# HB 2546, HD1

SHAN S. TSUTSUI Lt. Governor



SCOTT E. ENRIGHT Chairperson, Board of Agriculture

PHYLLIS SHIMABUKURO-GEISER Deputy to the Chairperson

State of Hawaii DEPARTMENT OF AGRICULTURE 1428 South King Street Honolulu, Hawaii 96814-2512 Phone: (808) 973-9600 FAX: (808) 973-9613

### TESTIMONY OF SCOTT E. ENRIGHT CHAIRPERSON, BOARD OF AGRICULTURE

## BEFORE THE SENATE COMMITTEE ON WATER, LAND, AND AGRICULTURE

March 16, 2016 2:45 P.M. CONFERENCE ROOM 224

HOUSE BILL NO. 2546 HD1 RELATING TO AGRICULTURE

Chairperson Gabbard and Members of the Committee:

Thank you for the opportunity to testify on HB 2546 HD1. This bill creates a grant program to assist qualified farmers by providing grants for agricultural purposes. The Department supports the intent of the bill to assist qualified farmers, but believes that the agricultural loan program is a better avenue to support the farming industry in Hawaii.

The department's agricultural loan program already provides access to affordable capital and clients will not borrow more than they need or can afford. In addition, the loan program is sustainable as repayment of principal can be relent to assist future borrowers and interest collected fully pays for the program.

The loan program can assist farmers immediately as statutes and rules are already in existence. Development of rules for the new grant program would need to be developed and adopted delaying the ability of the Department to assist farmers with grants.

Thank you for the opportunity to testify.



#### WRITTEN ONLY

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DAVID Y. IGE

GOVERNOR

STATE OF HAWAII DEPARTMENT OF BUDGET AND FINANCE P.O. BOX 150 HONOLULU, HAWAII 96810-0150 WESLEY K. MACHIDA DIRECTOR

RODERICK K. BECKER DEPUTY DIRECTOR

ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

#### TESTIMONY BY WESLEY K. MACHIDA DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE TO THE SENATE COMMITTEE ON WATER, LAND, AND AGRICULTURE ON HOUSE BILL NO. 2546, H.D. 1

March 16, 2016 2:45 p.m.

#### RELATING TO AGRICULTURE

House Bill No. 2546, H.D. 1, establishes the Agriculture Grant Program within the Department of Agriculture to provide grant assistance to qualified farmers for expanding operations, improving productivity, changing or adding specific crops, food safety improvements, and workforce development. The bill also establishes an Agriculture Grant Special Fund to be funded by appropriations made by the Legislature and used to provide the grants to qualified farmers.

While the Department of Budget and Finance does not take any position on the establishment of the Agriculture Grant Program, as a matter of general policy, the department does not support the creation of special funds which do not meet the requirements of Section 37-52.3, Hawaii Revised Statutes. Special funds should: 1) reflect a clear nexus between the benefits sought and charges made upon the users or beneficiaries of the program; 2) provide an appropriate means of financing for the program or activity; and 3) demonstrate the capacity to be financially self-sustaining. In regards to House Bill No. 2546, H.D. 1, the Agriculture Grant Special Fund does not appear to be self-sustaining since its only sources of revenue are appropriations made by the Legislature.



March 10, 2016

Senator Mike Gabbard, Chair Senator Clarence K. Nishihara, Vice Chair Senate Committee on Water, Land, and Agriculture

# Support of HB 2546, H.D.1, Relating to Agriculture (Establishes the agriculture grant program and special fund to provide grants to qualified farmers for certain farming activities.)

# Wednesday, March 16, 2016, 2:45 p.m., in Conference Room 224

The Land Use Research Foundation of Hawaii (LURF) is a private, non-profit research and trade association whose members include major Hawaii landowners, developers and a utility company. LURF's mission is to advocate for reasonable, rational and equitable land use planning, legislation and regulations that encourage well-planned economic growth and development, while safeguarding Hawaii's significant natural and cultural resources, and public health and safety.

LURF appreciates the opportunity to express its **support of HB 2546**, **H.D.1** and of the various agricultural stakeholder groups who defend the goals of viable agricultural operations and the conservation and protection of agriculture, including important agricultural lands (IAL) in Hawaii.

**HB 2546**, **H.D.1**. This bill establishes the agriculture grant program and special fund to provide grants to qualified farmers for certain farming activities.

**LURF's Position.** LURF members include farmers and ranchers who own, maintain, and engage in agricultural enterprises, and who consider such incentives and assistance very helpful, if not critical to the conduct of their operations and to help sustain their businesses.

As this Committee is aware, the unsustainable costs already cast upon land owners and agricultural stakeholders by various safety and security standards, programs and regulations are of serious concern, as the enactment of onerous regulations relating to maintenance and operation of water systems, infrastructure, as well as growing and processing machinery and facilities are proving to be potentially counterproductive to the long-term objective of sustainable agriculture.

Senate Committee on Water, Land, and Agriculture March 16, 2016 Page 2

The purpose of this bill is consistent with the underlying intent and objectives of the IAL laws (Hawaii Revised Statutes [HRS], Sections 205-41 to 52), which were enacted to fulfill the mandate in Article XI, Section 3, of the Hawaii State Constitution, "to conserve and protect agricultural lands, promote diversified agriculture, increase agricultural self-sufficiency and assure the availability of agriculturally suitable lands." The IAL laws established a new paradigm which avoids requirements and mandates, and instead focuses on promoting agricultural viability by providing incentives for farmers and landowners to designate lands as IAL, and to build necessary infrastructure. This bill is thus an effort to expand the existing IAL program by establishing additional incentives for landowners to preserve and maintain IAL.

As noted in HRS Section 205-41, the intent of Act 183 (2005) was to develop agricultural incentive programs to promote agricultural viability, sustained growth of the agricultural industry, and the long-term use and protection of important agricultural lands for agricultural use in Hawaii concurrently with the process of identifying important agricultural lands as required under the Act. Such incentives and programs are expressly identified in HRS 205-41, and specifically include assistance in identifying federal, state and private grant resources for agricultural business planning and operations; as well as incentives that promote investment in agricultural businesses or value-added agricultural development, and other agricultural financing mechanisms.

LURF appreciates the objective of HB 2546, H.D.1, which is to support agriculture and aid agriculture-related businesses, and believes that the bill is consistent with the purpose and intent of the IAL laws. Passage of the long-awaited IAL legislation would be meaningless without implementation of these incentives which require the cooperation and support of the business and economic community. The establishment of a grant program and a special fund for such program for those engaged, or desirous of engaging in, or expanding agricultural activities, as well as investing in food safety and providing for workforce development, are critically needed to help support viable agricultural activity in this State.

By recognizing the significance of, and need to assist the local agriculture industry, and implement incentives which help to support the growth and maintenance of agriculture in the State, this bill significantly helps to promote economically viable agriculture and food self-sufficiency in Hawaii.

Thank you for the opportunity to present testimony in support of this measure.



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#### SENATE COMMITTEE ON WATER, LAND, & AGRICULTURE Wednesday, March 16, 2016 — 2:45 p.m. — Room 224

## Ulupono Initiative Strongly Supports HB 2546 HD 1, Relating to Agriculture

Dear Chair Gabbard, Vice Chair Nishihara, and Members of the Committee:

My name is Kyle Datta and I am General Partner of Ulupono Initiative, a Hawai'i-based impact investment firm that strives to improve the quality of life for the people of Hawai'i by working toward solutions that create more locally produced food; increase affordable, clean, renewable energy; and reduce waste. We believe that self-sufficiency is essential to our future prosperity and will help shape a future where economic progress and mission-focused impact can work hand in hand.

**Ulupono** <u>strongly supports</u> **HB 2546 HD 1**, which establishes the agriculture grant program and special fund, because it aligns with our goal of creating more locally produced food.

Agriculture is one of Hawai'i's most important and yet most challenging industries. A critical challenge for our local farmers and ranchers is to obtain adequate financing. The grant funding in this bill will stimulate and increase new investment in Hawai'i's agricultural industry as it requires a match from the private sector.

We are concerned that with the closure of HC&S, there will be an increasing need to find new investment to support a diversified agricultural base and to find meaningful employment for the many families that would otherwise be displaced. The Department of Agriculture recently released a study that showed a pronounced decrease in local farming and ranching, and we need to reverse this trend.

As Hawai'i's local food issues become more complex and challenging, organizations need additional resources and support to address and overcome them. We appreciate this committee's efforts to look at policies that support local food production.

We believe that by collaborating, we can help produce more local food and support an economically robust homegrown agriculture industry, which strengthens our community with fresh, healthy food. Thank you for this opportunity to testify.

#### Investing in a Sustainable Hawai'i



Respectfully,

Kyle Datta General Partner



P.O. Box 253, Kunia, Hawai'i 96759 Phone: (808) 848-2074; Fax: (808) 848-1921 e-mail info@hfbf.org; www.hfbf.org

March 16, 2016

## HEARING BEFORE THE SENATE COMMITTEE ON WATER, LAND AND AGRICULTURE

#### TESTIMONY ON HB 2546, HD1 RELATING TO AGRICULTURE

Room 224 2:45 PM

Aloha Chair Gabbard, Vice Chair Nishihara, and Members of the Committee:

I am Randy Cabral, President of the Hawaii Farm Bureau (HFB). Organized since 1948, the HFB is comprised of 1,900 farm family members statewide, and serves as Hawaii's voice of agriculture to protect, advocate and advance the social, economic and educational interest of our diverse agricultural community.

**HFB supports HB 2546, HD1,** which establishes the agriculture grant program and special fund to provide grants to qualified farmers for certain farming activities.

The decrease in direct Federal appropriations for agriculture has resulted in an increased level of dependence on grants. Many federal programs have turned into competitive grant programs.

Access grants can result in increased capacity, new business opportunities, increase employment opportunities and address Hawaii's goals of increased self-sufficiency and sustainability.

Thank you for the opportunity to comment on this measure.



# Testimony to the Senate Committee on Water, Land, and Agriculture Wednesday, March 16, 2016 at 2:45 P.M. Conference Room 224, State Capitol

## RE: HOUSE BILL 2546 HD 1 RELATING TO AGRICULTURE

Chair Gabbard, Vice Chair Nishihara, and Members of the Committee:

The Chamber of Commerce Hawaii ("The Chamber") **supports** HB 2546 HD 1, which establishes the agriculture grant program and special fund to provide grants to qualified farmers for certain farming activities.

The Chamber is Hawaii's leading statewide business advocacy organization, representing about 1,000 businesses. Approximately 80% of our members are small businesses with less than 20 employees. As the "Voice of Business" in Hawaii, the organization works on behalf of members and the entire business community to improve the state's economic climate and to foster positive action on issues of common concern.

The Chamber supports HB 2546 HD 1, which establishes the agriculture grant program and special fund to provide grants to qualified farmers for certain farming activities. The decrease in direct Federal appropriations for agriculture has resulted in an increased level of dependence on grants. Many federal programs have turned into competitive grant programs. Access grants can result in increased capacity, new business opportunities, increase employment opportunities and address Hawaii's goals of increased self-sufficiency and sustainability. Thank you for the opportunity to comment on this measure.

Thank you for the opportunity to testify.