## WRITTEN ONLY

## TESTIMONY BY WESLEY K. MACHIDA DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE STATE OF HAWAII TO THE HOUSE COMMITTEE ON FINANCE ON HOUSE BILL NO. 749

March 5, 2015

## RELATING TO THE ENVIRONMENT

House Bill No. 749 imposes an unspecified beach clean-up cigarette fee per cigarette sold, used or possessed on wholesalers and dealers and establishes the Beach Clean-Up Special Fund within the Department of Health (DOH).

While the Department of Budget and Finance does not take any position on the policy of environmental programs, as a matter of general policy, the department does not support the creation of special funds which do not meet the requirements of Section 37-52.3, HRS. Special funds should: 1) serve a need as demonstrated by the purpose, scope of work and an explanation why the program cannot be implemented successfully under the general fund appropriation process; 2) reflect a clear nexus between the benefits sought and charges made upon the users or beneficiaries or a clear link between the program and the sources of revenue; 3) provides an appropriate means of financing for the program or activity; and 4) demonstrates the capacity to be financially self-sustaining. In regards to this bill, it is difficult to determine whether the special fund meets the criteria to establish a special fund. In addition, the bill does not make an appropriation to allow DOH to expend the funds within the Beach Clean-Up Special Fund.