122 -16 STAND. COM. REP. NO.

Honolulu, Hawaii **Pebhang**, 2016 RE: H.B. No. 2544 H.D. 1

Honorable Joseph M. Souki Speaker, House of Representatives Twenty-Eighth State Legislature Regular Session of 2016 State of Hawaii

Sir:

Your Committee on Economic Development & Business, to which was referred H.B. No. 2544 entitled:

"A BILL FOR AN ACT RELATING TO CONSTRUCTION CONTRACTS,"

begs leave to report as follows:

The purpose of this measure is to improve the procurement process for construction projects by subjecting the procurement of construction contracts to federal procurement laws rather than the Hawaii Public Procurement Code.

The Chamber of Commerce of Hawaii testified in support of this measure. The State Procurement Office, Department of Accounting and General Services, Department of Education, Ironworkers Stabilization Fund, and American Council of Engineering Companies of Hawaii testified in opposition to this measure. The Judiciary, Department of Commerce and Consumer Affairs, Office of Administrative Hearings of the Department of Commerce and Consumer Affairs, and Subcontractors Association of Hawaii provided comments.

Hawaii's public procurement code was designed to be applied equally and uniformly, while providing fairness, open competition, a level playing field, and government disclosure and transparency in the procurement of, and contracting for, services. This process is vital to good government. However, some businesses, particularly small businesses have stated that they do not pursue construction work from the State because the current procurement

HB2544 HD1 HSCR EDB HMS 2016-1635

STAND. COM. REP. NO. 112 -16 Page 2

process is cumbersome and often wrought with delays in the selection of, and payment for, goods and services. It has also been estimated that inefficiencies in the current procurement process may account for up to thirty-five percent of a construction project's cost. Additionally, your Committee finds that the lowest priced bidder for a construction project may not always offer the State the best value for the services provided. As such, subjecting the procurement of construction contracts to federal procurement laws rather than the Hawaii Public Procurement Code may help to alleviate these issues.

However, your Committee notes the numerous concerns raised that safeguards currently afforded to the general public and businesses by the Hawaii Public Procurement Code with regard to construction projects may be lost with the use of federal procurement laws. Accordingly, your Committee has amended this measure by:

- Deleting its contents and replacing it with language requiring the State Procurement Office, in conjunction with the Department of Accounting and General Services, to conduct a comprehensive review and analysis of the Hawaii Public Procurement Code, and submit a report to the Legislature;
- (2) Appropriating an unspecified amount of funds for conducting the analysis and review;
- (3) Changing its effective date to July 1, 2050, to encourage further discussion; and
- (4) Making technical, nonsubstantive amendments for clarity, consistency, and style.

As affirmed by the record of votes of the members of your Committee on Economic Development & Business that is attached to this report, your Committee is in accord with the intent and purpose of H.B. No. 2544, as amended herein, and recommends that it pass Second Reading in the form attached hereto as H.B. No. 2544, H.D. 1, and be referred to your Committee on Judiciary.

HB2544 HD1 HSCR EDB HMS 2016-1635

STAND. COM. REP. NO. **112** -16 Page 3

Respectfully submitted on behalf of the members of the Committee on Economic Development & Business,

DEREK S.K. KAWAKAMI, Chair



House of Representatives The Twenty-eighth Legislature State of Hawaii

Record of Votes of the Committee on Economic Development & Business

| Bill/Resolution No.: HB 2544 | Committee EDE | Referral: B. Jug. | FIN | Date: | - Feg 14 | , |
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| The committee is reconsidering its previous decision on the measure. | | | | | | |
| The recommendation is to: □ Pass, unamended (as is) □ Pass, with amendments (HD) □ Hold □ Pass short form bill with HD to recommit for future public hearing (recommit) | | | | | | |
| EDB Members | | Ayes | Ayes (| WR) | Nays | Excused |
| 1. KAWAKAMI, Derek S.K. (C) | | | | ĺ | | |
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| 2. KONG, Sam Satoru (VC) | | | | Ì | | |
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| 3. BROWER, Tom | | $\overline{}$ | | | | |
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| 4. CACHOLA, Romy M. | | | | | | |
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| 5. CHOY, Isaac W. | | | | | | |
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| 6. DeCOITE, Lynn | | | | | | |
| | to the second | | | · · · | | |
| 7. ITO, Ken | | | ÷ , , , , , , , , , , , , , , , , , , , | | | |
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| 8. OHNO, Takashi | | V | | | | |
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| 9. ONISHI, Richard H.K. | | ~ | | | | |
| 10. TOKIOKA, James Kunane | | ./ | • | | • | |
| 10. TORIORA, James Kunane | | v | | | | |
| 11. TSUJI, Clift | | | | | | |
| 11. 10001, Cutt | | V | | | | |
| 12. WOODSON, Justin H. | | | | | | |
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| 13. MATSUMOTO, Lauren Kealohi | lani | | | | | 2 |
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| 14. WARD, Gene | | | | | | |
| TOTAL (14) / | | 13 | | | | 1 |
| The recommendation is: 🗹 Adopted 🗆 Not Adopted | | | | | | |
| If joint referral, did not support recommendation. | | | | | | |
| Vice Chair's or designee's signature: | | | | | | |
| Distribution: Original (White) - Committee Duplicate (Yellow) - Chief Clerk's Office Duplicate (Pink) - HMSO | | | | | | |