# HB2051 HD1

Measure Title:	RELATING TO THE STATE BUILDING CODE COUNCIL.
Report Title:	Appropriation; State Building Code Council (\$)
Description:	Appropriates an unspecified sum to the state building code council. (HB2051 HD1)
Companion:	<u>SB2638</u>
Package:	None
Current Referral:	GVO/PSM, WAM
Introducer(s):	YAMANE, AQUINO, CULLEN, Nakashima, Souki



DOUGLAS MURDOCK Comptroller

AUDREY HIDANO Deputy Comptroller

#### STATE OF HAWAII DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES

P.O. BOX 119, HONOLULU, HAWAII 96810-0119

#### TESTIMONY OF DOUGLAS MURDOCK, COMPTROLLER DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES TO THE SENATE COMMITTEES ON GOVERNMENT OPERATIONS AND PUBLIC SAFETY, INTERGOVNERMENTAL, AND MILITARY AFFAIRS ON MARCH 15, 2016

H.B. 2051, H.D. 1

#### RELATING TO THE STATE BUILDING CODE COUNCIL

Chair Kim and Chair Nishihara, and members of the Committees, thank you for the opportunity to submit written testimony on H.B. 2051, H.D. 1 (the measure).

The Department of Accounting and General Services (DAGS) as a matter of general policy does not support proposed legislation that will have a negative impact on the administration's executive supplemental budget and initiatives submitted for fiscal year 2017.

The State Building Code Council (the Council) would benefit from a general fund appropriation that provides administrative resources to achieve its objectives. Adoption of building codes by the Council through the rule-making process has the benefit of providing a state-wide baseline for the various building codes. We recognized that it is very difficult for the Council to prepare rules and run hearings without substantial administrative support. However, in the absence of rules published by the Council, each county can adopt rules which would generally be based on international building code standards.

Thank you for the opportunity to submit written testimony on this measure.

DAVID Y. IGE GOVERNOR 1959 1959 1959 1959 1959 1959

### DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT & TOURISM

No. 1 Capitol District Building, 250 South Hotel Street, 5th Floor, Honolulu, Hawaii 96813 Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804 Web site: www.hawaii.gov/dbedt DAVID Y. IGE GOVERNOR

LUIS P. SALAVERIA DIRECTOR

MARY ALICE EVANS DEPUTY DIRECTOR

Telephone: (808) 586-2355 Fax: (808) 586-2377

Statement of LUIS P. SALAVERIA Director Department of Business, Economic Development, and Tourism before the SENATE COMMITTEES ON GOVERNMENT OPERATIONS AND PUBLIC SAFETY, INTERGOVERNMENTAL, AND MILITARY AFFAIRS

> Tuesday, March 15, 2016 2:45 p.m. State Capitol, Conference Room 414

# in consideration of **HB2051, HD1**

#### RELATING TO THE STATE BUILDING CODE COUNCIL.

Chairs Kim and Nishihara, Vice Chairs Ihara and Espero, and Members of the Committees.

The Department of Business, Economic Development, and Tourism (DBEDT) supports the intent of HB2051, HD1 which makes an appropriation to fund the State Building Code Council.

We appreciate the overall concept of this bill which includes initiatives supportive of our goals and objectives, provided the appropriation of funds does not have a negative impact on the Administration's Executive Supplemental Budget and initiatives submitted for fiscal year 2017.

Thank you for the opportunity to offer these comments.

DAVID Y. IGE GOVERNOR



DOUGLAS MURDOCK Comptroller

AUDREY HIDANO Deputy Comptroller

#### STATE OF HAWAII DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES STATE BUILDING CODE COUNCIL

P.O. BOX 119, HONOLULU, HAWAII 96810-0119

March 14, 2016

The Honorable Donna Kim, Chair Committee on Government Operations The Senate State Capitol, Room 409 Honolulu, Hawaii 96813

The Honorable Clarence Nishihara, Chair Committee on Public Safety, Intergovernment, and Military Affairs The Senate State Capitol, Room 204 Honolulu, Hawaii 96813

Dear Chairs Kim and Nishihara:

Subject: House Bill (HB) 2051, House Draft (HD) 2 Relating to the State Building Code Council (SBCC)

I am Gaur Johnson, Chair of the SBCC. The SBCC strongly supports HB 2051, HD 2.

The SBCC, which is administratively attached to the State of Hawaii's Department of Accounting and General Services, is comprised of subject matter experts, government agencies, and construction industry representatives with the authority to establish a comprehensive suite of codes applicable to all building construction in the State of Hawaii in accordance with Hawaii Revised Statues § 107-24. The National, model codes and standards, which are updated every three years, establish minimum requirements to protect life, property, and the general welfare of our citizens for the built environment. The SBCC is responsible to establish statewide, uniform building standards for the following:

- 1. State Fire Code
- 2. State Plumbing Code
- 3. State Building Code

The Honorable Donna Kim, Chair The Honorable Clarence Nishihara, Chair

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- 4. State Residential Code
- 5. State Electrical Code
- 6. Energy Efficiency and Conservation
- 7. Additional codes and standards include, but are not limited to, elevators, mechanical systems, hurricane, flood and tsunami, existing buildings, and onsite sewage disposal.

The currently adopted State building, residential, electrical, plumbing and energy efficiency codes are in excess of 9 years from national standards. This negates the dedicated efforts of 11 unpaid volunteers who have individually expended hundreds of hours over the past 8 years. Since its inception in 2007, there has been no funding for the SBCC, which is needed for support staff or contracted services and related rule adoption expenses.

There are approximately 60,000 Hawaii homeowner flood insurance policies that could be jeopardized by the State failing to stay in compliance with the requirements of the National Flood Insurance Program (NFIP). Moreover, the Federal Emergency Management Agency is not obligated to provide disaster assistance funds to any state that is not in compliance with the NFIP requirements, nor make available any disaster mitigation grants. Also, private insurance and re-insurance companies consider the building codes adopted by the state in determining natural hazard risks and insurance rate structures.

We anticipate the annual operating costs of the SBCC to be between \$100,000 and \$150,000 and we strongly urge your committee's support and passage of HB 2051, HD 2.

Should you have questions, please contact me at (808) 956-2377 or gaur@hawaii.edu

Sincerely,

GAURFOHNSON Chair, State Building Code Council

SB/EYS:

SHAN S. TSUTSUI LIEUTENANT GOVERNOR



LEONARD HOSHIJO DEPUTY DIRECTOR



STATE OF HAWAII DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS 830 PUNCHBOWL STREET, ROOM 321 HONOLULU, HAWAII 96813 www.labor.hawaii.gov Phone; (808) 586-8844 / Fax: (808) 586-9099 Email: diir.director@hawaii.gov

March 14, 2016

The Honorable Donna Mercado Kim, Chair Committee on Government Operations The Senate State Capitol, Room 409 Honolulu, Hawaii 96813

The Honorable Clarence Nishihara, Chair Committee on Public Safety, Intergovernment, and Military Affairs The Senate State Capitol, Room 204 Honolulu, Hawaii 96813

Dear Chairs Kim and Nishihara:

I am Lloyd Rogers, State Fire Council (SFC) representative and voting member of the SBCC. The SFC strongly supports HB 2051, HD 1.

The SFC, which is administratively attached to the State of Hawaii's Department of Labor and Industrial Relations, is comprised of the four county fire chiefs. The SFC has been a voting member of the SBCC since its inception in 2007. The SBCC has the authority to establish a comprehensive suite of codes applicable to all building construction in the State of Hawaii in accordance with Hawaii Revised Statues § 107-24. The national, model codes and standards, which are updated every three years, establish minimum requirements to protect life, property, and the general welfare of our citizens for the built environment. The SBCC is responsible to establish statewide, uniform building standards for the following:

- 1. State Fire Code
- 2. State Plumbing Code
- 3. State Building Code

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Subject: House Bill (HB) 2051, House Draft (HD) 1 Relating to the State Building Code Council (SBCC)

The Honorable Donna Mercado Kim and Clarence Nishimura, Chairs Page 2 March 14, 2016

- 4. State Residential Code
- 5. State Electrical Code
- 6. Energy Efficiency and Conservation
- Additional codes and standards include, but are not limited to, elevators, mechanical systems, hurricane, flood and tsunami, existing buildings, and onsite sewage disposal.

The currently adopted State building, residential, electrical, plumbing and energy efficiency codes are in excess of 9 years from national standards. This negates the dedicated efforts of 11 unpaid volunteers who have individually expended hundreds of hours over the past 8 years. Since its inception in 2007, there has been no funding for the SBCC, which is needed for support staff or contracted services and related rule adoption expenses.

There are approximately 60,000 Hawaii homeowner flood insurance policies that could be jeopardized by the State failing to stay in compliance with the requirements of the National Flood Insurance Program (NFIP). Moreover, the Federal Emergency Management Agency is not obligated to provide disaster assistance funds to any state that is not in compliance with the NFIP requirements, nor make available any disaster mitigation grants. Also, private insurance and re-insurance companies consider the building codes adopted by the state in determining natural hazard risks and insurance rate structures.

We anticipate the annual operating costs of the SBCC to be between \$100,000 and \$150,000 and we strongly urge your committee's support and passage of HB 2051, HD 1.

Should you have questions, please contact me at 808-723-7176 or lrogers@honolulu.govl.

Sincerely,

LLOYD ROGERS Member, State Building Code Council

LR/EYS



THE **VOICE** OF THE CONSTRUCTION INDUSTRY

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#### Testimony to the Senate Committees on Government Operations; and Senate Committee on Public Safety & Military Affairs Tuesday, March 15, 2016 2:30 p.m.

#### RE: H.B. 2051 H.D. 1, Relating to the State Building Code Council

Dear Chairs Kim & Nishihara, Vice-Chairs Ihara & Espero, and members of the Committee:

My name is Gladys Marrone, Chief Executive Officer for the Building Industry Association of Hawaii (BIA-Hawaii), the Voice of the Construction Industry. We promote our members through advocacy and education, and provide community outreach programs to enhance the quality of life for the people of Hawaii. BIA-Hawaii is a not-for-profit professional trade organization chartered in 1955, and affiliated with the National Association of Home Builders.

BIA-Hawaii **supports** H.B. 2051 H.D. 1, which provides an appropriation to the State Building Code Council (SBCC). We support the need to provide this body with the staff and resources to effectively review and implement revisions to the building codes for all of the counties.

Since building codes benefit the entire state population, utilizing general funds is the only appropriate way the SBCC should be funded.

Thank you for the opportunity to express our views on this matter.



March 13, 2016

Senator Donna Mercado Kim, Chair Senator Les Ihara, Jr., Vice Chair Senate Committee on Government Operations

Senator Clarence K. Nishihara, Chair Senator Will Espero, Vice Chair Senate Committee on Public Safety, Intergovernmental, and Military Affairs

#### Testimony in Strong Support of HB 2051, HD1, Relating to the State Building Code Council. (Appropriates an unspecified sum to the State Building Code Council.)

#### GVO Hearing: Tuesday, March 15, 2016, 1:30 p.m., Conference Room 414

The Land Use Research Foundation of Hawaii (LURF) is a private, non-profit research and trade association whose members include major Hawaii landowners, developers and a utility company. LURF's mission is to advocate for reasonable, rational and equitable land use planning, legislation and regulations that encourage well-planned economic growth and development, while safeguarding Hawaii's significant natural and cultural resources, and public health and safety.

LURF is in **<u>strong support</u> of HB 2051, HD1**, which appropriates an unspecified sum to the State Building Code Council.

Thank you for the opportunity to present testimony regarding this measure.

## SAH - Subcontractors Association of Hawaii

March 15, 2016

Testimony To:	Senate Committee on Government Operations Senator Donna Mercado Kim, Chair
	Senate Committee on Public Safety, Intergovernmental, and Military Affairs Senator Clarence K. Nishihara, Chair
Presented By:	Tim Lyons, President
Subject:	H.B. 2051, HD 1 - RELATING TO THE STATE BUILDING CODE COUNCIL

Chair Mercado Kim, Chair Nishihara and Members of the Joint Committee:

I am Tim Lyons, President of the Subcontractors Association of Hawaii and we support this bill. The SAH represents the following nine separate and distinct contracting trade organizations.

HAWAII FLOORING ASSOCIATION ROOFING CONTRACTORS ASSOCIATION OF HAWAII HAWAII WALL AND CEILING INDUSTRIES ASSOCIATION TILE CONTRACTORS PROMOTIONAL PROGRAM PLUMBING AND MECHANICAL CONTRACTORS ASSOCIATION OF HAWAII SHEETMETAL CONTRACTORS ASSOCIATION OF HAWAII PAINTING AND DECORATING CONTRACTORS ASSOCIATION PACIFIC INSULATION CONTRACTORS ASSOCIATION The State Building Code Council performs a very valuable function in trying to harmonize the various code requirements as found in the building code. While it has had plenty of enthusiasm to do so, it has had virtually no resources to do so. In consideration of the importance and the purpose of the building code in making structures safe for human habitation, we think that giving the Council the appropriate resources is very necessary and essential.

Based on the above we highly recommend passage of this bill.

Thank you.



**President** Robin M. Lim, P.E. Geolabs, Inc. Ph: (808) 841-5064

**President-Elect** Corey M. Matsuoka, P.E. SSFM International Ph: (808) 531-1308

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**Past President** William H.Q. Bow, P.E. Bow Engineering & Development, Inc. Ph: (808) 941-8853

National Director Sheryl E. Nojima, P.E., PhD Gray, Hong, Nojima & Assoc. Ph: (808) 521-0306

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Ken Kawahara, P.E. Akinaka & Assoc. Ph: (808) 836-1900

Liana Choy, P.E. Sato & Assoc. Ph: (808) 955-4441

Ginny M. Wright Executive Director P.O. Box 88840 Honolulu, HI 96830 Ph: (808) 741-4772 Email: gwright@acechawaii.org Website: <u>www.acechawaii.org</u>

#### March 14, 2016

#### Senate Committee on Government Operations Senate Committee on Public Safety, Intergovernmental, and Military Affairs Hearing Date: Tuesday, March 15, 2:30 p.m., Conference Room 414

Honorable Chairs Donna Mercado Kim and Clarence K. Nishihara, and Members of the Committees

#### Subject: HB2051, HD1, Relating to the State Building Code Council Testimony in Strong SUPPORT

Dear Chair Kim, Chair Nishihara, and Committee Members:

The American Council of Engineering Companies of Hawaii (ACECH) represents more than 70 member firms with over 1,500 employees throughout Hawaii. Our work covers a variety of engineering disciplines that are impacted directly by the technical portions of the building codes. The primary purpose of a building code is to establish design standards for buildings in order to protect public safety.

The health and safety considerations related to the codes are of statewide interest, especially relating to emergency disaster preparedness. The State Legislature recognized in Act 82 (2007) that "(t)he status of fragmented building requirements in Hawaii is of serious concern to those involved in building ownership, design, construction, and insurance," and passed a bill to establish the State Building Code and Council. The State Building Code Council determines the amendments necessary to make national model codes and standards appropriate for Hawaii. These state codes are also used as the starting basis for the local county codes, so that unnecessary divergences between the building codes adopted by the counties are avoided.

However, there are presently no ongoing administrative activities to modernize building codes, due to the fact that the State Building Code Council under the Department of Accounting and General Services has not been funded since 2008. The State Building Code and its design standards are becoming severely out-of-date with the state-of-practice of the national standards used elsewhere in the country by architects, engineers, trade unions, and building officials, as well as the federal government. Hawaii is amongst only five states in the country that still uses 2006 or older building codes; it is three code versions behind the national model code, and it will be four code versions behind by the end of 2016.

Therefore, ACEC-Hawai'i strongly supports this bill to fund the State Building Code Council. By doing so, the State would be leveraging the hundreds of hours of volunteer effort expended by design and construction professionals that still assist the Building Code Council in deliberating the consensus agreement of the codes and standards that are best suited for current use in Hawaii. We appreciate the opportunity to provide testimony on this matter. Please do not hesitate to contact us if you have any questions.

Respectfully submitted, AMERICAN COUNCIL OF ENGINEERING COMPANIES OF HAWAII

Robin M. Lim, PE President