characteristics of the
9		person warned;
10	<u>(iii)</u>	The name of the person giving the warning along
11		with the date and time the warning was given; and
12	<u>(iv)</u>	The signature of the person giving the warning,
13		and, if possible, the signature of the violator.
14	(3) Crim	inal trespass in the second degree is a petty
15	misdemeanor."	
16	SECTION 3	. This Act does not affect rights and duties that
17	matured, penal	ties that were incurred, and proceedings that were
18	begun before i	ts effective date.
19	SECTION 4	. Statutory material to be repealed is bracketed
20	and stricken.	New statutory material is underscored.

1	SECTION 5.	This Act shall take effect upon its approval.	
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3		INTRODUCED BY:	
4		BY REQUEST	
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1 2 Report Title: Hawaii Public Housing Authority Projects; Trespass 3 5 Description: Provides that all Hawaii Public Housing Authority housing projects are closed to the public and amends criminal trespass 7 in the second degree to allow for the prosecution of either any unauthorized person at the housing project, or any non-tenant 10 who enters a housing project after receiving a written warning to not return for a period of one-year, notwithstanding any 11 authorization provided by a tenant of the subject housing **12** 13 project. The Hawaii Public Housing Authority is required to post signs notifying the trespassers of illegal entry. 14 15